City of Dover, Arkansas

Regulatory Basis Financial Statements and Other Reports

December 31, 2023



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Sen. David Wallace Senate Chair Sen. John Payton Senate Vice Chair



Rep. Jimmy Gazaway House Chair Rep. Richard Womack House Vice Chair

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

Independent Auditor's Report

City of Dover, Arkansas Officials and Council Members Legislative Joint Auditing Committee

Report on the Audit of the Financial Statements

Opinions

We have audited the regulatory basis financial statements of the City of Dover, Arkansas (City), which are comprised of the Balance Sheet – Regulatory Basis for the general fund, street fund, and other funds in the aggregate as of December 31, 2023, and the related Statements of Revenues, Expenses, and Changes in Fund Balances and Budget and Actual – General and Street Funds – Regulatory Basis for the year then ended, and the related notes to the financial statements.

Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the accompanying regulatory basis financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of the general fund, street fund, and other funds in the aggregate of the City of Dover, Arkansas as of December 31, 2023; the regulatory basis revenues, expenditures, and changes in net position; and the budgetary comparisons for the general fund and street fund for the year then ended, in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412 described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the accompanying regulatory basis financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the general fund, street fund, and other funds in the aggregate of the City of Dover, Arkansas, as of December 31, 2023, or the revenues, expenditures, and changes in net position and, where applicable, cash flows thereof for the year then ended.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the City on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements permitted by the State of Arkansas.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Emphasis of Matter

As discussed in Note 1 to the financial statements, the City would have included some funds under accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. However, under the regulatory basis, these funds are not required to be included as part of the reporting entity. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412, as described in Note 1, to meet the requirements permitted by the State of Arkansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material misstatements of the financial statements, whether due to fraud or error, and design
 and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence
 regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the regulatory basis financial statements as a whole. The accompanying supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the regulatory basis financial statements. The information has been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the regulatory basis financial statements or to the regulatory basis financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information listed in the table of contents is fairly stated in all material respects, in relation to the regulatory basis financial statements as a whole on the basis of accounting described in Note 1.

Other Information

Management is responsible for the other information included in the report. The other information is comprised of the schedules listed in the table of contents but does not include the regulatory basis financial statements, supplemental information, and our auditor's reports thereon. Our opinions on the regulatory basis financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the regulatory basis financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of the testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

ARKANSAS LEGISLATIVE AUDIT

Kevin William White, CPA, JD

Legislative Auditor

Little Rock, Arkansas June 28, 2024 LOM204723



Sen. David Wallace Senate Chair Sen. John Payton Senate Vice Chair



Rep. Jimmy Gazaway House Chair Rep. Richard Womack House Vice Chair

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

City of Dover, Arkansas Officials and Council Members Legislative Joint Auditing Committee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the general fund, street fund, and other funds in the aggregate of City of Dover, Arkansas (City), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's regulatory basis financial statements, and have issued our report thereon dated June 28, 2024. We issued an adverse opinion because the financial statements are prepared by the City on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material. However, with respect to the regulatory basis of accounting described in Note 1, our opinions on the general fund, street fund, and other funds in the aggregate were unmodified.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulation, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We also reported to management of the City in a separate letter dated June 28, 2024.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record, and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT

Joseph D. Archer, CPA Deputy Legislative Auditor

Little Rock, Arkansas June 28, 2024



Sen. David Wallace Senate Chair Sen. John Payton Senate Vice Chair



Rep. Jimmy Gazaway House Chair Rep. Richard Womack House Vice Chair

Kevin William White, CPA, JD Legislative Auditor

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

MANAGEMENT LETTER

City of Dover, Arkansas Officials and Council Members Legislative Joint Auditing Committee

The commentary contained in this letter relates to the following officials who held office during 2023:

Mayor: Roger Lee

Recorder/Treasurer: Regina Kilgore (January 1, 2023 – April 30, 2023) Recorder: Renee Nelson (June 20, 2023 – December 31, 2023) Treasurer: Christina Walker (May 1, 2023 – December 31, 2023)

District Court Clerk: Vonna Marpel Police Chief: David Dalrymple

We would like to communicate the following item that came to our attention during this audit. The purpose of such comment is to provide constructive feedback and guidance, in an effort to assist management in maintaining a satisfactory level of compliance with the state constitution, laws and regulations, and to improve internal control. This matter was discussed previously with City officials during the course of our audit fieldwork and at the exit conference.

Mayor

The City paid Dover Area Chamber of Commerce \$1,700 without a contract for services, in noncompliance with Ark. Const. art. 12, § 5. According to City officials, these funds were used to pay for expenses related to an event hosted by the Chamber.

This letter is intended solely for the information and use of the Legislative Joint Auditing Committee, the City Council (or local governing body) and City management, and other parties as required by Arkansas Code and is not intended to be and should not be used by anyone other than these specified parties. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record, and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT

Joseph D. Archer, CPA Deputy Legislative Auditor

Little Rock, Arkansas June 28, 2024

CITY OF DOVER, ARKANSAS BALANCE SHEET - REGULATORY BASIS DECEMBER 31, 2023

	,	General	Street		her Funds in the ggregate
ASSETS		·		•	
Cash and cash equivalents	\$	703,898	\$ 171,908	\$	156,308
Accounts receivable		95,954	1,822		32,572
Interfund receivables		27,616	 		
TOTAL ASSETS	\$	827,468	\$ 173,730	\$	188,880
LIABILITIES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$	20,555	\$ 2,635		
Interfund payables				\$	27,616
Settlements pending					13,004
Total Liabilities		20,555	 2,635		40,620
Fund Balances:					
Restricted		4,265	169,928		148,260
Assigned		378,669	1,167		
Unassigned		423,979			
Total Fund Balances		806,913	 171,095		148,260
TOTAL LIABILITIES AND FUND BALANCES	\$	827,468	\$ 173,730	\$	188,880

The accompanying notes are an integral part of these financial statements.

Exhibit B

CITY OF DOVER, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

	General	Street		ner Funds in the ggregate
REVENUES			•	
State aid	\$ 20,328	\$ 112,785	\$	25,391
Federal aid	7,000			33,000
Property taxes		20,685		
Franchise fees	63,475			
Sales taxes	972,738			45,373
Fines, forfeitures, and costs	39,381			8,127
Interest	300			3,446
Local permits and fees	2,675			
Other	24,868	3,793		1,650
TOTAL REVENUES	1,130,765	137,263		116,987
EXPENDITURES				
Current:				
General government	322,106			
Law enforcement	487,020			2,528
Highways and streets	16,801	222,313		63,028
Public safety	56,008			846
Health	6,284			
Recreation and culture	10,214			
Total Current	898,433	222,313		66,402
Debt Service:				
Bond principal				35,000
Bond interest and other charges				24,235
TOTAL EXPENDITURES	898,433	222,313		125,637

CITY OF DOVER, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

	General		Street		her Funds in the ggregate
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$	232,332	\$	(85,050)	\$ (8,650)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Contribution to water department		(24,720) (15,000)			24,720
TOTAL OTHER FINANCING SOURCES (USES)		(39,720)			24,720
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES		192,612		(85,050)	16,070
FUND BALANCES - JANUARY 1		614,301		256,145	 132,190
FUND BALANCES - DECEMBER 31	\$	806,913	\$	171,095	\$ 148,260

The accompanying notes are an integral part of these financial statements.

CITY OF DOVER, ARKANSAS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - GENERAL AND STREET FUNDS - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

				General					Street		
		Budget		Actual	F	/ariance avorable nfavorable)		Budget	Actual	Fa	ariance avorable favorable)
REVENUES	-	<u> </u>					-	<u> </u>			
State aid	\$	72,000	\$	20,328	\$	(51,672)	\$	116,000	\$ 112,785	\$	(3,215)
Federal aid				7,000		7,000					
Property taxes								25,000	20,685		(4,315)
Franchise fees		70,000		63,475		(6,525)					
Sales taxes		820,021		972,738		152,717					
Fines, forfeitures, and costs		71,100		39,381		(31,719)					
Interest		144		300		156					
Local permits and fees				2,675		2,675					
Other		141,185		24,868		(116,317)		500	 3,793		3,293
TOTAL REVENUES		1,174,450		1,130,765		(43,685)		141,500	 137,263		(4,237)
EXPENDITURES Current:											
General government		605,117		322,106		283,011					
Law enforcement		669,356		487,020		182,336					
Highways and streets				16,801		(16,801)		231,051	222,313		8,738
Public safety		53,400		56,008		(2,608)					
Health		6,780		6,284		496					
Recreation and culture		11,000		10,214		786	-				
TOTAL EXPENDITURES		1,345,653		898,433		447,220		231,051	222,313		8,738
EXCESS OF REVENUES OVER (UNDER)											
EXPENDITURES		(171,203)		232,332		403,535		(89,551)	 (85,050)		4,501
OTHER FINANCING SOURCES (USES)											
Transfers in		200,400				(200,400)					
Transfers out				(24,720)		(24,720)					
Contribution to water department				(15,000)		(15,000)					
TOTAL OTHER FINANCING SOURCES (USES)		200,400		(39,720)		(240,120)					
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER)											
EXPENDITURES AND OTHER USES		29,197		192,612		163,415		(89,551)	(85,050)		4,501
FUND BALANCES - JANUARY 1		250,000		614,301		364,301		200,000	 256,145		56,145
FUND BALANCES - DECEMBER 31	\$	279,197	\$	806,913	\$	527,716	\$	110,449	\$ 171,095	\$	60,646
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The accompanying notes are an integral part of these financial statements.

NOTE 1: Summary of Significant Accounting Policies

A. Financial Reporting Entity

The City of Dover was incorporated under the laws of the State of Arkansas and operates under an elected Mayor-Council form of government. The reporting entity includes all funds of the City. Under accounting principles generally accepted in the United States of America (GAAP) as established by the *Government Accounting Standards Board*, the following funds of the City would have been included in the reporting entity: Water and Sewer. However, under Arkansas's regulatory basis described below, inclusion of this these funds is not required and these funds are not included in this report.

B. Basis of Presentation - Regulatory

The financial statements are presented in accordance with the regulatory basis of presentation as prescribed or permitted by Ark. Code Ann. § 10-4-412. The law requires that the financial statements be presented on a fund basis with, as a minimum, the general fund and street fund presented separately with all other funds included in the financial statements presented in the aggregate. This law also stipulates that the financial statements consist of a balance sheet; a statement of revenues, expenditures, and changes in fund balances; a comparison of the final adopted budget to the actual expenditures for the general and street funds; notes to financial statements; and a supplemental schedule of capital assets.

The regulatory basis of presentation is not in accordance with generally accepted accounting principles (GAAP). GAAP require that basic financial statements present government-wide and fund financial statements. Additionally, GAAP require the following major concepts: Management's Discussion and Analysis, separate financial statements for fiduciary fund types and other requirements for fiduciary fund types, specific procedures for the identification of major governmental funds, and applicable note disclosures. The regulatory basis of presentation does not require government-wide financial statements or the previously identified concepts.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with related liabilities and residual balances, and changes therein, which are segregated for purposes of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The following types of funds are recognized in the accompanying regulatory basis financial statements.

<u>General Fund</u> - The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

<u>Street Fund</u> - The Street Fund (Special Revenue Fund) is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Street Fund accounts for and reports the proceeds of state highway turnback and property taxes that are restricted or committed for maintaining and constructing highways and streets.

<u>Other Funds in the Aggregate</u> - Other Funds in the Aggregate consist of all funds included in the financial statements except for the General and Street Funds. The following types of funds are included in this column as follows:

<u>Special Revenue Funds</u> - Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. See Schedules 1 and 2 for Special Revenue Funds as reported with other funds in the aggregate.

<u>Debt Service Funds</u> - Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. See Schedules 1 and 2 for the Debt Service Fund as reported with other funds in the aggregate.

<u>Custodial Funds</u> - Custodial Funds are used to report resources held by the reporting government in a purely custodial capacity (assets equal liabilities). See Schedule 1 for the Custodial Fund reported with other funds in the aggregate.

NOTE 1: Summary of Significant Accounting Policies (Continued)

C. Basis of Accounting - Regulatory

The financial statements are prepared on the regulatory basis of accounting as prescribed or permitted by Ark. Code Ann. § 10-4-412. This regulatory basis differs from accounting principles generally accepted in the United States of America. Revenues generally are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current period. However, most state aid received from the State Treasury is by state law revenue of the year in which it was received by the government. Expenditures generally are recorded when a liability is incurred. Liabilities incurred by the government on or before the end of the current period that are paid within 60 days of the end of the current period, are considered to be expenditures of the current period. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. As a result of the use of this regulatory basis of accounting, capital assets and long-term debt are not recorded in these financial statements. Pension trust funds are reported in a separate column as a part of supplementary information in order to provide users a better understanding of the entity as a whole.

The regulatory basis of accounting is not in accordance with generally accepted accounting principles (GAAP). GAAP require the following major concepts: Accrual basis of accounting for government-wide financial statements, including depreciation expense, modified accrual basis of accounting for fund financial statements, separate identification of special and extraordinary items, inclusion of capital assets and debt in the financial statements, inclusion of the net pension liability in the financial statements, and applicable note disclosures. The regulatory basis of accounting does not require the previously identified concepts.

D. Assets, Liabilities, and Fund Balances

Cash and Cash Equivalents

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and money market accounts.

Settlements Pending

Settlements pending are considered fines, forfeitures, and costs that have not been transferred to the appropriate entities.

Fund Balance Classifications

- 1. Restricted fund balance amounts that are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
- 2. Assigned fund balance amounts that are constrained by the City Council's intent to be used for specific purposes but are neither restricted nor committed.
- 3. Unassigned fund balance amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the general fund. This classification may also include negative amounts in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

E. Property Taxes

A lien attaches to the real property in January and on personal property in June of each year. Property taxes are collectible beginning the first business day of March of the subsequent year but are not considered delinquent until after October 15. Property taxes reflected as revenues on the financial statements include the property tax relief distribution made by the State of Arkansas. The purpose of this distribution is to reimburse the municipality for property tax credits in accordance with Arkansas Code.

NOTE 1: Summary of Significant Accounting Policies (Continued)

F. Budget Law

State law requires that these procedures be followed in establishing the budgetary data:

- a. Prior to December 1, the Mayor submits to the City Council a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- b. The proposed budget is discussed at a City Council meeting prior to adoption.
- c. Prior to February 1, the budget is legally enacted by ordinance or resolution of the City Council.
- d. Appropriations lapse at the end of each year.
- e. Under certain conditions, the budget may be amended subsequent to the year-end.

The budgeted revenues and expenditures represent the formal operating budget adopted by the City Council, as amended by the Council during the year.

Basis of Accounting

The City prepared an annual budget on the regulatory basis for the General Fund, Street Fund, and the other operating funds.

G. Fund Balance Classification Policies and Procedures

The Municipality's highest level of decision-making authority is its City Council. The establishment of amounts classified as committed fund balances and any subsequent modifications to such balances are the result of formal action taken by the City Council through passage of an ordinance. The City Council is authorized to assign amounts to a specific purpose, although a formal policy has not been established.

The Municipality does not have a policy addressing whether it considers restricted or unrestricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted amounts are available. For classification of fund balance amounts, restricted resources are considered spent before unrestricted. The Municipality does not have a policy addressing which resources to use within the unrestricted fund balance when committed, assigned, or unassigned fund balances are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts.

There were no committed fund balances at year-end.

NOTE 2: Cash Deposits with Financial Institutions

Cash deposits are carried at cost (carrying value). A comparison of the bank balance and carrying value is as follows:

	Carrying Amount	 Bank Balance		
Insured (FDIC)	\$ 296,716	\$ 296,716		
Collateralized:				
Collateral held by the City's agent, pledging bank				
or pledging bank's trust department or agent in the				
City's name	 735,248	 760,495		
Total Deposits	\$ 1,031,964	\$ 1,057,211		

The above total deposits do not include cash on hand of \$150.

NOTE 3: Legal or Contractual Provisions for Deposits and Investments

State law generally requires that municipal funds be deposited in federally insured banks located in the State of Arkansas. The municipal deposits may be in the form of checking accounts, savings accounts, and time deposits. Public funds may be invested in eligible investment securities having a maturity of not longer than 5 years from the date of acquisition unless, as documented at the time of acquisition, the investment is to fund or support a specific purpose and there are no expectations that the investment will be sold before maturity; an Arkansas bank certificate of deposit; an account established by a local government joint investment trust; or an Arkansas financial institution repurchase agreement for eligible investment securities in which the seller agrees to repurchase the investment at a price including interest earned during the holding period as determined by the repurchase agreement.

NOTE 4: Accounts Receivable

The accounts receivable balance at December 31, 2023, is composed of the following:

Description	Ger	General Fund		eet Fund	 er Funds in Aggregate
Property taxes			\$	1,822	
Franchise fees	\$	1,026			
Sales taxes		86,568			\$ 32,572
Fines, forfeitures, and costs		3,166			
Other		5,194			
Totals	\$	95,954	\$	1,822	\$ 32,572

NOTE 5: Accounts Payable

The accounts payable balance at December 31, 2023, is composed of the following:

Description	Ger	neral Fund	Stre	eet Fund
Vendor payables Salaries payable	\$	20,555	\$	2,617 18
Totals	\$	20,555	\$	2,635

NOTE 6: Interfund Balances

Individual fund interfund receivable and payable balances are as follows:

	December 31, 2023						
	ln	terfund	In	terfund			
	Red	eivables	Pa	ayables			
General Fund	\$	27,616					
Other Funds in the Aggregate:							
Debt Service Fund:							
2013 Sales and Use Tax Refunding Bonds			\$	27,616			
Totals	\$	27,616	\$	27,616			

Interfund receivables and payables consist of excess sales tax transfers from the 2013 Sales and Use Tax Refunding Bond Fund to the General Fund in accordance with the bond issue agreement.

NOTE 7: Details of Fund Balance Classifications

Fund balance classifications at December 31, 2023, are composed of the following:

	General Street		Street	Other Funds		
Description		Fund		Fund	the	Aggregate
Fund Balances						
Restricted for:						
General government	\$	4,265				
Law enforcement					\$	33,400
Highw ays and streets			\$	169,928		
Public safety						63,188
Debt service						51,672
Total Restricted		4,265		169,928		148,260
Assigned to:						
General government		378,669				
Highw ays and streets				1,167		
Total Assigned		378,669		1,167		
Unassigned		423,979				
Totals	\$	806,913	\$	171,095	\$	148,260

NOTE 8: Legal Debt Limit

A. Property Tax Secured Bonded Debt

The City is subject to a constitutional limitation for bonded indebtedness equal to 20% of the total assessed value for tax purposes of real and personal property as determined by the last tax assessment. At December 31, 2023, the legal debt limit for the bonded debt was \$3,388,177. There were no property tax secured bond issues.

B. Short-term Financing Obligations

The City is subject to a constitutional limitation for short-term financing obligations equal to 5% of the assessed value of taxable property within the City as determined by the last tax assessment. At December 31, 2023, the legal debt limit for short-term financing obligations was \$876,127. There were no short-term financing obligations.

NOTE 9: Commitments

Total commitments consist of the following at December 31, 2023:

	Dec	ember 31,
		2023
Long-term liabilities	\$	628,773

NOTE 9: Commitments (Continued)

Long-term liabilities

Long-term liabilities at December 31, 2023, are comprised of the following:

	Dec	ember 31, 2023
Bonds Sales and Use Tax Refunding Bonds, Series 2013, in the amount of \$1,190,000 for capital improvements, dated June 18, 2013; due in annual installments of \$20,000 - \$75,000, plus interest, through December 31, 2035; interest rates from		
1.125% to 4%. Payments are to be made from the 2013 Sales and Use Tax Refunding Bonds Fund.	\$	540,000
Compensated absences consisting of accrued vacation and sick leave adjusted to current salary cost.		88,773
Total Long-term liabilities	\$	628,773

Due to the City's regulatory basis of accounting, these liabilities are not recorded in the financial statements.

The City's outstanding bonds payable of \$540,000 contain a provision that in an event of default, the Trustee may, and upon written request of the owners of not less than 10% in principal amount of the bonds then outstanding shall, by proper suit compel the performance of the duties of the officials of the City and officials of the State to take any action or obtain any proper relief in law or equity available under the Constitution and laws of the State.

Long-Term Debt Issued and Outstanding

Date of Issue	Date of Final Maturity	Rate of Interest	Autho	Amount Debt Authorized Outstanding and Issued December 31,		ding		aturities to ber 31, 2023		
Bonds 6/18/13	12/1/35	1.125 - 4%	\$ 1,1	90,000	\$	Ę	540,000	\$	650,000	
Changes in L	ong-Term Debt									
Balanc January 01,				lssu	ed Retired			Balance December 31, 2023		
Bonds payab	le	\$	575,000	\$	0	\$	35,000	\$	540,000	

NOTE 9: Commitments (Continued)

Debt Service Requirements to Maturity

The City is obligated for the following amounts at December 31, 2023:

Years Ending	Bonds										
December 31,	F	Principal		Interest	Total						
2024	\$	40,000	\$	18,820	\$	58,820					
2025		40,000		17,660		57,660					
2026		40,000		16,500		56,500					
2027		45,000		15,200		60,200					
2028		45,000		13,738		58,738					
2029 through 2033		225,000		46,575		271,575					
2034 through 2035		105,000		6,400		111,400					
Totals	\$	540,000	\$	134,893	\$	674,893					

NOTE 10: Interfund Transfers

The General Fund transferred \$24,720 to Other Funds in the Aggregate to maintain these funds separately in accordance with Ark. Code Ann. § 16-17-129.

NOTE 11: Pledged Revenues

The City pledged future one percent sales and use taxes to repay \$1,190,000 in bonds that were issued in 2013 to refund bonds issued in 2006 for capital improvements. Total principal and interest remaining on the bonds are \$540,000 and \$134,893, respectively, payable through December 1, 2035. For 2023, principal and interest paid were \$35,000 and \$19,835, respectively.

The Debt Service Fund received \$45,373 in sales taxes in 2023. Any sales taxes collected in excess of debt service payments on these bonds is permitted to be used for general municipal purposes.

NOTE 12: Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties and participation in a public entity risk pool. The amount of settlements, if any, has not exceeded the insurance coverage for each of the past three years. There were no significant reductions in insurance coverage in the major categories of risk from coverage in the prior year.

The City participates in the Arkansas Municipal League Program (public entity risk pools) for coverage in the following areas:

Workers' Compensation - This program provides statutory benefits for losses incurred by municipal officials, employees, and volunteer fire fighters while performing work for the municipality. Rates for municipalities participating in this program are revised by class code on an annual basis by the Arkansas Workers' Compensation Commission.

NOTE 12: Risk Management (Continued)

Municipal Vehicle Program

- A. Liability This program may pay all sums the municipality legally must pay as damages because of bodily injury, death, or property damage to which this agreement applies involving a covered municipal vehicle and for which the municipality is liable. The limit of payment by the program is as follows: \$25,000 because of bodily injury to or death of one person in any one accident; \$50,000 because of bodily injury to or death of two or more persons in any one accident; and \$25,000 because of injury to or destruction of property of others in any one accident. The City shall pay into the program each year a charge established annually by the program administrator for covered municipal vehicles and self-propelled mobile equipment owned or leased by the City.
- B. Physical Damage This program covers motor vehicles and permanently attached equipment which are the property of the participating municipality. Property is valued at the full cost to repair or replace the property after deduction for depreciation. Loss amounts payable will be reduced by the deductible amount of \$1,000 per occurrence. The City agrees to pay into the program each year a service charge established annually by the program administrator for covered property.

Municipal Property Program - This program covers insurable property and equipment, exclusive of motor vehicles and water vessels, which belong to or are in the care, custody, or control of a participating municipality. Property is valued at the full cost to repair or replace the property after deduction of depreciation or as agreed to by the participating municipality and program. Loss amounts payable will be reduced by the deductible amount of \$5,000, or in the case of flood or earthquake, \$100,000. The municipality agrees to pay into the program each year a service charge established annually by the program administrator for property for which the municipality desires coverage.

Municipal Legal Defense Program - The program shall, at the sole discretion of the program administrators, provide extraordinary legal defense and extraordinary expenses in suits against municipal officials and employees and civil rights suits against the municipal government of a participating municipality and pay extraordinary judgments (for actual damages – not punitive damages) imposed on municipal officials and employees and the municipal government. The program shall never be liable to reimburse the municipal government, municipal officials, and employees because of judgment in any one lawsuit for more than 25% of the program's available funds at time the lawsuit was filed, or the judgment becomes final, or \$1 million, whichever is less. The City agrees to pay into the program each year a charge established by the steering committee. Each city also agrees to pay the first \$3,000 of the aggregate cost for all expenses on each lawsuit. This cost deposit is not refundable.

The City also participates in the Self-Insured Fidelity Bond Program administered by the Governmental Bonding Board. This program covers actual losses sustained by the participating entity through any fraudulent or dishonest act or acts committed by any of the officials or employees, acting alone or in collusion with others, during the bond period to an amount not exceeding the lesser of \$300,000 or the amount of the bond. Premiums for coverage are determined by the State Risk Manager and approved by the Board. These premiums are paid by the State Treasurer from funds withheld from the Municipal Aid Fund. There is a \$2,500 deductible per occurrence.

NOTE 13: Local Police and Fire Retirement System (LOPFI) (A Defined Benefit Pension Plan)

Plan Description

The City contributes to the Local Police and Fire Retirement System (LOPFI), an agent multiple employer retirement system that acts as a common investment and administrative agent for cities and towns in Arkansas. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Local Police and Fire Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for LOPFI. That report may be obtained by writing to Arkansas Local Police and Fire Retirement System, 620 W. 3rd, Suite 200, Little Rock, Arkansas 72201, by calling 1-866-859-1745, or on their website www.lopfi-prb.com.

NOTE 13: Local Police and Fire Retirement System (LOPFI) (A Defined Benefit Pension Plan) (Continued)

Funding Policy

The employee contribution rate depends on the type of service being rendered and whether or not the service is also covered by Social Security. The different employee contribution rates required by state law are:

- A. Paid service not covered by Social Security: 8.5% of gross pay
- B. Paid service also covered by Social Security: 2.5% of gross pay
- C. Volunteer fire service: no employee contribution

The City is required to contribute at an actuarially determined rate. The contribution requirements of plan members are established and may be amended by State law. The contribution requirements of the City are established and may be amended by the LOPFI Board of Trustees. The plan is also funded with state insurance tax. The City's contribution to the plan was \$66,759 and the amount of insurance tax paid by the state to the plan for the benefit of the City was \$32,524 for the year ended December 31, 2023.

Net Pension Liability

The requirements of Governmental Accounting Standards Board Statement no. 68, under the regulatory basis of accounting, are limited to disclosure of the City's share of the collective net pension liability. The City's proportionate share of the collective net pension liability at December 31, 2023, (actuarial valuation date and measurement date) was \$684,712.

NOTE 14: Arkansas Public Employees Retirement System

Plan Description

The City contributes to the Arkansas Public Employees Retirement System (APERS), a cost-sharing multiple-employer defined benefit pension plan that covers municipal employees whose municipalities have elected coverage under this System. APERS, administered by a Board of Trustees, provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for APERS. That report may be obtained by writing to Arkansas Public Employees Retirement System, 124 W. Capitol, Suite 400, Little Rock, Arkansas 72201, by calling 1-800-682-7377, or on their website www.apers.org.

Funding Policy

APERS has contributory and non-contributory plans. Contributory members are required by State law to contribute 5% of their salary. Beginning July 1, 2022, the contribution rates shall be increased in increments of .25% per fiscal year, not to exceed 7%. The contributory rate was increased to 5.5% as of July 1, 2023. Each participating employer is required by State law to contribute at a rate established by the Board of Trustees of the system, based on the annual actuarial valuation. The City's contribution to the plan for the year ended June 30, 2023, (date of APERS Employer Allocation Report) was \$47,001.

Net Pension Liability

The requirements of Governmental Accounting Standards Board Statement no. 68, under the regulatory basis of accounting, are limited to disclosure of the City's share of the collective net pension liability. The City's proportionate share of the collective net pension liability at June 30, 2023, (actuarial valuation date and measurement date) was \$403,383.

Schedule 1

CITY OF DOVER, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE REGULATORY BASIS DECEMBER 31, 2023

		SP	ECIAL RI	EVENUE FUN	IDS		SERVICE FUND		STODIAL FUND			
				District Court Automation		Jail Fees		2013 Sales and Use Tax Refunding Bonds		District Court		Totals
ASSETS Cash and cash equivalents	\$	63,188	\$	6,421	\$	26,979	\$	46,716	\$ 13,0	13,004	\$	156,308
Accounts receivable						20,070		32,572		10,001		32,572
TOTAL ASSETS	\$	63,188	\$	6,421	\$	26,979	\$	79,288	\$	13,004	\$	188,880
LIABILITIES AND FUND BALANCES												
Liabilities:							•				•	
Interfund payables							\$	27,616	œ.	40.004	\$	27,616
Settlements pending Total Liabilities								27,616	<u> </u>	13,004 13,004		13,004 40,620
Total Liabilities								21,616		13,004		40,620
Fund Balances:												
Restricted	\$	63,188	\$	6,421	\$	26,979		51,672				148,260
Total Fund Balances		63,188		6,421		26,979		51,672				148,260
TOTAL LIABILITIES AND FUND BALANCES	\$	63,188	\$	6,421	\$	26,979	\$	79,288	\$	13,004	\$	188,880

CITY OF DOVER, ARKANSAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS

FOR THE YEAR ENDED DECEMBER 31, 2023

			SP	ECIAL REV	/ENUE F	FUNDS				SERVICE FUND		
	Fire Depa	Department		District Court Automation		USDA Grant Street Truck		Jail Fees		2013 Sales and Use Tax Refunding Bonds		Totals
REVENUES State aid Federal aid Sales taxes Fines, forfeitures, and costs Interest Other	\$ 2	25,391 48 1,650	\$	3,360	\$	33,000	\$	4,767 20	\$	45,373 3,358	\$	25,391 33,000 45,373 8,127 3,446 1,650
TOTAL REVENUES		27,089		3,360		33,020		4,787		48,731		116,987
EXPENDITURES Current: Law enforcement Highways and streets Public safety Total Current		846 846				63,028		2,528				2,528 63,028 846 66,402
Debt Service: Bond principal Bond interest and other charges										35,000 24,235		35,000 24,235
TOTAL EXPENDITURES	-	846				63,028		2,528		59,235		125,637
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	2	26,243		3,360		(30,008)		2,259		(10,504)		(8,650)
OTHER FINANCING SOURCES (USES) Transfers in								24,720				24,720
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER EXPENDITURES AND OTHER USES		26,243		3,360		(30,008)		26,979		(10,504)		16,070
FUND BALANCES - JANUARY 1	3	36,945		3,061		30,008				62,176		132,190
FUND BALANCES - DECEMBER 31	\$ 6	63,188	\$	6,421	\$	0	\$	26,979	\$	51,672	\$	148,260

CITY OF DOVER, ARKANSAS NOTES TO SCHEDULES 1 AND 2 DECEMBER 31, 2023

The following funds and descriptions represent all funds reported as other funds in the aggregate.

Fund Name	Fund Description
Fire Department	Dover Resolution no. 2011-06 (December 6, 2011) established fund to accumulate Act 833, Act 884, and any and all other grant monies received by the Dover Fire Department.
District Court Automation	Ark. Code Ann. § 16-13-704 established fund to receive district court installment fees of 1/2 of \$5 per month on each person to be used for court-related technology.
USDA Grant Street Truck	Established to receive USDA grant funds for purchase of a street department truck.
Jail Fees	Ark. Code Ann. § 16-17-129 established fund to receive an additional fee to help defray cost of incarceration. Dover Ordinance no. 2012-5 (July 10, 2012) set the fee at \$5.00.
2013 Sales and Use Tax Refunding Bonds	Dover Ordinance no. 2013-05 (May 7, 2013) established fund to accumulate resources for the payment of interest and principal on 2013 Sales and Use Tax Refunding Bonds as required by the bond issue.
District Court	Ark. Code Ann. § 16-10-204 established account to receive fines, forfeitures, and costs collected by the district court.

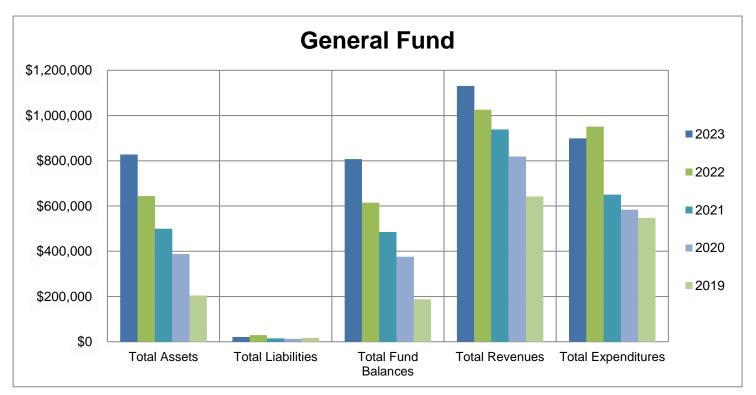
Schedule 3

CITY OF DOVER, ARKANSAS OTHER INFORMATION SCHEDULE OF CAPITAL ASSETS DECEMBER 31, 2023 (Unaudited)

	De	cember 31, 2023
Land Buildings and improvements Equipment	\$	349,000 620,504 918,464
Total	\$	1,887,968

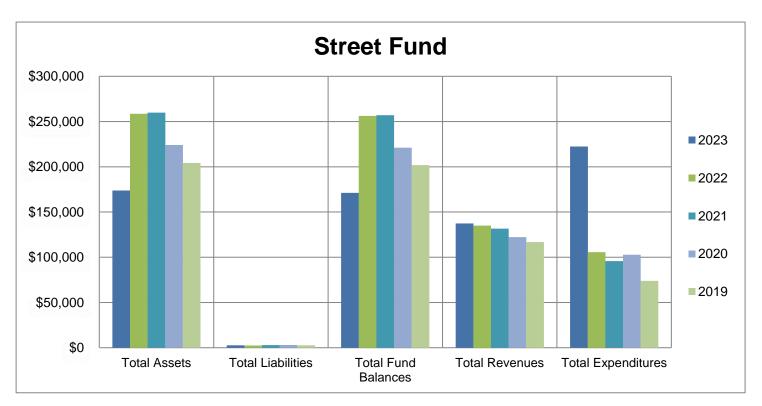
CITY OF DOVER, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - GENERAL FUND - REGULATORY BASIS DECEMBER 31, 2023 (Unaudited)

<u>General</u>	2023	 2022	 2021	 2020		2019
Total Assets	\$ 827,468	\$ 643,103	\$ 498,960	\$ 387,335	\$	204,109
Total Liabilities	20,555	28,802	14,213	12,223		16,741
Total Fund Balances	806,913	614,301	484,747	375,112		187,368
Total Revenues	1,130,765	1,025,248	938,077	818,658		641,815
Total Expenditures	898,433	950,336	650,079	583,604		547,004
Total Other Financing Sources/Uses	(39,720)	54,642	(178,363)	(47,310)		(46,900)



CITY OF DOVER, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - STREET FUND - REGULATORY BASIS DECEMBER 31, 2023 (Unaudited)

Street	2023	 2022	 2021 2020		2020	2019	
Total Assets	\$ 173,730	\$ 258,469	\$ 259,630	\$	223,917	\$	204,203
Total Liabilities	2,635	2,324	2,816		2,916		2,577
Total Fund Balances	171,095	256,145	256,814		221,001		201,626
Total Revenues	137,263	134,851	131,448		122,074		116,635
Total Expenditures	222,313	105,520	95,635		102,699		73,756
Total Other Financing Sources/Uses		(30,000)					



CITY OF DOVER, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS DECEMBER 31, 2023 (Unaudited)

Other Funds in the Aggregate	 2023	 2022	2021		2020		2019	
Total Assets	\$ 188,880	\$ 161,511	\$	243,882	\$	104,420	\$	146,216
Total Liabilities	40,620	29,321		27,233		34,179		31,264
Total Fund Balances	148,260	132,190		216,649		70,241		114,952
Total Revenues	116,987	243,478		256,720		103,564		105,681
Total Expenditures	125,637	381,816		110,312		148,275		126,756
Total Other Financing Sources/Uses	24,720	53,879						

