

# **City of Bentonville, Arkansas**

## **Annual Comprehensive Financial Report**

For the Year Ended December 31, 2022



Prepared by:  
Patrick Johndrow  
Finance Director

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# City of Bentonville, Arkansas

## December 31, 2022

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# City of Bentonville, Arkansas

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**December 31, 2022**

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## **Introductory Section**



**City of Bentonville, Arkansas**  
**Finance and Accounting Department**  
**1000 SW 14<sup>th</sup> St – Bentonville, Arkansas 72712**  
**Phone (479)-271-3100 – Fax (479) 271-5913**

To the Citizens of the City of Bentonville, Honorable Mayor and Members of the City Council:

The Annual Comprehensive Financial Report of the City of Bentonville, Arkansas (the City) for the year ended December 31, 2022, is submitted in accordance with State statutes. These statutes require that every general-purpose local government publish at the close of each fiscal year a complete set of audited financial statements.

This report consists of management's representations concerning the finances of the City of Bentonville. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable assurance, rather than absolute, that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Bentonville's financial statements have been audited by **FORVIS, LLP**, a firm of licensed independent certified public accountants. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions on the financial statements of the governmental activities, business-type activities, each major fund and aggregate remaining fund information that collectively comprise the City of Bentonville's basic financial statements as of and for the fiscal year ended December 31, 2022. The independent auditor's report is presented as the first component of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative overview and analysis of the basic financial statements. It is our intention that the MD&A complements this letter of transmittal and should be read in conjunction with it.

### **Profile of the Government**

The City of Bentonville was incorporated in 1837 and is located in the northwest corner of the State of Arkansas. The City currently occupies a land area of approximately 31.5 square miles. The City's population is estimated to be 57,868 as of July 1, 2022, according to the U.S. Census Bureau. According to population projections from the Northwest Arkansas Regional Planning Commission, it is estimated that Bentonville's population could grow to 113,658 by the year 2045.

The City is empowered to levy property tax on both real and personal properties located within its boundaries. It is also empowered by state statute to extend its corporate limits by annexation, which occurs periodically, when deemed appropriate by the City Council.

The City of Bentonville is operated under the Mayor-Council form of government. The Mayor is elected by the Citizens of Bentonville to a four year term. The Mayor serves as the chief executive of the city, presides over City Council meetings and has the ability to vote on City Council items in the event of a tie. The City Council is made up of two members from each ward (eight total members) within the City and are elected for four year terms. The City Council has the ability to enact laws (ordinances) for the health, safety and welfare of the city not in conflict with the United States constitution or the constitution of the State of Arkansas. The legal level of budgetary control is maintained at the fund level for all funds. However, management control is maintained at the department level.

The City of Bentonville provides a full range of services including police, fire, emergency ambulance service, library, parks, recreation, water, sewer, electric, traffic engineering, streets and infrastructure, community development (planning and zoning), economic development and general administrative services.

The financial reporting entity (the government) includes all funds of the primary government.

### **Factors Affecting Financial Condition**

**Local Economy.** The City of Bentonville historically benefits from low unemployment rates. There are several major industries in the City, with Wal-Mart and Sam's Club headquarters in Bentonville. The City is also home to Northwest Arkansas Community College. These employers draw their workforce from a population of more than 530,000 within the Fayetteville-Springdale-Rogers MSA (metropolitan statistical area) of which Bentonville is a part. Other major employers also located in the Fayetteville-Springdale-Rogers MSA include Tyson's Foods, J.B. Hunt Transport, and the University of Arkansas.

### **Relevant Financial Policies**

The City's accounting records for general government activities are maintained on a modified accrual basis, with revenues being recorded when available and measurable, and expenditures being recorded when the services or goods are received and the liabilities are incurred. Accounting records for the City's electric, water and sewer utility and other proprietary activities are maintained on an accrual basis.

The annual budget serves as the foundation for the City of Bentonville, Arkansas' financial planning and control. The annual budget for all funds for the following year is prepared each year by the Mayor and Department Heads and is submitted to City Council for review and approval before the end of the current year. Budget to actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted.

### **Long-term Financial Planning**

During the annual budgeting process, the City evaluates long-term capital requirements and projected conditions in the local economy. The City is constantly monitoring the current economic conditions and will adjust the annual budget accordingly.



## Awards and Acknowledgements

**Awards:** The Government Finance Officers Association (GFOA) awarded a Distinguished Budget Presentation Award to the City of Bentonville, Arkansas for its budget document prepared for the budget year ended December 31, 2022. The City of Bentonville has earned this award for 24 consecutive years.

The Government Finance Officers Association (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Bentonville for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2021. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized Annual Comprehensive Financial Report. This report satisfied both GAAP and applicable legal requirements.

A Certificate of Achievement is valid for a period of one (1)-year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and are submitting it to GFOA to determine its eligibility for another certificate.

**Acknowledgements:** This report and the information contained therein would not have been possible without the help of the all the departments within the City of Bentonville that provided information presented. We would also like to express our appreciation to the Mayor and City Council for their interest and support in the responsible planning and conducting of the financial operations of the City.

Respectively submitted,

A handwritten signature in black ink, appearing to read 'Patrick Johndrow', is written over a light gray rectangular background.

Patrick Johndrow  
Finance Director

June 21, 2023



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Bentonville  
Arkansas**

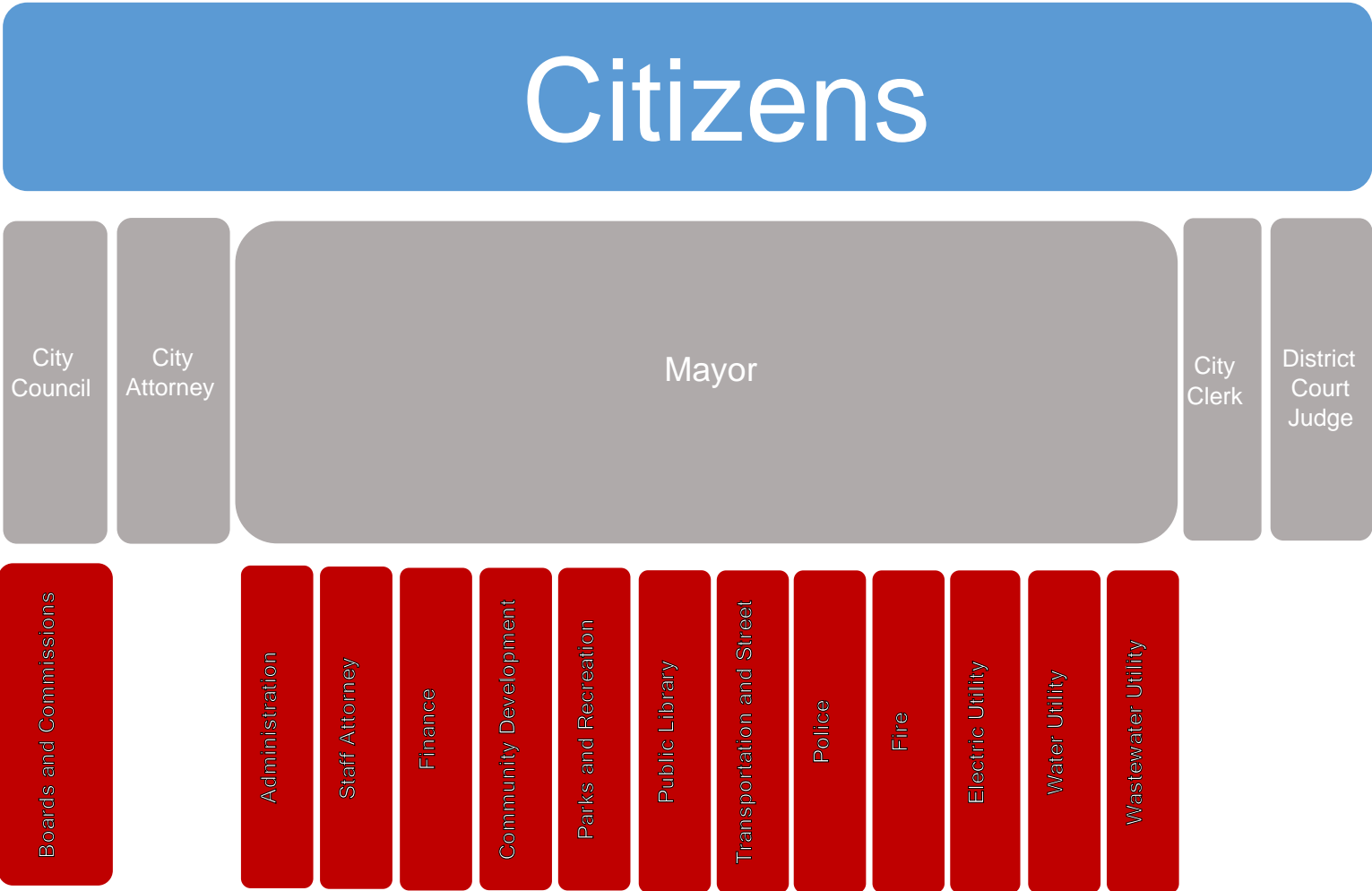
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2021

*Christopher P. Morill*

Executive Director/CEO

City of Bentonville Organizational Chart



**City of Bentonville, Arkansas  
City Council and Other Elected Officials**

**Stephanie Orman  
Mayor**

<b>Name</b>	<b>Ward</b>	<b>Position</b>
Beckie Seba	1	1
Gayatri Agnew	1	2
Cindy Acree	2	1
Chris Sooter	2	2
Aubrey Patterson	3	1
Bill Burckart	3	2
Octavio Sanchez	4	1
Holly Hook	4	2
Andrew Myers, City Attorney		
Kirby Romines, City Clerk		

## **Financial Section**



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[forvis.com](http://forvis.com)

## Independent Auditor's Report

The Honorable Mayor and Members of the City Council  
City of Bentonville, Arkansas  
Bentonville, Arkansas

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bentonville, Arkansas (the City), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparisons, pension, and other postemployment benefit information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

**FORVIS, LLP**

Rogers, Arkansas  
June 21, 2023



# **City of Bentonville, Arkansas**

## **Management's Discussion and Analysis**

### **December 31, 2022**

As management of the City of Bentonville (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended December 31, 2022. The information contained in this MD&A should be considered in conjunction with our letter of transmittal at the front of this report and the information contained in the Independent Auditor's Reports, Financial Statements and Supplementary Information.

#### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$752,173,335.
- As of the close of the current fiscal year, the City of Bentonville's governmental funds reported combined ending fund balances of \$178,504,700 of which \$81,621,966 was unassigned.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$81,621,966 which is 119% of total general fund expenditures.
- The City's total bond related debt decreased by \$13,380,931 or 14% during 2022 which is discussed in the *Long-term Debt* section of this document.
- The City had general revenues of \$92,650,935, grants and contribution revenue of \$40,191,040, charges for services of \$138,453,077 and program expenses of \$191,262,085 for the year ended December 31, 2022.
- The City's capital outlays for the year, including outlays in the enterprise fund, were \$85,006,449.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

##### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The *statement of net position* presents information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

# City of Bentonville, Arkansas

## Management's Discussion and Analysis

### December 31, 2022

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (*e.g.*, uncollected taxes and earned but unused vacation leave).

The government-wide financial statements are divided into two categories, governmental and business-type activities. The governmental activities of the City include General Government, Administrative Services, Police, Fire, Public Works, Community Development, Library and Parks. The business-type activities of the City include Electric, Water, Wastewater, Sanitation, and related support departments which comprise the Utility Fund.

The government-wide financial statements can be found on pages 13-14 of this report.

#### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources which have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

#### *Governmental Funds*

*Governmental funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains seven individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balance for the general fund, the street fund, the capital projects fund, the debt service fund and the federal grant fund which are considered to be major funds. Data from the other two governmental funds are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the combining and individual fund statements and schedules section of this report.

# **City of Bentonville, Arkansas**

## **Management's Discussion and Analysis**

### **December 31, 2022**

The basic governmental fund financial statements can be found on pages 15-16 of this report.

#### *Proprietary Funds*

The City maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for its electric, water, wastewater and sanitation operations.

Proprietary funds, in general, charge customers for services provided. Like the government-wide financial statements, proprietary fund financial statements are presented using a long-term financial accounting approach and the full accrual basis of accounting. Additional information is provided in the proprietary funds' statement of cash flows.

The basic proprietary fund financial statements can be found on pages 17-19 of this report.

#### *Notes to the Financial Statements*

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 20-55 of this report.

#### *Other Information*

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the City's budget to actual analysis for the general fund, street fund and the City's federal grant fund as well as the progress in funding its obligation to provide other post employment benefits (OPEB) to its employees. Required supplementary information can be found on pages 5-67 of this report.

The combining schedules referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information on budget information, pensions and OPEB. Combining and individual fund statements and schedules can be found on pages 68-72 of this report.

### **GOVERNMENT-WIDE ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$752,173,335 at the close of the most recent fiscal year.

By far the largest portion of the City's net position (82%) is its investment in capital assets (*e.g.*, land, buildings, machinery, and equipment); less any related outstanding debt used to acquire those assets. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending.

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2022**

**Net Position**

	<b>Governmental Activities</b>		<b>Business-type Activities</b>		<b>Total</b>	
	<b>2022</b>	<b>2021</b>	<b>2022</b>	<b>2021</b>	<b>2022</b>	<b>2021</b>
Current and other assets	\$ 218,733,085	\$ 218,826,561	\$ 74,230,248	\$ 63,405,222	\$ 292,963,333	\$ 282,231,783
Capital assets	339,816,823	296,198,023	286,884,322	267,966,123	626,701,145	564,164,146
Total assets	558,549,908	515,024,584	361,114,570	331,371,345	919,664,478	846,395,929
Total deferred outflows of resources	14,652,154	10,818,508	4,609,937	1,513,030	19,262,091	12,331,538
Long-term liabilities	108,603,251	120,931,655	24,084,928	9,663,655	132,688,179	130,595,310
Other liabilities	28,430,973	17,592,479	12,639,108	16,609,190	41,070,081	34,201,669
Total liabilities	137,034,224	138,524,134	36,724,036	26,272,845	173,758,260	164,796,979
Total deferred inflows of resources	12,542,775	15,876,309	452,199	5,913,811	12,994,974	21,790,120
Net position:						
Net investment in capital assets	334,555,966	293,728,622	283,389,764	263,586,357	617,945,730	557,314,979
Restricted	35,980,792	36,106,223	1,628,080	1,904,920	37,608,872	38,011,143
Unrestricted	53,088,305	41,607,804	43,530,428	35,206,442	96,618,733	76,814,246
Total net position	\$ 423,625,063	\$ 371,442,649	\$ 328,548,272	\$ 300,697,719	\$ 752,173,335	\$ 672,140,368

An additional portion of the City's net position (5.00%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* \$96,618,733 may be used to meet the City's ongoing obligations to citizens and creditors.

As a result of current year operations, total net position of the City increased by \$80,032,967, which is consistent with the increase in fiscal year 2021. The City continues to benefit from developer funded infrastructure projects and capital contributions. Capital assets net of accumulated depreciation increased \$62,536,999. The major capital asset events contributing to this increase are discussed in the *Capital Assets* section of this document. Restricted net position decreased by \$402,271 primarily due to use of funds set aside for new growth.

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2022**

**Changes in Net Position**

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Total</b>	
	<b>2022</b>	<b>2021</b>	<b>2022</b>	<b>2021</b>	<b>2022</b>	<b>2021</b>
Revenues:						
Program revenues:						
Charges for services	\$ 10,746,244	\$ 8,753,277	\$ 127,706,833	\$ 114,075,641	\$ 138,453,077	\$ 122,828,918
Operating grants and contributions	10,631,712	5,841,361	223,439	6,693,949	10,855,151	12,535,310
Capital grants and contributions	9,518,939	4,610,177	19,816,950	44,814,654	29,335,889	49,424,831
General revenues:						
Property taxes	12,180,324	10,845,680	-	-	12,180,324	10,845,680
Sales taxes	61,618,775	53,399,550	-	-	61,618,775	53,399,550
State turnback	6,635,017	5,194,343	-	-	6,635,017	5,194,343
Impact Fees	3,569,012	4,150,437	-	-	3,569,012	4,150,437
Franchise fees	6,060,409	5,704,169	-	-	6,060,409	5,704,169
Investment income	746,865	215,131	(217,137)	138,253	529,728	353,384
Gain (loss) on sale of capital assets	97,475	753,648	-	69,585	97,475	823,233
Intergovernmental	316,081	-	-	-	316,081	-
Other	1,235,068	1,493,098	409,046	338,257	1,644,114	1,831,355
Total revenues	<u>123,355,921</u>	<u>100,960,871</u>	<u>147,939,131</u>	<u>166,130,339</u>	<u>271,295,052</u>	<u>267,091,210</u>
Expenses:						
General government	9,243,680	10,035,028	-	-	9,243,680	10,035,028
Public safety	41,609,816	29,274,828	-	-	41,609,816	29,274,828
Recreation	11,960,540	11,555,797	-	-	11,960,540	11,555,797
Street department	4,485,584	10,648,467	-	-	4,485,584	10,648,467
Library	1,971,203	1,920,680	-	-	1,971,203	1,920,680
Interest expense on long-term debt	1,902,684	1,605,676	-	-	1,902,684	1,605,676
Electric	-	-	80,291,013	89,019,330	80,291,013	89,019,330
Water	-	-	18,017,830	15,903,270	18,017,830	15,903,270
Wastewater	-	-	10,820,503	9,914,062	10,820,503	9,914,062
Sanitation	-	-	6,239,748	5,788,402	6,239,748	5,788,402
Support	-	-	4,719,484	3,901,263	4,719,484	3,901,263
Total expenses:	<u>71,173,507</u>	<u>65,040,476</u>	<u>120,088,578</u>	<u>124,526,327</u>	<u>191,262,085</u>	<u>189,566,803</u>
Increase in net position	52,182,414	35,920,395	27,850,553	41,604,012	80,032,967	77,524,407
Net position - beginning of the year,	<u>371,442,649</u>	<u>335,522,254</u>	<u>300,697,719</u>	<u>259,093,707</u>	<u>672,140,368</u>	<u>594,615,961</u>
Net position – end of the year	<u>\$ 423,625,063</u>	<u>\$ 371,442,649</u>	<u>\$ 328,548,272</u>	<u>\$ 300,697,719</u>	<u>\$ 752,173,335</u>	<u>\$ 672,140,368</u>

*Governmental Activities*

Governmental activities increased the City's net position by \$52,182,414, thereby accounting for 65% of the total growth in the net position of the City. The 2022 increase is \$16.3 million more than in 2021 primarily due to increases in sales tax and grant revenues.

*Business-type Activities*

Business-type activities increased the City's net position by \$27,850,553, accounting for 35% of the total growth in the City's net position. The 2022 net position is a decrease of \$13.8 million from 2021 primarily due to nonrecurring revenues received from 3rd party entities in prior year.

**City of Bentonville, Arkansas**  
**Management's Discussion and Analysis**  
**December 31, 2022**

**FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS**

**Governmental Funds**

The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, *fund balance* may serve as a useful measure of a government's net resources available for spending for program purposes at the end of the fiscal year.

*General Fund*

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the general fund was \$81,621,966, while total fund balances reached \$85,361,171. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balances and total fund balances to total fund expenditures. Unassigned fund balances represent 119% of total general fund expenditures, while total fund balances represent 125% of that same amount.

The fund balances of the City's general fund increased \$11,038,361 during the current fiscal year. Overall revenues increased by \$12,557,772 driven primarily by increase in sales tax. There was also an overall increase in expenses of \$13,871,774 due primarily to increase in capital outlays.

*Street Fund*

The City's street fund had a total fund balance of \$13,852,470 of which \$323 is nonspendable and the remaining balance is restricted to fund street capital and maintenance projects. The net increase in fund balance during the current year in the street fund was \$4,502,663. The fund balance increase is primarily due to a \$5,000,000 transfer from the General Fund.

*Capital Project Fund*

The City's capital project fund had a total fund balance of \$64,091,890 all of which is restricted and available to fund capital projects that meet the requirements of the Series 2021 Sales and Use Tax Refunding and Improvement Bonds. The net decrease in fund balance during the current year in the capital project fund was \$22,609,226 and is primarily the result of spending \$23,378,729 of bond proceeds on capital improvements.

*Debt Service Fund*

The City's debt service fund had a total fund balance of \$7,329,718, which is restricted for debt service. The net decrease in fund balance during the current year in the debt service fund was 3,051,370 due to the payoff of the 2017 bond issuance.

# **City of Bentonville, Arkansas**

## **Management's Discussion and Analysis**

### **December 31, 2022**

#### *Federal Grant Fund*

The City's federal grant fund had a total fund balance of zero, with revenues of \$342,515 and corresponding expenses of \$316,081. Revenue included in this fund are recorded as earned revenue as applicable costs are incurred. Any funds received in advance are recorded as unearned revenue.

#### **Proprietary Funds**

##### *Enterprise Fund*

Unrestricted net position of the enterprise fund at the end of the year was \$43,530,428. The total growth in net position of the enterprise fund was \$27,850,553. Operating revenues of the enterprise fund increased 11.8% to \$127,500,722 and the operating expenses decreased 4.0% to \$119,021,631. Other factors concerning the finances of the enterprise fund have already been discussed in the City's business-type activities.

#### **General Fund Budgetary Highlights**

##### **Original Budget as Compared to the Final Budget**

During the 2022 fiscal year, the original budget expenditures of the general fund were amended primarily to budget for more capital projects and other costs not previously in the budget. The most significant amendments were for a budget adjustment of \$27.8 million for the widening of 8th Street and a budget adjustment of \$1.7 million for the reconstruction of the Razorback Greenway at I-49. Budgeted revenues for the general fund were amended primarily for an increase in grant funds of approximately \$10.5 million received during the year.

##### **Actual Results as Compared to the Final Budget**

Variances between the actual revenues and expenditures and the general fund's final budget were fairly significant. The final amended budget projected a \$13,668,228 decrease in general fund balance while the actual resulted in a fund balance increase of \$11,038,361. The primary factors in the variances can be briefly summarized as follows:

- Property tax revenue was \$8,271,392, while the final budgeted amount was \$7,556,249. The excess revenues over the budget \$715,143 can be attributed to a general improvement in the local economy in 2022 compared to 2021 and an increase in assessed values of \$156,315,751, or 11%.
- Sales tax revenue was \$43,084,758, while the final budgeted amount was \$34,022,558. The increase in revenues over the budget \$9,062,200 can be attributed to a general increase in retail sales tax from various projects in the City and the County and inflation.
- Licenses and permits revenue was \$2,340,846, while the final budgeted amount was \$1,720,965. The increase in revenues over the budget \$619,881 can be attributed to an unforeseen increase in building permits and activity.

# **City of Bentonville, Arkansas**

## **Management's Discussion and Analysis**

### **December 31, 2022**

- *Grants* revenue was \$7,144,381, while the final budgeted amount was \$11,008,973. The decrease in revenues over the budgeted amount of \$3,864,592 can be attributed to grants that were budgeted in 2022 but were not earned during the year.
- *Capital outlay* expenditure was \$17,528,337, while the final budgeted amount was \$39,073,465. The decrease in expenditures from the amount budgeted of \$21,545,128 can be attributed to various budgeted capital outlay projects that were not completed in 2022 due to time constraints or planned multi-year projects.

## **CAPITAL ASSET AND DEBT ADMINISTRATION**

### **Capital Assets**

As of December 31, 2022 the City's investment in capital assets for its governmental and business-type activities was \$626,701,145 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, and streets.

Major capital asset events during the current fiscal year include the following:

- Capital expenditures of \$12.1 million were made for a variety of street construction projects primarily for the widening and expansion of existing streets. In addition, \$6.5 million of streets, drainage and sidewalks constructed by developers were contributed to the City to own and maintain.
- Capital expenditures of \$3.7 million were made to construct the City's Animal Services Building.
- Capital expenditures of \$3.3 million were made to construct the City's Fire Training Facility and an additional \$250 thousand was spent to start construction on the Fire Station #3 expansion.
- Capital expenditures for additions and improvements for the City's water system, sewer system and electric system were \$4.5 million. In addition, \$5.7 million in electric, water and sewer lines were contributed by developers to the City.
- Capital expenditures for furniture, fixtures and equipment city wide totaled \$3.7 million due to additional equipment needs throughout the city.

Additional information regarding capital assets can be found on pages 31-33 of this report.



# **City of Bentonville, Arkansas**

## **Management's Discussion and Analysis**

### **December 31, 2022**

#### **Long-term Debt**

The City had \$80,052,747 in revenue bonds payable outstanding as of December 31, 2022, which is a decrease of \$13,380,931 from the previous year. The decrease was due to regularly scheduled principal reductions on the outstanding debt. In June 2021, pursuant to the issuance of the City's 2021 Sales and Use Tax Refunding and Improvement Bonds, the City received a bond rating of AA- by Standard & Poor's.

Additional information regarding long-term debt can be found at pages 34-37 of this report.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

- The unemployment rate for the metropolitan area of Northwest Arkansas (of which Bentonville is a part) is currently 2.00%. This compares favorably to the state and national average unemployment rate of 3.5%.
- The City's population growth has averaged about 7% annually and according to the most recent census the population is 54,164. Impact and capacity fees, an additional one cent sales tax for capital improvements and slight increases in utility rates are in place to meet the financial demands caused by this population growth.
- The value of building permits issued, excluding public buildings, was approximately \$1.11 billion in 2021 and \$766.6 billion in 2022.
- The General Fund adopted operating budget for 2023 was \$66.8 million which was an \$8.5 million increase from the 2022 budget.
- The City-Wide operating budget for 2023 was \$201 million which was a \$9 million increase from the 2022 budget.

#### **CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

The financial report is designed to provide a general overview of the City's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance; 1000 SW 14th Street; Bentonville, Arkansas 72712.

## **Basic Financial Statements**

**City of Bentonville, Arkansas**  
**Statement of Net Position**  
**December 31, 2022**

	Primary Government		
	Governmental Activities	Business-type Activities	Total
<b>Assets</b>			
<b>Current Assets</b>			
Cash and cash equivalents	\$ 76,642,326	\$ 37,095,420	\$ 113,737,746
Investments	16,228,745	10,773,166	27,001,911
Restricted cash and cash equivalents	93,722,844	1,628,080	95,350,924
Receivable			
Customer accounts, net of allowance for uncollectible accounts of \$441,000	-	16,344,845	16,344,845
Property taxes, net of allowance for uncollectibles of \$590,107	11,819,047	-	11,819,047
Grants and other	1,891,948	526,829	2,418,777
Internal balances	(3,018)	3,018	-
Inventories	-	7,780,955	7,780,955
Prepaid items	73,158	77,923	151,081
Total current assets	<u>200,375,050</u>	<u>74,230,236</u>	<u>274,605,286</u>
<b>Noncurrent Assets</b>			
Restricted assets			
Cash and cash equivalents	9,726,603	12	9,726,615
Sales taxes receivable	5,074,426	-	5,074,426
Total restricted assets	<u>14,801,029</u>	<u>12</u>	<u>14,801,041</u>
Net pension asset	3,557,006	-	3,557,006
Capital assets - non-depreciable	51,220,089	67,547,639	118,767,728
Capital assets - depreciable, net	288,596,734	219,336,683	507,933,417
	<u>343,373,829</u>	<u>286,884,322</u>	<u>630,258,151</u>
Total noncurrent assets	<u>358,174,858</u>	<u>286,884,334</u>	<u>645,059,192</u>
Total assets	<u>558,549,908</u>	<u>361,114,570</u>	<u>919,664,478</u>
<b>Deferred Outflows of Resources</b>			
Deferred outflows - pensions	8,859,758	3,585,406	12,445,164
Deferred outflows - OPEB	1,554,760	254,378	1,809,138
Deferred outflows - pension contributions	4,237,636	770,153	5,007,789
Total deferred outflows of resources	<u>14,652,154</u>	<u>4,609,937</u>	<u>19,262,091</u>

See Notes to Financial Statements

**City of Bentonville, Arkansas**  
**Statement of Net Position (Continued)**  
**December 31, 2022**

	Primary Government		
	Governmental Activities	Business-type Activities	Total
<b>Liabilities</b>			
<b>Current Liabilities</b>			
Accounts payable	\$ 4,473,055	\$ 9,187,466	\$ 13,660,521
Accrued expenses and other	1,501,435	427,461	1,928,896
Accrued interest payable	267,790	51,686	319,476
Other postemployment benefit liability - current portion	134,450	36,522	170,972
Compensated absences - current portion	119,382	613,637	733,019
Due to other governments	131,906	266,311	398,217
Bonds payable - current portion	2,450,000	1,915,000	4,365,000
Unearned revenues	<u>19,352,955</u>	<u>141,025</u>	<u>19,493,980</u>
Total current liabilities	<u>28,430,973</u>	<u>12,639,108</u>	<u>41,070,081</u>
<b>Noncurrent Liabilities</b>			
Customer deposits	-	1,520,797	1,520,797
Compensated absences	2,002,637	308,371	2,311,008
Other postemployment benefit liability	6,675,847	1,155,026	7,830,873
Net pension liability	33,022,020	12,315,734	45,337,754
Bonds payable, net	<u>66,902,747</u>	<u>8,785,000</u>	<u>75,687,747</u>
Total noncurrent liabilities	<u>108,603,251</u>	<u>24,084,928</u>	<u>132,688,179</u>
Total liabilities	<u>137,034,224</u>	<u>36,724,036</u>	<u>173,758,260</u>
<b>Deferred Inflows of Resources</b>			
Deferred inflows - OPEB	1,472,966	303,508	1,776,474
Deferred inflows - pensions	<u>11,069,809</u>	<u>148,691</u>	<u>11,218,500</u>
Total deferred inflows of resources	<u>12,542,775</u>	<u>452,199</u>	<u>12,994,974</u>
<b>Net Position</b>			
Net investment in capital assets	<u>334,555,966</u>	<u>283,389,764</u>	<u>617,945,730</u>
Restricted			
Debt service	7,061,928	-	7,061,928
New growth	7,843,017	-	7,843,017
Renewals and replacements	-	1,628,080	1,628,080
Capital improvements	3,621,648	-	3,621,648
Street improvements	13,852,470	-	13,852,470
Pensions	3,557,006	-	3,557,006
Other	<u>44,723</u>	<u>-</u>	<u>44,723</u>
Total restricted	<u>35,980,792</u>	<u>1,628,080</u>	<u>37,608,872</u>
Unrestricted	<u>53,088,305</u>	<u>43,530,428</u>	<u>96,618,733</u>
Total net position	<u>\$ 423,625,063</u>	<u>\$ 328,548,272</u>	<u>\$ 752,173,335</u>

**City of Bentonville, Arkansas**  
**Statement of Activities**  
**For the year ended December 31, 2022**

	Program Revenues				Net (Expenses) Revenues and Changes in Net Position		
					Primary Government		
Government/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
<b>Primary Government</b>							
Governmental activities:							
General government	\$ 9,243,680	\$ 1,247,311	\$ 161,476	\$ 35,498	\$ (7,799,395)	\$ -	\$ (7,799,395)
Public safety	41,609,816	4,169,164	333,075	788,138	(36,319,439)	-	(36,319,439)
Recreation	11,960,540	4,173,275	6,330,771	158,721	(1,297,773)	-	(1,297,773)
Street department	4,485,584	1,091,287	3,610,775	8,527,816	8,744,294	-	8,744,294
Library	1,971,203	65,207	195,615	8,766	(1,701,615)	-	(1,701,615)
Interest expense on long-term debt	1,902,684	-	-	-	(1,902,684)	-	(1,902,684)
Total governmental activities	71,173,507	10,746,244	10,631,712	9,518,939	(40,276,612)	-	(40,276,612)
Business-Type Activities:							
Electric	80,291,013	89,258,344	-	13,532,025	-	22,499,356	22,499,356
Water	18,017,830	14,224,969	223,439	6,284,925	-	2,715,503	2,715,503
Wastewater	10,820,503	16,124,255	-	-	-	5,303,752	5,303,752
Sanitation	6,239,748	6,970,297	-	-	-	730,549	730,549
Support	4,719,484	1,128,968	-	-	-	(3,590,516)	(3,590,516)
Total business-type activities	120,088,578	127,706,833	223,439	19,816,950	-	27,658,644	27,658,644
Total primary government	<u>\$ 191,262,085</u>	<u>\$ 138,453,077</u>	<u>\$ 10,855,151</u>	<u>\$ 29,335,889</u>	<u>(40,276,612)</u>	<u>27,658,644</u>	<u>(12,617,968)</u>
<b>General Revenues:</b>							
Property taxes					12,180,324	-	12,180,324
Sales taxes					61,618,775	-	61,618,775
State turnback					6,635,017	-	6,635,017
Impact fees					3,569,012	-	3,569,012
Franchise taxes					6,060,409	-	6,060,409
Investment income (loss)					746,865	(217,137)	529,728
Gain on sales of capital assets					97,475	-	97,475
Intergovernmental					316,081	-	316,081
Other					1,235,068	409,046	1,644,114
Total general revenues					92,459,026	191,909	92,650,935
<b>Change in Net Position</b>					52,182,414	27,850,553	80,032,967
<b>Net Position - Beginning of Year</b>					371,442,649	300,697,719	672,140,368
<b>Net Position - End of Year</b>					<u>\$ 423,625,063</u>	<u>\$ 328,548,272</u>	<u>\$ 752,173,335</u>

See Notes to Financial Statements

**City of Bentonville, Arkansas**  
**Balance Sheet - Governmental Funds**  
**December 31, 2022**

	General	Street	Capital Project	Debt Service	Federal Grant Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets</b>							
Cash and cash equivalents	\$ 65,048,785	\$ 28,522,020	\$ -	\$ -	\$ -	\$ -	\$ 93,570,805
Investments	16,228,745	-	-	-	-	-	16,228,745
Accounts receivable:							
Property taxes, net of allowance for uncollectible accounts of \$590,107	8,933,210	2,885,837	-	-	-	-	11,819,047
Grants and other	1,193,904	695,424	-	-	-	2,620	1,891,948
Due from other funds	5,485,000	9,760	-	-	-	371,559	5,866,319
Prepaid and other	72,835	323	-	-	-	-	73,158
Restricted assets							
Cash and cash equivalents	1,114,222	-	65,949,430	5,808,845	5,411,065	8,237,406	86,520,968
Sales tax receivable	3,553,553	-	-	1,520,873	-	-	5,074,426
Total assets	<u>\$ 101,630,254</u>	<u>\$ 32,113,364</u>	<u>\$ 65,949,430</u>	<u>\$ 7,329,718</u>	<u>\$ 5,411,065</u>	<u>\$ 8,611,585</u>	<u>\$ 221,045,416</u>
<b>Liabilities</b>							
Accounts payable	\$ 1,947,164	\$ 516,681	\$ 1,857,540	\$ -	\$ -	\$ 151,670	\$ 4,473,055
Due to other funds	384,345	5,000,000	-	-	-	484,992	5,869,337
Due to other governments	-	-	-	-	-	131,906	131,906
Accrued expenditures and other	1,433,275	68,160	-	-	-	-	1,501,435
Unearned revenues	4,033,315	9,935,009	-	-	5,384,631	-	19,352,955
Total liabilities	<u>7,798,099</u>	<u>15,519,850</u>	<u>1,857,540</u>	<u>-</u>	<u>5,384,631</u>	<u>768,568</u>	<u>31,328,688</u>
<b>Deferred Inflows of Resources</b>							
Unavailable revenues - property taxes	8,470,984	2,741,044	-	-	-	-	11,212,028
<b>Fund balances</b>							
Nonspendable							
Prepaid expenditures	72,835	323	-	-	-	-	73,158
Restricted							
Debt service	-	-	-	7,329,718	-	-	7,329,718
General capital improvements	3,621,647	-	64,091,890	-	-	-	67,713,537
New growth	-	-	-	-	-	7,843,017	7,843,017
Street improvements	-	13,852,147	-	-	-	-	13,852,147
Other	44,723	-	-	-	-	-	44,723
Assigned	-	-	-	-	26,434	-	26,434
Unassigned	81,621,966	-	-	-	-	-	81,621,966
Total fund balances	<u>85,361,171</u>	<u>13,852,470</u>	<u>64,091,890</u>	<u>7,329,718</u>	<u>26,434</u>	<u>7,843,017</u>	<u>178,504,700</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 101,630,254</u>	<u>\$ 32,113,364</u>	<u>\$ 65,949,430</u>	<u>\$ 7,329,718</u>	<u>\$ 5,411,065</u>	<u>\$ 8,611,585</u>	<u>\$ 221,045,416</u>

See Notes to Financial Statements

<b>Total fund balances - governmental funds</b>	<b>\$ 178,504,700</b>
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**Amounts reported for governmental activities in the statement of net position are different because:**

Capital assets used in governmental activities are not financial resources and are not reported in the funds.	339,816,823
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Net pension assets are not available to pay for current-period expenditures and, therefore, are not reported in the funds.	3,557,006
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Property tax revenues that do not provide current financial resources at the fund level on the modified accrual basis are reported as revenues on the full accrual basis in the government-wide statements.	11,212,028
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Deferred inflows and outflows related to pensions and other postemployment benefits are not due and payable in the current period and, therefore, are not reported in the funds.	2,109,379
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Liabilities that are not due and payable in the current period and are not reported in the fund statements:

Accrued interest payable	(267,790)
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Accrued compensated absences	(2,122,019)
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Net pension liabilities	(33,022,020)
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Other postemployment benefits liability	(6,810,297)
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Bonds payable, net of premiums and discounts	<u>(69,352,747)</u>
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<b>Total net position - governmental activities</b>	<b><u>\$ 423,625,063</u></b>
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**City of Bentonville, Arkansas**  
**Statement of Revenues, Expenditures and Changes in Fund Balance -**  
**Governmental Funds**  
**Year Ended December 31, 2022**

	General	Street	Capital Project	Debt Service	Federal Grant Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>Revenues</b>							
Property tax	\$ 8,271,392	\$ 2,591,128	\$ -	\$ -	\$ -	\$ -	\$ 10,862,520
Sales tax	43,084,758	-	-	18,571,646	-	-	61,656,404
State turnback	1,960,660	4,674,357	-	-	-	-	6,635,017
Impact fees	-	-	-	-	-	3,569,012	3,569,012
Franchise taxes	6,060,409	-	-	-	-	-	6,060,409
Charges for services	6,035,538	51,752	-	-	-	-	6,087,290
Fines and forfeitures	438,621	-	-	-	-	-	438,621
Licenses and permits	2,340,846	15,255	-	-	-	-	2,356,101
Grants	6,385,310	3,610,775	-	-	-	-	9,996,085
Contributions	1,606,581	1,024,280	-	-	-	-	2,630,861
Interest income	307,777	165,899	769,503	87,013	26,434	64,107	1,420,733
Investment income (loss)	(673,868)	-	-	-	-	-	(673,868)
Intergovernmental	-	-	-	-	316,081	-	316,081
Miscellaneous	1,991,210	66,350	-	-	-	-	2,057,560
<b>Total revenues</b>	<b>77,809,234</b>	<b>12,199,796</b>	<b>769,503</b>	<b>18,658,659</b>	<b>342,515</b>	<b>3,633,119</b>	<b>113,412,826</b>
<b>Expenditures</b>							
Current:							
General government	9,243,662	-	-	-	316,081	-	9,559,743
Public safety	28,215,635	-	-	-	-	-	28,215,635
Recreation	11,439,318	-	-	-	-	-	11,439,318
Street Department	-	4,390,627	-	-	-	-	4,390,627
Library	1,919,436	-	-	-	-	-	1,919,436
Capital outlay	17,528,337	8,306,506	23,378,729	-	-	-	49,213,572
Debt service							
Principal	-	-	-	19,495,000	-	-	19,495,000
Interest	-	-	-	2,215,029	-	-	2,215,029
<b>Total expenditures</b>	<b>68,346,388</b>	<b>12,697,133</b>	<b>23,378,729</b>	<b>21,710,029</b>	<b>316,081</b>	<b>-</b>	<b>126,448,360</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>9,462,846</b>	<b>(497,337)</b>	<b>(22,609,226)</b>	<b>(3,051,370)</b>	<b>26,434</b>	<b>3,633,119</b>	<b>(13,035,534)</b>
<b>Other Financing Sources (Uses)</b>							
Sale of capital assets	97,475	-	-	-	-	-	97,475
Transfers in	6,478,040	5,000,000	-	-	-	371,559	11,849,599
Transfers out	(5,000,000)	-	-	-	-	(6,849,599)	(11,849,599)
<b>Total other financing sources (uses)</b>	<b>1,575,515</b>	<b>5,000,000</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(6,478,040)</b>	<b>97,475</b>
<b>Change in Fund Balances</b>	<b>11,038,361</b>	<b>4,502,663</b>	<b>(22,609,226)</b>	<b>(3,051,370)</b>	<b>26,434</b>	<b>(2,844,921)</b>	<b>(12,938,059)</b>
<b>Fund Balances, Beginning of Year</b>	<b>74,322,810</b>	<b>9,349,807</b>	<b>86,701,116</b>	<b>10,381,088</b>	<b>-</b>	<b>10,687,938</b>	<b>191,442,759</b>
<b>Fund Balances, End of Year</b>	<b>\$ 85,361,171</b>	<b>\$ 13,852,470</b>	<b>\$ 64,091,890</b>	<b>\$ 7,329,718</b>	<b>\$ 26,434</b>	<b>\$ 7,843,017</b>	<b>\$ 178,504,700</b>

See Notes to Financial Statements



<b>Net change in fund balance - total governmental funds</b>	<b>\$ (12,938,059)</b>
--	------------------------

**Amounts reported for governmental activities in the statement of activities are different because:**

Governmental Funds do not report capital contributions and they report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital asset purchases	49,213,572
Capital contributions	8,527,816
Depreciation expense	(14,122,588)

Bond and other debt proceeds provide current financial resources to governmental funds but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond and other debt principal is an expenditure in the governmental funds, but repayment reduces long-term liabilities in the Statement of Net Position. Also, governmental funds report the effects of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities

Principal paid on bonds	19,495,000
Amortization of premiums and discounts	205,100

Property tax revenues reported in the statement of activities are not available soon after year end and therefore are not considered current financial resources and are not recognized in the fund financial statements in the current year. This is the change in the amount of deferred property tax revenues reported in the governmental fund statements.

1,317,804

Deferred inflows/outflows related to the net pension liabilities are not due and payable in the current period and, therefore, are not reported in the funds. These amounts are amortized into pension expense in future periods. This is the amount by which the deferred inflows/outflows changed during the current year.

7,167,183

Expenses for pensions and other post employment benefit liabilities reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental fund financial statements in the current year. This is the change in the amount of the net pension and other post employment benefit liabilities reported in the governmental fund statements.

(6,497,743)

Accrued expenses, such as compensated absences, interest, etc., reported in the statement of activities do not require the use of current financial resources, and, therefore, are not expenditures in the funds. This is the net change in accrued expenses.

(185,671)

**Change in net position of governmental activities**

**\$ 52,182,414**

# City of Bentonville, Arkansas

## Statement of Net Position -

### Proprietary Funds

December 31, 2022

	<b>Business-type Activity - Enterprise Fund</b>
<b>Assets</b>	
<b>Current Assets:</b>	
Cash and cash equivalents	\$ 37,095,420
Investments	10,773,166
Accounts receivable (customer accounts), net of allowance for uncollectible accounts of \$441,000	16,871,674
Due from other funds	3,436
Restricted cash and cash equivalents	1,628,080
Inventories	7,780,955
Total current assets	74,152,731
<b>Noncurrent Assets</b>	
Restricted Cash and cash equivalents	12
Capital assets, net of accumulated depreciation of \$113,396,167	286,884,322
Other assets	77,923
Total noncurrent assets	286,962,257
Total assets	361,114,988
<b>Deferred Outflows of Resources</b>	
Deferred outflows - pensions	3,585,406
Deferred outflows - pension contributions	770,153
Deferred outflows - OPEB	254,378
Total deferred outflows of resources	4,609,937

**City of Bentonville, Arkansas**  
**Statement of Net Position -**  
**Proprietary Funds (Continued)**  
**December 31, 2022**

	<b>Business-type Activity - Enterprise Fund</b>
<b>Liabilities</b>	
<b>Current Liabilities:</b>	
Accounts payable	\$ 9,187,466
Accrued expenses and other	427,461
Accrued interest payable	51,686
Other post employment benefits liability - current portion	36,522
Compensated absences	613,637
Due to other funds	418
Due to other governments	266,311
Bonds payable - current portion	1,915,000
Unearned revenue	141,025
Total current liabilities	<u>12,639,526</u>
<b>Noncurrent Liabilities</b>	
Customer deposits	1,520,797
Compensated absences	308,371
Other post employment benefits liability	1,155,026
Net pension liability	12,315,734
Bonds payable, net of unamortized premium and discount	8,785,000
Total noncurrent liabilities	<u>24,084,928</u>
Total liabilities	<u>36,724,454</u>
<b>Deferred Inflows of Resources</b>	
Deferred inflows - OPEB	303,508
Deferred inflows - pensions	148,691
Total deferred inflows of resources	<u>452,199</u>
<b>Net Position</b>	
Net investment in capital assets	283,389,764
Restricted	
Renewals and replacements	1,628,080
Unrestricted	43,530,428
Total net position	<u><u>\$ 328,548,272</u></u>

**City of Bentonville, Arkansas**  
**Statement of Revenues, Expenses and Changes in**  
**Net Position - Proprietary Funds**  
**Year Ended December 31, 2022**

	<b>Business-type Activity - Enterprise Fund</b>
<b>Operating Revenues</b>	
Charges for services	\$ 127,087,773
Other, net	412,949
Total operating revenues	<u>127,500,722</u>
<b>Operating Expenses</b>	
Salaries and fringe benefits	14,801,264
Contract purchases	84,423,831
Maintenance	2,094,033
Depreciation and amortization	8,341,767
Materials and supplies	1,410,327
Other services and charges	7,950,409
Total operating expenses	<u>119,021,631</u>
<b>Operating Income</b>	<u>8,479,091</u>
<b>Nonoperating Income (Expenses)</b>	
Interest income	222,928
Investment income (loss)	(440,065)
Bond interest and fiscal agent charges	(451,790)
Grants	223,439
Net non-operating revenues (expenses)	<u>(445,488)</u>
<b>Income Before Capital Contributions and Transfers</b>	8,033,603
<b>Capital Contributions and Transfers</b>	
Capital contributions	7,051,584
Capital grants	2,565,148
Developer funded infrastructure revenue	10,200,218
<b>Change in Net Position</b>	27,850,553
<b>Net Position - Beginning of Year</b>	<u>300,697,719</u>
<b>Net Position, End of Year</b>	<u><u>\$ 328,548,272</u></u>

See Notes to Financial Statements

**City of Bentonville, Arkansas**  
**Statement of Cash Flows – Proprietary Funds**  
**Year Ended December 31, 2022**

	<b>Business-type Activity - Enterprise Fund</b>
<b>Operating Activities</b>	
Receipts from customers	\$ 122,464,364
Payments to suppliers	(88,592,913)
Payments to employees	(14,082,982)
Other payments	(7,606,868)
	<hr/>
Net cash provided by operating activities	12,181,601
	<hr/>
<b>Noncapital Financing Activities</b>	
Noncapital grants	223,439
	<hr/>
Net cash provided by noncapital financing activities	223,439
	<hr/>
<b>Capital and Related Financing Activities</b>	
Purchase and construction of capital assets	(20,208,382)
Proceeds from issuance of revenue bonds	12,255,000
Principal paid on revenue bonds	(5,935,831)
Interest and agent fees paid of revenue bonds	(403,834)
Developer funded infrastructure receipts	3,118,185
Grants and contributions for capital purposes	2,641,709
	<hr/>
Net cash used in capital and related financing activities	(8,533,153)
	<hr/>
<b>Investing Activities</b>	
Maturity of investments	25,994,243
Purchases of investments	(36,074,746)
Interest income	303,430
	<hr/>
Net cash used in investing activities	(9,777,073)
	<hr/>
<b>Decrease in Cash and Cash Equivalents</b>	(5,905,186)
	<hr/>
<b>Cash and Cash Equivalents, Beginning of Year</b>	44,628,698
	<hr/>
<b>Cash and Cash Equivalents, End of Year</b>	\$ 38,723,512
	<hr/> <hr/>

*See Notes to Financial Statements*

**City of Bentonville, Arkansas**  
**Statement of Cash Flows – Proprietary Funds (Continued)**  
**Year Ended December 31, 2022**

	<b>Business-type Activity - Enterprise Fund</b>
<b>Cash and Cash Equivalents of Proprietary Funds, as presented on the "Statement of Net Position - Proprietary Funds," is as follows:</b>	
Cash and cash equivalents	\$ 37,095,420
Restricted cash and cash equivalents - current	1,628,080
Restricted cash and cash equivalents - noncurrent	12
	<u>\$ 38,723,512</u>
<b>Reconciliation of Operating Income to Net Cash Provided by Operating Activities</b>	
Operating income	\$ 8,479,091
Adjustment to reconcile operating income to net cash provided by operating activities:	
Depreciation and amortization expense	8,341,767
Changes in assets and liabilities	
Receivables, net	(4,623,564)
Due from other funds	(700)
Inventories	(2,546,012)
Deferred outflows related to pensions	(3,153,780)
Deferred outflows related to OPEB	56,873
Accounts payable	1,881,290
Accrued expenses	129,430
Due to other governments	(59,828)
Other liabilities	(8,880)
Deferred revenue	155
OPEB liability	(28,545)
Net Pension liability	9,175,916
Deferred inflows related to OPEB	124,500
Deferred inflows related to pension	(5,586,112)
	<u>\$ 12,181,601</u>
<b>Noncash Investing, Capital and Financing Activities</b>	
Net change in fair value of investments	\$ (440,065)
Capital assets acquired through contributions	\$ 7,051,584

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

### **Note 1: Nature of Operations and Summary of Significant Accounting Policies**

The City of Bentonville, Arkansas (the “City”), is a municipal corporation operating under the authority of Arkansas state statute. The City operates under an elected mayor-council form of government. Eight elected council members and the Mayor set policy of the City. The accounting and reporting policies of the City conform to accounting principles generally accepted in the United States of America for state and local governments as defined by the Governmental Accounting Standards Board (GASB). The following is a summary of the significant accounting and reporting policies of the City:

#### ***Reporting Entity***

The accompanying government-wide financial statements present the financial statements of the City of Bentonville, Arkansas.

The City’s primary government consists of those funds or organizations that make up the legal entity for which it is financially responsible.

#### ***Jointly Governed Venture***

The City is a participant with nine Northwest Arkansas cities in a jointly governed venture to operate Northwest Arkansas Conservation Authority (NACA), an organization whose purpose is to develop and implement cost-effective regional solutions to the challenges of providing environmentally sound wastewater and biosolids infrastructure and watershed management. NACA is governed by a Board of Directors consisting of 13 members appointed by the member cities. In order for NACA to secure financing of its wastewater treatment facility, the City entered into a service agreement with NACA in January 2006 committing the City to procuring NACA’s services for 15 years or until the revenue bonds issued by NACA are retired. As of December 31, 2022, NACA has revenue bonds outstanding of \$46,415,762 with a final maturity date in October 2055. Service charges to the City are determined by rates based upon the actual costs incurred by NACA, including a proportional share of its overhead expenses attributable to the facility and debt service. During 2022, the City was NACA’s primary customer and paid service charges to NACA in the amount of \$5,688,282, of which \$543,878 is payable at year end. As of December 31, 2022, NACA reported a decrease in Net Position of \$3,054,041. Complete financial statements for NACA can be obtained from NACA’s administrative office at 11579 Snavelly Road, Bentonville, AR 72712.

#### ***Related Organization***

The City’s Mayor and Council are also responsible for appointing members of the board of the Advertising and Promotions Commission, but the accountability for this organization does not extend beyond making the appointments. The financial operations of this related organization has not been included in the City’s basic financial statements.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

### ***Government-wide and Fund Financial Statements***

The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements as follows:

#### **Government-wide Financial Statements**

The government-wide financial statements report information on all of the activities of the City. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services provided and used are not eliminated in the process of consolidation. This elimination has taken place in the process of incorporating fund data into the government-wide financial statements, and not in the process of consolidation. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The statement of activities demonstrates the degree to which the direct expenses of a given function or identifiable activity are offset by program revenues. Direct expenses are those that are clearly associated with a specific function or identifiable activity. Expenses that cannot be specifically identified to a particular function are charged to funds based on time spent for that function and are included in the functional categories. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or identifiable activity and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program or identifiable activity.

#### **Fund Financial Statements**

The fund financial statements provide information about the City's funds. Separate statements for each governmental and proprietary fund are presented. The emphasis of fund financial statements is on major governmental and major enterprise funds, each displayed in a separate column. All other governmental and enterprise funds are aggregated and reported as nonmajor funds.

The City reports the *general fund, street fund, capital project fund, federal grant fund and debt service fund* as its major governmental funds. The general fund is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund. Revenues are derived primarily from property and other local taxes, state and federal distributions, licenses, permits, charges for services and interest income. The street fund accounts for gasoline and road taxes received from the state and county levies. Revenues are expended for maintenance and repair of streets and sidewalks. The capital project fund accounts for the resources accumulated from the Series 2021A and 2021B sales and use tax bonds of the City that are restricted for use in financing the costs of various capital improvement projects. The federal grant fund accounts for grant funds received for various programs. These monies are expended to satisfy purposes as outlined by each federal program. The debt service fund accounts for financial



# City of Bentonville, Arkansas

## Notes to Financial Statements

### December 31, 2022

resources that are restricted for principal and interest-related costs as well as the financial resources being accumulated for future debt service.

The City reports one major *enterprise fund*. It accounts for the City's combined electric, water, sewer and sanitation system, whose operations are financed primarily through user charges.

#### ***Measurement Focus and Basis of Accounting***

##### **Government-wide and Proprietary Funds**

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows.

In proprietary funds, operating revenues and expenses are distinguished from nonoperating items. Operating revenues and expenses generally result from providing services in connection with the principal ongoing operations of the fund. All revenues and expenses not meeting this definition are reported as nonoperating items.

Nonexchange transactions, in which the City receives (or gives) value without directly giving (or receiving) equal value in exchange, include property taxes; city and county sales tax; grants, entitlements and similar items; and donations. Recognition standards are based on the characteristics and classes of nonexchange transactions. Revenues from property taxes are recognized in the period in which the taxes are levied. City and county sales taxes, franchise taxes, licenses and permits and fines and forfeitures are recognized as revenues, net of estimated refunds and uncollectible amounts, in the accounting period when an enforceable legal claim to the assets arises and the use of resources is required or is first permitted. Grants, entitlements, and donations are recognized as revenues, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met. Amounts received before all eligibility requirements have been met are reported as unearned revenues. Grants and similar aid to other organizations are recognized as expenses as soon as recipients have met all eligibility requirements. Amounts paid before all eligibility requirements have been met are reported as prepaid items.

##### **Governmental Fund Financial Statements**

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and deferred outflows of resources and liabilities and deferred inflows of resources are generally included on the balance sheet. The statement of revenues, expenditures and changes in fund balance presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in spendable resources. General capital asset acquisitions are reported as expenditures and proceeds of general long-term debt are reported as other financing sources. Under the modified accrual basis of accounting, revenues are recognized when both measurable and available. The City considers revenues reported in the governmental funds to be available if they are collectible within 60 days after year-end. Principal revenue sources considered susceptible

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2022**

to accrual include taxes, federal funds, local funds and investment earnings. Other revenues are considered to be measurable and available only when cash is received by the City. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, compensated absences and obligations for worker's compensation and other post-employment benefits which are recognized as expenditures when payment is due. Pension expenditures are recognized when amounts are due to a plan.

### ***Cash and Cash Equivalents***

The City considers all liquid investments with original maturities of three months or less to be cash equivalents. At December 31, 2022, cash equivalents consisted primarily of money market accounts with brokers.

### ***Investments and Investment Income***

Generally, investments are stated at fair value or amortized cost and are held by the City in various forms as allowed by the laws of the State of Arkansas. The City records all investment income to funds with which the related investment asset is associated. Investment income includes interest income, dividend income, other investment income, realized and unrealized gains and losses on investments carried at fair value, investments carried at other than fair value, and other investment income. Investment income is included in unrestricted net position and is reflected as nonoperating revenue in the statement of revenues, expenses and changes in net position in Proprietary Funds.

### ***Property Taxes***

Property taxes are levied each October 1 on the assessed value listed as of January 1 for all real and personal property located in the City. The property tax is considered due the first Monday in January (the lien date) after the levy; however, the tax is not considered delinquent until October 16 of that year. As a result, the majority of the tax is not collected within the time frame necessary to finance the liabilities of the current period. Property taxes are measurable when levied even though not available. Accordingly, property taxes receivable of approximately \$11.9 million and related deferred inflows of resources of approximately \$11.2 million have been recorded at December 31, 2022, in the governmental funds. Benton County is the collecting agent and remits collections to the City, net of a collection fee, on a monthly basis.

The appraised value of taxable property upon which the property tax is levied is determined by the county assessor. The assessor estimates full market value of the property and applies a statutory rate of 20 percent to arrive at assessed value.

### ***Unbilled Revenue***

The City bills customers for electric, water and sewer services after usage based upon meter readings made during the month. The City records a receivable for unbilled revenue at December 31 for estimated usage for which bills have not been sent.

# City of Bentonville, Arkansas

## Notes to Financial Statements

### December 31, 2022

#### ***Inventories***

Inventories are valued at cost using the first in/first out (FIFO) method and consist of expendable supplies. The costs of governmental fund type inventories are recorded as expenditures when consumed.

#### ***Prepaid Items***

Prepaid items in governmental funds are accounted for under the consumption method.

#### ***Capital Assets***

Capital assets, which include property, plant, equipment and infrastructure assets, are reported in the government-wide financial statements and the fund financial statements for proprietary funds. Purchased or constructed capital assets are reported at cost or estimated historical cost. Donated capital assets are recorded at their estimated acquisition value at the date of donation.

Capital assets are defined as assets with an initial value or cost greater than or equal to \$5,000 and an estimated useful life of greater than one year. Exceptions are for infrastructure assets which are defined as having a constructed cost greater than \$50,000.

Capital assets are depreciated using the straight-line method over their estimated useful lives as follows:

	<b>Years</b>
Water distribution facilities	50
Sewer and solid waste collection and treatment facilities	15–50
Electric distribution facilities	15–40
Street/Transportation Infrastructure	40
Building and improvements	40
Furniture and equipment	7–15
Vehicles	5

Depreciation expense is charged directly to the department/function based on the department that utilizes the related asset.

#### ***Deferred Outflows/Inflows of Resources***

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The City has five items that qualify for reporting in this category. Five of the items are related to pensions, including the amount of contributions made to the pension plans after the measurement date, the difference in

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

expected versus actual plan experience, the difference between projected and actual earnings on pension plan investments and differences due to change in assumptions and proportions. Deferred outflows related to contributions made after the measurement date will be used in the next year to reduce net pension liability or increase net pension asset. The remaining amounts will be amortized to pension expense over future periods as shown within *Note 7*. The third item relates to other postemployment benefits (OPEB) and is comprised of the difference between the expected and actual experience and the change in assumptions. These amounts will be amortized to OPEB expense over future periods as shown in *Note 8*.

In addition to liabilities, the statement of net position and balance sheet - governmental funds will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has three items that qualify as deferred inflows of resources as of December 31, 2022. The items reported in the statements are unavailable revenues in the governmental funds balance sheet and deferred inflows - pensions and deferred inflows - OPEB in the government-wide statement of net position and proprietary funds statement of net position. Unavailable revenue arises under the modified accrual basis of accounting and qualifies for reporting in this category. Accordingly, this item is only reported in the governmental funds balance sheet. Governmental funds report unavailable revenue from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The second item, deferred inflows - pensions, consists of the difference between the projected and actual earnings on pension plan investments, the expected and actual experience related to the pension plans, and changes in proportion. Deferred inflows - pensions are amortized to pension expense over future periods as shown within *Note 7*. The third item, deferred inflows - OPEB consists of the difference between expected and actual experience and change in the assumption. Deferred inflows - OPEB are amortized to OPEB expense over future periods as shown in *Note 8*.

### ***Long-term Obligations***

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the columns for governmental activities and business-type activities. These amounts are also reported as liabilities in the fund financial statements for proprietary funds. Debt premiums are generally deferred and amortized using the effective interest rate method. Long-term debt is reported net of the bond issue premiums. In the government wide statements, debt issuance costs are reported as expenditures in the period incurred.

In the fund financial statements, governmental fund types recognize debt premiums, as well as debt issuance costs, during the current period. The face amount of the debt issued and premiums received are reported as other financing sources. Issuance costs, whether or not withheld from the actual proceeds received are reported as debt service expenditures.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

### ***Compensated Absences***

The City grants vacation to all full-time employees based on continuous service. The cost of vacation (and sick pay for certain employee classifications) is accrued when earned in the government-wide and proprietary fund financial statements and reported as accrued expenses. No liability is recorded in the fund financial statements of governmental funds unless they have matured, as payment of this liability will not be made with expendable available financial resources unless an employee has terminated employment as of the end of the fiscal year. For governmental activities, compensated absences are generally liquidated by the general fund.

### ***Unearned Revenue***

In the governmental and proprietary funds, unearned revenue represents a liability for resources obtained prior to revenue recognition. The American Rescue Plan Act grant had \$5,384,631 of unearned revenues at year-end. The City also had \$5,792,164 in unearned developer funded infrastructure projects at year-end and approximately \$8.0 million in unearned local grants for park, street and public safety projects.

### ***Pensions***

For purposes of measuring the net pension liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Firemen's Relief and Pension Fund, the Local Police and Fire Retirement System and the Arkansas Public Employee's Retirement System (together, the Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by the Plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### ***Postemployment Benefits Other than Pensions (OPEB)***

For the purpose of measuring the total OPEB liability, deferred outflows of resources, deferred inflows of resources, and expense associated with the City's OPEB Plan, information has been determined on the same basis as they are reported by the OPEB Plan. For this purpose, The City recognizes benefit payments when due and payable with the benefit terms.

### ***Fund Balance - Governmental Funds***

The fund balances for the City's governmental funds are displayed in four components:

*Nonspendable* - Nonspendable fund balances are not in a spendable form or are required to be maintained intact.

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

### **December 31, 2022**

*Restricted* - Restricted fund balances may be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may be changed or lifted only with the consent of resource providers.

*Assigned* - Assigned fund balances are constrained by intent to use for a specific purpose, but are neither restricted nor committed. Assignments are made by City management based on Council direction.

*Unassigned* - Unassigned fund balance is the residual classification for the general fund and includes all amounts not contained in the other classifications.

The City considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The City applies assigned amounts and then unassigned amounts when an expenditure is incurred for purposes for which amounts in either of those unrestricted fund balance classifications could be used.

#### ***Net Position***

Net position of the City is classified in three components. Net investment in capital assets, consists of capital assets net of accumulated depreciation and reduced by the outstanding balances of borrowings used to finance the purchase or construction of those assets. Restricted net position is noncapital assets that must be used for a particular purpose as specified by creditors, grantors, contributors or laws and regulations of other governments or are imposed by law through constitutional provisions or enabling legislation, reduced by the outstanding balances of any related borrowings. Unrestricted net position is the remaining assets less remaining liabilities that do not meet the definition of net investment in capital assets or restricted.

When both restricted and unrestricted resources are available for use, generally it is the City's policy to use restricted resources first.

#### ***Budgetary Information***

Annual budget are adopted on a basis consistent with generally accepted accounting principles for the general and street fund. All annual appropriations lapse at year end and are re-established in the succeeding year.

#### ***New Governmental Accounting Standards Board (GASB) Pronouncements***

The GASB has issued the following statements which the City has not yet adopted and which require adoption subsequent to December 31, 2022:

# City of Bentonville, Arkansas

## Notes to Financial Statements

### December 31, 2022

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*: The primary objective of this statement is to improve financial reporting by addressing issues related to public-private and public-public partnership agreements (PPPs). The statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The requirements of this statement are effective for fiscal years beginning after June 15, 2022.

GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*: This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs). This statement is effective for periods beginning after June 15, 2022.

GASB Statement No. 101 – *Compensated Absences*: The objective of this statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This statement is effective for periods beginning after December 15, 2023, with earlier application encouraged.

The effect of these statements on the City has not been determined, but could have a significant impact on the City's overall net position.

## Note 2: Deposits and Investments

### ***Deposits***

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The City's deposit policy for custodial credit risk requires compliance with the provisions of state law.

State law requires that deposits in financial institutions be collateralized with federal depository insurance and other acceptable collateral in specific amounts. No legal opinion has been obtained regarding the enforceability of any of the collateral arrangements.

At December 31, 2022, the City had bank balances of \$149,492,158. Approximately \$14.9 million were uninsured and uncollateralized until March 2023. The remaining balances were all insured (FDIC) or collateralized with securities held by the City or the City's agent in the City's name. The carrying value of these deposits as of December 31, 2022, was \$147,048,015.

# City of Bentonville, Arkansas

## Notes to Financial Statements

### December 31, 2022

#### **Investments**

Arkansas statutes authorize the City to invest in direct obligations of the U. S. government; obligations on which the principal and interest are fully guaranteed, or are fully secured, insured, or covered by commitments or agreements to purchase by the U. S. government; obligations of agencies and instrumentalities created by act of the United States Congress and authorized thereby to issue securities or evidence of indebtedness, regardless of guarantee of repayment by the U.S. government; obligations of political subdivisions of the United States; certain obligations issued by the State Board of Education; short-term warrants of political subdivisions of the State of Arkansas and municipalities; the sale of federal funds with a maturity of not more than one business day; demand, savings or time deposits fully insured by a federal deposit insurance agency; repurchase agreements that are fully insured by obligations of the U. S. government, any U. S. state or any political subdivision thereof; securities of, or other interest in, any open-end type investment company or investment trust registered under the Investment Company Act of 1940, and which is considered a money market fund, provided that the portfolio is limited principally to U. S. government obligations and the investment company or trust takes delivery of collateral either directly or through an authorized custodian; and bank certificates of deposit. Arkansas statutes also authorize the City to invest no more than 20 percent of its capital base in corporate debt obligations; revenue bond issues of any U. S. state, municipality, or political subdivision; industrial development bonds for corporate obligors issued through any U. S. state or political subdivision; securities or interest in an open-end or closed-end management type investment company or trust registered under the Investment Company Act of 1940 with certain limitations; securities or interests issued, assumed, or guaranteed by certain international banks; and uninsured demand, savings, or time deposits or accounts of any depository institution chartered by the United States, any U. S. state, or the District of Columbia.

Investments at December 31, 2022, consisted of the following:

Type	Fair Value	Maturities in Years			
		Less than 1	1-5	6-10	More than 10
Money Market Mutual Funds (1)	\$ 73,024,072	\$ 73,024,072	\$ -	\$ -	\$ -
U.S. Treasury Bonds	24,569,482	-	24,569,482	-	-
Certificates of Deposit	1,166,641	-	1,166,641	-	-
	<u>\$ 98,760,195</u>	<u>\$ 73,024,072</u>	<u>\$ 25,736,123</u>	<u>\$ -</u>	<u>\$ -</u>

(1) reported as cash equivalent for financial statement purposes

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy consists of three input levels. Level 1 inputs are quoted prices in active markets; Level 2 units are significant other observable inputs other than quoted prices and Level 3 inputs are unobservable inputs. The City's investments all fall in Level 1.



**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
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Interest Rate Risk – The City’s investment policy does not specifically address interest rate risk.

Credit Risk - Credit risk is the risk that the issuer or other counterparty to an investment will not fulfill its obligations. The City’s investment policy does not specifically address credit risk.

<b>Investment Type</b>	<b>Rating Agency</b>	<b>Rating</b>
Money Market Mutual Funds	S&P/Moody's	AAA/Aaa

Custodial Credit Risk - Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. While the City’s investment policy does not directly address custodial credit risk, all investments held by the City or by an agent of the City in the City’s name are insured or collateralized or limited to Treasury Fund Money Markets.

Concentration of Credit Risk - The City places no limit on the amount that may be invested in any one issuer.

**Summary of Carrying Values**

The carrying values of deposits and investments shown above are included in the financial statements as follows:

Carrying value	
Deposits	\$ 147,048,015
Cash on hand	8,986
Investments	<u>98,760,195</u>
	<u><u>\$ 245,817,196</u></u>

Included in the following statement of net position captions

Cash and cash equivalents	\$ 113,737,746
Investments	27,001,911
Restricted cash and cash equivalents - current	95,350,924
Restricted cash and cash equivalents - noncurrent	<u>9,726,615</u>
	<u><u>\$ 245,817,196</u></u>

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2022**

**Note 3: Capital Assets**

A summary of changes in capital assets for the year ended December 31, 2022, is presented below:

<b>Governmental Activities</b>	<b>Balance, December 31, 2021</b>	<b>Additions and Transfers, Net</b>	<b>Retirements and Transfers, Net</b>	<b>Balance, December 31, 2022</b>
Capital assets, non-depreciable				
Land	\$ 11,351,278	\$ -	\$ -	\$ 11,351,278
Construction in progress	7,461,156	32,407,655	-	39,868,811
Total capital assets, non-depreciable	18,812,434	32,407,655	-	51,220,089
Capital assets, depreciable				
Other improvements	100,728,727	6,932,697	-	107,661,424
Streets	195,637,181	10,786,318	-	206,423,499
Buildings	76,976,285	113,823	-	77,090,108
Furniture, fixtures & equipment	44,777,977	7,500,895	444,061	51,834,811
Total capital assets, depreciable	418,120,170	25,333,733	444,061	443,009,842
Less accumulated depreciation				
Other improvements	38,170,980	5,190,496	-	43,361,476
Streets	58,950,864	1,907,830	-	60,858,694
Buildings	14,504,617	1,696,774	-	16,201,391
Furniture, fixtures & equipment	29,108,120	5,327,488	444,061	33,991,547
Total accumulated depreciation	140,734,581	14,122,588	444,061	154,413,108
Total governmental activities, net	\$ 296,198,023	\$ 43,618,800	\$ -	\$ 339,816,823

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
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<b>Business-type Activities</b>	<b>Balance December 31, 2021</b>	<b>Additions and Transfers, Net</b>	<b>Retirements and Transfers, Net</b>	<b>Balance December 31, 2022</b>
Capital Assets, non-depreciable				
Land	\$ 8,249,434	\$ -	\$ -	\$ 8,249,434
Construction in progress	49,162,982	10,135,223	-	59,298,205
Total capital assets, non-depreciable	57,412,416	10,135,223	-	67,547,639
Capital Assets, depreciable				
Other improvements	3,647,828	1,178,171	-	4,825,999
Water distribution facilities	77,133,288	2,683,119	-	79,816,407
Sewer and solid waste collection and treatment facilities	87,740,245	4,188,562	-	91,928,807
Electric distribution facilities	104,232,518	4,741,100	-	108,973,618
Buildings	23,673,647	2,156,009	-	25,829,656
Furniture and equipment	23,797,298	1,652,692	-	25,449,990
Vehicles	3,725,050	530,185	-	4,255,235
Total capital assets, depreciable	323,949,874	17,129,838	-	341,079,712
Less accumulated depreciation				
Other improvements	660,170	173,003	-	833,173
Water distribution facilities	28,267,532	1,611,931	-	29,879,463
Sewer and solid waste collection and treatment facilities	33,779,350	1,889,070	-	35,668,420
Electric distribution facilities	30,244,716	2,423,151	-	32,667,867
Buildings	3,334,578	625,942	-	3,960,520
Furniture and equipment	13,997,872	1,373,124	-	15,370,996
Vehicles	3,111,949	245,546	-	3,357,495
Total accumulated depreciation	113,396,167	8,341,767	-	121,737,934
Total business-type activities, net	\$ 267,966,123	\$ 18,923,294	\$ -	\$ 286,884,322

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities	
General government	\$ 1,552,193
Public safety	2,693,670
Recreation	1,657,869
Street department	7,868,017
Library	<u>350,839</u>
Total depreciation expense	<u>14,122,588</u>
Business-type	
Electric	3,381,735
Water	1,980,191
Wastewater	2,343,318
Support	<u>636,523</u>
Total depreciation expense	<u>8,341,767</u>
Total depreciation expense, primary government	<u><u>\$ 22,464,355</u></u>

### Construction Projects

At December 31, 2022, the City had the following commitments with respect to unfinished capital projects.

#### Governmental Fund Construction Projects

	Project Authorization	Expended Through December 31, 2022	Remaining Commitment
8th Street Widening	\$ 5,000,000	\$ 1,570,860	\$ 3,429,140
8th Street/Water Tower Road	3,852,239	3,093,650	758,589
Animal Services Facility	4,050,109	3,763,226	286,883
Bentonville Bikeways	2,008,891	1,571,736	437,155
Bright Road Extension	4,745,355	3,395,276	1,350,079
Creekside Park	9,151,746	6,802,100	2,349,646
Fire Station 3 Expansion	1,396,320	249,510	1,146,810
Fire Training Facility	4,179,025	3,375,152	803,873
McKissic Creek Trail	1,293,539	609,208	684,331
South Main Street	4,565,351	3,555,541	1,009,810
Southwest Bentonville Trail	1,249,016	502,725	746,291
Southwest Taxiway B	1,816,875	1,671,840	145,035
Walton/Tiger/12th	<u>1,863,979</u>	<u>553,054</u>	<u>1,310,925</u>
Total	<u>\$ 45,172,445</u>	<u>\$ 30,713,878</u>	<u>\$ 14,458,567</u>

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2022**

**Note 4: Long-term Liabilities**

Changes in long-term liabilities for the year ended December 31, 2022, were as follows:

<b>Governmental Activities</b>	<b>Balance December 31, 2021</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance December 31, 2022</b>	<b>Amounts Due in One Year</b>
Bonds payable					
Revenue bonds	\$ 84,045,000	\$ -	\$ 19,495,000	\$ 64,550,000	\$ 2,450,000
Add unamortized premium	5,007,847	-	205,100	4,802,747	-
Bonds payable, net	89,052,847	-	19,700,100	69,352,747	2,450,000
Compensated absences	1,829,106	367,305	74,392	2,122,019	119,382
Net pension liability	25,488,283	7,533,737	-	33,022,020	-
Other postemployment benefits	6,915,388	-	105,091	6,810,297	134,450
Total governmental activities long-term liabilities	<u>\$ 123,285,624</u>	<u>\$ 7,901,042</u>	<u>\$ 19,879,583</u>	<u>\$ 111,307,083</u>	<u>\$ 2,703,832</u>

<b>Business-type Activities</b>	<b>Balance December 31, 2021</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance December 31, 2022</b>	<b>Amounts Due in One Year</b>
Bonds payable					
Revenue bonds - direct placement	\$ 4,380,831	\$ 12,255,000	\$ 5,935,831	\$ 10,700,000	\$ 1,915,000
Bonds payable	4,380,831	12,255,000	5,935,831	10,700,000	1,915,000
Compensated absences	904,223	114,710	96,925	922,008	613,637
Net pension liability	3,139,818	9,175,916	-	12,315,734	-
Other postemployment benefits	1,220,093	-	28,545	1,191,548	36,522
Customer deposits	1,529,677	-	8,880	1,520,797	-
Total business-type activities long-term liabilities	<u>\$ 11,174,642</u>	<u>\$ 21,545,626</u>	<u>\$ 6,070,181</u>	<u>\$ 26,650,087</u>	<u>\$ 2,565,159</u>

Bonds outstanding at December 31, 2022, were as follows:

	<b>Interest Rates</b>	<b>Date Callable</b>	<b>Final Maturity Date</b>	<b>Principal at December 31, 2022</b>
General long-term obligations				
Sales and Use Tax bonds, Series 2021A	.32-1.1%	N/A	2025	\$ 5,490,000
Sales and Use Tax bonds, Series 2021B	1.05-5.0%	2028	2046	59,060,000
				<u>\$ 64,550,000</u>
Enterprise Funds				
Electric Refunding and Storm Recovery Revenue Bonds, Series 2022A	2.44%	N/A	2028	\$ 7,680,000
Water and Sewer System Refunding and Storm Recovery Revenue Bonds, Series 2022B	2.01%	N/A	2028	3,020,000
				<u>\$ 10,700,000</u>

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

***Electric, Water and Sewer System Refunding and Storm Recovery Revenue Bonds, Taxable Series 2022A*** – On April 14, 2022, the City issued \$8,820,000 of Series 2022A Refunding and Storm Recovery Revenue Bonds with an interest rate of 2.44% to finance storm recovery costs, to accomplish the refunding of the Series 2006B Bonds and to pay expenses of issuing the Series 2022A Bonds. The net present value of the savings between the old and new debt service payments for the 2022A and 2022B Bonds combined is \$104,321.

***Electric, Water and Sewer System Refunding and Storm Recovery Revenue Bonds, Series 2022B*** – On April 14, 2022, the City issued \$3,435,000 of Series 2022B Refunding and Storm Recovery Revenue Bonds with an interest rate of 2.01% to finance storm recovery costs, to accomplish the refunding of the Series 2000 Bonds and the Series 2006A Bonds and to pay expenses of issuing the Series 2022B Bonds. The net present value of savings between the old and new debt service payments for the 2022A and 2022B Bonds combined is \$104,321.

***Sales and Use Tax Refunding and Improvement Bonds, Series 2021A*** – On June 22, 2021, the City issued \$7,470,000 Sales and Use Tax Refunding and Improvement Bonds with interest rates ranging from .32% to 1.1% to finance a portion of the costs of street improvements, fund a portion of a debt reserve, and advance refund \$6,685,000 of outstanding Series Sales and Use Tax Bonds with interest rates ranging from 2.0% to 5.0%. The net proceeds of the refunding portion of the bonds were deposited into an irrevocable trust with an escrow agent to provide for all future debt service payments on the Series 2017 bonds. As a result, the Series 2017 Bonds are considered to be defeased, and the liability for those bonds has been removed from the City's statement of net position. The City completed the advance refunding to reduce its total debt service payments over the next 5 years by \$1,289,948 and to obtain an economic gain, the difference between the present values of the old and new debt service payments, of \$147,052. The Series 2017 Bonds were paid in full as of December 31, 2022.

***Sales and Use Tax Refunding and Improvement Bonds, Series 2021B*** – On June 22, 2021, the City issued \$76,575,000 Sales and Use Tax Bonds for the purpose of financing the costs of various capital improvements, refunding the Series 2009 and Series 2010 Sales and Use Tax Bonds, financing all or a portion of the costs of various capital improvements for the City, providing for a debt service reserve and paying costs incidental thereto and to the issuance of the bonds. The bonds bear interest rates ranging from 1.05% to 5.0%. The City completed the current refunding of \$11,840,000 to reduce its total debt service payments over the next 26 years by \$2,130,405 and to obtain an economic gain, the difference between the present values of the old and new debt service payments, of \$397,255.

***Combined Electric, Water and Sewer Revenue Bonds, Series 2006A*** – On January 10, 2006, the City issued \$9,708,500 Combined Electric, Water and Sewer Bonds for the purpose of financing a portion of the costs of the construction of improvements to the water facilities of the City's combined Electric, Water, and Sewer system (the System). The bonds are not a general obligation of the City, but are secured by a pledge of and are payable from revenues of the System. The City entered into an agreement with the Arkansas Development Finance Authority ("ADFA") whereby ADFA agreed to purchase up to the par amount of the bonds. The bonds were issued in increments that corresponded to the construction activity. The bonds are subordinate to the Series 1998 bonds. The bonds bear interest at 2.25% and the City is required to pay the bond servicer (ADFA) a

# City of Bentonville, Arkansas

## Notes to Financial Statements

### December 31, 2022

servicing fee of 1% per annum on the outstanding principal of the bonds. The bonds have been paid in full as of December 31, 2022.

***Combined Electric, Water and Sewer Revenue Bonds, Series 2006B*** – On April 1, 2006, the City issued \$2,600,000 in Combined Electric, Water and Sewer Revenue Bonds for the purpose of constructing extensions, betterments and improvements to the water facilities of the System, fund a debt service reserve, and pay costs of issuing the Bonds. The bonds are not a general obligation of the City, but are secured by a pledge of and are payable from revenues of the System. The bonds are subordinate to the Series 2006A and Series 1998 bonds. The bonds bear an interest rate ranging from 5.2% to 5.95%. The bonds have been paid in full as of December 31, 2022.

***Combined Electric, Water and Sewer Revenue Bonds, Series 2000*** – On June 13, 2000, the City issued \$5,500,000 in Combined Electric, Water and Sewer Revenue Bonds for the purpose of planning, design, construction and/or rehabilitation of the wastewater treatment facilities. The bonds are not a general obligation of the City, but are secured by a pledge of and are payable from revenues of the System. The City entered into an agreement with ADFA whereby ADFA agreed to purchase up to the par amount of the bonds. The bonds were issued in increments that corresponded to the construction activity. The bonds are subordinate to the Series 1998 bonds. The bonds bear interest at 2.75% and the City is required to pay the bond servicer (ADFA) a servicing fee of 1% per annum on the outstanding principal of the bonds. The bonds have been paid in full as of December 31, 2022.

#### ***Annual Debt Service Requirements***

The following schedule shows the annual debt service requirements to pay principal and interest on revenue bonds outstanding at December 31, 2022.

Fiscal Year	Governmental Activities Bonds - Publicly Traded		Business Type Activities Bonds - Direct Placement	
	Principal	Interest	Principal	Interest
2023	\$ 2,450,000	\$ 1,606,741	\$ 1,915,000	\$ 248,094
2024	2,460,000	1,595,715	1,760,000	204,142
2025	2,485,000	1,576,528	1,800,000	163,154
2026	2,580,000	1,474,898	1,700,000	121,233
2027	2,705,000	1,345,897	1,740,000	81,796
2028-2032	15,340,000	4,936,138	1,785,000	41,426
2033-2037	17,835,000	2,429,137	-	-
2038-2042	18,695,000	572,198	-	-
	<u>\$ 64,550,000</u>	<u>\$ 15,537,252</u>	<u>\$ 10,700,000</u>	<u>\$ 859,845</u>

For governmental activities, net pension liabilities and other post-employment liabilities have historically been the responsibility of the General Fund. Compensated absences are liquidated in the fund in which the expenditures/expenses are accrued.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2022**

The following is a summary of pledged revenues of the City for the year ended December 31, 2022:

Debt	Revenue Pledged	Total Pledged Revenue	Portion of Pledged Revenue Stream	Percentage Portion of Pledged Revenue Stream	Remaining Principal, Interest and Fees	Period Revenue Will Not Be Available for Other Purposes
<b>Governmental Activities:</b>						
Sales and Use Tax Bonds, Series 2021A	Sales and Use Tax	\$ 23,214,557	\$ 2,033,900	8.8%	\$ 5,558,541	Until 2025
Sales and Use Tax Bonds, Series 2021B	Sales and Use Tax	23,224,557	19,717,314	84.9%	74,528,710	Until 2042
<b>Business-Type Activities:</b>						
Combined Electric, Water and Sewer Refunding and Storm Recovery Revenue Bonds, Series 2022A	Revenues of the Enterprise Fund	127,706,833	1,248,202	1.0%	8,333,920	Until 2028
Combined Electric, Water and Sewer Refunding and Storm Recovery Revenue Bonds, Series 2022B	Revenues of the Enterprise Fund	127,706,833	449,713	0.4%	3,225,925	Until 2028

**Revenue Bonds from Direct Placements**

The City's outstanding revenue bonds from direct placements of \$10,700,000 contain a provision that in an event of default, the bonds shall during the pendency of such payment default, bear interest at the bond interest rate plus 4%.

**Note 5: Interfund Receivables and Payables**

Interfund receivables and payables as of December 31, 2022, are as follows:

	Interfund Receivables	Interfund Payables
General fund	\$ 5,485,000	\$ 384,345
Street fund	9,760	5,000,000
Nonmajor Governmental funds	371,559	484,992
Enterprise fund	3,436	418
	<u>\$ 5,869,755</u>	<u>\$ 5,869,755</u>

The outstanding balances between funds result mainly from the time lag between the dates (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made.



**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2022**

**Note 6: Interfund Transfers**

Amount of interfund transfers between funds are summarized as follows:

	<u>Transfer In</u>	<u>Transfer Out</u>	<u>Total</u>
General	\$ 6,478,040	\$ 5,000,000	\$ 1,478,040
Street	5,000,000	-	5,000,000
Non-major governmental funds	<u>371,559</u>	<u>6,849,599</u>	<u>(6,478,040)</u>
Total	<u>\$ 11,849,599</u>	<u>\$ 11,849,599</u>	<u>\$ -</u>

Transfers are used to move revenues from the fund where collected to the appropriate fund. These transfers represent movement of funds from impact fees held in non-major governmental funds to the respective funds for which the impact fees were imposed. The General Fund transferred \$5,000,000 to the Street Fund for the 8th Street Park project.

**Note 7: Pension Plans**

The City of Bentonville, Arkansas participates in three defined benefit pension plans; which are comprised of one agent multiple employer defined benefit pension plan and two cost-sharing multiple-employer defined benefit pension plans, each of which are described and illustrated in detail below. Aggregate amounts for the three pension plans are as follows:

	<u>FRPF</u>	<u>LOPFI</u>	<u>APERS</u>	<u>Total</u>
Net pension asset	\$ 3,557,006	\$ -	\$ -	\$ 3,557,006
Net pension liability	-	15,733,093	29,604,661	45,337,754
Deferred outflows of resources	-	3,826,532	8,618,632	12,445,164
Deferred outflows of resources - contributions	-	3,156,487	1,851,302	5,007,789
Deferred inflows of resources	1,118,666	9,742,408	357,426	11,218,500
Pension expense (income)	(457,478)	2,668,806	3,864,648	6,075,976

Pension items listed above for the Arkansas Public Employees Retirement System (APERS) Plan have been allocated between governmental activities and business-type activities (as well as proprietary funds) on the basis of total salaries.

The City also participates in the Bentonville Volunteer Fire Plan, an agent multiple-employer defined benefit plan. Pension items and disclosures have not been included herein because of the insignificance of their dollar amounts.

# City of Bentonville, Arkansas

## Notes to Financial Statements

### December 31, 2022

#### ***Firemen's Relief and Pension Fund ("FRPF") (the Old Plan)***

*Plan Description.* The Firemen's Relief and Pension Fund ("FRPF") is an agent multiple-employer defined benefit pension plan for employees of the Fire Department who were hired prior to January 1, 1983. The Old Plan was established in accordance with Arkansas statutes and was closed, by state law, to new employees effective January 1, 1983. On June 25, 2013, the City entered into an agreement with the Arkansas local police and fire (LOPFI) retirement system whereby LOPFI assumed responsibility for administration and a portion of the obligation of the Old Plan pursuant to Act 364 of 1981, as amended, and Act 655 of 1983 of the General Assembly of the State of Arkansas. Per the Agreement between the City and LOPFI, the City will contribute an actuarially determined rate sufficient to support the current plan benefit levels and fund the Old Plan's net pension obligation over a 30 year open amortization period. The Old Plan's benefit structure remains unchanged under the administration of LOPFI. The Old Plan issues separate stand-alone financial statements and can be obtained from the Arkansas Local Police and Fire Retirement System, 620 West 3rd Street, Little Rock, Arkansas, 72201.

*Benefits.* The FRPF provides retirement benefits for firemen who have completed 20 years of service regardless of age. The benefit is equal to 50% of the member's final salary, but not less than \$11,040. If service exceeds 20 years, the annual benefit is increased by \$240 for each year over 20, not to exceed \$1,200 per year and if service exceeds 25 years, the member will receive an additional 1.25% for each year over 25 years, however, the total benefit cannot exceed 100% of the member's final salary. Disability benefits are available to policemen who become permanently disabled, unless the disability is the direct result of gainful employment performed outside of the police department. This benefit is the same as noted above, but for non-duty disability cannot be less than \$11,040 per year and for duty-related disability cannot be less than 65% of the member's final salary. The PRPF also provides benefits for surviving spouses and dependent children in which widow's receive the same amount the member is receiving or would be eligible to receive and children receive \$1,500 per year until age 18 (23, if still in school). No participants' benefits vest until normal retirement age. At normal retirement, participants may elect to continue working and enter the Deferred Retirement Option Plan for up to 5 years. All firemen hired after January 1, 1983, participate in the Arkansas Local Police and Fire Retirement System created by Act 364 of 1981 and described later in this footnote. Therefore, the Firemen's Fund is effectively closed to new members.

At the December 31, 2021 valuation and measurement date, the following employees were covered by the benefit terms:

Retirees and beneficiaries	10
DROP members	-
Active members	-
	<hr/>
Total	<hr/> <hr/> 10

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

*Contributions.* As the plan is closed to new members and there are no active members included in the plan, there are no contributions made by members to the plan. The contribution rate for the City is actuarially determined on an annual basis. However, due to the well-funded status of the plan, there has been no contribution requirement for the City in recent years. The Plan does, however, normally receive a state insurance turn back on an annual basis. State insurance turn back of \$19,799 was received during the year ended December 31, 2022.

*Net Pension Asset.* The City's net pension asset of \$3,557,006 as of December 31, 2022, was measured as of December 31, 2021, and the total pension liability used to calculate the net pension asset was determined by an actuarial calculation as of December 31, 2021.

### Actuarial Assumptions

Valuation Date	December 31, 2021
Cost Method	Individual entry-age normal
Asset valuation method	5-Year smoothed market
Amortization method	Closed amortization period
Amortization period	9 years beginning January 1, 2021
Assumptions:	
Inflation rate	2.50%
Investment rate of return	7.50%

Mortality rates for retirees, beneficiaries, and DROP members were based on the RP-2014 Healthy Annuitant, Disabled Retiree and Employee mortality tables for males and females. The tables applied credibility adjustments of 135% for males and 125% for females and were adjusted for fully generational mortality improvements using scale MP-2016.

Actuarial assumptions used in the December 31, 2021, valuation were based on the results of actuarial experience studies. The experience study in FRPF was for the period January 1, 2012 through December 31, 2016, first used in the December 31, 2017 valuation. Assumptions are reviewed annually. No additional changes were made for the 2021 valuation.

### Long-term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments is 7.00%. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the LOPFI Board of Trustees. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of the plan.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

The long-term expected rate of return on pension plan investment was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation are developed for each major asset class). These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<b>Long-term Expected Real Rate of Return</b>		
<b>Asset Class</b>	<b>Target Allocation</b>	<b>Long-Term Expected Real Rate of Return</b>
U.S. Stock - Large Cap	21%	4.77%
U.S. Stock - Small Cap	21%	5.47%
International Equity	9%	5.97%
Emerging Markets	9%	8.33%
U.S. Corporate Bonds	25%	0.66%
Real Estate	5%	4.34%
Private Equity	10%	9.05%
Total	100%	

### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of retired and DROP members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2022**

**Changes in the Net Pension Asset**

	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Asset (a) - (b)</b>
<b>Balances at January 1, 2022</b>	\$ 6,139,382	\$ 8,765,485	\$ (2,626,103)
<b>Changes for the year:</b>			
Interest	414,163	-	414,163
Differences between expected and actual experience	69,686	-	69,686
Contributions - employer	-	18,390	(18,390)
Contributions - employee	-	-	-
Net investment income	-	1,413,938	(1,413,938)
Benefit payments, including refunds of employee contributions	(445,527)	(445,527)	-
Change in assumptions	5,841	-	5,841
Administrative expense	-	(11,735)	11,735
<b>Net changes</b>	<u>44,163</u>	<u>975,066</u>	<u>(930,903)</u>
<b>Balances at December 31, 2022</b>	<u>\$ 6,183,545</u>	<u>\$ 9,740,551</u>	<u>\$ (3,557,006)</u>

The City has designated property tax millage to this plan that is paid directly to LOPFI and then allocated to the plan.

**Sensitivity of the Net Pension Asset to Changes in the Discount Rate**

The following table presents the net pension asset for the City using the current rate as compared to what the net pension asset would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage higher than the current rate:

	<b>Sensitivity of the Net Pension Asset to the Single Discount Rate Assumption</b>		
	<b>1% Decrease 6.00%</b>	<b>Current Single Rate Assumption 7.00%</b>	<b>1% Increase 8.00%</b>
City's Net Pension Asset	<u>\$ (2,894,941)</u>	<u>\$ (3,557,006)</u>	<u>\$ (4,122,997)</u>

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued Old-Plan financial report.

# City of Bentonville, Arkansas

## Notes to Financial Statements

### December 31, 2022

#### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2022, the City recognized a reduction in pension expense of \$457,478 related to this plan.

At December 31, 2022, the City reported deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Inflows of Resources</b>
Net difference between projected and actual earnings on pension plan investments	\$ (1,118,666)

Amounts reported as deferred inflows of resources related to the Plan will be recognized in pension expense as follows:

<b>Year Ending December 31</b>	
2023	\$ (272,435)
2024	(423,654)
2025	(259,434)
2026	(163,143)
Total	\$ (1,118,666)

#### **Local Police and Fire Retirement System (“LOPFI”)**

*Plan Description.* The Arkansas Local Police and Fire Retirement System (“LOPFI”) is a statewide cost-sharing multiple-employer defined benefit pension plan administered by the LOPFI Board of Trustees. LOPFI provides retirement, disability and survivor benefits to police and fire employees of political subdivisions of the State of Arkansas. LOPFI was created by Act 364 of the 1981 General Assembly. Employees hired after January 1, 1983, whose political subdivision had a retirement system in effect at July 1, 1981, are eligible to participate in the plan. On January 1, 2008, only firemen of the City participated in the plan. Effective July 1, 2008, policemen of the City began participating in the plan. LOPFI issues a publicly available report, which may be obtained by writing to LOPFI, P. O. Drawer 34164, Little Rock, Arkansas, 72203, or by calling 501.682.1745.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

*Benefits provided.* LOPFI provides for a retirement benefit paid to the Member on a monthly basis. The monthly benefit is based on a formula provided by law for the Member's lifetime. The Member has several options in calculating the benefit, which is normally the result of these factors: age at retirement, retirement multiplier, amount of credit services (years and months), and final average pay (FAP). Each option available to the member provides for a different calculation based on these factors.

*Contributions.* Contributions to LOPFI are made by both the Member and employers. Member contribution rates are established by the LOPFI Board of Trustees. The employer contributions are actuarially determined on an annual basis. The current employee contribution rate is 2.5 percent of covered payroll for policemen and 8.5 percent of covered payroll for firemen. The City contributed 23.50% of covered employee's salaries to the plan for policemen and firemen for the year ended December 31, 2022. Contributions made to the plan by employees and the City for the year ended December 31, 2022 amounted to \$783,769 and \$3,156,487, respectively.

### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2022, the City reported a liability of \$15,733,093 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the ratio of the City's actual contributions to the Plan during the measurement period to the total employer contributions to the Plan of the group for the measurement period. At December 31, 2021, the City's proportion was 3.11353 percent, which was an increase of 0.09791 percent from the prior year.

For the year ended December 31, 2022, the City recognized pension expense of \$2,668,806 related to this plan. At December 31, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 1,863,665	\$ -
Net difference between projected and actual earnings on pension plan investments	-	98,158
Changes in assumptions	607,531	-
Changes in proportion	1,355,336	9,644,250
Contributions subsequent to the measurement date	3,156,487	-
Total	<u>\$ 6,983,019</u>	<u>\$ 9,742,408</u>

# City of Bentonville, Arkansas

## Notes to Financial Statements

### December 31, 2022

The amount reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date of \$3,156,487 will be recognized as a reduction of the net pension liability for the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Plan will be recognized in pension expense as follows:

<b>Year Ending December 31</b>	
2023	\$ (1,396,592)
2024	(2,108,447)
2025	(1,456,077)
2026	<u>(954,760)</u>
Total	<u><u>\$ (5,915,876)</u></u>

#### Actuarial Assumptions

The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial cost method	Entry age normal
Price inflation	2.50 percent
Wage inflation	3.25 percent
Salary increases	3.75 to 18.25 percent, including inflation
Investment rate of return	7.00 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the RP-2014 Healthy Annuitant benefit weighted generational mortality tables for males and females. The disability post-retirement mortality tables used were the RP-2014 Disabled Retiree benefit weighted generational mortality tables for males and females. The death-in-service mortality tables used were the RP-2014 Employee benefit weighted generational mortality tables for males and females. Fifty percent of deaths-in-service were assumed to be duty related. The tables applied credibility adjustments of 135% for males and 125% for females and were adjusted for fully generational mortality improvements using Scale MP-2016.

The actuarial assumptions used in the December 31, 2021 valuation were based on the results of an actuarial experience study for the period January 1, 2012 to December 31, 2016. As a result of the 2017 actuarial experience study, the expectation of life after disability was adjusted in the December 31, 2020 actuarial evaluation to more closely reflect actual experience.



# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

### Long-term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return. The rates were built on a target allocation for all pension funds; the target for an individual fund will vary within the guidelines of Arkansas law and regulation. The long-term expected rates of return are shown in the table below:

Long-term Expected Real Rate of Return		
Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
U.S. Stock - Large Cap	21.00%	4.77%
U.S. Stock - Small Cap	21.00%	5.47%
International Equity	9.00%	5.97%
Emerging Markets	9.00%	8.33%
U.S. Corporate Bonds	25.00%	0.66%
Real Estate	5.00%	4.34%
Private Equity	10.00%	9.05%
Total	100.00%	

### Discount Rate

In the December 31, 2021 actuarial valuation, a single discount rate of 7% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7%. The projection of cash flows, based on the assumptions made, found that the pension plan's net position was available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

### Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the City's proportionate share of the net pension liability calculated using the discount rate of 7 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6 percent) or 1-percentage-point higher (8 percent) than the current rate:

	Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption		
	1% Decrease 6.00%	Current Single Rate Assumption 7.00%	1% Increase 8.00%
City's proportionate share of the net pension liability	\$ 31,625,017	\$ 15,733,093	\$ 2,917,173

### Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued LOPFI financial report.

### Arkansas Public Employees Retirement System ("APERS")

*Plan Description.* For certain other employees, the City contributes to the Arkansas Public Employees Retirement System ("APERS"), a cost-sharing multiple-employer defined benefit plan administered by the APERS Board of Trustees. APERS provides retirement, death and disability benefits and annual cost-of-living adjustments to plan members. APERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to APERS, One Union National Plaza, Little Rock, AR 72201 or by calling 501.682.7800.

Act 2084 of the 2005 Arkansas General Assembly provides for a new contributory program for APERS members hired on or after July 1, 2005, and those non-contributory members who elect to become contributory. Members participating in the contributory program will contribute 5% of their annual compensation, pre-tax (taxes are deferred). All active APERS members employed before July 1, 2005, had six months to elect coverage under the contributory program. The deadline to elect to be contributory was December 31, 2005. The contributory program does not provide for a temporary annuity for participants. However, the contributory program does provide for a higher multiplier (2.0%) that is utilized to calculate the member's retirement benefit.

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

*Benefits provided.* Benefits under APERS are calculated depending on the member's hire date, with retirees separated into two separate categories; the non-contributory plan applies to all persons hired prior to July 1, 2005 while the new contributory plan applies to all employees hired on or after July 1, 2005. Under both plans, a member may retire with full benefits at either the age of 65 with five years of service, or at any age with 28 years of service. The member may retire with reduced benefits at either the age of 55 with five years of service or at any age with 25 years of service. The reduction is equal to one-half of one percent for each month retirement precedes normal retirement age or one-percent for each month below 28 years of actual service, whichever is less. Under the non-contributory plan, the benefit calculation is equal to a factor of 1.72% of the member's final average salary multiplied by the years and months of credited service. Under the new contributory plan, the benefit calculation is equal to a factor of 2.00% of the members final average salary multiplied by the years of credited service. Under each plan, an additional .5% of the member's final average salary is awarded for each year of credited service exceeding 28 years. The minimum monthly benefit is \$150, excluding any age and beneficiary option reductions.

Under both the non-contributory and contributory plan, the member's final average salary is the highest 36 calendar months of covered compensation. In addition, a cost-of-living adjustment of 3% annually is included in the current benefits.

*Contributions.* Contributions to APERS are made by both the Member (under the contributory plan) and employers. Member contribution rates are established by the APERS Board of Trustees. The employer contributions are actuarially determined on an annual basis. The current employee contribution rate is 5 percent of covered payroll for each employee under the new contributory plan. The City contributed 15.32% of covered employee's salaries to the plan for the period January 1, 2022 to December 31, 2022. Contributions made to the plan by employees and the City for the year ended December 31, 2022 amounted to \$992,304 and \$3,642,916, respectively.

### **Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At December 31, 2021, the City reported a liability of \$29,604,661 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on based on the ratio of the City's actual contributions to the Plan during the measurement period to the total employer contributions to the Plan of the group for the measurement period. At June 30, 2022, the City's proportion was 1.09793962%, which is an increase of .07090409% from the prior year.

# City of Bentonville, Arkansas

## Notes to Financial Statements

### December 31, 2022

For the year ended December 31, 2022, the City recognized pension expense of \$3,864,648. At December 31, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 710,610	\$ 357,426
Change of assumptions	-	-
Changes in proportion	1,662,873	-
Net difference between projected and actual earnings on pension plan investments	6,245,149	-
Contributions subsequent to the measurement date	<u>1,851,302</u>	<u>-</u>
Total	<u>\$ 10,469,934</u>	<u>\$ 357,426</u>

The amount reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date of \$1,851,303 will be recognized as a reduction of the net pension liability for the year ended December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Plan will be recognized in pension expense as follows:

	<b>Year Ending December 31</b>
2023	\$ 1,600,024
2024	1,141,449
2025	66,829
2026	<u>5,452,904</u>
Total	<u>\$ 8,261,206</u>

### Actuarial Assumptions

The total pension liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.25 percent
Salary increases	3.25 percent to 9.85 percent
Investment rate of return	7.15 percent, net of pension plan investment expense, including inflation

# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

Mortality rates were based on the RP-2006 Healthy Annuitant benefit weighted generational mortality tables for males and females. The disability post-retirement mortality tables used were the RP-2006 Disabled Retiree benefit weighted generational mortality tables for males and females. The death-in-service mortality tables used were the RP-2006 Employee benefit weighted generational mortality tables for males and females. The tables applied credibility adjustments of 135% for males and 125% for females and were adjusted for fully generational mortality improvements using Scale MP-2017.

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study for the period July 1, 2012 through June 30, 2017. As a result of the 2017 actuarial experience study, the expectation of life after disability was adjusted in the June 30, 2021 actuarial evaluation to more closely reflect actual experience.

### Long-term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the current asset allocation percentage and by adding expected price inflation. The long-term expected rates of return are shown in the table below:

Long-term Expected Real Rate of Return		
Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Broad Domestic Equity	37.00%	6.22%
International Equity	24.00%	6.69%
Real Estate	16.00%	4.81%
Absolute Return	5.00%	3.05%
Domestic Fixed	18.00%	0.57%
Total	100.00%	

### Discount Rate

In the June 30, 2022 actuarial valuation, a single discount rate of 7.15% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.15%. The projection of cash flows, based on the assumptions made, found that the pension plan's net position was available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2022**

**Sensitivity of the City's Proportionate Share of the Net Pension Liability/(Asset) to Changes in the Discount Rate**

The following table presents the City's proportionate share of the net pension liability/(asset) calculated using the discount rate of 7.15 percent, as well as what the City's proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.15 percent) or 1-percentage-point higher (8.15 percent) than the current rate:

	<b>Sensitivity of the Net Pension Liability to the Single Discount Rate Assumption</b>		
	<b>1% Decrease 6.15%</b>	<b>Current Single Rate Assumption 7.15%</b>	<b>1% Increase 8.15%</b>
City's proportionate share of the net pension liability/(asset)	<u>\$ 47,066,003</u>	<u>\$ 29,604,661</u>	<u>\$ 15,188,759</u>

**Note 8: Other Postemployment Benefits (OPEB)**

*Plan Description:* The City sponsors and administers an informal single-employer defined benefit healthcare plan. Retirees who are vested in their retirement plan and are eligible to receive a retirement benefit (and actually apply for and receive the retirement benefit) are eligible to purchase continued health benefits coverage for the retiree and the retiree's dependents until Medicare eligibility. The City Council has the authority to establish and amend the requirements of this plan. The City does not issue stand-alone financial statements of the healthcare plan but all required information is presented in this report. No assets are accumulated in a trust that meets the criteria of paragraph 4 of GASB No. 75.

*Funding Policy:* The contribution requirements of plan members are established by City ordinance and may be amended as needed. Retiree coverage is the same as the coverage provided to active City employees. Retirees pay premiums ranging from \$417.55 to \$1,195.95 per month depending on the coverage elected. The City's policy maintains that retirees must pay 100% of the cost of premiums. The cost of retiree healthcare benefits is financed on a pay-as-you-go basis and is recorded as an expense in the applicable fund as liabilities are incurred. There were 13 retirees covered under this plan at December 31, 2022. Dependent coverage was provided for three of the retirees. Total benefits paid by City retirees during the fiscal year were \$179,686.

# City of Bentonville, Arkansas

## Notes to Financial Statements

### December 31, 2022

*Employees covered by benefit terms* - at December 31, 2022, the following employees were covered by benefit terms:

Inactive plan members or beneficiaries currently receiving benefit payments	13
Inactive plan members entitled to but not receiving benefit payments	0
Active members	<u>540</u>
 Total	 <u><u>553</u></u>

*Total OPEB Liability* - The City's total OPEB liability of \$8,001,845 was measured as of December 31, 2022, and was determined by an actuarial valuation as of that date.

*Actuarial Methods and Assumptions:* The Total OPEB liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Discount rate    4.31 percent based on the 20 year municipal bond yield from the Bond Buyer's index.  
Prior discount rate was 2.25 percent

Salary increases   3.25 percent

Inflation rate     2.50 percent

Healthcare Cost

Trend rates       7.5 percent for 2023 decreasing annually, to ultimate rate of 4.5 percent for 2029

Cost Method      Allocation of Actuarial Present Value of Future Benefits for Services prior and after the Measurement Date was determined using Entry Age Normal Level % of Salary were:  
Services cost for each individual participant, payable from date of employment to date of retirement, is sufficient to pay for the participant's benefits at retirement; and Annual Service Cost is a constant percentage of the participant's salary that is assumed to increase according to the payroll growth.

Mortality          General Retirees: SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2020  
Police Retirees: SOA Pub-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2020  
Surviving Spouses: SOA Pub-2010 Contingent Survivor Headcount Weighted Mortality fully generational using Scale MP-2020

**City of Bentonville, Arkansas**  
**Notes to Financial Statements**  
**December 31, 2022**

*Changes in Total OPEB Liability*

Service cost	\$ 672,862
Interest	196,178
Changes in assumptions	(31,045)
Differences between expected and actual experience	(791,947)
Benefit payments	<u>(179,686)</u>
Net change in total OPEB liability	(133,638)
Total OPEB Liability - beginning of year	<u>8,135,483</u>
Total OPEB Liability - end of year	<u><u>\$ 8,001,845</u></u>

*Sensitivity of the Total OPEB Liability to the Discount Rate* - The following represents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it was calculated using a discount rate that is 1-percentage-point lower (3.31 percent) or 1-percentage-point higher (5.31 percent) than the current discount rate:

	<b>Sensitivity of the Total OPEB Liability to Changes in the Discount Rate</b>		
	<b>1% Decrease 3.31%</b>	<b>Discount Rate 4.31%</b>	<b>1% Increase 5.31%</b>
Other Postemployment Benefits Liability	<u>\$ 8,868,348</u>	<u>\$ 8,001,845</u>	<u>\$ 7,231,542</u>

*Sensitivity of the Total OPEB Liability to the Healthcare Cost Trend Rates* - The following represents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it was calculated using a healthcare cost trend rate that is 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	<b>Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate</b>		
	<b>1% Decrease</b>	<b>Healthcare Cost Trend Rates</b>	<b>1% Increase</b>
Other Postemployment Benefits Liability	<u>\$ 7,027,936</u>	<u>\$ 8,001,845</u>	<u>\$ 9,162,734</u>



# City of Bentonville, Arkansas

## Notes to Financial Statements

December 31, 2022

*OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB* - For the year ended December 31, 2022, the City recognized OPEB expense of \$895,174. At December 31, 2022, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 662,012	\$ (1,457,044)
Changes in assumptions	1,147,126	(319,430)
Total	<u>\$ 1,809,138</u>	<u>\$ (1,776,474)</u>

The balances as of December 31, 2022 of the deferred outflows/(inflows) of resources will be recognized in OPEB expense in the future fiscal years as follows:

<b>Fiscal Year Ended December 31,</b>	<b>Annual OPEB Cost</b>
2023	\$ 26,134
2024	26,134
2025	26,134
2026	26,134
2027	26,131
Thereafter	<u>(98,003)</u>
Total	<u>\$ 32,664</u>

# **City of Bentonville, Arkansas**

## **Notes to Financial Statements**

**December 31, 2022**

### **Note 9: Risk Management**

The City has various insurance policies to cover its potential liability risk areas (*e.g.*, automobile, personal property, contents and outside structures and worker's compensation). Coverage is provided both commercially and through the Arkansas Municipal League (AML), which is an association of local governments. AML provides the City with automobile and legal defense coverage. Fixed premiums are set annually by AML based on such factors as claims experience, employee class multipliers and population. For risks covered by AML, the City pays no deductible; however, the City pays a \$2,000 fee to AML for each legal matter it handles. There have been no significant reductions in coverage from 2021 to 2022; nor have settlement amounts exceeded insurance coverage for the current year or the three prior years.

### **Note 10: Contingencies**

The City, its agencies and its employees are defendants in various legal proceedings, many of which normally occur in governmental operations. Such litigation includes, but is not limited to, claims assessed against the City for property damage and personal injury, other alleged torts and alleged violations of state and federal laws. Based on the current status of all of these legal proceedings, it is the opinion of the City Attorney and management that the ultimate outcome will not have a material adverse impact on the City's financial position.

## **Required Supplementary Information**

**City of Bentonville, Arkansas**  
**Budgetary Comparison Schedule -**  
**General Fund**  
**Year Ended December 31, 2022**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Property tax	\$ 7,556,249	\$ 7,556,249	\$ 8,271,392	\$ 715,143
Sales tax	34,022,558	34,022,558	43,084,758	9,062,200
State turnback	1,749,709	1,749,709	1,960,660	210,951
Franchise taxes	5,777,196	5,777,196	6,060,409	283,213
Charges for services	6,187,993	6,387,993	6,532,239	144,246
Fines and forfeitures	399,956	399,956	438,621	38,665
Licenses and permits	1,720,965	1,720,965	2,340,846	619,881
Grants	526,259	11,008,973	7,144,381	(3,864,592)
Contributions	60,760	303,864	1,606,581	1,302,717
Interest income	152,334	152,334	307,777	155,443
Investment income (loss)	11,030	11,030	(673,868)	(684,898)
Miscellaneous	4,984,704	5,170,753	735,438	(4,435,315)
Total revenues	63,149,713	74,261,580	77,809,234	3,547,654
<b>Expenditures</b>				
Current				
General government	10,598,533	10,754,864	9,243,662	1,511,202
Public safety	27,865,784	30,187,094	28,215,635	1,971,459
Recreation	11,660,017	12,625,552	11,439,318	1,186,234
Library	2,093,478	2,177,807	1,919,436	258,371
Capital outlay	9,493,167	39,073,465	17,528,337	21,545,128
Total expenditures	61,710,979	94,818,782	68,346,388	26,472,394
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	1,438,734	(20,557,202)	9,462,846	30,020,048
<b>Other Financing Sources (Uses)</b>				
Sale of capital assets	-	32,375	97,475	65,100
Transfers in	-	11,856,599	6,478,040	(5,378,559)
Transfers out	-	(5,000,000)	(5,000,000)	-
Total other financing sources (uses)	-	6,888,974	1,575,515	(5,313,459)
<b>Net Change in Fund Balances</b>	1,438,734	(13,668,228)	11,038,361	24,706,589
<b>Fund Balances, Beginning of Year</b>	74,322,810	74,322,810	74,322,810	-
<b>Fund Balances, End of Year</b>	<u>\$ 75,761,544</u>	<u>\$ 60,654,582</u>	<u>\$ 85,361,171</u>	<u>\$ 24,706,589</u>

**City of Bentonville, Arkansas**  
**Budgetary Comparison Schedule -**  
**Street Fund**  
**Year Ended December 31, 2022**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Property tax	\$ 2,354,800	\$ 2,354,800	\$ 2,591,128	\$ 236,328
State turnback	3,750,198	3,750,198	4,674,357	924,159
Charges for services	29,181	29,181	51,752	22,571
Licenses and permits	-	-	15,255	15,255
Grants	-	10,464,695	3,610,775	(6,853,920)
Contributions	-	13,220,213	1,024,280	(12,195,933)
Interest income	20,979	20,979	165,899	144,920
Miscellaneous	-	154,925	66,350	(88,575)
Total revenues	6,155,158	29,994,991	12,199,796	(17,795,195)
<b>Expenditures</b>				
Current:				
Street Department	4,266,300	9,727,279	4,390,627	5,336,652
Capital outlay	914,500	30,530,032	8,306,506	22,223,526
Total expenditures	5,180,800	40,257,311	12,697,133	27,560,178
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	974,358	(10,262,320)	(497,337)	9,764,983
<b>Other Financing Sources (Uses)</b>				
Transfers in	-	5,000,000	5,000,000	-
Total other financing sources (uses)	-	5,000,000	5,000,000	-
<b>Net Change in Fund Balances</b>	974,358	(5,262,320)	4,502,663	9,764,983
<b>Fund Balances, Beginning of Year</b>	9,349,807	9,349,807	9,349,807	-
<b>Fund Balances, End of Year</b>	<u>\$ 10,324,165</u>	<u>\$ 4,087,487</u>	<u>\$ 13,852,470</u>	<u>\$ 9,764,983</u>

**City of Bentonville, Arkansas**  
**Budgetary Comparison Schedule -**  
**Federal Grant Fund**  
**Year Ended December 31, 2022**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues</b>				
Grants	\$ -	\$ 3,471,778	\$ -	\$ (3,471,778)
Interest income	-	-	26,434	26,434
Intergovernmental	-	-	316,081	316,081
Total revenues	-	3,471,778	342,515	(3,129,263)
<b>Expenditures</b>				
Current:				
General government	-	1,093,366	316,081	777,285
Capital outlay	-	1,000,000	-	1,000,000
Total expenditures	-	2,093,366	316,081	1,777,285
<b>Net Change in Fund Balances</b>	-	1,378,412	26,434	(1,351,978)
<b>Fund Balances, Beginning of Year</b>	-	-	-	-
<b>Fund Balances, End of Year</b>	\$ -	\$ 1,378,412	\$ 26,434	\$ (1,351,978)

**City of Bentonville, Arkansas**  
**Retiree Healthcare Plan**  
**Schedule of Changes in the City's Total OPEB Liability and Related Ratios**

<b>Total OPEB Liability</b>	<b>2021</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Service cost	\$ 672,862	\$ 630,525	\$ 440,363	\$ 350,443	\$ 340,441
Interest	196,178	161,312	222,061	227,467	185,817
Differences between expected and actual experience	(791,947)	543,199	(1,063,276)	257,644	145,729
Changes of assumptions or other inputs	(31,045)	(113,335)	1,175,106	540,922	(401,643)
Benefit payments	<u>(179,686)</u>	<u>(128,782)</u>	<u>(204,440)</u>	<u>(173,719)</u>	<u>(122,045)</u>
Net change in total OPEB liability	(133,638)	1,092,919	569,814	1,202,757	148,299
Total OPEB liability - beginning	8,135,483	7,042,564	6,472,750	5,269,993	5,121,694
Total OPEB liability - ending	<u>\$ 8,001,845</u>	<u>\$ 8,135,483</u>	<u>\$ 7,042,564</u>	<u>\$ 6,472,750</u>	<u>\$ 5,269,993</u>
Covered-employee payroll	\$ 37,551,609	\$ 33,093,429	\$ 28,116,711	\$ 27,868,664	\$ 24,500,575
Total OPEB liability as a percentage of employee payroll	21.3%	24.6%	25.0%	23.2%	21.5%

**Notes to Schedule:**

No assets accumulated in a trust that meets the criteria of paragraph 4 of GASB No. 75.

This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 75, the City will only present available information.

**Change in Assumptions:**

	<b>2022</b>	<b>2021</b>	<b>2020</b>
Discount Rate	4.31%	2.25%	2.12%
Health Care Cost Trend Rates	7.5% for 2023 decreasing annually to 4.5% for 2029	7.5% for 2022 decreasing annually to 4.5% for 2028	7% for 2021 decreasing annually to 4.5% for 2026
Mortality	General Retirees: SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2021 Police Retirees: SOA Pub-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2021 Surviving Spouses: SOA Pub-2010 Contingent Survivor Headcount Weighted Mortality fully generational using Scale MP-2021	General Retirees: SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2020 Police Retirees: SOA Pub-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2020 Surviving Spouses: SOA Pub-2010 Contingent Survivor Headcount Weighted Mortality fully generational using Scale MP-2020	General Retirees: SOA Pub-2010 General Headcount Weighted Mortality Table fully generational using Scale MP-2020 Police Retirees: SOA Pub-2010 Public Safety Headcount Weighted Mortality Table fully generational using Scale MP-2020 Surviving Spouses: SOA Pub-2010 Contingent Survivor Headcount Weighted Mortality fully generational using Scale MP-2020

**City of Bentonville, Arkansas**  
**Retiree Healthcare Plan**  
**Schedule of Changes in the City's Total OPEB Liability and Related Ratios**  
**(Continued)**

	<b>2019</b>	<b>2018</b>
Discount Rate	3.26%	4.11%
Health Care Cost Trend Rates	7.5% for 2020 decreasing annually to 4.5% for 2026	8% for 2019 decreasing annually to 4.5% for 2026
Mortality	RPH-2019 Total Dataset Mortality Table fully Generational using Scale MP-2019	RPH-2018 Total Dataset Mortality Table fully generational using Scale MP-2018



# City of Bentonville, Arkansas

## Agent Multiple-Employer Plan

### Schedule of Changes in the City's Net Pension Asset and Related Ratios - FRFP

Fiscal Year Ended December 31,	2022	2021	2020	2019	2018	2017	2016	2015
<b>Total Pension Liability</b>								
Interest	\$ 414,163	\$ 411,597	\$ 408,662	\$ 405,456	\$ 429,845	\$ 437,660	\$ 466,923	\$ 398,688
Difference between actual and expected experience	69,686	63,704	58,343	51,252	(192,297)	219,904	(60,276)	804,333
Assumption changes	5,841	-	-	-	417,704	-	132,682	-
Benefit payments	(445,527)	(431,749)	(418,394)	(403,429)	(415,392)	(1,101,418)	(355,876)	(344,268)
<b>Net Change in Total Pension Liability</b>	<b>44,163</b>	<b>43,552</b>	<b>48,611</b>	<b>53,279</b>	<b>239,860</b>	<b>(443,854)</b>	<b>183,453</b>	<b>858,753</b>
<b>Total Pension Liability - Beginning</b>	<b>6,139,382</b>	<b>6,095,830</b>	<b>6,047,219</b>	<b>5,993,940</b>	<b>5,754,080</b>	<b>6,197,934</b>	<b>6,014,481</b>	<b>5,155,728</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 6,183,545</b>	<b>\$ 6,139,382</b>	<b>\$ 6,095,830</b>	<b>\$ 6,047,219</b>	<b>\$ 5,993,940</b>	<b>\$ 5,754,080</b>	<b>\$ 6,197,934</b>	<b>\$ 6,014,481</b>
<b>Plan Fiduciary Net Position</b>								
Contributions - employer	\$ 18,390	\$ 18,390	\$ 17,254	\$ 13,795	\$ (62,065)	\$ 21,017	\$ 16,427	\$ 15,135
Contributions - employee	-	-	-	-	-	37,908	-	-
Net investment income	1,413,938	1,413,938	1,314,415	(218,852)	993,670	441,257	14,939	581,099
Local plan administrative mergers	-	-	-	10	-	-	-	-
Benefit payments	(445,527)	(445,527)	(418,394)	(403,429)	(415,392)	(1,101,418)	(355,876)	(344,268)
Administrative Expense	(11,735)	(11,735)	(11,560)	(14,510)	(12,739)	(14,488)	(18,669)	(13,808)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>975,066</b>	<b>975,066</b>	<b>901,715</b>	<b>(622,986)</b>	<b>503,474</b>	<b>(615,724)</b>	<b>(343,179)</b>	<b>238,158</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>8,765,485</b>	<b>8,155,623</b>	<b>7,253,908</b>	<b>7,876,894</b>	<b>7,373,420</b>	<b>7,989,144</b>	<b>8,332,323</b>	<b>8,094,165</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 9,740,551</b>	<b>\$ 8,765,485</b>	<b>\$ 8,155,623</b>	<b>\$ 7,253,908</b>	<b>\$ 7,876,894</b>	<b>\$ 7,373,420</b>	<b>\$ 7,989,144</b>	<b>\$ 8,332,323</b>
<b>City's Net Pension Asset (a) - (b)</b>	<b>\$ (3,557,006)</b>	<b>\$ (2,626,103)</b>	<b>\$ (2,059,793)</b>	<b>\$ (1,206,689)</b>	<b>\$ (1,882,954)</b>	<b>\$ (1,619,340)</b>	<b>\$ (1,791,210)</b>	<b>\$ (2,317,842)</b>
<b>Plan Fiduciary Net Position as a Percentage of Total Pension Liability</b>	<b>157.52%</b>	<b>142.77%</b>	<b>133.79%</b>	<b>119.95%</b>	<b>131.41%</b>	<b>128.14%</b>	<b>128.90%</b>	<b>138.54%</b>
<b>Covered Payroll</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>City's Net Pension Asset as a Percentage of Covered Payroll</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>

Note: Information in this schedule has been determined as of the measurement date (December 31 of the year prior to the most recent fiscal year-end) of the City's net pension liability.

Note: This schedule is presented to illustrate the requirement to show information for 10 years.

However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

#### Change in Assumptions:

(1) In 2018, the investment rate of return changed from 7.75% in 2017 to 7.00% in 2018

(2) In 2016, the inflation rate decreased from 3.00% in 2015 to 2.75% in 2016; the investment rate of return decreased from 8.00% in 2015 to 7.75% in 2016; and the projected salary increases decreased from 4.00% in 2015 to 3.75% in 2016

**City of Bentonville, Arkansas**  
**Agent Multiple-Employer Plan**  
**Schedule of Contributions - FRPF**

<b>FY Ended December 31,</b>	<b>Actuarially Determined Contribution (ADC)</b>	<b>Actual Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Payroll</b>	<b>Actual Contribution as a % of Covered Payroll</b>
<b>2015</b>	\$ -	\$ 16,427	\$ (16,427)	\$ -	N/A
<b>2016</b>	-	21,017	(21,017)	-	N/A
<b>2017</b>	-	(62,065)	62,065	-	N/A
<b>2018</b>	-	13,795	(13,795)	-	N/A
<b>2019</b>	-	17,254	(17,254)	-	N/A
<b>2020</b>	-	-	-	-	N/A
<b>2021</b>	-	18,390	(18,390)	-	N/A
<b>2022</b>	-	19,799	(19,799)	-	N/A

**Key Assumptions for ADC:**

Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization	9 Years beginning January 1, 2021
Asset Valuation	5 Year Smoothed Market, 20% Corridor
Inflation	2.50%
Salary Increases	N/A
Investment Rate of Return	7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility benefits. Last updated for the 2017 pursuant to an experience study of the period 2012-2016.

Mortality	RP2014 Healthy Annuitant. Disabled Retiree and Employee mortality for males and females. The tables applied credibility adjustment of 135% for males and 123% for females were adjusted for fully generational mortality improvements using Scale MP-2016.
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Note: Information in this schedule has been determined as of the City's most recent fiscal year-end.

Note: This schedule is presented to illustrate the requirement to show information for 10 years.

However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

**City of Bentonville, Arkansas**  
**Cost-Sharing Plan**  
**Schedule of the City's Proportionate Share of the Net Pension Liability - LOPFI**

<b>City Fiscal year ended December 31,</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
City's proportion of the net pension liability	3.11353%	3.01562%	2.85581%	2.73423%	2.71200%	2.64262%	2.54026%	2.472571%
City's proportion share of the net pension liability	\$ 15,733,093	\$ 20,731,920	\$ 22,068,039	\$ 24,673,203	\$ 19,271,356	\$ 15,076,984	\$ 13,330,612	\$ 9,023,336
City's covered payroll	\$ 12,065,543	\$ 11,348,676	\$ 10,212,486	\$ 9,330,536	\$ 8,798,931	\$ 8,004,466	\$ 7,951,238	\$ 6,953,609
City's proportionate share of the net pension liability as a percentage of its covered payroll	130.40%	182.68%	216.09%	264.44%	219.02%	188.36%	167.65%	129.76%
Plan fiduciary net position as a percentage of the total pension liability	84.67%	77.68%	73.03%	66.09%	71.48%	72.87%	72.90%	79.14%

Note: Information in this schedule has been determined as of the measurement date (December 31 of the year prior to the most recent fiscal year-end) of the City's net pension liability.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

**City of Bentonville, Arkansas**  
**Cost-Sharing Plan**  
**Schedule of City Contributions - LOPFI**

<b>City Fiscal year ended December 31,</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Contractually required contribution	\$ 3,156,487	\$ 2,837,067	\$ 2,676,967	\$ 2,399,934	\$ 2,135,877	\$ 1,940,202	\$ 1,684,557	\$ 1,639,457
Contributions in relation to the contractually required contribution	<u>(3,156,487)</u>	<u>(2,837,067)</u>	<u>(2,676,967)</u>	<u>(2,399,934)</u>	<u>(2,135,877)</u>	<u>(1,940,202)</u>	<u>(1,684,557)</u>	<u>(1,639,457)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 13,436,352	\$ 12,065,543	\$ 11,348,676	\$ 10,212,486	\$ 9,330,536	\$ 8,798,931	\$ 8,004,748	\$ 7,951,239
Contributions as a percentage of covered payroll	23.49%	23.51%	23.59%	23.50%	22.89%	22.05%	21.04%	20.62%

Note: Information in this schedule has been determined as of the City's most recent fiscal year-end.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

**City of Bentonville, Arkansas**  
**Cost-Sharing Plan**  
**Schedule of the City's Proportionate Share of the Net Pension Liability - APERS**

<b>City Fiscal year ended December 31,</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
City's proportion of the net pension liability	1.09793962%	1.02703553%	0.99458979%	0.98044303%	0.92204720%	0.89669761%	0.82968373%	0.80078759%
City's proportion share of the net pension liability	\$ 29,604,661	\$ 7,896,181	\$ 28,480,919	\$ 23,653,470	\$ 20,339,762	\$ 23,171,926	\$ 19,840,626	\$ 14,748,372
City's covered payroll	\$ 22,860,560	\$ 20,363,796	\$ 19,310,426	\$ 18,020,449	\$ 17,225,762	\$ 16,818,306	\$ 14,261,744	\$ 14,277,688
City's proportionate share of the net pension liability as a percentage of its covered payroll	129.50%	38.78%	147.49%	131.26%	118.08%	137.78%	139.12%	103.30%
Plan fiduciary net position as a percentage of the total pension liability	78.31%	93.57%	75.38%	78.55%	79.59%	75.65%	75.50%	80.39%

Note: Information in this schedule has been determined as of the measurement date (June 30 of the year prior to the most recent fiscal year-end) of the City's net pension liability.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

**City of Bentonville, Arkansas**  
**Cost-Sharing Plan**  
**Schedule of City Contributions - APERS**

<b>City Fiscal year ended December 31,</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Contractually required contribution	\$ 3,642,916	\$ 3,289,292	\$ 3,037,722	\$ 2,875,787	\$ 2,636,432	\$ 2,444,877	\$ 2,260,596	\$ 2,224,163
Contributions in relation to the actuarially required contribution	<u>(3,642,916)</u>	<u>(3,289,292)</u>	<u>(3,037,722)</u>	<u>(2,875,787)</u>	<u>(2,636,432)</u>	<u>(2,444,877)</u>	<u>(2,260,596)</u>	<u>(2,224,163)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
	\$	\$	\$	\$	\$	\$	\$	\$
City's covered payroll	23,778,823	21,470,574	19,828,470	18,771,454	17,534,429	16,714,991	15,590,294	15,208,940
Contributions as a percentage of covered payroll	15.32%	15.32%	15.32%	15.32%	15.04%	14.63%	14.50%	14.62%

Note: Information in this schedule has been determined as of the City's most recent fiscal year-end.

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled under the provisions of GASB 68, the City will only present available information.

# City of Bentonville, Arkansas

## Notes to Required Supplementary Information

### December 31, 2022

#### ***Budget and Budgetary Accounting***

The City Council (the “Council”) adheres to the following procedures in establishing the budgets reflected in the accompanying general purpose financial statements:

1. Prior to December 1, the Mayor and Finance Director submit to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted at City Hall to obtain taxpayer comments.
3. Prior to February 1, the budget is legally enacted through approval by the Council.
4. Budget for the general, street and federal grant funds are adopted on a basis consistent, in all material respects, with accounting principles generally accepted in the United States of America (“GAAP”).

Budgeted revenues and expenditures represented the formal operating budget adopted by the City Council, as amended by the Council during the year. The legal level of budgetary control is maintained at the fund level for all funds. Management control is maintained at the department level. Budgeted amounts, other than ongoing capital projects not spent by year end, lapse. Expenditures greater than budgeted amounts must be approved by the Council by voting to amend the budget.

#### ***Pensions***

##### ***LOPFI***

##### **Economic Assumptions**

Investment Rate of Return	7.00%
Price Inflation	2.25%
Pay Increase Assumptions	Ranges from 3.75 to 18.25%
Wage inflation	3.00%
Total Number of Active Members	Assumed to continue at the present number.

##### ***APERS***

Investment Rate of Return	7.15%
Pay Increase Assumptions	Ranges from 3.25% to 9.85% depending on service years, including 3.25% for wage inflation.
Total Active Member Payroll	Assumed to increase 3.25% per year, which is the portion of the individual pay increase assumptions attributable to wage inflation.
Total Number of Active Members	Assumed to continue at the present number.

**Combining and Individual Fund  
Financial Statements and Schedules**



**City of Bentonville, Arkansas**  
**Combining Balance Sheet - Nonmajor Governmental Funds**  
**December 31, 2022**

	Impact & Capacity	Court	Total Nonmajor Governmental Funds
<b>Assets</b>			
Accounts receivable:			
Grants and other	\$ -	\$ 2,620	\$ 2,620
Due from other funds	371,559	-	371,559
Restricted assets			
Cash and cash equivalents	7,956,450	280,956	8,237,406
Total assets	<u>\$ 8,328,009</u>	<u>\$ 283,576</u>	<u>\$ 8,611,585</u>
<b>Liabilities and Fund Balances</b>			
<b>Liabilities:</b>			
Accounts payable	\$ -	\$ 151,670	\$ 151,670
Due to other funds	484,992	-	484,992
Due to other governments	-	131,906	131,906
Total liabilities	<u>484,992</u>	<u>283,576</u>	<u>768,568</u>
<b>Fund balances</b>			
Restricted			
New growth	7,843,017	-	7,843,017
Total fund balances	<u>7,843,017</u>	<u>-</u>	<u>7,843,017</u>
Total liabilities and fund balances	<u>\$ 8,328,009</u>	<u>\$ 283,576</u>	<u>\$ 8,611,585</u>

**City of Bentonville, Arkansas**  
**Combining Statement of Revenues, Expenditures and**  
**Changes in Fund Balance -**  
**Nonmajor Governmental Funds**  
**Year Ended December 31, 2022**

	<b>Impact/Capacity Fees</b>	<b>Total Nonmajor Governmental Funds</b>
<b>Revenues</b>		
Impact fees	\$ 3,569,012	\$ 3,569,012
Interest income	64,107	64,107
	<hr/>	<hr/>
Total revenues	3,633,119	3,633,119
	<hr/>	<hr/>
<b>Other Financing Sources (Uses)</b>		
Transfers in	371,559	371,559
Transfers out	(6,849,599)	(6,849,599)
	<hr/>	<hr/>
<b>Net Other Financing Sources (Uses)</b>	(6,478,040)	(6,478,040)
	<hr/>	<hr/>
<b>Net Change in Fund Balances</b>	(2,844,921)	(2,844,921)
	<hr/>	<hr/>
<b>Fund Balances at Beginning of Year</b>	10,687,938	10,687,938
	<hr/>	<hr/>
<b>Fund Balances at End of Year</b>	\$ 7,843,017	\$ 7,843,017
	<hr/> <hr/>	<hr/> <hr/>

**City of Bentonville, Arkansas**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual -**  
**Debt Service Fund**  
**Year Ended December 31, 2022**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget - Positive (Negative)</b>
<b>Revenues</b>				
Sales tax	\$ 14,496,234	\$ 14,496,234	\$ 18,571,646	\$ 4,075,412
Interest income	-	-	87,013	87,013
Total revenues	14,496,234	14,496,234	18,658,659	4,162,425
<b>Expenditures</b>				
Principal	12,863,066	12,863,066	19,495,000	(6,631,934)
Interest	1,633,168	1,633,168	2,215,029	(581,861)
Total expenditures	14,496,234	14,496,234	21,710,029	(7,213,795)
<b>Deficiency of Revenues Over Expenditures</b>	-	-	(3,051,370)	(3,051,370)
<b>Net Change in Fund Balance</b>	-	-	(3,051,370)	(3,051,370)
<b>Fund Balance at Beginning of Year</b>	10,381,088	10,381,088	10,381,088	-
<b>Fund Balance at End of Year</b>	<u>\$ 10,381,088</u>	<u>\$ 10,381,088</u>	<u>\$ 7,329,718</u>	<u>\$ (3,051,370)</u>

**City of Bentonville, Arkansas**  
**Schedule of Revenues, Expenditures and**  
**Changes in Fund Balance - Budget and Actual -**  
**Impact/Capacity Fees**  
**Year Ended December 31, 2022**

	Original Budget	Final Budget	Actual	Variance with Final Budget - Positive (Negative)
<b>Revenues</b>				
Impact fees	\$ 1,785,000	\$ 1,785,000	\$ 3,569,012	\$ 1,784,012
Interest income	-	-	64,107	64,107
Total revenues	1,785,000	1,785,000	3,633,119	1,848,119
<b>Expenditures</b>				
Public safety	800,000	800,000	-	800,000
Recreation	900,000	900,000	-	900,000
Library	85,000	85,000	-	85,000
Total expenditures	1,785,000	1,785,000	-	1,785,000
<b>Other Financing Sources (Uses)</b>				
Transfers in	-	-	371,559	371,559
Transfers out	-	(521,556)	(6,849,599)	(6,328,043)
Net other financing sources (uses)	-	(521,556)	(6,478,040)	(5,956,484)
<b>Net Change in Fund Balance</b>	-	(521,556)	(2,844,921)	(2,323,365)
<b>Fund Balance at Beginning of Year</b>	10,687,938	10,687,938	10,687,938	-
<b>Fund Balance at End of Year</b>	<u>\$ 10,687,938</u>	<u>\$ 10,166,382</u>	<u>\$ 7,843,017</u>	<u>\$ (2,323,365)</u>

**City of Bentonville, Arkansas**  
**Combining Statement of Revenues and Expenses -**  
**Enterprise Fund**  
**Year Ended December 31, 2022**

	Electric	Water	Wastewater	Sanitation	Support Services and Other	Total
<b>Operating Revenues</b>						
Charges for services	\$ 89,258,344	\$ 14,207,315	\$ 16,141,885	\$ 6,970,297	\$ 509,932	\$ 127,087,773
Other, net	25,330	372,588	10,030	-	5,001	412,949
Total operating revenues	89,283,674	14,579,903	16,151,915	6,970,297	514,933	127,500,722
<b>Operating Expenses</b>						
Salaries and fringe benefits	6,880,015	2,470,147	3,762,589	-	1,670,728	14,801,264
Contract purchases	64,722,909	7,802,284	5,688,282	6,210,356	-	84,423,831
Maintenance	899,175	507,831	632,960	-	54,067	2,094,033
Depreciation and amortization	3,378,614	1,996,715	2,343,317	-	606,489	8,341,767
Materials and supplies	392,295	280,530	516,652	-	330,667	1,410,327
Other services and charges	4,144,087	1,134,096	1,637,141	29,392	1,536,474	7,950,409
Total operating expenses	80,417,095	14,191,603	14,580,941	6,239,748	4,198,425	119,021,631
<b>Operating Income (Loss)</b>	8,866,579	388,300	1,570,974	730,549	(3,683,492)	8,479,091
<b>Nonoperating Income (Expenses)</b>						
Interest income	169,759	30,518	15,460	7,191	-	222,928
Investment income (loss)	(299,244)	(79,212)	(39,606)	(22,003)	-	(440,065)
Bond interest and fiscal agent charges	(224,103)	(153,767)	(73,920)	-	-	(451,790)
Grants	2,565,148	-	223,439	-	-	223,439
Net non-operating revenues (expenses)	2,211,560	(202,461)	125,373	(14,812)	-	(445,488)
<b>Income (Loss) Before Contributions and Transfers</b>	11,078,139	185,839	1,696,347	715,737	(3,683,492)	8,033,603
Capital contributions	2,333,276	-	3,435,430	-	-	7,051,584
Capital grants	-	-	-	-	-	2,565,148
Developer funded infrastructure revenue	10,142,635	26,677	30,906	-	-	10,200,218
<b>Change in Net Position</b>	<u>\$ 23,554,050</u>	<u>\$ 212,516</u>	<u>\$ 5,162,683</u>	<u>\$ 715,737</u>	<u>\$ (3,683,492)</u>	<u>\$ 27,850,553</u>

## **Statistical Section**

# City of Bentonville, Arkansas

## Statistical Section

This section of the City of Bentonville, Arkansas annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information reflects about the City's overall financial health.

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**City of Bentonville, Arkansas**  
**Net Position by Component**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 1**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Governmental activities										
Net investments in capital assets	\$ 334,555,966	\$ 293,728,622	\$ 279,366,430	\$ 252,689,293	\$ 232,185,202	\$ 214,744,281	\$ 195,975,422	\$ 177,894,726	\$ 162,543,988	\$ 145,403,467
Restricted	35,980,792	36,106,223	26,232,902	21,881,884	20,794,051	19,818,040	16,800,936	20,714,460	19,104,639	14,783,330
Unrestricted	53,088,305	41,607,804	29,922,922	34,860,246	32,844,983	34,279,668	27,397,280	24,192,710	37,569,695	41,833,773
Total governmental activities net position	<u>\$ 423,625,063</u>	<u>\$ 371,442,649</u>	<u>\$ 335,522,254</u>	<u>\$ 309,431,423</u>	<u>\$ 285,824,236</u>	<u>\$ 268,841,989</u>	<u>\$ 240,173,638</u>	<u>\$ 222,801,896</u>	<u>\$ 219,218,322</u>	<u>\$ 202,020,570</u>
Business-type activities										
Net investments in capital assets	\$ 283,389,764	\$ 263,586,357	\$ 208,392,983	\$ 202,310,382	\$ 196,638,875	\$ 190,003,709	\$ 177,477,573	\$ 161,108,420	\$ 155,815,515	\$ 145,769,235
Restricted	1,628,080	1,904,920	1,898,983	2,100,656	2,903,653	2,869,343	2,778,744	6,416,985	8,973,505	8,954,000
Unrestricted	43,530,428	35,206,442	48,801,741	39,938,805	32,421,266	26,076,418	28,427,793	31,495,140	26,384,643	26,098,489
Total business-type activities net position	<u>\$ 328,548,272</u>	<u>\$ 300,697,719</u>	<u>\$ 259,093,707</u>	<u>\$ 244,349,843</u>	<u>\$ 231,963,794</u>	<u>\$ 218,949,470</u>	<u>\$ 208,684,110</u>	<u>\$ 199,020,545</u>	<u>\$ 191,173,663</u>	<u>\$ 180,821,724</u>
Primary government										
Net investments in capital assets	\$ 617,945,730	\$ 557,314,979	\$ 487,759,413	\$ 454,999,675	\$ 428,824,077	\$ 404,747,990	\$ 373,452,995	\$ 339,003,146	\$ 318,359,503	\$ 291,172,702
Restricted	37,608,872	38,011,143	28,131,885	23,982,540	23,697,704	22,687,383	19,579,680	27,131,445	28,078,144	23,737,330
Unrestricted	96,618,733	76,814,246	78,724,663	74,080,201	65,266,249	60,356,086	55,825,073	55,687,850	63,954,338	67,932,262
Total Primary government net position	<u>\$ 752,173,335</u>	<u>\$ 672,140,368</u>	<u>\$ 594,615,961</u>	<u>\$ 553,062,416</u>	<u>\$ 517,788,030</u>	<u>\$ 487,791,459</u>	<u>\$ 448,857,748</u>	<u>\$ 421,822,441</u>	<u>\$ 410,391,985</u>	<u>\$ 382,842,294</u>





**City of Bentonville, Arkansas**  
**Changes in Net Position**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 2**

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
General revenues and other changes in net pension										
Governmental activities										
Property taxes	\$ 12,180,324	\$ 10,845,680	\$ 10,023,405	\$ 9,417,015	\$ 8,945,939	\$ 8,282,975	\$ 7,757,246	\$ 7,248,656	\$ 7,169,970	\$ 6,557,935
Sales taxes	61,618,775	53,399,550	43,279,794	39,654,947	35,758,719	37,651,052	30,117,108	29,458,234	26,383,529	26,320,374
State turnback	6,635,017	5,194,343	3,050,062	3,041,751	2,941,195	2,853,363	2,756,242	2,705,936	2,758,749	2,653,139
Franchise fees	6,060,409	5,704,169	5,506,867	5,368,133	5,653,246	5,351,361	4,788,966	4,599,120	4,477,679	4,166,269
Impact fees	3,569,012	4,150,437	2,858,636	-	-	-	-	-	-	-
Investment income	746,865	215,131	735,402	1,178,951	820,608	225,496	61,952	38,664	141,245	40,857
Gain on sales of capital assets	97,475	753,648	20,025	3,769,638	39,540	(30,542)	271,855	157,987	(1,475,353)	335,616
Transfers	-	-	(951,000)	-	(121,350)	-	(2,704,809)	(2,465,052)	(263,554)	(293,431)
Other	1,235,068	1,493,098	1,363,288	4,570,586	2,724,433	10,671,030	5,264,905	5,993,549	8,110,308	4,867,017
Special item - transfer of net pension asset	-	-	-	-	-	-	-	-	-	1,615,347
Total governmental activities	92,142,945	81,756,056	65,886,479	67,001,021	56,762,330	65,004,735	48,313,465	47,737,094	47,302,573	46,263,123
Business-type activities										
Investment income (loss)	(217,137)	138,253	394,011	289,274	133,581	41,398	36,505	36,685	26,111	32,208
Gain on sales of capital assets	-	69,585	-	24,061	-	272,526	634,635	246,613	448,502	-
Transfers	-	-	951,000	-	121,350	-	2,704,809	2,465,052	263,554	293,431
Other	409,046	338,257	43,352	120,473	813,873	723,128	275,664	1,438,958	832,574	489,359
Total business-type activities	191,909	546,095	1,388,363	433,808	1,068,804	1,037,052	3,651,613	4,187,308	1,570,741	814,998
Total primary government	\$ 92,334,854	\$ 82,302,151	\$ 67,274,842	\$ 67,434,829	\$ 57,831,134	\$ 66,041,787	\$ 51,965,078	\$ 51,924,402	\$ 48,873,314	\$ 47,078,121
Total change in net position										
Governmental activities	\$ 52,182,414	\$ 35,920,395	\$ 26,090,831	\$ 23,607,187	\$ 19,802,863	\$ 28,668,351	\$ 17,371,742	\$ 15,416,935	\$ 17,197,752	\$ 15,730,176
Business-type activities	27,850,553	41,604,012	14,743,864	12,386,049	13,644,198	10,265,360	9,663,565	13,198,159	10,351,939	9,643,290
Total - primary government	\$ 80,032,967	\$ 77,524,407	\$ 40,834,695	\$ 35,993,236	\$ 33,447,061	\$ 38,933,711	\$ 27,035,307	\$ 28,615,094	\$ 27,549,691	\$ 25,373,466

**City of Bentonville, Arkansas**  
**Fund Balances – Governmental Funds**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 3**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
General fund										
Nonspendable										
Prepaid expenditures	\$ 72,835	\$ 613,590	\$ 299,237	\$ 259,023	\$ 224,713	\$ 195,064	\$ 276,989	\$ 79,621	\$ 196,545	\$ 196,544
Restricted										
General capital improvements	3,621,647	4,153,328	3,032,914	2,202,079	2,169,461	-	631,806	211,073	244,089	202,710
Other	44,723	86,059	86,016	85,035	457,250	-	358,250	84,490	84,450	84,450
Unassigned	<u>81,621,966</u>	<u>69,469,833</u>	<u>59,487,999</u>	<u>57,991,185</u>	<u>51,638,842</u>	<u>48,453,612</u>	<u>38,160,366</u>	<u>34,229,088</u>	<u>32,846,738</u>	<u>36,961,000</u>
Total general fund	<u>85,361,171</u>	<u>74,322,810</u>	<u>62,906,166</u>	<u>60,537,322</u>	<u>54,490,266</u>	<u>48,648,676</u>	<u>39,427,411</u>	<u>34,604,272</u>	<u>33,371,822</u>	<u>37,444,704</u>
All other governmental funds										
Nonspendable										
Prepaid expenditures	323	323	323	642	550	1,225	1,275	1,336	1,273	1,344
Restricted										
Debt service	7,329,718	10,381,088	7,956,798	7,399,511	8,285,673	8,486,688	5,475,760	5,346,817	4,846,968	4,426,120
General capital improvements	64,091,890	86,701,116	17,972,203	21,530,144	23,649,222	29,016,117	1,927,588	7,405,024	8,670,569	10,839,800
New growth	7,843,017	10,687,938	7,142,595	5,978,017	5,572,099	4,480,877	1,599,901	2,811,377	3,896,869	3,742,765
Street improvements	13,852,147	9,349,484	6,111,298	5,440,147	3,387,671	4,836,116	7,084,321	10,369,831	10,792,880	6,794,250
Assigned	<u>26,434</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total all other governmental funds	<u>93,143,529</u>	<u>117,119,949</u>	<u>39,183,217</u>	<u>40,348,461</u>	<u>40,895,215</u>	<u>46,821,023</u>	<u>16,088,845</u>	<u>25,934,385</u>	<u>28,208,559</u>	<u>25,804,279</u>
Total governmental funds	<u>\$ 178,504,700</u>	<u>\$ 191,442,759</u>	<u>\$ 102,089,383</u>	<u>\$ 100,885,783</u>	<u>\$ 95,385,481</u>	<u>\$ 95,469,699</u>	<u>\$ 55,516,256</u>	<u>\$ 60,538,657</u>	<u>\$ 61,580,381</u>	<u>\$ 63,248,983</u>

# City of Bentonville, Arkansas

## Changes in Fund Balance – Governmental Funds

### Last Ten Years

### (Modified Accrual Basis of Accounting)

**Table 4**

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Revenues</b>										
Property Tax	\$ 10,862,520	\$ 9,991,396	\$ 9,530,177	\$ 8,973,078	\$ 8,277,403	\$ 7,852,968	\$ 7,155,619	\$ 7,082,789	\$ 6,944,206	\$ 6,272,529
Sales Tax	61,656,404	53,430,685	43,279,794	39,654,947	35,758,719	37,651,052	30,117,108	29,458,234	26,383,529	26,320,374
State Turnback	6,635,017	5,194,343	4,155,203	4,007,424	3,843,744	2,853,363	2,756,242	2,705,936	2,758,749	2,653,139
Impact Fees	3,569,012	4,150,437	2,858,636	4,119,459	2,391,272	3,325,568	1,861,178	2,380,435	1,667,956	1,908,400
Franchise Fees	6,060,409	5,704,169	5,506,867	5,368,133	5,653,246	5,351,361	4,788,966	4,599,120	4,477,679	4,166,269
Charges for services	6,087,290	4,995,247	3,916,496	6,459,222	6,099,014	5,691,285	5,143,334	3,837,133	2,627,452	2,311,781
Fines and forfeitures	438,621	485,950	388,542	488,999	495,928	498,991	511,851	479,057	477,741	466,573
Licenses and permits	2,356,101	2,735,351	1,960,842	1,819,605	1,752,257	1,370,136	1,322,683	1,133,957	1,152,863	896,757
Grants	9,996,085	5,384,052	7,352,436	2,662,127	4,214,651	4,412,572	7,433,636	4,858,773	2,677,432	1,680,257
Contributions	2,630,861	518,580	462,068	280,763	1,126,912	2,212,553	3,594,921	1,251,106	3,163,948	3,201,581
Interest	1,420,733	220,895	539,721	1,178,951	820,608	225,370	61,952	38,677	141,245	40,857
Investment income (loss)	(673,868)	(5,764)	195,681	-	-	-	-	-	-	-
Intergovernmental	316,081	-	-	-	-	-	-	-	-	-
Miscellaneous	2,057,560	1,853,126	1,903,661	1,282,201	816,284	5,441,919	1,569,948	1,979,200	4,791,275	1,557,194
<b>Total revenues</b>	<b>113,412,826</b>	<b>94,658,467</b>	<b>82,050,124</b>	<b>76,294,909</b>	<b>71,250,038</b>	<b>76,887,138</b>	<b>66,317,438</b>	<b>59,804,417</b>	<b>57,264,075</b>	<b>51,475,711</b>
<b>Expenditures</b>										
Current:										
General government	9,559,743	9,031,264	8,682,730	7,515,045	6,833,349	6,694,940	6,663,862	6,385,081	6,097,814	5,525,445
Public Safety	28,215,635	25,433,415	24,418,096	21,730,128	20,392,788	18,587,838	17,146,737	16,769,992	15,561,689	14,680,152
Recreation	11,439,318	10,558,612	9,077,193	9,582,308	8,507,693	8,163,683	7,252,049	6,009,329	4,603,727	4,077,746
Street Department	4,390,627	3,741,945	3,970,303	2,520,796	2,665,820	2,553,724	2,467,752	2,376,856	2,603,155	2,323,942
Library	1,919,436	1,683,391	1,777,953	1,609,734	1,449,844	1,386,429	1,256,940	1,168,999	1,108,606	983,062
CDBG	-	-	-	-	184	7,147	46,716	81,941	136,825	118,021
Capital Outlay	49,213,572	16,221,216	18,989,724	18,172,104	19,995,607	14,914,239	24,889,343	17,102,620	22,341,166	8,566,666
Debt Service										
Principal	19,495,000	15,728,796	11,535,000	11,516,950	9,121,959	7,970,000	7,035,000	6,245,000	5,160,000	5,560,000
Interest	2,215,029	704,303	1,464,550	1,917,180	2,285,202	2,481,252	2,481,252	2,481,252	2,481,252	2,668,529
Bond interest costs	-	801,490.00	-	-	-	-	-	-	-	-
<b>Total expenditures</b>	<b>126,448,360</b>	<b>83,904,432</b>	<b>79,915,549</b>	<b>74,564,245</b>	<b>71,252,446</b>	<b>62,759,252</b>	<b>69,239,651</b>	<b>58,621,070</b>	<b>60,094,234</b>	<b>44,503,563</b>
<b>Excess (deficiencies) of revenues over expenditures</b>	<b>(13,351,615)</b>	<b>10,754,035</b>	<b>2,134,575</b>	<b>1,730,664</b>	<b>(2,408)</b>	<b>14,127,886</b>	<b>(2,922,213)</b>	<b>1,183,347</b>	<b>(2,830,159)</b>	<b>6,972,148</b>
<b>Other Financing Sources (Uses)</b>										
Sale of capital assets	97,475	1,200,728	20,025	3,769,638	39,540	106,065	161,330	51,659	1,425,155	335,616
Debt proceeds	-	84,045,000	-	-	-	25,508,231	-	-	-	-
Original issue premium	-	5,127,487	-	-	-	-	-	-	-	-
Transfer to escrow agent	-	(11,773,874)	-	-	-	-	-	-	-	-
Transfers in	11,849,599	702,614	791,518	5,521,936	1,186,184	444,592	367,845	1,000,875	1,250,298	415,012
Transfers out	(11,849,599)	(702,614)	(1,742,518)	(5,521,936)	(1,307,534)	(444,592)	(3,072,654)	(3,465,927)	(1,513,852)	(708,443)
<b>Net other financing sources (uses)</b>	<b>97,475</b>	<b>78,599,341</b>	<b>(930,975)</b>	<b>3,769,638</b>	<b>(81,810)</b>	<b>25,614,296</b>	<b>(2,543,479)</b>	<b>(2,413,393)</b>	<b>1,161,601</b>	<b>42,185</b>
<b>Net change in fund balances</b>	<b>\$ (13,254,140)</b>	<b>\$ 89,353,376</b>	<b>\$ 1,203,600</b>	<b>\$ 5,500,302</b>	<b>\$ (84,218)</b>	<b>\$ 39,742,182</b>	<b>\$ (5,465,692)</b>	<b>\$ (1,230,046)</b>	<b>\$ (1,668,558)</b>	<b>\$ 7,014,333</b>
Debt service as a percentage of noncapital expenditures	28%	24%	21%	24%	22%	22%	21%	21%	20%	23%

**City of Bentonville, Arkansas**  
**General Governmental Tax Revenues by Source**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 5**

<u>Fiscal Year</u>	<u>Property Tax</u>	<u>Sales Tax</u>	<u>Franchise Fees</u>	<u>Alcoholic Beverage Tax</u>	<u>State Turnback</u>	<u>Total</u>
2013	\$ 6,557,935	\$ 26,320,374	\$ 4,166,269	\$ 268,692	\$ 2,665,348	\$ 39,978,618
2014	6,944,206	26,383,529	4,477,679	122,817	2,758,749	40,686,980
2015	7,248,656	29,458,234	4,599,120	84,264	2,705,936	44,096,210
2016	7,757,246	30,117,108	4,788,966	83,388	2,756,242	45,502,950
2017	8,282,975	37,651,052	5,351,361	44,594	2,853,363	54,183,345
2018	8,277,403	35,725,644	5,653,246	33,075	3,843,744	53,533,112
2019	9,417,015	39,622,601	5,368,133	32,346	3,041,751	57,481,846
2020	10,023,405	43,279,794	5,506,867	19,075	3,050,062	61,879,203
2021	10,845,680	53,399,550	5,704,169	31,135	5,194,343	75,174,877
2022	12,180,324	61,618,775	6,060,409	37,629	6,635,017	86,532,154

**City of Bentonville, Arkansas**  
**Assessed Value and Estimated Actual Value of Taxable Property**  
**Last Ten Years**  
**(Accrual Basis of Accounting)**

**Table 6**

<b>Year</b>	<b>Real Property</b>		<b>Personal Property</b>		<b>Total</b>		<b>Ratio of Total Assessed to Total Estimated Actual</b>	<b>Total Direct Tax Rate</b>
	<b>Taxable/ Effective Value</b>	<b>Appraised Value</b>	<b>Assessed Value</b>	<b>Appraised Value</b>	<b>Assessed Value</b>	<b>Appraised Value</b>		
2013	650,904,030	3,312,806,500	229,753,015	1,148,765,075	880,657,045	4,461,571,575	20%	7.21
2014	676,758,590	3,432,131,950	237,407,225	1,187,036,125	914,165,815	4,619,168,075	20%	7.21
2015	705,786,280	3,569,619,050	232,724,835	1,163,624,175	938,511,115	4,733,243,225	20%	7.21
2016	797,846,320	4,542,500,100	242,977,585	1,214,887,925	1,040,823,905	5,757,388,025	20%	7.21
2017	860,870,020	4,692,264,200	228,387,060	1,141,935,300	1,089,257,080	5,834,199,500	20%	7.21
2018	932,331,250	4,951,424,650	254,551,795	1,272,758,975	1,186,883,045	6,224,183,625	20%	7.21
2019	999,284,800	5,219,128,900	252,661,590	1,263,307,950	1,251,946,390	6,482,436,850	20%	7.21
2020	1,044,561,240	5,401,342,150	279,520,050	1,397,600,250	1,324,081,290	6,798,942,400	20%	7.21
2021	1,182,080,450	7,134,047,850	282,844,645	1,414,223,225	1,464,925,095	8,548,271,075	20%	7.13
2022	1,304,282,301	7,387,689,725	316,958,545	1,584,792,725	1,621,240,846	8,972,482,450	20%	7.13

Source: Benton County

**City of Bentonville, Arkansas**  
**Property Tax Rates and Tax Levies – Direct and Overlapping Governments**  
**Last Ten Years**

**Table 7**

<b>Year</b>	<b>City of Bentonville</b>				<b>Overlapping Rates</b>			<b>Total Direct &amp; Overlapping Rates</b>
	<b>Firemen's Pension &amp; Relief Fund</b>	<b>General Fund</b>	<b>Street Fund</b>	<b>Total</b>	<b>Benton County</b>	<b>Bentonville Public Schools</b>	<b>Northwest Arkansas Community College</b>	
2013	0.50	5.00	1.71	7.21	6.90	46.60	2.60	63.31
2014	0.50	5.00	1.71	7.21	6.90	46.60	2.60	63.31
2015	0.50	5.00	1.71	7.21	7.10	43.70	2.60	60.61
2016	0.50	4.90	1.71	7.11	7.10	46.60	2.60	63.41
2017	0.50	5.00	1.71	7.21	7.10	48.50	2.60	65.41
2018	0.50	5.00	1.71	7.21	7.10	48.50	2.60	65.41
2019	0.50	5.00	1.71	7.21	7.10	48.50	2.60	65.41
2020	0.50	5.00	1.71	7.21	7.10	48.50	2.60	65.41
2021	0.50	4.93	1.70	7.13	5.36	48.00	2.60	63.09
2022	0.50	4.93	1.70	7.13	5.36	48.00	2.60	63.09

Source: Benton County

# **City of Bentonville, Arkansas**

## **Principal Sales Taxpayers**

### **Last Ten Years**

The City of Bentonville, Arkansas's largest own-source revenue is sales taxes. Sales taxes primarily come from two separate taxes: a 2% city tax based on point of sale, and a portion of the county's 1% tax based on point of sale. In 2022, the city sales tax generated revenue of \$46,454,831. The City's portion of the county sales tax generated revenue of \$15,163,944.

According to Arkansas State Statutes, the City is required to keep the identity of individual tax payers confidential. Therefore, the City of Bentonville is not able to identify the top 10 tax payers. However, Bentonville enjoys a diverse economic sales tax base.



**City of Bentonville, Arkansas**  
**Principal Property Taxpayers**  
**Last Ten Years**

**Table 8**

Taxpayer	2022			2013		
	Rank	Total Assessed Value	Percentage of Total Assessed Value	Rank	Total Assessed Value	Percentage of Total Assessed Value
WAL-MART/Sam's Club	1	\$ 154,976,282	9.56%	1	\$ 163,359,885	18.83%
Atltus Group	2	11,662,890	0.72%			
Crossmar Industrial LLC	3	10,641,813	0.66%			
Colliers International	4	10,084,486	0.62%			
Bentonville Plaza Partners LLC	5	9,402,670	0.58%	3	7,435,670	0.86%
Crystal Pickens LLC	6	8,726,246	0.54%			
Walton Crossing Apartments	7	7,677,605	0.47%			
Links at Rainbow Curve	8	6,990,870	0.43%	5	4,081,730	0.47%
Trails at Rainbow Curve	9	6,798,510	0.42%			
Echo Matrix LLC	10	6,598,005	0.41%			
QHG of Springdale Inc D/B/A Bates Medical Center				2	15,184,070	1.75%
1003 Beau Terre Drive Holdings LLC				4	4,563,860	0.53%
SH&S Partnership				6	3,283,800	0.38%
Cox Communications				7	3,281,595	0.38%
Glen Acquisition LLC				8	3,253,370	0.37%
Lowe's Home Centers Inc.				9	3,100,900	0.36%
AT&T Mobility				10	2,859,900	0.33%

Source: Benton County

**City of Bentonville, Arkansas**  
**Property Tax Levies and Collection**  
**Last Ten Years**

**Table 9**

<u>Fiscal Year</u>	<u>Tax Roll Year</u>	<u>Total Tax Levy</u>	<u>Current Tax Collections</u>	<u>Percentage of Levy Collected</u>	<u>Prior Years' Collections</u>	<u>Total Collections</u>	<u>Percentage of Total Collections to Tax Levy</u>
2013	2012	6,255,958	6,010,852	96.08%	237,458	6,248,310	99.88%
2014	2013	6,591,136	6,462,685	98.05%	118,764	6,581,449	99.85%
2015	2014	6,766,665	6,571,243	97.11%	187,212	6,758,455	99.88%
2016	2015	7,504,340	6,659,403	88.74%	836,694	7,496,097	99.89%
2017	2016	7,744,618	7,300,908	94.27%	430,005	7,730,913	99.82%
2018	2017	8,557,427	7,705,319	90.04%	816,503	8,521,822	99.58%
2019	2018	9,026,533	8,352,832	92.54%	619,245	8,972,077	99.40%
2020	2019	9,546,626	8,871,308	92.93%	501,463	9,372,771	98.18%
2021	2020	10,444,916	9,298,528	89.02%	813,548	10,112,076	96.81%
2022	2021	11,559,447	10,101,042	87.38%	1,167,924	11,268,966	97.49%

Source: Benton County

Property assessments are made; tax rates are established; and taxes are levied in one year for payment by the taxpayer and collection by local government the following year. The tax levy for this schedule includes the city's levy for its general fund, street fund and fire pension plan.

**City of Bentonville, Arkansas**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Years**

**Table 10**

<b>Fiscal Year</b>	<b>Governmental Activities: Sales Tax Bonds</b>	<b>Business-Type Activities: Revenue Bonds</b>	<b>Total Primary Government</b>	<b>Percentage of Personal Income</b>	<b>Per Capita</b>
2013	61,441,820	21,175,923	82,617,743	4.76%	2,340
2014	56,256,917	18,358,534	74,615,451	4.29%	2,114
2015	49,987,014	15,579,393	65,566,407	3.54%	1,857
2016	42,927,110	13,414,930	56,342,040	3.04%	1,596
2017	60,430,601	11,168,023	71,598,624	3.64%	2,028
2018	51,210,650	8,827,689	60,038,339	2.86%	1,701
2019	39,595,699	6,397,912	45,993,611	1.28%	838
2020	27,950,748	5,359,553	33,310,301	0.90%	607
2021	89,052,847	4,379,769	93,432,616	2.44%	1,725
2022	69,352,747	10,700,000	80,052,747	1.96%	1,383

(1) Personal income is disclosed in Table 13

(2) Population is disclosed in Table 13

**City of Bentonville, Arkansas**  
**Ratios of General Bonded Debt Outstanding**  
**Last Ten Years**

As of December 31, 2022, the City has no general bonded debt outstanding.

**City of Bentonville, Arkansas**  
**Direct and Overlapping Governmental Activities Debt**  
**December 31, 2022**

**Table 11**

<b>Governmental Unit</b>	<b>Debt Outstanding</b>	<b>Estimated Percentage Applicable</b>	<b>Amount Applicable to Primary Government</b>
Bentonville School District (1) (2)	\$ 337,119,911	52%	\$ 175,302,354
Northwest Arkansas Community College (3) (4)	26,579,138	31%	8,239,533
Subtotal, overlapping debt			183,541,887
City of Bentonville, Arkansas direct debt			69,352,747
Total direct and overlapping debt			<u>\$ 252,894,634</u>

Source: Outstanding debt amount from each governmental units most recent audited financial statements.

Note: The amount applicable to the City of Bentonville was estimated using population.

(1) Amount as of 6/30/2021 which was the most recent Audited Financial Statements available

(2) Bentonville School District is comprised of multiple cities with an estimated population of 111,126 of which Bentonville is 57,868 or 52%

(3) Northwest Arkansas Community College was created by a property tax of residents that comprise the Bentonville and Rogers, AR school district. Population estimate for both areas is estimated at 184,125 of which Bentonville is 57,868 or 31%

(4) Amount as of 6/30/2021 which was the most recent Audited Financial Statements available

**City of Bentonville, Arkansas**  
**Legal Debt Margin Information**  
**Last Ten Years**

As of December 31, 2022, the City has no general obligation debt.

**City of Bentonville, Arkansas**  
**Pledged Revenue Coverage – Proprietary Funds**  
**Last Ten Years**

**Table 12**

Year	Operating Revenue	Operating Expenses	Net Revenue Available for Debt Service	Debt Service			Coverage
				Principal	Interest	Total	
2013	77,853,009	68,968,824	8,884,185	2,671,957	837,173	3,509,130	2.67
2014	85,487,267	76,977,920	8,509,347	2,817,389	730,046	3,547,435	2.40
2015	88,959,008	78,826,457	10,132,551	2,779,142	718,860	3,498,002	2.90
2016	91,567,054	85,384,256	6,182,798	2,170,954	603,337	2,774,291	2.07
2017	96,228,757	89,968,643	6,260,114	2,253,374	516,855	2,770,229	2.26
2018	100,889,330	90,228,298	10,661,032	2,346,801	422,677	2,769,478	3.85
2019	101,850,203	91,906,922	9,943,281	2,436,245	303,430	2,739,675	3.63
2020	101,792,768	93,442,172	8,350,596	1,043,456	232,836	1,276,292	6.54
2021	114,044,573	123,963,086 (1)	(9,918,513)	978,722	194,720	1,173,442	(8.45)
2022	127,500,722	119,021,631	8,479,091	5,935,831	403,834	6,339,665	1.34

(1) The increase in expenses was due to the 2021 winter storm

**City of Bentonville, Arkansas**  
**Demographic and Economic Statistics**  
**Last Ten Years**

**Table 13**

<b>Fiscal Year</b>	<b>City of Bentonville Population (1)</b>	<b>Benton County Population (1)</b>	<b>Per Capita Income (2)</b>	<b>Personal Income (3)</b>	<b>Unemployment Rate (4)</b>
2013	35,301	221,339	47,363	1,671,961,263	4.90%
2014	35,301	221,339	51,809	1,828,909,509	4.00%
2015	35,301	221,339	52,509	1,853,620,209	3.20%
2016	35,301	221,339	52,509	1,853,620,209	2.70%
2017	35,301	221,339	55,729	1,967,289,429	2.70%
2018	35,301	221,339	59,425	2,097,761,925	2.50%
2019	54,909 (a)	279,141	65,306	3,585,887,154	2.30%
2020	54,909 (a)	279,141	67,771	3,721,237,839	3.50%
2021	54,164	284,333	70,594	3,823,653,416	1.90%
2022	57,868	302,863	70,594 (b)	4,085,133,592	2.00%

(a) These amounts are estimates from the U.S. Census Bureau. The 2020 Census numbers were finalized in 2021 and were lower than what was previously estimated.

(b) An updated amount for 2022 was not available.

(1) U.S. Census Bureau

(2) Fayetteville-Springdale-Rogers MSA (of which Bentonville is a part of) information from the U.S. Federal Reserve Bank of St. Louis

(3) Calculated using City of Bentonville Population and Per Capita Income

(4) Bureau of Labor Statistics



**City of Bentonville, Arkansas**  
**Principal Employers**  
**Last Ten Years**

**Table 14**

<b>Employer</b>	<b>2022</b>			<b>2013</b>		
	<b>Rank</b>	<b>Employees</b>	<b>Percentage of Population 57,868 (1)</b>	<b>Rank</b>	<b>Employees</b>	<b>Percentage of Population 35,301 (1)</b>
Wal-Mart/Sam's Club	1	2,500 +	31.77%	1	2,500 +	7.08%
Mercy Health System of Northwest Arkansas	2	1,000-2,499	1.73%	2	1,000-2,499	2.83%
Bentonville School District	2	1,000-2,499	1.85%	2	1,000-2,499	2.83%
Northwest Health System	2	1,000-2,499	0.86%	2	1,000-2,499	2.83%
Northwest Arkansas Community College	5	500-999	0.86%	6	300-499	0.85%
Benton County	5	500-999	0.86%	5	500-999	1.42%
City of Bentonville	5	500-999	0.86%	6	300-499	0.85%
Arvest Bank Group, Inc.	5	300-499	0.52%	8	200-299	0.57%
Outdoor Cap Company				8	200-299	0.57%
Community Publishers				10	50-99	0.14%
Bentonville Casting Company				10	50-99	0.14%

Source: Bentonville/Bella Vista Chamber of Commerce

(1) Low figure in the range of Employees used for calculation.

**City of Bentonville, Arkansas**  
**Full-time Equivalent City Employees by Function**  
**Last Ten Years**

**Table 15**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Function										
Governmental Activities										
General government	66.5	72.0	75.50	71.5	72.0	90.5	59.0	65.0	64.0	67.0
Public Safety	251.0	235.5	229.0	212.5	191.0	199.0	188.5	175.0	174.0	161.0
Recreation	105.0	114.0	100.5	111.5	109.0	187.0	160.0	90.0	70.0	46.5
Street Department	26.0	22.0	25.0	23.0	23.0	26.0	28.5	23.0	23.0	22.0
Library	<u>22.5</u>	<u>24.0</u>	<u>24.0</u>	<u>24.5</u>	<u>26.0</u>	<u>29.5</u>	<u>27.5</u>	<u>24.0</u>	<u>23.5</u>	<u>21.0</u>
Total	<u>471.0</u>	<u>467.5</u>	<u>454.0</u>	<u>443.0</u>	<u>421.0</u>	<u>532.0</u>	<u>463.5</u>	<u>377.0</u>	<u>354.5</u>	<u>317.5</u>
Business-Type Activities										
Electric	55.0	49.0	49.0	46.0	41.0	43.0	42.0	37.0	36.0	36.0
Water	37.0	40.0	45.0	43.0	41.0	44.0	39.0	38.0	38.0	38.0
Wastewater	37.0	22.0	22.0	22.0	23.0	26.0	25.0	22.0	21.0	22.0
Support	<u>25.0</u>	<u>25.5</u>	<u>22.0</u>	<u>24.0</u>	<u>23.0</u>	<u>26.0</u>	<u>23.0</u>	<u>21.0</u>	<u>21.0</u>	<u>22.0</u>
Total	<u>154.0</u>	<u>136.5</u>	<u>138.0</u>	<u>135.0</u>	<u>128.0</u>	<u>139.0</u>	<u>129.0</u>	<u>118.0</u>	<u>116.0</u>	<u>118.0</u>
Total Primary Government	<u>625.0</u>	<u>604.0</u>	<u>592.0</u>	<u>578.0</u>	<u>549.0</u>	<u>671.0</u>	<u>592.5</u>	<u>495.0</u>	<u>470.5</u>	<u>435.5</u>

Source: Various city departments

# City of Bentonville, Arkansas

## Operating Indicators by Function

### Last Ten Years

**Table 16**

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Function										
Governmental Activities										
General Government										
Building Permits Issued	1,481	1,562	1,797	1,750	1,732	1,562	1,461	1,375	1,227	1,225
Building Inspections performed	12,112	11,261	13,979	19,570	21,079	19,613	19,380	19,514	14,228	16,222
Fire										
Fire related calls for service	1,980	4,323	4,238	1,420	1,485	1,553	1,534	1,453	1,309	1,229
EMS related calls for service	5,006	6,107	5,804	5,534	5,304	4,788	4,786	4,665	4,141	3,772
Police										
Calls for service Police	45,674	51,203	69,239	70,483	66,312	59,100	57,193	53,140	48,402	40,320
Calls for service Fire/EMS	7,015	6,721	7,225	6,976	6,937	6,031	6,294	6,111	5,455	5,029
Physical arrests	3,436	3,796	3,782	3,981	3,544	3,601	3,405	3,319	2,891	2,572
9-1-1 Calls	17,570	21,773	16,429	17,336	15,642	16,078	16,779	16,907	18,779	17,857
Recreation										
Program Participants	596,332	407,459	223,237	735,491	728,955	726,364	661,897	320,655	171,563	160,592
Transportation										
Street Pavement Preservation (miles) *	13	10	7	2	2	3	3	2	4	2
Library										
Library card holders	42,915	39,899	42,518	42,615	26,867	26,929	27,058	35,514	30,621	27,190
Visits	257,076	169,190	139,034	319,697	302,398	296,311	300,766	298,585	296,819	296,031
Circulation (checkouts or materials)	763,427	708,226	551,135	725,056	667,538	675,787	679,444	651,289	602,218	560,778
Business-Type Activities										
Electric, Water, Wastewater Support Activities										
Meters read	653,188	626,053	610,224	599,999	572,648	555,128	530,850	503,834	483,297	466,085
Payments Processed (dollars)	\$ 119,968,913	\$ 151,657,567	\$ 90,995,518	\$ 94,437,561	\$ 93,810,989	\$ 90,026,317	\$ 88,326,913	\$ 84,237,799	\$ 84,480,153	\$ 73,951,337
Payments Processed (transactions)	251,642	239,369	226,616	215,614	206,971	193,627	190,814	185,954	188,519	182,333

\* 2013-2019 presents overlay miles only.

Source: Various city departments

# City of Bentonville, Arkansas

## Capital Assets Statistics by Function

### Last Ten Years

**Table 17**

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Function										
Governmental Activities										
General Government										
Number of general government buildings	5	5	4	4	4	4	4	4	4	4
Fire										
Fire Trucks available each year	9	9	9	8	8	8	8	8	7	7
Ambulances available each year	5	5	5	6	7	7	7	7	6	6
Fire Stations	7	7	7	6	6	6	6	6	5	5
Police										
Police Units (cars/trucks) that were available each year	103	102	103	94	91	89	85	83	80	77
Recreation										
Parks Acreage (*)	720	341	341	341	341	341	341	341	311	311
Number of Parks	23	20	20	20	20	20	20	20	19	19
Number of Trails	29	28	28	28	27	25	25	24	23	23
Baseball/softball fields	18	20	20	24	24	24	24	24	24	24
Soccer Fields / Football Fields	18	16	16	16	16	16	16	16	13	13
Tennis Courts	22	22	22	22	14	14	14	14	14	14
Basketball Courts	4	5	5	5	5	5	5	5	4	4
Swimming Pools / Splash Parks	4	4	4	4	4	4	4	4	2	2
Ice Rink	1	1	1	1	1	1	1	1	1	1
Indoor Rec Center	2	2	2	2	2	2	2	2	1	1
Transportation										
Total Paved Streets (miles)	300	297	296	284	288	274	261	250	253	246
Traffic Signals	58	53	52	50	49	45	45	41	41	41
Library										
Items Available for checkout	157,359	153,545	154,953	149,962	143,760	135,568	134,725	131,070	121,905	114,238
Business-Type Activities										
Electric										
Electric Substations	9	9	9	9	9	9	9	9	9	9
Electric Lines (miles)										
Distribution	1,555.00	1,027.00	989.00	982.10	925.50	915.68	885.88	846.25	837.40	723.50
Transmission	16.32	16.32	16.32	16.32	16.32	16.32	16.32	16.32	16.32	16.32
Water										
Water Lines (miles)	377.12	343.12	336.69	330.71	325.60	321.90	314.40	307.30	301.60	298.30
Sewer Lines (miles)	355.66	322.66	314.99	311.25	308.40	305.80	300.40	294.20	289.30	287.20

(\*) Data reported prior to 2022 did not include urban forest property managed by Parks department. The 2022 total includes all acreage.  
Source: Various city departments.

**City of Bentonville, Arkansas**  
**Waste and Wastewater Rates**  
**December 31, 2021**

**Table 18**

		Per 1,000 gallons					
		Water			Wastewater		
		Residential	Irrigation	Commercial	Residential	Commercial	
<b>Inside City monthly usage rates</b>							
First 4,000 gallons of water	\$	3.66	N/A	N/A	N/A	N/A	
Next 6,000 gallons of water		4.01	N/A	N/A	N/A	N/A	
Over 10,000 gallons of water		5.51	N/A	N/A	N/A	N/A	
All Consumption		N/A	\$ 4.81	\$ 3.84	\$ 7.69	\$ 8.22	
<b>Outside City monthly usage rates</b>							
First 4,000 gallons of water	\$	4.38	N/A	N/A	N/A	N/A	
Next 6,000 gallons of water		4.80	N/A	N/A	N/A	N/A	
Over 10,000 gallons of water		6.60	N/A	N/A	N/A	N/A	
All Consumption		N/A	\$ 5.76	\$ 4.59	\$ 9.23	\$ 9.86	

		Rate per Month			
		Water	Irrigation	Wastewater	
				Residential	Commercial
<b>Meter rates</b>					
5/8" meter	\$	7.71	\$ 10.14	\$ 13.41	\$ 14.33
3/4" meter		7.71	10.14	13.41	14.33
1" meter		19.28	25.66	44.16	47.19
1-1/2" meter		83.55	109.97	164.05	175.31
2" meter		89.98	118.52	175.15	187.17
3" meter		134.97	177.16	257.30	274.95
4" meter		385.63	507.06	721.32	770.81
6" meter		835.54	1,099.64	1,553.89	1,660.50

**City of Bentonville, Arkansas**  
**Schedule of Electric, Water and Wastewater Customers**  
**And Annual Billable Water Gallons**  
**December 31, 2022**

**Table 19**

<b>Type</b>	<b>Number of Customers</b>
Electric	27,681
Water	24,378
Wastewater	19,440

<b>Year Ended December 31, 2022</b>	<b>Gallons (in thousands)</b>
Annual billable water gallons	3,031,443

# City of Bentonville, Arkansas

## Schedule of Insurance Coverage

December 31, 2022

Table 20

Policy Coverage	Policy Period	Coverage	Insurer
Property	7-8-22 to 7-8-23	\$ 256,818,145	Affiliated FM Insurance Company
Municipal vehicles - Includes property and bodily injury	1-1-22 to 1-1-23	\$25,000 for one person, \$50,000 for multiple person	Arkansas Municipal League
Fraudulent or dishonest acts	7-1-22 to 6-30-23	\$ 300,000	Arkansas Fidelity Bond Trust Fund

## **Other Required Reports**



## **Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

### **Independent Auditor's Report**

The Honorable Mayor and Members of the City Council  
City of Bentonville, Arkansas  
Bentonville, Arkansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Bentonville, Arkansas (the City), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise City's basic financial statements, and have issued our report thereon dated June 21, 2023.

### ***Report on Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### ***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of this Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**FORVIS, LLP**

Rogers, Arkansas  
June 21, 2023



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## **Independent Accountant's Report on Compliance With Arkansas State Requirements**

The Honorable Mayor and Members of the City Council  
City of Bentonville, Arkansas  
Bentonville, Arkansas

We have examined management of the City of Bentonville's assertion that the City of Bentonville, Arkansas complied with the requirements of Arkansas Act 15 of 1985 and the following Arkansas Statutes during the year ended December 31, 2022

- (1) Arkansas Municipal Accounting Law of 1973, § 14-59-101 et seq.;
- (2) Arkansas District Courts and City Courts Accounting Law, § 16-10-201 et seq.;
- (3) Improvement contracts, §§ 22-9-202 – 22-9-204;
- (4) Budgets, purchases, and payments of claims, etc., § 14-58-201 et seq. and 14-58-301 et seq.;
- (5) Investment of public funds, § 19-1-501 et seq.; and
- (6) Deposit of public funds, §§ 19-8-101 – 19-8-107.

Management is responsible for its compliance with the aforementioned Act and State Statutes. Our responsibility is to express an opinion on management's assertion based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied with the requirements mentioned above, in all material respects. An examination involves performing procedures to obtain evidence about the City's compliance with the requirements mentioned above. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance with the requirements mentioned above, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the engagement.

In our opinion, the City of Bentonville, Arkansas complied, in all material respects, with the aforementioned requirements during the year ended December 31, 2022.

**FORVIS, LLP**

Rogers, Arkansas  
June 21, 2023