.

CITY OF VAN BUREN, ARKANSAS MUNICIPAL UTILITIES FUND CONTENTS YEARS ENDED DECEMBER 31, 2023 AND 2022

INDEPENDENT AUDITOR'S REPORT
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i>
BASIC FINANCIAL STATEMENTS
Statements of Net Position
Statements of Revenues, Expenses, and Changes in Net Position8
Statements of Cash Flows9
Notes to the Financial Statements 11
SUPPLEMENTARY INFORMATION
Schedules of Department Expenses
Schedule of Revenue Bonds Payable 29

Cliff Hubbs, CPA Kenny Whitehead, CPA Justin Anthony, CPA

1111 Fayetteville Road Van Buren, AR 72956 Ph: (479) 474-3454 Fax: (479) 474-7165 handwcpas.com



INDEPENDENT AUDITOR'S REPORT

To the Board of Commissioners City of Van Buren, Arkansas Municipal Utilities Fund Van Buren, Arkansas

Report on the Audit of the Financial Statements Opinion

We have audited the accompanying financial statements of the **City of Van Buren**, **Arkansas Municipal Utilities Fund** (the Fund) of the City of Van Buren, Arkansas, as of and for the years ended **December 31, 2023** and **2022** and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the **City of Van Buren**, **Arkansas Municipal Utilities Fund** of the City of Van Buren, Arkansas as of **December 31, 2023** and **2022** and the changes in its financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Fund and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter

As discussed in Note 1, the financial statements present only the Fund and do not purport to, and do not, present fairly the financial position of the City of Van Buren, Arkansas, as of **December 31, 2023** and **2022**, the changes in its financial position, or, where applicable, its cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Member of:

*American Institute of Certified Public Accountants *Governmental Audit Quality Center

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Other Matters

Required Supplementary Information

Management has omitted the management's discussion and analysis and budgetary comparison information that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion of the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Fund's basic financial statements. The Schedules of Department Expenses and Schedule of Revenue Bonds Payable are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedules of Department Expenses and Schedule of Revenue Bonds Payable are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated **July 11, 2024**, on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control over financial reporting and compliance.

Hubbs & Whitehead, CPAs

Hubbs & Whitehead, CPAs Van Buren, Arkansas

July 11, 2024

Cliff Hubbs, CPA Kenny Whitehead, CPA Justin Anthony, CPA

1111 Fayetteville Road Van Buren, AR 72956 Ph: (479) 474-3454 Fax: (479) 474-7165 handwcpas.com



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Commissioners City of Van Buren, Arkansas Municipal Utilities Fund Van Buren, Arkansas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the **City of Van Buren**, Arkansas Municipal **Utilities Fund** (the Fund), as of and for the year ended **December 31**, 2023, and the related notes to the financial statements, which collectively comprise Fund's basic financial statements, and have issued our report thereon dated **July 11**, 2024.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Fund's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Fund's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Member of:

*American Institute of Certified Public Accountants *Governmental Audit Quality Center

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion of the effectiveness of the Fund's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Its & Mhitchead, (PAs

Hubbs & Whitehead, CPAs Van Buren, Arkansas

July 11, 2024

CITY OF VAN BUREN, ARKANSAS MUNICIPAL UTILITIES FUND STATEMENTS OF NET POSITION DECEMBER 31, 2023 AND 2022

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

	2023	2022
CURRENT ASSETS Cash	\$ 1,093,458	¢ 2 204 270
Cash Customer accounts receivable, net of allowance	\$ 1,093,458	\$ 2,304,379
for doubtful accounts	1,373,422	1,351,881
Due from other governments	1,575,422	1,351,881
Prepaid expenses	85,152	75,676
Перана ехрепзез	05,152	/3,070
Total Current Assets	2,552,032	3,732,067
CAPITAL ASSETS		
Land and land rights	1,151,935	1,151,935
Buildings	1,375,316	1,377,512
Machinery and equipment	4,475,677	4,070,822
Distribution system	70,732,936	70,064,955
Construction in progress	4,892,128	5,187,829
	82,627,992	81,853,053
Less: accumulated depreciation	(42,583,630)	(40,701,919)
Total Capital Assets	40,044,362	41,151,134
NONCURRENT ASSETS		
Restricted cash	3,626,061	2,940,128
Restricted certificates of deposit	158,762	153,351
Total Noncurrent Assets	3,784,823	3,093,479
Total Assets	46,381,217	47,976,680
DEFERRED OUTFLOWS OF RESOURCES		
Deferred amount on refunding of debt, net of amortization	51,862	77,551
Deferred outflows of resources related to pension	392,972	221,647
Total Deferred Outflows of Resources	444,834	299,198
Total Assets and Deferred Outflows of Resources	\$ 46,826,051	\$ 48,275,878

See Independent Auditor's Report and Notes to the Financial Statements.

CITY OF VAN BUREN, ARKANSAS MUNICIPAL UTILITIES FUND STATEMENTS OF NET POSITION DECEMBER 31, 2023 AND 2022

LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION

		2023		2022
CURRENT LIABILITIES				
Accounts payable	\$	539,520	\$	630,850
Accrued liabilities		424,264		381,959
Accounts payable for fixed assets		14,839		74,261
Accrued interest		6,862		8,462
Current portion of long-term debt		660,000		640,000
Total Current Liabilities		1,645,485		1,735,532
NONCURRENT LIABILITIES				
Customer deposits		256,164		250,140
Long-term debt, net of unamortized bond discounts		2,163,737		2,862,737
Net pension liability		2,390,238		2,286,161
Total Noncurrent Liabilities		4,810,139	. <u> </u>	5,399,038
Total Liabilities		6,455,624		7,134,570
DEFERRED INFLOWS				
Deferred inflows of resources related to pension		26,485		-
Total Liabilities and Deferred Inflows of Resources		6,482,109		7,134,570
NET POSITION				
Invested in capital assets, net of related debt	:	37,220,625		37,648,397
Restricted for debt service	•	185,335		174,080
Unrestricted		2,937,982		3,318,831
omestitee		2,557,562		
Total Net Position		40,343,942		41,141,308
Total Liabilities, Deferred Inflows, and Net Position	\$ 4	46,826,051	\$	48,275,878
			<u> </u>	

See Independent Auditor's Report and Notes to the Financial Statements.

CITY OF VAN BUREN, ARKANSAS MUNICIPAL UTILITIES FUND STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION YEARS ENDED DECEMBER 31, 2023 AND 2022

		2023		2022
OPERATING REVENUES				
Metered water sales, net of provision for bad debts	\$	5,833,229	\$	5,858,445
Sewer service charges		4,354,322		4,478,546
Sewer surcharges		139,901		124,168
Sanitation service charges		1,421,635		1,407,155
Penalties		131,958		138,524
Tap charges - other systems		2,850		10,625
Service charges		128,500		115,577
Miscellaneous		161,133		164,506
Total Operating Revenues		12,173,528		12,297,546
OPERATING EXPENSES				
Water purchased		3,919,044		4,247,012
Sanitation charges		1,321,599		1,348,478
Water plant		316,248		351,618
Sewer plant		2,998,156		2,500,429
Water distribution system		1,715,572		1,737,742
Sewer collection system		1,185,781		1,208,058
Meter reading		891,791		930,540
General and Administrative		1,642,097	•	1,252,701
Total Operating Expenses		13,990,288		13,576,578
OPERATING INCOME (LOSS)		(1,816,760)		(1,279,032)
NON-OPERATING REVENUES (EXPENSES)				
Grant income and reimbursements		601,334		204,000
Miscellaneous income		32,513		18,929
Interest income		150,305		45,292
Revenue bond interest and fees, net amortization of bond discounts		(94,242)		(115,176)
Total Non-Operating Revenues (Expenses)		689,910		153,045
CHANGE IN NET POSITION BEFORE CONTRIBUTIONS AND TRANSFERS		(1,126,850)		(1,125,987)
CAPITAL CONTRIBUTIONS		89,484		348,204
OPERATING TRANSFER		240,000		240,000
CHANGE IN NET POSITION		(797,366)		(537,783)
NET POSITION, BEGINNING OF YEAR		41,141,308	<u>.</u>	41,679,091
NET POSITION, END OF YEAR	\$	40,343,942	\$	41,141,308

See Independent Auditor's Report and Notes to the Financial Statements.

CITY OF VAN BUREN, ARKANSAS MUNICIPAL UTILITIES FUND STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2023 AND 2022

	2023	2022
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash receipts from customers	\$ 12,151,987	\$ 12,391,287
Cash payments to suppliers for goods and services	(9,770,373)	(8,711,373)
Cash payments to employees for services	(1,914,650)	(1,975,671)
Net Cash Flows From Operating Activities	466,964	1,704,243
CASH FLOWS FROM INVESTING ACTIVITIES		
Net proceeds from (additions to) certificates of deposit	(5,411)	858,609
Interest income	(5,411) 150,305	45,292
interest income		45,292
Net Cash Flows From Investing Activities	144,894	903,901
Ũ		<u> </u>
CASH FLOWS FROM CAPITAL AND RELATED		
FINANCING ACTIVITIES		
Acquisition and construction of capital assets	(1,293,201)	(2,266,767)
Accounts payable on fixed assets	(59,422)	(24,761)
Principal paid on revenue bonds	(640,000)	(615,000)
Interest and paying agent fees paid	(107,554)	(135,805)
Capital contributed by customers	89,484	348,204
Grant income and reimbursements	601,334	204,000
Miscellaneous income	32,513	18,929
Operating transfers in	240,000	240,000
Net Cash Flows From Capital and Related		
Financing Activities	(1,136,846)	(2,231,200)
CHANGE IN CASH	(524,988)	376,944
CASH, BEGINNING OF YEAR	5,244,507	4,867,563
CASH, END OF YEAR	\$ 4,719,519	\$ 5,244,507
	<u></u>	
CASH	\$ 1,093,458	\$ 2,304,379
RESTRICTED CASH	3,626,061	2,940,128
	·	
	\$ 4,719,519	\$ 5,244,507

CITY OF VAN BUREN, ARKANSAS MUNICIPAL UTILITIES FUND STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2023 AND 2022

	2023	2022
RECONCILIATION OF OPERATING INCOME TO NET CASH		
FROM OPERATING ACTIVITIES		
Operating income (loss)	\$ (1,816,760)	\$ (1,279,032)
Adjustments to reconcile operating income (loss) to net cash		
from operating activities:		
Depreciation	2,373,522	2,212,768
Bad debts	24,852	40,057
Changes in assets and liabilites:		
Accounts receivable	(21,541)	93,741
Due from other governments	131	(131)
Prepaid expenses	(9,476)	9,189
Deferred outflows related to pension	(171,325)	(74,361)
Accounts payable	(91,330)	193,099
Accrued liabilities	42,305	(23,761)
Customer deposits	6,024	2,074
Net pension liability	104,077	1,648,425
Deferred inflows related to pension	26,485	(1,117,825)
Total adjustments	2,283,724	2,983,275
Net Cash Flows From Operating Activities	\$ 466,964	\$ 1,704,243
SCHEDULE OF NONCASH CAPITAL AND RELATED		
FINANCING ACTIVITIES		+
Cost of acquisition and construction of capital assets	\$ 1,382,685	\$ 2,614,971
Capital contributed by developers	(89,484)	(348,204)
Cash used for acquisition and construction of capital assets	\$ 1,293,201	\$ 2,266,767

Note 1: Nature of Business and Summary of Significant Accounting Policies

The City of Van Buren, Arkansas (the City) was incorporated under the laws of the State of Arkansas and operates under an elected Mayor-Council form of government. The Municipal Utilities Fund of the City of Van Buren, Arkansas, (the Fund), a proprietary water and sewer fund of the City, is governed by a five-member Commission appointed by the Mayor and City Council. The Governmental Accounting Standards Board (GASB) is the acknowledged standard-setting body for establishing governmental accounting and financial principles.

Fund Type

The Fund accounts for its operations as an enterprise fund. An enterprise fund is a proprietary type fund used to account for operations (a) that are financed and operated in a manner similar to private business enterprises, there the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

Reporting Entity

The Fund's financial statements reflect only the accounts directly under control of the Fund. Using the criteria of ability to exercise oversight responsibility, there are no other component units that are or should be included in the Fund's reporting entity.

The financial statements present only the Municipal Utilities Fund of the City of Van Buren, Arkansas, and, accordingly, do not reflect other activities, funds and account groups of the City.

Basis of Accounting

The financial statements of the Fund have been prepared in accordance with generally accepted accounting principles in the United States of America (GAAP) as applicable to enterprise funds of governmental entities using the economic resources management focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of related cash flows.

Income Taxes

The Fund is exempt from income taxes as a governmental agency.

Fair Value of Financial Instruments

The Fund's financial instruments include cash and cash equivalents, certificates of deposit, accounts receivable and accounts payable. The Fund's estimate of the fair value of all financial instruments does not differ materially from the aggregate carrying value of its financial instruments recorded in the accompanying statement of net position. The carrying amount of these financial instruments approximate fair value because of the short maturity of these investments.

Capital Assets

Capital assets include property, plant and equipment and are valued at historical costs. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses as incurred. Renewals and substantial betterments are capitalized. The Fund capitalizes assets with an initial cost greater or equal to \$20,000 and an estimated useful life greater than one year. Estimated useful lives range between 5 to 50 years. Depreciation is recorded utilizing the straight-line method over the estimated useful lives of assets.

Compensated Absences

The Fund allows employees to accumulate earned but unused vacation and sick pay benefits.

Vacation time is granted to all full-time employees who have completed six months of employment. Vacation leave accumulates at the rate of one day per each month worked with one additional day for each five years of employment up to fifteen years. Employees with twenty or more service years will receive an additional five days of vacation not to exceed twenty days. A maximum of twenty unused vacation days can be carried forward to succeeding calendar years. All full-time employees upon separation from the Fund shall be paid for the amount of earned but unused vacation days. At December 31, 2023 and 2022 the liability for the accrued vacation leave was \$100,032 and \$82,234, respectively, and is included in "accrued liabilities" on the Statements of Net Position.

Sick time is granted to all full-time employees who have completed six months of employment. Sick leave accumulates at a rate of one day per each month worked. A maximum of ninety days of unused accrued sick days can be vested and carried forward to succeeding calendar years for employees hired before March 13, 2013, and a maximum of sixty days for employees hired after March 13, 2013. Employees hired before March 13, 2013 and vested in the Funds retirement system (APERS) for five years or longer are eligible for payment of unused sick leave upon retirement not to exceed ninety days. Employees hired after March 13, 2013, are not eligible for payment of unused sick leave upon retirement. At December 31, 2023 and 2022 the liability for the accrued sick leave was \$313,046 and \$283,294, respectively, and is included in "accrued liabilities" on the Statements of Net Position.

Employee Benefits

The Fund provides to all full-time employees a group hospitalization plan maintained and administered by Arkansas Municipal Health Benefit Program and a group retirement plan maintained and administered by the Arkansas Public Employees Retirement System.

Capital Contributions

Charges to customers for new connections to the water and sewer system are treated as capital contributions. Connection charges (tap fees) are considered a recovery of the original cost of the system. Capital contributions also arise from additions to the distribution systems of which costs are incurred by the real estate developers. The Fund records all capital contributions at their estimated fair market value at the date of contribution in the Statements of Revenues, Expenses, and Changes in Net Position.

Operating Revenues and Expenses

Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the Fund's principal ongoing operations. Operating expenses for the Fund include the cost of personal and contractual services, supplies and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Deferred Inflows and Outflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources until then. The Fund has two items that qualify for reporting in this category: bond refunding costs and changes regarding pension liabilities. A deferred outflow on bond refunding costs results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. See Note 5 for additional information. In regard to the deferred outflows of resources related to pension liabilities, these amounts were created as a result of the implementation of GASB 68. See Note 10 for additional information.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The Fund has one item that qualifies for reporting in this category. In regard to the deferred inflows of resources related to pension liabilities, these amounts were created as a result of the implementation of GASB 68. See Note 10 for additional information.

Pensions

For the purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Arkansas Public Employee's Retirement System (APERS) and additions to or deductions from the APERS fiduciary net position have been determined on the same basis as they are reported by APERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. See the Note 10 for additional information.

Net Position Classifications

Net position is classified and displayed in the following three components:

Invested in capital assets, net of related debt – Consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net position – Consists of net assets with constraints placed on their use either by external groups such as creditors, grantors, contributors, or laws and regulations of other governments.

Unrestricted net position – All other net assets that do not meet the definition of "invested in capital assets, net of related debt" or "restricted."

When an expense is incurred for the purposes for which both restricted and unrestricted net position is available, the Fund's policy is to make payment from unrestricted funds and generally take reimbursement from restricted funds.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. This will affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from these estimates.

Accounting Pronouncements Adopted

In May 2020, the GASB issued Statement Number 96 (GASB 96), Subscription-Based Information Technology Arrangements (SBITAs) – effective for periods beginning after June 15, 2022. GASB 96 is intended to provide guidance on the accounting and financial reporting for SBITAs for government end users. In June 2022, the GASB issued Statement Number 101 (GASB 101), Compensated Absences – effective for periods beginning after December 15, 2023. GASB 101 is intended to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences.

Management has evaluated the impact of implementation of these statements to the financial statements of the Fund and has concluded that the implementation of these statements does not significantly impact the financial statements of the Fund.

Subsequent Events

Subsequent events are evaluated through July 11, 2024, the date the financial statements were available to be issued.

Note 2: Deposits and Restricted Cash

The Fund maintains its operating bank accounts in several local financial institutions. The Federal Deposit Insurance Corporation (FDIC) insures accounts at each institution up to \$250,000. The custodial credit risk is the risk that in the event of bank failure, the Fund's deposits may not be returned to the Fund. The Fund's deposit policy for custodial credit risk requires compliance with the provisions of state law. State law requires collateralization of all deposits with Federal depository insurance, bond and other obligations of the U.S. Treasury, U.S. agencies or instrumentalities or the State of Arkansas. At December 31, 2023 and 2022, all of the Fund's deposits were insured or collateralized.

Restricted cash and cash equivalents and restricted certificates of deposit are restricted by the various board ordinances of the Fund, and laws. Expenditures from these accounts are restricted to improvements and betterments to the utility plant, paying the principal and interest on the bonds, and the trustee's and paying agent's fees and refunds of customer deposits. At December 31, 2023 and 2022, restricted cash and cash equivalents and restricted certificates of deposit consisted of the following:

As of December 31,	2023	2022
Restricted cash and cash equivalents		
Depreciation account	\$ 98,408	\$ 70,410
Capital improvement account	1,335,827	1,131,533
CAO reimbursement account	1,998,192	1,522,018
Customer deposits	193,634	216,167
Total restricted cash and cash equivalents	\$ 3,626,061	\$ 2,940,128
As of December 31,	2023	2022
Restricted certificates of deposit		
2007 revenue bond account	\$ 158,762	\$ 153,351

Note 3: Accounts Receivable

The Fund bills customers for water and sewer services after usage based upon meter readings during the month. For both years ended December 31, 2023 and 2022, \$471,217 has been recorded for which bills have not been sent. This amount is included in "customer accounts receivable, net" on the Statements of Net Position.

The Fund has established a provision for estimated losses on accounts receivable based on prior bad debt experience and a review of existing accounts receivable. Based on these factors, there is a provision of doubtful accounts of \$672,469 and \$647,617 for the years ended December 31, 2023 and 2022, respectively. Bad debt expense for the years ended December 31, 2023 and 2022 was \$24,852 and \$40,057, respectively.

Note 4: Capital Assets

Capital asset activity for the years ended December 31, 2023 and 2022 are as follows:

As of	January 1, 2023	Additions	Deletions	Transfers	December 31, 2023
Capital assets					
Land and land rights	\$ 1,151,935	\$-	\$-	\$-	\$ 1,151,935
Buildings	1,377,512	-	2,196	-	1,375,316
Machinery and equipment	4,070,822	528,583	123,728	-	4,475,677
Distribution system	70,064,955	327,487	365,677	706,171	70,732,936
Construction in progress	5,187,829	445,770	35,300	(706,171)	4,892,128
Total capital assets	\$ 81,853,053	\$ 1,301,840	\$ 526,901	\$-	\$ 82,627,992
	January 1,				December 31,
As of	January 1, 2022	Additions	Deletions	Transfers	December 31, 2022
As of Capital assets	• •	Additions	Deletions	Transfers	•
	• •	Additions	Deletions	Transfers\$	•
Capital assets	2022	······			2022
Capital assets Land and land rights	2022 \$ 1,151,935	······			2022 \$ 1,151,935
Capital assets Land and land rights Buildings	2022 \$ 1,151,935 1,377,512	\$ -	\$ - -		2022 \$ 1,151,935 1,377,512
Capital assets Land and land rights Buildings Machinery and equipment	2022 \$ 1,151,935 1,377,512 3,657,444	\$ - - 869,222	\$ - -	\$ -	2022 \$ 1,151,935 1,377,512 4,070,822

Accumulated depreciation for the years ended December 31, 2023 and 2022 are as follows:

	January 1,			December 31,
As of	2023	Additions	Deletions	2023
Accumulated Depreciation				
Buildings	\$ 755,513	\$ 31,969	\$ 2,196	\$ 785,286
Machinery and equipment	2,096,617	352,245	123,729	2,325,133
Distribution system	37,849,789	1,989,099	365,677	39,473,211
Total accumulated depreciation	\$ 40,701,919	\$ 2,373,313	\$ 491,602	\$ 42,583,630

Construction in progress consists of the following:

		Estimated Project Cost		Project Decem		pended to ecember 31, 2023	 stimated Cost to Complete
Terry Todd Pump Station	\$	5,494,596	\$	3,794,115	\$ 1,700,481		
Parkview/Woodrow		148,539		79,974	68,565		
Industrial Park Water Tank		635,357		63,293	572,064		
Miscellaneous Projects		1,166,657		954,746	211,911		
Total	\$	7,445,149	\$	4,892,128	\$ 2,553,021		

Note 5: Long-Term Debt

On October 26, 2016 the Fund issued general obligation refunding bonds in the principal amount of \$6,880,000 (new debt). Proceeds from the issue were used to defease the \$7,415,000 outstanding balance of the 2007 serial revenue bonds (old debt). Cash flow savings as a result of this bond issue and corresponding debt defeasance is \$612,896.

The following is a summary of the bond payable transactions of the Fund for the years ended December 31, 2023 and 2022:

	January 1,			December 31,	Due Within
As of	2023	Additions	Deletions	2023	One Year
Revenues Bonds	\$ 3,385,000	\$ -	\$ 640,000	\$ 2,745,000	\$ 660,000
As of	January 1, 2022	Additions	Deletions	December 31, 2022	Due Within One Year
Revenues Bonds	\$ 4,000,000	<u>\$</u> -	\$ 615,000	\$ 3,385,000	\$ 640,000

Long-term debt of the Fund consists of:

As of December 31,		2023	 2022
2016 series refunding bonds, due in annual installments of \$555,000 to	-		
\$715,000 through December 1, 2027; interest from 2.00% to 4.00%			
payable semiannually, collateralized by facilities and revenues of the			
system	\$	2,745,000	\$ 3,385,000
Plus: unamortized 2016 bond premium		78,737	 117,737
Long-term debt		2,823,737	3,502,737
Less: current portion of long-term debt		660,000	 640,000
Long-term debt, net	\$	2,163,737	\$ 2,862,737

Debt is scheduled to be repaid as follows:

December 31,	P	Principal		Interest		Total
2024	\$	660,000	\$	82,350	\$	742,350
2025		675,000		62,550		737,550
2026		695,000		42,300		737,300
2027		715,000		21,450		736,450
Total	\$	2,745,000	\$	208,650	\$	2,953,650

There are limitations and restrictions contained in the bond indenture. The Fund is in compliance with all significant limitations and restrictions.

Note 6: Bond Issue Premium/Discount and Deferred Refunding on Debt

The bond issue discounts represents the additional interest (over and above any cash interest) over the term of the bonds. These original issue discounts are being amortized using the straight-line method over the remaining life of the bonds. Amortization of the bond discounts for both years ended December 31, 2023 and 2022 was \$7,604. These amounts were charged as a component of interest expense.

The reoffering premium incurred in connection with the 2016 bond issuance is being amortized over eleven years. Amortization of the premium was \$39,000 and \$48,423 for the years ended December 31, 2023 and 2022 and is included in interest and fees on the statement of revenues, expenses, and changes in fund net position.

The deferred refunding of debt results from the difference in the carrying value of refunded debt and its reacquisition price. The balance as of December 31, 2023 and 2022 was \$51,862 and \$77,551 is shown as deferred outflows on the statement of fund net position and is amortized over the life of the bond which is eleven years. Amortization of the deferred refunding loss of \$25,689 and \$31,895 is included in interest and fees on the statement of revenues, expenses, and changes in fund net position as of December 31, 2023 and 2022, respectively.

Note 7: Concentrations of Credit Risk

Financial instruments that potentially subject the Fund to credit risk consist primarily of accounts receivable. The receivables are from individuals and businesses located within the same geographic region.

Note 8: Operating Transfers In

In 1989, the City of Van Buren, Arkansas, passed a resolution to transfer \$20,000 a month to the Fund for extensions, betterment's and improvements to the water facilities of the system. Transfers to the Fund were \$240,000 for both years ended December 31, 2023 and 2022.

Note 9: Risk Management

The Fund is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Fund carries commercial insurance.

Note 10: Pension Plan

Implementation of GASB 68

In June 2012, GASB issued Statement No. 68, Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27, which became effective with fiscal year ending June 30, 2015. The Statement establishes standards for public pension plan obligations for participating employers. Under the new statement, a cost-sharing employer whose employees receive pensions through a trust will report in the statement of net position a net pension liability, deferred outflows or inflows of resources related to pensions, and pension expense based on its proportionate share of the collective net pension liability of all employers in the plan. A net pension liability can be volatile due to changes in actuarial estimates and the actual investment return.

Plan Description

The Fund participates in the Arkansas Public Employees Retirement Systems (APERS). APERS is a costsharing, multiple employer, defined benefit plan which covers all State employees who are not covered by another authorized plan, all county employees, municipal employees whose municipalities have elected coverage under this system, college and university employees, and certain non-teaching school employees. Benefits are also provided for governors, General Assembly members, state and county constitutional officers, and quasi-judicial members. The plan was established by the Authority of the Arkansas General Assembly with passage of Act 177 of 1957. The costs of administering the plan are paid out of investment earnings.

The general administration and responsibility for the proper operation of the System is vested in the thirteen members of the Board of Trustees of the Arkansas Public Employees Retirement System (the Board). Membership includes five state and five non-state employees, and three ex-officio trustees, including the Auditor of the State, the Treasurer of the State and the Director of the Department of Finance and Administration. Six members are appointed by the Governor, two are appointed by the President Pro Tempore, and two are appointed by the Speaker of the House of Representative.

The State of Arkansas issues an annual report that includes financial statements and required supplementary information for APERS. That report may be obtained by writing to Arkansas Public Employees Retirement System, 124 West Capitol, Suite 400, Little Rock, Arkansas 72201 or by calling 1-501-682-7800.

Benefits Provided

Benefit provisions are set forth in Arkansas Code Annotated, Title 24, Chapters 5 and 6 and may only be amended by the Arkansas General Assembly. APERS provides retirement, disability and death benefits. Retirement benefits are determined as a percentage of the member's highest 3-year average compensation times the member's year of service. The percentage used is based upon whether a member is contributory or non-contributory as follows:

Contributory, prior to 7/1/2007	2.03%
Contributory, on or after 7/1/2007	2.00%
Non-contributory	1.72%

Members are eligible to retire with a full benefit under the following conditions:

at age 65 with five years of actual service, at any age with 28 years actual service, at age 60 with 20 or more years of actual service, if under the old contributory plan (prior to July 1, 2005), or at age 55 with 35 years of credited service for local elected officials.

Members may retire with a reduced benefit at age 55 with at least 5 years of actual service or at any age with 25 years of actual service.

Members are eligible for disability benefits with 5 years of service. Disability benefits are computed as an age and service benefit, based on service and pay at disability. Death benefits are paid to a surviving spouse as if the member had 5 years of service and the monthly benefit is computed as if the member had retired and elected the Joint & 75% Survivor option. A cost-of-living adjustment of 3% of the current benefit is added each year.

Contributions

Contribution requirements are set forth in Arkansas Code Annotated, Title 24, Chapter 4. The contributions are expected to be sufficient to finance the costs of benefits earned by members during the year and make a level payment that, if paid annually over a reasonable period of future years, will fully cover the unfunded costs of benefit commitments for services previously rendered (A.C.A. 24-2-701)(a)). Members who began service prior to July 1, 2005 are not required to make contributions to APERS. Members who began service on or after July 1, 2005 are required to contribute 5% of their salary. Beginning July 1, 2022, the member contribution rate will increase in increments of 0.25% until it reaches a maximum of 7%. Employers are required to contribute at a rate established by the Board of Trustees of APERS based on an actuary's determination of a rate required to fund the plan (A.C.A. 24-2-701(c)(3)). Employers contributed 15.32% of compensation for the fiscal year ended June 30, 2023. In some cases, an additional 2.5% of member and employer contributions are required for elected officials.

Contributions made by the Fund were \$291,354 and \$265,095 for the years ended December 31, 2023 and 2022, respectively. Employees are not required to contribute to the plan.

APERS Fiduciary Net Position

Detailed information about APERS's fiduciary net position is available in the separately issued APERS Financial Report available at <u>http://www.apers.org</u> under the PUBLICATIONS tab.

Timing of the Valuation

The collective Net Pension Liability was measured as of June 30, 2023, and the total pension liability used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date. Each employer's proportion of the Net Pension Liability was based on the employer's share of contributions to the pension plan relative to the total contributions of all participating employers. Based on this information, the Fund's proportionate share as of June 30, 2023 was 0.08202077%.

Actuarial Assumptions

The total pension liability, net pension liability, and certain sensitivity information was determined by an actuarial valuation as of June 30, 2023. The significant assumptions used in the valuation and adopted by the APERS Board of Trustees, were as follows:

Actuarial Cost Method	Entry Age Normal
Assumed Investment Return	7.00%
Projected Salary Increases	3.25% - 9.85% including inflation
Payroll Increase	3.25%
Inflation Rate	3.25% Wage inflation and 2.5% price inflation
Mortality Table	RP-2006 weighted generational mortality tables for healthy annuitant, disability, or employee death in service, as applicable. The tables applied credibility adjustments of 135% for males and 125% for females and were adjusted for fully generational mortality improvements using Scale MP-2017

All other actuarial assumptions used in the June 30, 2023, valuation were based on the results of an actuarial experience study for the period from 7/01/2012 - 6/30/2017, and were applied to all prior periods included in the measurement.

Investment Rate of Return

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for the 10-year period from 2020 - 2029 were based upon capital market assumptions provided by the plan's investment consultant. For each major asset class included in the plan's current asset allocation as of June 30, 2023, these best estimates are summarized in the following table:

		Long-Term
		Expected Real
Asset	Target	Rate of Return
Broad Domestic Equity	37%	6.19%
International Equity	24%	6.77%
Real Estate	16%	3.34%
Absolute Return	5%	3.36%
Domestic Fixed	18%	1.79%
Total	100%	2
Total Real Rate of Return		4.94%
Plus: Price Inflation - Actuary's Assumption		2.50%
Less: Investment Expenses (Passive)		0.00%
Net Expected Return		7.44%

Discount Rate

A single discount rate of 7.00% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.00%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

Regarding the sensitivity of the net pension liability to changes in the single discount rate, the following presents the participating employers' net pension liability, calculated using the current discount rate, as well as what the participating employers' net pension liability would be if it were calculated using a single discount rate that is 1% lower and 1% higher than the current rate:

Sensitivity of the Net Pension Liability to the Single Discount Rate

	1% Decreas 6.00%						19	% Increase 8.00%
	_	0.00%		7.00%		0.00%		
Net Pension Liability	\$	3,809,825	\$	2,390,238	\$	1,220,633		

Pension Expense, and Deferred Inflows/Outflows of Resources Related to Pensions

The Fund's proportionate share of pension expense was \$433,643 as of the measurement date of June 30, 2023. At December 31, 2023, the Fund reported deferred outflows of resources and deferred inflows of resources related to pensions from the following resources:

	Deferred Outflows of Resources		 red Inflows esources
Differences between expected and			
actual experience	\$	134,924	\$ 13,131
Changes in assumptions		112,371	-
Net difference between projected and actual earnings on pension plan	1		
investments		-	-
Change due to proportion City contributions subsequent to the		-	13,354
measurement date		145,677	 -
Total	\$	392,972	\$ 26,485

The Fund has \$145,677 reported as deferred outflows of resources related to pensions resulting from Fund contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023, any other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Net (Decrease)
Year ended December 31,	in Pension Expense
2023	(247,871)
2024	(283,449)
2025	(274,195)
2026	34,849
2027	(14,971)
Total	\$ (785,637)

Note 11: Error Correction

For the year ended December 31, 2022, it was discovered that the Fund's deferred inflows of resources related to pension was overstated by \$1,130,831 and that its deferred outflows of resources related to pension was understated by \$32,224. The effects of adjusting the prior period financial statements are as follows:

	2022	Adjustment	2022 Restated
Deferred outflows of resources related to pension	\$ 189,423	\$ 32,224	\$ 221,647
Deferred inflows of resources related to pension	1,130,831	(1,130,831)	-
Retirement contributions	1,888,390	(1,163,055)	725,335
Unrestricted net position	2,155,776	1,163,055	3,318,831

SUPPLEMENTARY INFORMATION

•

	2023		2022
SANITATION CHARGES			
Salaries	\$	19,876	\$ 24,273
Payroll taxes		1,528	1,872
Group insurance		4,765	6,331
Retirement contributions		2,646	29,707
Telephone and utilities		3,255	3,423
Vehicle expense		1,002	1,352
Supplies		36	5,789
Miscellaneous		1,168	2,492
Depreciation		2,873	2,369
Sanitation haulers		1,077,070	1,065,701
Leaf and limb charges		207,380	 205,169
Total Sanitation Expenses	\$	1,321,599	\$ 1,348,478
WATER PLANT			
Salaries	\$	106,958	\$ 105,563
Payroll taxes		8,636	8,746
Group insurance		24,008	21,983
Retirement contributions		14,162	89,026
Telephone and utilities		75,456	71,269
Vehicle expense		9,764	9,627
Supplies		6,697	4,472
Repairs		36,225	16,821
Miscellaneous		18,409	6,125
Depreciation		5,722	8,088
Reservoir contract	<u> </u>	10,211	 9,898
Total Water Plant Expenses	\$	316,248	\$ 351,618

	2023		2022
SEWER PLANT			
Salaries	\$	252,132	\$ 286,679
Payroll taxes		20,010	23,301
Group insurance		54,765	53,346
Retirement contributions		32,706	221,219
Telephone and utilities		543,031	529,517
Vehicle expense		21,189	21,859
Supplies		293,039	122,304
Repairs		488,765	394,096
Miscellaneous		61,791	144,318
Depreciation		586,419	566,289
Pretreatment		72,376	64,179
Contracts		16,907	14,787
Sludge removal		555,026	 58,535
Total Sewer Plant Expenses	\$	2,998,156	\$ 2,500,429
	Ť		
WATER DISTRIBUTION SYSTEM			
Salaries	\$	259,285	\$ 308,904
Payroll taxes		19,780	23,730
Group insurance		63,685	63,270
Retirement contributions		34,145	75,444
Telephone and utilities		3,927	5 ,16 1
Vehicle expense		35,320	28,718
Supplies		204,107	130,342
Repairs		155,072	119,920
Miscellaneous		28,874	22,841
Depreciation		911,377	 959,412
Total Water Distribution System Expenses	\$	1,715,572	\$ 1,737,742

		2023		2022
SEWER COLLECTION SYSTEM				
Salaries	\$	235,963	\$	275,626
Payroll taxes		18,081		21,178
Group insurance		57,383		50,894
Retirement contributions		31,206		43,821
Telephone and utilities		3,512		4,166
Vehicle expense		49,082		34,011
Supplies		42,080		28,788
Repairs		53,539		108,930
Miscellaneous		23,612		22,512
Depreciation		671,323		618,132
Total Sewer Collection System Expenses	\$	1,185,781	\$	1,208,058
METER READING				
Salaries	\$	376,855	\$	387,197
Payroll taxes		28,776		29,899
Group insurance		78,821		91,501
Retirement contributions		48,044		182,393
Telephone and utilities		3,017		3,481
Vehicle expense		38,827		54,904
Supplies		154,757		143,646
Repairs		15,334		2,758
Miscellaneous		26,525		20,989
Depreciation	<u> </u>	120,835	<u> </u>	13,772
Total Meter Reading Expenses	\$	891,791	\$	930,540

	2023		2022	
GENERAL AND ADMINISTRATIVE				
Salaries	\$	711,131	\$	562,995
Payroll taxes		54,053		42,707
Group insurance		129,738		99,596
Retirement contributions		87,681		83,725
Telephone and utilities		34,728		33,697
Vehicle expense		5,280		3,518
Professional fees		122,675		15,850
Supplies		115,569		82,456
Repairs		17,021		1,204
Miscellaneous		32,471		32,867
Commissioners' fees		30,480		30,660
Office machine maintenance		7,673		7,156
Postage		124,059		113,136
Office cleaning		12,343		9,588
Insurance		57,370		48,783
Bad debts		24,852		40,057
Depreciation		74,973		44,706
Total General and Administrative Expenses	\$	1,642,097	<u>\$</u>	1,252,701

CITY OF VAN BUREN, ARKANSAS MUNICIPAL UTILITIES FUND SCHEDULE OF DEBT SERVICE REQUIREMENTS ON REVENUE BONDS PAYABLE YEAR ENDED DECEMBER 31, 2023

	2016 Bond Principal	2016 Bond Interest	2016 Bond Interest	T	Fotal Principal and Interest
2024	660,000	41,175	41,175		742,350
2025	675,000	31,275	31,275		737,550
2026	695,000	21,150	21,150		737,300
2027	 715,000	 10,725	10,725		736,450
Total	\$ 2,745,000	\$ 104,325	\$ 104,325	\$	2,953,650