# WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS

INDEPENDENT AUDITOR'S REPORT, FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

DECEMBER 31, 2023 AND 2022

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## WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS

## DECEMBER 31, 2023 AND 2022

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# LISA STEPHENS CERTIFIED PUBLIC ACCOUNTANT, PLC

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### **INDEPENDENT AUDITOR'S REPORT**

To the City Council Star City, Arkansas

We have audited the accompanying financial statements of the Water, Sewer and Sanitation Department of Star City, Arkansas (the "Department"), a component unit of Star City, Arkansas, as of December 31, 2023 and 2022, and the related notes to the financial statements.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Department as of December 31, 2023 and 2022, and the changes in financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the Department, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Department's ability to continue as a going concern for one year after the date that the financial statements are issued (or within one year after the date that the financial statements are available to be issued, when applicable).

## Auditor's Responsibility for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events considered in the aggregate, that raise substantial doubt about the Department's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion of the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparisons as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with the auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of

preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## **Other Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The supplementary information on pages 21 through 26 is presented for purposes of additional analysis and is not a required part of the financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

## Other Report Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 31, 2024 on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control over financial reporting and compliance.

## **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Water, Sewer and Sanitation Department of Star City, Arkansas and do not purport to, and do not present fairly the financial position of Star City, Arkansas, as of December 31, 2023 and 2022, the changes in its financial position or its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Jisa Stephene

Lisa Stephens Certified Public Accountant, PLC Conway, Arkansas December 31, 2024

## WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS STATEMENTS OF NET POSITION DECEMBER 31, 2023 AND 2022

	2023	2022
ASSETS		
CURRENT ASSETS		
Cash and cash equivalents - unrestricted	\$ 397,833	\$ 262,618
Prepaid insurance	-	4,686
Accounts receivable, net of allowance for bad debts	214,862	189,623
Inventories	6,870	7,605
Total current assets	619,565	464,532
NON-CURRENT ASSETS		
Cash and cash equivalents - restricted	253,004	243,406
Capital assets, net of accumulated depreciation	5,088,885	5,204,607
Total non-current assets	5,341,889	5,448,013
Total Assets	\$ 5,961,454	\$ 5,912,545
LIABILITIES AND NET POS	SITION	
CURRENT LIABILITIES		
Accounts payable and accrued liabilities	\$ 35,745	\$ 30,143
Current maturities of long-term debt	84,116	81,349
Total current liabilities	119,861	111,492
LONG-TERM DEBT,		
NET OF CURRENT MATURITIES	2,291,125	2,379,783
RESTRICTED ASSETS	- /	
Customer deposits	54,672	55,302
	0 405 050	0 5 4 0 5 7 7
TOTAL LIABILITIES	2,465,658	2,546,577
NET POSITION	0 710 644	0740 475
Net investment in capital assets Restricted	2,713,644	2,743,475 243,406
Unrestricted	253,004 520 148	,
Unicollicieu	529,148 3,495,796	<u> </u>
	3,433,730	3,303,800
	\$ 5,961,454	\$ 5,912,545

## WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEARS ENDED DECEMBER 31, 2023 AND 2022

	2023			2022
OPERATING REVENUES				
Water revenues	\$ 448,0	)54	\$	326,686
Sewer revenues	423,8	397		367,095
Sanitation revenues	313,6	680		303,403
Other operating revenue	111,5	511		54,001
Grant revenue	88,7	798		339,542
Total operating revenues	1,385,9	940	1	,390,727
OPERATING EXPENSES				
Salaries	330,6	605		297,923
City council salary reimbursement	39,7	731		38,919
Utilities	96,5	554		98,000
Insurance	13,3	334		12,422
Repairs and maintenance	53,3	386		49,875
Payroll taxes	25,3	316		23,089
Supplies	1,4	16		1,434
Rent	14,4	100		14,400
Vehicle and equipment	39,0	006		38,133
Postage	6,5	553		5,807
Depreciation	249,0	)74		245,509
Contract sanitation	199,1	93		198,430
Fuel expense	22,4	148		22,183
Health insurance	33,3	361		51,080
Employee retirement	46,6	655		45,077
Professional fees	13,6	673		22,645
Other operating expenses	20,6	674		28,806
Total operating expenses	1,205,3	379	1	,193,732
OPERATING INCOME (LOSS)	180,5	561		196,995
NON-OPERATING REVENUES (EXPENSES)				
Interest income	3,1	66		803
Interest expense	(53,8	399)		(56,755)
	(50,7	733)		(55,952)
CHANGE IN NET POSITION	129,8	328		141,043
NET POSITION, BEGINNING OF YEAR	3,365,9	968	3	,224,925
NET POSITION, END OF YEAR	\$ 3,495,7	<u> 96</u>	\$3	,365,968

The accompanying notes are an integral part of the financial statements.

### WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS STATEMENTS OF CASH FLOWS FOR THE YEARS ENDED DECEMBER 31, 2023 AND 2022

	2023	2022
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from customers	\$ 1,160,392	\$ 972,660
Cash received from grants	88,798	145,265
Cash received from other operating revenue	111,511	54,001
Cash payments for services and supplies	(480,637)	(473,017)
Cash payments to employees and council members	(460,091)	(455,846)
Cash provided by operating activities	419,973	243,063
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Net increase (decrease) in customer deposits	(630)	(440)
Net cash provided (used) by noncapital	(630)	(440)
financing activities		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisitions of property and equipment	(137,906)	(169,623)
Proceeds from USDA note and advances	-	-
Principal payments on note obligations	(85,891)	(83,091)
Interest paid on bond and note obligations	(53,899)	(56,877)
Net cash (used) by capital and related financing activities	(277,696)	(309,591)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest received	3,166	687
NET (DECREASE) IN CASH		
AND CASH EQUIVALENTS	144,813	(66,281)
CASH AND CASH EQUIVALENTS,		
BEGINNING OF YEAR	506,024	572,305
CASH AND CASH EQUIVALENTS,		
END OF YEAR	\$ 650,837	\$ 506,024

The accompanying notes are an integral part of the financial statements.

## WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS STATEMENTS OF CASH FLOWS (PAGE 2) FOR THE YEARS ENDED DECEMBER 31, 2023 and 2022

	2023	2022
ADJUSTMENTS TO RECONCILE OPERATING INCOME TO CASH FLOWS FROM OPERATING ACTIVITIES		
Operating income (loss)	\$ 180,561	\$ 196,995
Adjustments to reconcile operating income to net cash provided by operating activities		
Depreciation	249,074	245,509
(Increase)/decrease in:		
Accounts receivable	(20,865)	4,116
Inventories	735	1,414
Prepaid insurance	4,686	(750)
Increase/(decrease) in:		
Accounts payable and accrued liabilities	5,602	(204,221)
	\$ 419,793	\$ 243,063

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Organization**

The Water, Sewer and Sanitation Department of Star City, Arkansas, (the Department) is a component unit of the City of Star City, Arkansas (the City). The Department is independent with respect to revenue, expenses, assets, and liabilities, is prohibited by loan agreements from converting any revenue or assets to general use and is not responsible for any other departments' debt. These financial statements present the financial position, results of operations and cash flows of the Department, and are not intended to present that of the City of Star City or any of its other activities.

#### Basis of Accounting

The accounts of the Department are accounted for in an enterprise fund, which is considered a proprietary fund type. Enterprise Funds account for activities (i) that are financed with debt that is secured solely by a pledge of the net revenues from fees and changes of the activity; or (ii) that are required by laws or regulations that the activity's costs of providing services, including capital costs (such as depreciation or debt service), be recovered with fees and charges, rather than with taxes or similar revenues; or (iii) that the pricing policies of the activity establish fees and charges designed to recover its costs, including capital costs (such as deprecation or debt service).

The basis of accounting determines when transactions and economic events are reflected in financial statements, and measurement focus identifies which transactions and events should be recorded. Enterprise Funds use the accrual basis of accounting to record the flow of all economic resources (measurement focus). This basis of accounting and measurement focus emphasizes the measurement of net income similar to the approach used by commercial enterprises, revenues are recorded when earned and expenses are recorded when incurred. Net position is segregated into invested in capital assets, restricted, and unrestricted components.

The Department prepares its financial statements on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America. Therefore, revenues are recorded when earned and expenses are recorded when a liability has been incurred, regardless of when cash is received or paid. Accounting principles generally accepted in the United States of America applicable to municipal government proprietary units, such as the Department, generally include pronouncements of the Financial Accounting Standards Board ("FASB") relating to for-profit businesses and, in addition, certain pronouncements of the Governmental Accounting Standards Board ("GASB").

#### Revenue Recognition

The Department recognizes revenue when earned, based upon customer usage or when the service is provided. In general, residential, and commercial customers are billed on a

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Revenue Recognition (Continued)

monthly basis. They adopted FASB ASC 606, Revenue from Contracts from Customers, which amended the existing accounting standards for revenue recognition. The adoption of this new revenue standard does not have a significant impact on the amount and timing of revenue recognized in the Department's financial statements. Based on the Department's evaluation process and review of its customer revenue, the timing and amount of revenue recognized previously is consistent with how revenue is recognized under the new standard. By the end of each month, including on December 31, 2023, the revenue was earned and collectability was assured. No changes were required to previously reported revenues as a result of the adoption. The rates that are charged to customers are set by the Commission of the Department and approved by the City Council.

#### Cash and Cash Equivalents

For purposes of the statement of cash flows, the Department considers all highly liquid instruments purchased with an original maturity of three months or less to be cash equivalents.

#### Accounts Receivable

The Department bills customers for water, sewer and sanitation services based on usage. The Department provides credit to its customers on terms that are customary for municipal utilities. The Department terminates service to delinquent customers and, in addition, holds deposits that can be offset against delinquent account balances. Department management reviews accounts receivable on a periodic basis and provides an allowance for accounts they determine are uncollectible. In estimating uncollectible amounts, management uses significant judgment and considers factors such as geographic location, overall economic conditions, and historical customer performance. The allowance for bad debts at December 31, 2023 and 2022 was \$63,347 and \$34,704, respectively.

#### Inventory

Inventories consist primarily of water and sewer pipe, water meters, clamps, and chemicals. Inventories are stated at the lower of cost or market using the first-in, first-out (FIFO) method.

#### **Restricted Assets**

Restricted assets include cash and cash equivalents that are legally restricted as to their future use by external groups such as creditors, grantors, contributors, or by laws and regulations. Restricted assets consist of the meter deposit fund, depreciation fund and the bond service reserve fund.

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Capital Assets

Water, Sewer and Sanitation plant, and machinery and equipment placed in service are stated at original cost. Interest is capitalized on significant assets constructed by the Department. The cost of current repairs, maintenance, and minor replacements is charged to expenses when incurred. The Department provides for depreciation on a straight-line basis over the estimated useful lives of the assets. Estimated useful lives of the assets by category are as follows:

Water plant	40 years
Sewer plant	40 years
Machinery and equipment	5-20 years

The Department shares certain equipment with the street department of the City. The amount recorded in the financial statements includes only the Department's share of the assets' cost. The Department follows the practice of capitalizing all expenditures for property, equipment, improvements, and infrastructure that will have a useful life over one year.

#### Fair Value of Financial Instruments

The Department's financial instruments are cash, accounts receivable, supplies inventory, accounts payable, other current liabilities and long-term debt. The recorded values of cash, accounts receivable, supplies inventory, accounts payable and other current liabilities approximate their fair values based on their short-term nature. The recorded value of long-term debt approximates its fair value, as interest approximates market rates.

#### **Operating Revenues and Expenses**

Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Net Position

Net position comprises the various net earnings from operating income, non-operating revenues and expense, and capital contributions. Net position is classified in the following components:

Net investment in capital assets – This component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets. If there are significant unspent related debt proceeds at yearend, the portion of the debt attributable to the unspent proceeds is not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.

*Restricted* – This component of net position consists of constraints imposed by creditors (such as debt covenants), grantors, contributors, laws or other regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation. When an expense is incurred for purposes of which there are both restricted and unrestricted net position available, it is the Department's policy to apply those expenses to restricted net position to the extent such are available and then to unrestricted net position.

*Unrestricted* – This component of net position consists of net assets that do not meet the definition of "restricted" or "net investment in capital assets."

#### Budgets and Budgetary Accounting

Prior to the beginning of the new fiscal year, the City Council adopts an annual budget for the Department. The budget is adopted under a basis consistent with GAAP, except that depreciation, certain capital expenses, and non-operating income and expense items are not considered. All annual appropriations lapse at year-end.

#### Cash Fund Descriptions and Restricted Cash Fund Requirements

A description of cash funds and their requirements are as follows:

<u>Revenue Fund</u> - The Revenue Fund receives all revenues from customers and disburses them as required.

<u>Sewer Fund</u> - The Sewer Fund receives the prior month's revenues collected from sewer fees charged to customers and pays the necessary and ordinary maintenance and operational expenditures of the Department.

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Cash Fund Descriptions and Restricted Cash Fund Requirements - continued

<u>Water Fund</u> - The Water Fund receives the remaining balance of the prior month's revenues after the Bond, Sanitation, Sewer and Depreciation Funds have been funded. This fund pays the necessary and ordinary maintenance and operational expenditures of the water system.

<u>Sanitation Fund</u> - The Sanitation Fund receives the prior month's revenues collected from sanitation fees charged to customers and pays the associated cost to the contract providers. The fund also collects revenue from recycling companies.

<u>Water and Sewer Escrow Fund</u> - The Arkansas Department of Environmental Quality requires a balance in this fund. There are no additional funding requirements. This fund is used to pay for expenses approved by Farmers Home Administration (FmHA).

<u>Water Depreciation Fund</u> - The Water Depreciation Fund can be used only for water well maintenance. The fund earns interest monthly.

<u>Meter Deposit Fund</u> - Customers make deposits to guarantee against loss or damage of the meters or other equipment installed at the customer's service address. Upon termination of the service to customers, deposits are either refunded, used to replace meters and other installation damaged by customers, or to pay for past due amounts not paid by customers.

<u>Sewer Bond and Debt Service Reserve Fund</u> - These funds receive an amount equal to the monthly principal and interest payments on outstanding debt, plus an additional amount as required by bond ordinances. Upon full payment of the bonds, the remaining monies, if any, will be returned to the Water Fund.

<u>Water Improvement Fund</u> - This fund receives money from the City General Fund. The fund is used to pay for additions to the water plant.

<u>Sewer Improvement Fund</u> - This fund receives money from the City General Fund. The fund is used to pay for additions to the sewer plant.

### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Income Taxes

As a municipality owned utility, the Department is exempt from federal and state income taxes under the Internal Revenue Code ("IRC") Section 115, although unrelated business income may be subject to income taxes under the IRC. Additionally, the Department's outstanding bonds are subject to excess earnings and arbitrage rebate laws.

#### Long-lived Assets

The Department evaluates prominent events or changes in circumstances affecting long-lived assets and certain identifiable intangibles to determine whether impairment of a capital asset has occurred. Such events or changes in circumstances that may be indicative of impairment include evidence of physical damage, enactment or approval of laws or regulations or other changes in environmental factors, technological changes or evidence of obsolescence, changes in the manner or duration of use of a capital asset, and construction stoppage. A capital asset generally should be considered impaired if both (a) the decline in service utility of the capital asset is large in magnitude and (b) the event or change in circumstances is outside the normal life cycle of the capital asset. During the years ended December 31, 2023 and 2022, the Department determined there were no triggering events indicating impairment of its capital assets.

### NOTE 2: CAPITAL ASSETS

	2022	Additions	Retirements	2023
Land and easements	\$ 48,042	\$-	\$-	\$ 48,042
Water plant	3,350,378	-	-	3,350,378
Sewer plant	6,037,464	91,818	-	6,129,282
Sanitation plant	27,400	21,534	-	48,934
Machinery and equipment	1,206,987	20,000	-	1,226,987
	10,670,271	133,352	-	10,803,623
Accumulated depreciation	(5,465,664)	(249,074)		(5,714,738)
	\$ 5,204,607	\$ (115,722)	<u>\$                                    </u>	\$ 5,088,885

#### Capital assets of the Department for the year ended December 31, were as follows:

	2021		Additions		Retir	ements		2022
Land and easements	\$	48,042	\$	-	\$	-	\$	48,042
Water plant		3,350,378		-		-		3,350,378
Sewer plant		3,773,567	2	2,263,897		-		6,037,464
Sanitation plant		27,400		-		-		27,400
Machinery and equipment		1,206,987		-		-	•	1,206,987
Construction in progress		2,094,274	(2	2,094,274)		-		-
		10,500,648		169,623		-		10,670,271
Accumulated depreciation		(5,220,155)		(245,509)		-		(5,465,664)
	\$	5,280,493	\$	(75,886)	\$	-	\$	5,204,607

## NOTE 2: CAPITAL ASSETS (CONTINUED)

### NOTE 3: CASH AND RESTRICTED FUNDS

*Custodial Credit Risk* – The Department maintains cash and cash equivalents, certificates of deposit and restricted fund accounts shown on the balance sheet on deposit with three local financial institutions that provide insurance through the Federal Deposit Insurance Corporation (FDIC) on balances up to \$250,000. Funds on deposit with these three financial institutions exceeded, at certain times throughout the year, the Federal Deposit Insurance Corporation (FDIC) limit. These financial institutions have pledged securities to collateralize balances in excess of FDIC limits. The pledged collateral is held by the financial institutions in the Department's name. The amounts of collateralized uninsured deposits were approximately \$-0- and \$-0- on December 31, 2023 and 2022, respectively.

*Interest Rate Risk* – Interest rate risk is the risk that changes in the market interest rates will adversely affect the fair value of investments. Generally the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. The Department does not have a form investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from changing interest rates.

## NOTE 3: CASH AND RESTRICTED FUNDS (CONTINUED)

Cash, cash equivalents and restricted funds consisted of the following on December 31:

	2	2023		2022
Unrestricted:				
Petty cash	\$	400	\$	400
Revenue fund		96,758		91,006
Sewer fund		51,195		6,185
Sewer operations & maintenance fund		51,560		51,017
Water operatons & maintenance fund	1	12,518		22,461
Water improvement		63,476		63,456
Escrow fund		5,006		4,980
Sewer construction fund		100		100
Sanitation fund		16,820		23,013
	3	397,833		262,618
Restricted:				
Debt service reserve		19,164		13,104
Short-lived asset reserve		35,077		32,630
Depreciation fund		62,291		61,634
Meter deposit fund		55,316		55,292
Bond service reserve fund		81,156		80,746
	2	253,004		243,406
	<u>\$</u> €	50,837	\$	506,024

## NOTE 4: RELATED PARTY TRANSACTIONS

Rent expense represents amounts paid to the City General Fund for office space used by the Department. Rent in the amount of \$14,400 and \$14,400 was paid to the City General Fund for each of the years ended December 31, 2023 and 2022, respectively, under a month-to-month arrangement.

The Department also reimburses the City General Fund for one-half of the cost of salaries of members of the City Council for estimated time spent by the council on matters affecting the Department. The Department reimbursed the City \$39,731 and \$38,919 for Council members' salaries for the years ended December 31, 2023 and 2022, respectively.

## NOTE 5: LONG-TERM DEBT

Long-term debt consisted of the following on December 31:

	2022	Additions	Payments	2023
Series 1992 Water and Sewer Revenue Bonds due November 12, 2033 payable in monthly installments of \$6,629, including interest at 5.00%, secured by all revenues.	\$ 656,506	\$-	\$ (47,811)	\$ 608,695
USDA Rural Development Loan, not to exceed \$1,900,000, due 40 years after closing, including interest at 1.125%, secured by all revenues.	1,804,626	-	(38,080)	1,766,546
Less current maturities	(81,349)		(2,767)	(84,116)
	\$ 2,379,783		\$ (88,658)	\$2,291,125
	2021	Additions	Payments	2022
Series 1992 Water and Sewer Revenue Bonds due November 12, 2033 payable in monthly installments of \$6,629, including interest at 5.00%, secured by all revenues.	<b>2021</b> \$ 701,990	Additions	Payments \$ (45,484)	<b>2022</b> \$ 656,506
<ul> <li>due November 12, 2033 payable in monthly installments of \$6,629, including interest at 5.00%, secured by all revenues.</li> <li>USDA Rural Development Loan, not to exceed \$1,900,000, due 40 years after closing, including interest at 1.125%, secured by</li> </ul>	\$ 701,990		\$ (45,484)	\$ 656,506
<ul> <li>due November 12, 2033 payable in monthly installments of \$6,629, including interest at 5.00%, secured by all revenues.</li> <li>USDA Rural Development Loan, not to exceed \$1,900,000, due 40 years after closing,</li> </ul>				
<ul> <li>due November 12, 2033 payable in monthly installments of \$6,629, including interest at 5.00%, secured by all revenues.</li> <li>USDA Rural Development Loan, not to exceed \$1,900,000, due 40 years after closing, including interest at 1.125%, secured by</li> </ul>	\$ 701,990		\$ (45,484)	\$ 656,506

The Department has certain covenants related to the Rural Development Loan and, as part of these loan agreements, are required to maintain the following reserves:

a. Debt Service Reserve – The Department must establish a reserve equal to at least one annual loan installment that accumulates at the rate of 10% of one annual payment per year for ten years or until the balance is equal to one annual loan payment. The Department must deposit funds into this account until the required level of \$70,680 has been accumulated.

## NOTE 5: LONG-TERM DEBT (CONTINUED)

b. Short-Lived Asset Reserve – The Department must establish a short-lived asset reserve to pay for repairs and/or replacement of major system assets identified by the engineer. The Department must deposit funds into this account until the required level of \$195,500 has been accumulated.

The Department was in compliance with the provisions of the bond ordinances approving the issuance of the rural development loans during the years ended December 31, 2023 and 2022. Future maturities of long-term debt are as follows:

Year Ended	Principal	Interest	Total
2024	\$ 84,116	\$ 55,852	\$ 139,968
2025	87,011	52,957	139,968
2026	90,039	49,929	139,968
2027	93,208	46,761	139,969
2028	96,225	55,852	152,077
2029-2031	306,802	96,450	403,252
2032-2036	393,526	105,091	498,617
2037-2041	231,424	70,676	302,100
2042-2046	246,341	55,759	302,100
2047-2051	262,220	39,880	302,100
2052-2056	279,123	22,977	302,100
2057-2060	205,206	5,491	210,697
	\$2,375,241	\$ 657,675	\$ 3,032,916

## NOTE 6: RETIREMENT PLAN

The Department participates in the Arkansas Public Employee Retirement System (APERS). APERS is a cost-sharing multiple-employer public employee retirement system. All full-time employees of the Department are covered under APERS. The Department is required to make contributions based on a percentage of gross salary expense of covered employees. Some employees contribute to APERS. Because APERS is a cost sharing public employee retirement system, actuarial information is not broken down by employer. Therefore, information regarding the actuarial liability relating to the Department's employees is not available.

The Department's share of contributions for the years ended December 31, 2023 and 2022 was \$46,655 and \$45,077, respectively.

## NOTE 7: COMMITMENTS AND CONCENTRATION

Financial instruments which potentially subject the Department to concentrations of credit risk consist primarily of trade receivables with a variety of customers and cash investments deposited with financial institutions.

Concentrations of credit risk with respect to accounts receivable are limited due to the Department's customer base being made up of a large number of customers, thus spreading the trade credit risk. The Department performs ongoing credit evaluations of its customers but generally does not require collateral outside of customer deposits to support accounts receivable.

### NOTE 8: RISK MANAGEMENT

The Department is exposed to various risks of loss from torts; theft of, damage to and destruction of assets; business interruption, errors and omissions, employee injuries and illnesses; natural disasters; and employee health, dental and accident benefits. Commercial insurance coverage is purchased for claims arising from such matters other than medical malpractice and employee health claims. Settled claims have not exceeded this commercial coverage in any of the three preceding years.

The Department insures itself against certain risks through participation with other Arkansas municipal entities in a public entity risk pool. The Department records its contribution to the pool as insurance expenses. Management of the Department does not believe that any additional assessments related to the periods prior to December 31, 2023 and 2022 will be material.

## NOTE 9: EVALUATION OF SUBSEQUENT EVENTS

The Department evaluated the events and transactions subsequent to its December 31, 2023 statement of net position date and determined there were no significant events to report through December 31, 2023, which is the date the Department issued its financial statements.

## WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND NET POSITION, BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) YEAR ENDED DECEMBER 31, 2023

	Actual			Budget		/ariance
OPERATING REVENUES						
Water revenues	\$	448,054	\$	384,000	\$	64,054
Sewer revenues	,	423,897	•	393,000	•	30,897
Sanitation revenues		313,680		330,000		(16,320)
Other income		111,511		64,000		47,511
Grant income		88,798		-		88,798
Interest income	<b>.</b>	3,166		450		2,716
Total revenues	1	,389,106	<u></u>	1,171,450	<u>k</u>	217,656
OPERATING EXPENSES						
Salaries		330,605		260,000		70,605
City council salary reimbursement		39,731		36,400		3,331
Utilities		96,554		109,250		(12,696)
Insurance		13,334		9,500		3,834
Repairs and maintenance		53,386		190,550		(137,164)
Payroll taxes		25,316		25,200		116
Supplies		1,416		3,500		(2,084)
Rent		14,400		15,000		(600)
Vehicle and equipment		39,006		73,000		(33,994)
Postage		6,553		5,600		953
Contract sanitation		199,193		157,500		41,693
Fuel expense		22,448		24,500		(2,052)
Health insurance		33,361		51,600		(18,239)
Employee retirement		46,655		46,000		655
Professional fees		13,673		-		13,673
Other operating expenses		20,674		130,500		(109,826)
Interest expense		53,899		-		53,899
Capital outlay		169,623		235,531		(65,908)
Bond principal payments		83,091		156,000		(72,909)
Total expenditures and capital						
outlays	_\$_1	,262,918	\$	1,529,631	\$	(266,713)

## WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN NET POSITION, BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (PAGE 2) FOR THE YEAR ENDED DECEMBER 31, 2023

	Actual	Budget	Variance
EXCESS OF REVENUES OVER EXPENDITURES, CAPITAL OUTLAYS AND TRANSFERS	126,188	(358,181)	484,369
FUND NET ASSETS, BEGINNING (NON-GAAP BUDGETARY BASIS)	3,358,763	3,358,763	
FUND NET ASSETS, ENDING (NON-GAAP BUDGETARY BASIS)	3,484,951	\$ 3,000,582	\$ 484,369
ADJUSTMENTS TO GAAP Bond principal payments (1) Capital outlay Depreciation and amortization (2)	83,091 169,623 (249,074) 3,640		
FUND NET ASSETS, ENDING (GAAP BASIS)	\$ 3,488,591		

#### WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS SCHEDULE OF ACTIVITY IN FUNDS REQUIRED BY BOND ORDINANCE YEAR ENDED DECEMBER 31, 2023

	eginning Balance	Ad	ditions		terest arned	With	drawals	Ending alance
Bond and debt service reserve fund	\$ 80,746	\$		\$	410	\$		\$ 81,156
Depreciation fund	 61,634				657			 62,291
Debt service reserve fund	 13,104		6,060	<b></b>			-	 19,164
Short-lived asset fund	 32,630		2,447	,				 35,077
	\$ 188,114	\$	8,507	\$	1,067	\$		\$ 197,688

## WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS SCHEDULE OF INSURANCE COVERAGE DECEMBER 31, 2023

Description of Coverage	Policy Period	Amount of Coverage	
Property Damage			
Water tank and pumps	January 7, 2023 through January 6, 2024	\$	953,851
Sewer plant and pumps	January 7, 2023 through January 6, 2024	\$	268,826
Sanitation shop building and contents	January 7, 2023 through January 6, 2024	\$	46,371
Vehicles and equipment	January 7, 2023 through January 6, 2024	\$	488,390
<u>Employee Dishonesty</u> Blanket fidelity bond	July 1, 2023 through June 30, 2024	\$	300,000

## WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS SCHEDULE OF TITLES AND NAMES OF PRINCIPAL OFFICERS DECEMBER 31, 2023

TITLE		NAME
Mayor		Paul Carter
City Council Members	1.	Renee Montgomery
	2.	Frank Collins
	3.	Sandra Harper
	4.	Ashley Steed
	5.	David McCoy
	6.	Tim Drake
Recorder Treasurer		Alicia Hawkins
Water Superintendent		Reginald Smith
Utilities Clerks	1.	Lea Ann Bradley
	2.	Sandy Forman

## WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS SCHEDULE OF CUSTOMERS AND RATES YEAR ENDED DECEMBER 31, 2023

	Water	Sewer	Sanitation
Residential Customers:			
Minimum charge (first 1,000 gallons)*	7.50	13.50	12.50
Minimum charge (next 500 gallons)	7.50	N/A	N/A
Minimum charge (next 500 gallons)	3.00	N/A	N/A
Next 10,000 gallons (charge per 1,000 gallons)	4.49	3.75	N/A
Next 10,000 gallons (charge per 1,000 gallons)	2.77	3.75	N/A
Additional gallons (charge per 1,000 gallons)	2.02	3.75	N/A
Regular Commercial Customers:			
Minimum charge (first 1,000 gallons)*	9.36	17.50	20.00
Minimum charge (next 500 gallons)	9.36	N/A	N/A
Minimum charge (next 500 gallons)	3.00	N/A	N/A
Next 10,000 gallons (charge per 1,000 gallons)	4.49	5.50	N/A
Next 10,000 gallons (charge per 1,000 gallons)	2.77	5.50	N/A
Additional gallons (charge per 1,000 gallons)	2.02	5.50	N/A
Large Commercial Customers:			
Minimum charge (first 3,000 gallons)*	18.75	17.50	20.00
Minimum charge (next 1,000 gallons)	6.00	N/A	N/A
Next 20,000 gallons (charge per 1,000 gallons)	4.49	N/A	N/A
Next 20,000 gallons (charge per 1,000 gallons)	2.77	N/A	N/A
Additional gallons (charge per 1,000 gallons)	2.02	N/A	N/A

## **Reconnect Fee**

Reconnect Fee \$40 during business hours Reconnect Fee \$60 after business hours

\* Minimum charge for sewer is for the first 1,000 gallons.

## **Total Number of Customers:**

2	.023	2,056
2		1,989

#### WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS SCHEDULE OF REVENUES AND EXPENSES BY DEPARTMENT FOR THE YEAR ENDED DECEMBER 31, 2023

	Water	Sewer	Sanitation	Total	
OPERATING REVENUES					
Water revenues	\$ 448,054	\$-	\$-	\$ 448,054	
Sewer revenues	-	423,897	-	423,897	
Sanitation revenues	-	-	313,680	313,680	
Other operating revenue	19,504	33,617	58,390	111,511	
Grant revenue		67,264	21,534	88,798	
Total operating revenues	467,558	524,778	393,604	1,385,940	
OPERATING EXPENSES					
Salaries	135,104	85,545	109,956	330,605	
City council salary reimbursement	25,914	9,211	4,606	39,731	
Utilities	43,807	51,944	803	96,554	
Insurance	8,121	3,136	2,077	13,334	
Repairs and maintenance	53,386	-	-	53,386	
Payroll taxes	10,451	6,604	8,261	25,316	
Supplies	1,416	-	-	1,416	
Rent	6,000	4,800	3,600	14,400	
Vehicle and equipment	4,467	27,028	7,511	39,006	
Postage	6,553	-	-	6,553	
Depreciation	249,074	-	-	249,074	
Contract sanitation	-	-	199,193	199,193	
Fuel expense	7,133	5,985	9,330	22,448	
Health insurance	12,996	9,127	11,238	33,361	
Employee retirement	19,704	12,961	13,990	46,655	
Professional fees	3,790	3,790	6,093	13,673	
Other operating expenses	3,054	2,352	15,268	20,674	
Total operating expenses	590,970	222,483	391,926	1,205,379	
OPERATING INCOME (LOSS)	(123,412)	302,295	1,678	180,561	
NON-OPERATING REVENUES (EXPENSES)					
Interest income	768	2,175	223	3,166	
Interest expense	(53,899)	-		(53,899)	
	(53,131)	2,175	223	(50,733)	
Increase (Decrease) in net position	\$ (176,543)	\$ 304,470	\$ 1,901	\$ 129,828	

The accompanying notes are an integral part of the financial statements.

#### WATER, SEWER AND SANITATION DEPARTMENT OF STAR CITY, ARKANSAS SCHEDULE OF REVENUES AND EXPENSES BY DEPARTMENT FOR THE YEAR ENDED DECEMBER 31, 2022

	Water	Sewer	Sanitation	Total
OPERATING REVENUES				
Water revenues	\$ 326,686	\$-	\$-	\$ 326,686
Sewer revenues	-	367,095	-	367,095
Sanitation revenues	-	-	303,403	303,403
Other operating revenue	29,752	-	24,249	54,001
Grant revenue	-	339,542		339,542
Total operating revenues	356,438	706,637	327,652	1,390,727
OPERATING EXPENSES				
Salaries	130,859	107,685	59,379	297,923
City council salary reimbursement	19,180	2,194	17,545	38,919
Utilities	48,746	48,545	709	98,000
Insurance	4,900	3,118	4,404	12,422
Repairs and maintenance	46,239	3,636	-	49,875
Payroll taxes	10,131	8,328	4,630	23,089
Supplies	1,434		-	1,434
Rent	3,600	4,800	6,000	14,400
Vehicle and equipment	6,013	27,370	4,750	38,133
Postage	5,807	-	-	5,807
Depreciation	245,509	-	-	245,509
Contract sanitation	-	-	198,430	198,430
Fuel expense	4,556	7,468	10,159	22,183
Health insurance	19,551	16,646	14,883	51,080
Employee retirement	19,818	16,315	8,944	45,077
Professional fees	8,048	6,549	8,048	22,645
Other operating expenses	14,830	220	13,756	28,806
Total operating expenses	589,221	252,874	351,637	1,193,732
OPERATING INCOME (LOSS)	(232,783)	453,763	(23,985)	196,995
NON-OPERATING REVENUES (EXPENSES)				
Interest income	664	51	88	803
Interest expense	(56,755)	-		(56,755)
	(56,091)	51	88	(55,952)
Increase (Decrease) in net position	\$ (288,874)	\$ 453,814	\$ (23,897)	\$ 141,043

The accompanying notes are an integral part of the financial statements.

# LISA STEPHENS CERTIFIED PUBLIC ACCOUNTANT, PLC

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#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council Star City, Arkansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the business-type activities of the Water, Sewer and Sanitation Department of Star City, Arkansas, a component unit of the City of Star City, Arkansas (the Department) as of and for the years ended December 31, 2023 and 2022, and the related notes to the financial statements, which collectively comprise the Department's basic financial statements, and have issued our report thereon dated December 31, 2024.

## Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Department's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Department's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Department's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Department's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Department's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Jisa Stephens

Lisa Stephens Certified Public Accountant, PLC Conway, Arkansas December 31, 2024