

**CITY OF LINCOLN, ARKANSAS**

**REGULATORY BASIS  
FINANCIAL STATEMENTS  
AND OTHER REPORTS**

**December 31, 2022**

**CITY OF LINCOLN, ARKANSAS**  
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**For the Year Ended December 31, 2022**

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**City of Lincoln, Arkansas Officials and Council Members  
Legislative Joint Auditing Committee**

**Report on the Financial Statements  
Opinions**

We have audited the regulatory basis financial statements of the City of Lincoln, Arkansas (City), which are comprised of the Balance Sheet – Regulatory Basis for the general fund, street fund, and other funds in the aggregate as of December 31, 2022, and the related Statements of Revenues, Expenses, and Changes in Fund Balances and Budget and Actual – General and Street Funds – Regulatory Basis for the year then ended, and the related notes to the financial statements.

**Unmodified Opinion on Regulatory Basis of Accounting**

In our opinion, the accompanying regulatory basis financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of the general fund, street fund and other funds in the aggregate of the City of Lincoln, Arkansas, as of December 31, 2022, and the regulatory basis revenues, expenditures, and changes in net position, and the budgetary comparisons for the general fund and street fund for the year then ended in accordance with the financial reporting provisions of the Arkansas Code Ann. § 10-4-412 described in Note 1.

**Adverse Opinion on U.S. Generally Accepted Accounting Principles**

In our opinion, because of the significance of the matter discussed in the “Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles” section of our report, the accompanying regulatory basis financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the general fund, street fund, and other funds in the aggregate of the City of Lincoln, Arkansas, as of December 31, 2022, or the revenues, expenditures, and changes in net position, and when applicable, cash flows thereof for the year then ended.

**Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor’s Responsibilities for the Audit of the Regulatory Basis Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles**

As described in Note 1 to the financial statements, the financial statements are prepared by the City on the basis of the financial reporting provisions of Arkansas Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements permitted by the State of Arkansas.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

### **Emphasis of Matter**

As discussed in Note 1 to the financial statements, the City would have included some funds under accounting principles generally accepted in the United States of America (GAAP) as established by the Government Accounting Standards Board. However, under the regulatory basis, these funds are not required to be included as part of the reporting entity. Our opinions are not modified with respect to this matter.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Arkansas Code Ann. § 10-4-412, as described in Note 1, to meet the requirements permitted by the State of Arkansas. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Regulatory Basis Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures including examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the regulatory basis financial statements. The accompanying supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the regulatory basis financial statements. The information has been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the regulatory basis financial statements or to the regulatory basis financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information listed in the table of contents is fairly stated in all material respects, in relation to the regulatory basis financial statements as a whole on the basis of accounting described in Note 1.

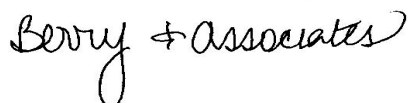
**Other Information**

Management is responsible for the other information included in the report. The other information is comprised of the schedules listed in the table of contents but does not include the regulatory basis financial statements, supplemental information, and our auditor's reports thereon. Our opinions on the regulatory basis financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the regulatory basis financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated January 3, 2024 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



BERRY & ASSOCIATES, P.A.  
Little Rock, Arkansas  
January 3, 2024



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**Report on Internal Control Over Financial Reporting and on Compliance and Other Matters  
Based On An Audit of Financial Statements Performed in Accordance With  
Government Auditing Standards**

**INDEPENDENT AUDITOR'S REPORT**

**City of Lincoln, Arkansas Officials and Council Members  
Legislative Joint Auditing Committee**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the general fund, street fund, and other funds in the aggregate of the City of Lincoln, Arkansas, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's regulatory basis financial statements, and have issued our report thereon dated January 3, 2024. We issued an adverse opinion because the financial statements are prepared by the City on the basis of the financial reporting provisions of Ark.Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material. However, with respect to the regulatory basis of accounting described in Note 1, our opinions on the general fund and street fund were qualified because required disclosures were not made concerning deposit and investment risks.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified a certain deficiency in internal control, described below as item 2022-1, that we consider to be a material weakness.

2022-1 To ensure the proper safeguarding of assets, financial accounting duties relating to initiating, receipting, depositing, disbursing, and recording transactions should be distributed among appropriate employees. The City officials, as specified in the Other Issues section of this report, did not segregate these duties to sufficiently reduce the risks of fraud or error and properly safeguard the City's assets, because of limited financial resources. We recommend that the financial accounting duties in each office be segregated among employees to the extent possible.

The City officials, as specified in the Other Issues section of this report, responded and indicated that their offices will segregate the duties relating to initiating, receipting, depositing, disbursing, and recording cash transactions to the extent possible with current staffing levels.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulation, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. We noted during our tests that the city outsources their bookkeeping services to a third party, independent of the City of Lincoln. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the Report on Internal Control over Financial Reporting section as items 2022-2.

2022-2      Arkansas Code requires city management to maintain financial records. The financial records contained omissions/errors that are considered material as enumerated below:

The General Fund financial records contained misstatements in cash, accounts receivable, interfund receivables, accounts payable, interfund payables, fund balance, revenues, expenditures, other financing sources, and other financing uses in the amounts of \$9,741; \$12,662; \$190,462; \$38,349; \$404,877; \$1,112,062; \$486,394; \$15,517; ; \$340,037 and \$273,843, respectively, due to fund activity being intermingled with other funds and the omission of prior adjustments to the financial statements.

The Street Fund financial records contained misstatements in accounts receivable, interfund receivables, accounts payable, fund balance, revenues, expenditures, and other financing uses in the amounts of \$20,008; \$404,877; \$5,129; \$511,657; \$140; \$5,097; and \$129,469; respectively, due to fund activity being intermingled with other funds and the omission of prior adjustments to the financial statements.

The financial records for the Other Funds in the Aggregate contained misstatements in cash, investments, accounts receivable, accounts payable, interfund payables, fund balance, revenues, expenditures, other financing sources, and other financing uses in the amounts of \$50; \$55,347; \$73,300; \$46,170; \$190,462; \$1,133,711; \$955,317; \$275,991; \$806,860 and \$276,220, respectively, due to fund activity being intermingled with other funds and the omission of prior adjustments to the financial statements.

The effect of these omissions/errors constitutes a significant control deficiency in the process of preparing financial statements. City management should consider seeking a more qualified service that understands governmental fund accounting to ensure the financial records are properly posted and presented to the City Council.

The clerk/treasurer has concurred with the above recommendation and has approved the appropriate entries to the City's financial records.

### City' Response to Findings

*Government Auditing Standards* requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described previously. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements, and accordingly, we express no opinion on it.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record and distribution is not limited.



BERRY & ASSOCIATES, P.A.  
Little Rock, Arkansas  
January 3, 2024



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January 3, 2024

**MEMBERS OF THE COUNCIL  
CITY OF LINCOLN, ARKANSAS**

**MANAGEMENT REPORT**

City of Lincoln, Arkansas Officials and Council Members  
Legislative Joint Auditing Committee

The commentary contained in this letter relates to the following officials who held office during 2022:

Mayor: Doug Hutchens  
City Clerk: Belinda Beasley  
District Court Clerk: Tracy Irwin  
Police Chief: Kenneth Albright

No issues came to our attention that we considered necessary to report to management.

This letter is intended solely for the information and use of the Legislative Joint Auditing Committee, the City Council (or local governing body) and City management, and other parties as required by Arkansas Code, and is not intended to be and should not be used by anyone other than these specified parties. However, pursuant to Ark. Code Ann. § 10-4-417, all reports to the Legislative Joint Auditing Committee are matters of public record and distribution is not limited.

Sincerely,

Berry & Associates, P.A.



**CITY OF LINCOLN, ARKANSAS**  
**BALANCE SHEET – REGULATORY BASIS**  
**December 31, 2022**

	<u>General</u>	<u>Street</u>	<u>Other Funds in the Aggregate</u>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 2,016,558	\$ 91,901	\$ 1,139,008
Investments	-	-	158,035
Accounts receivable	92,013	20,008	73,300
Interfund receivables	<u>190,462</u>	<u>404,877</u>	<u>-</u>
<b>TOTAL ASSETS</b>	<u><u>\$ 2,299,033</u></u>	<u><u>\$ 516,786</u></u>	<u><u>\$ 1,370,343</u></u>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities:			
Accounts payable	\$ 51,917	\$ 5,129	\$ 46,171
Interfund payables	<u>404,877</u>	<u>-</u>	<u>190,462</u>
Total Liabilities	<u><u>456,794</u></u>	<u><u>5,129</u></u>	<u><u>236,633</u></u>
Fund balances:			
Restricted	-	-	1,133,710
Assigned	239,167	511,657	-
Unassigned	<u>1,603,072</u>	<u>-</u>	<u>-</u>
Total Fund Balances	<u><u>1,842,239</u></u>	<u><u>511,657</u></u>	<u><u>1,133,710</u></u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u><u>\$ 2,299,033</u></u>	<u><u>\$ 516,786</u></u>	<u><u>\$ 1,370,343</u></u>

**THE ACCOMPANYING NOTES ARE IN INTEGRAL PART OF THESE FINANCIAL STATEMENTS**

**CITY OF LINCOLN, ARKANSAS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –**  
**REGULATORY BASIS**  
**For the Year Ended December 31, 2022**

	General	Street	Other Funds in the Aggregate
<b>REVENUES</b>			
State aid	\$ 75,094	\$ 197,972	\$ -
Property taxes	138,749	14,793	-
Franchise taxes	134,579	-	-
Sales taxes	868,857	39,226	826,672
Fines, forfeitures and costs	131,489	-	7,915
Grants	396,449	-	-
Interest and dividends	834	232	4,145
Local permits and fees	18,550	-	102
Sanitation fees	256,546	-	-
County aid	-	-	101,268
Other	95,210	870	98,408
<b>TOTAL REVENUES</b>	<u>2,116,357</u>	<u>253,093</u>	<u>1,038,510</u>
<b>EXPENDITURES</b>			
Current:			
General government	2,130,995	62,692	352,715
Law enforcement	108,293	-	123,792
Highways and streets	627	67,986	1,841
Public safety	93,178	-	21,725
Recreation and culture	13,282	-	55,384
Total Current	<u>2,346,375</u>	<u>130,678</u>	<u>555,457</u>
Debt Service:			
Bond principal	-	-	278,008
Bond interest	-	-	26,570
Capital Outlay	8,409	-	204,685
<b>TOTAL EXPENDITURES</b>	<u>2,354,784</u>	<u>130,678</u>	<u>1,064,720</u>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>(238,427)</u>	<u>122,415</u>	<u>(26,210)</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	98,783	-	176,871
Transfers out	-	(129,469)	(146,185)
Contribution from water department	645,846	-	-
Net appreciation in fair value of investments	-	-	(29,076)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>744,629</u>	<u>(129,469)</u>	<u>1,610</u>
<b>EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES</b>	506,202	(7,054)	(24,600)
<b>FUND BALANCES - JANUARY 1</b>	<u>1,336,037</u>	<u>518,711</u>	<u>1,158,310</u>
<b>FUND BALANCES - DECEMBER 31</b>	<u>\$ 1,842,239</u>	<u>\$ 511,657</u>	<u>\$ 1,133,710</u>

**THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE FINANCIAL STATEMENTS**

**CITY OF LINCOLN, ARKANSAS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –**  
**BUDGET AND ACTUAL – GENERAL AND STREET FUNDS - REGULATORY BASIS**  
**For the Year Ended December 31, 2022**

	General			Street		
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES</b>						
State aid	\$ 34,000	\$ 75,094	\$ 41,094	\$ 173,000	\$ 197,972	\$ 24,972
Property taxes	128,800	138,749	9,949	13,000	14,793	1,793
Franchise taxes	121,000	134,579	13,579	-	-	-
Sales taxes	833,425	868,857	35,432	36,000	39,226	3,226
Fines, forfeitures and costs	48,400	131,489	83,089	-	-	-
Grants	-	396,449	396,449	-	-	-
Interest and dividends	550	834	284	330	232	(98)
Local permits and fees	33,500	18,550	(14,950)	-	-	-
Sanitation fees	236,100	256,546	20,446	-	-	-
Other	81,775	95,210	13,435	100	870	770
<b>TOTAL REVENUES</b>	<b>1,517,550</b>	<b>2,116,357</b>	<b>598,807</b>	<b>222,430</b>	<b>253,093</b>	<b>30,663</b>
<b>EXPENDITURES</b>						
Current:						
General government	1,410,200	2,130,995	(720,795)	46,400	62,692	(16,292)
Law enforcement	-	108,293	(108,293)	-	-	-
Highways and streets	-	627	(627)	154,900	67,986	86,914
Public safety	82,700	93,178	(10,478)	-	-	-
Recreation and culture	22,900	13,282	9,618	-	-	-
Total Current	1,515,800	2,346,375	(830,575)	201,300	130,678	70,622
Capital Outlay	-	8,409	(8,409)	-	-	-
<b>TOTAL EXPENDITURES</b>	<b>1,515,800</b>	<b>2,354,784</b>	<b>(838,984)</b>	<b>201,300</b>	<b>130,678</b>	<b>70,622</b>

**CITY OF LINCOLN, ARKANSAS**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES –**  
**BUDGET AND ACTUAL – GENERAL AND STREET FUNDS - REGULATORY BASIS (continued)**  
**For the Year Ended December 31, 2022**

	General			Street		
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	\$ 1,750	\$ (238,427)	\$ (240,177)	\$ 21,130	\$ 122,415	\$ 101,285
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	-	98,783	98,783	-	-	-
Transfers out	-	-	-	-	(129,469)	(129,469)
Contribution from water department		645,846	645,846		-	-
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	-	744,629	744,629	-	(129,469)	(129,469)
<b>EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES</b>	1,750	506,202	504,452	21,130	(7,054)	(28,184)
<b>FUND BALANCES - JANUARY 1</b>	1,336,037	1,336,037	-	518,711	518,711	-
<b>FUND BALANCES - DECEMBER 31</b>	<u>\$ 1,337,787</u>	<u>\$ 1,842,239</u>	<u>\$ 504,452</u>	<u>\$ 539,841</u>	<u>\$ 511,657</u>	<u>\$ (28,184)</u>

**THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE FINANCIAL STATEMENTS**

**CITY OF LINCOLN, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2022**

**NOTE 1: Summary of Significant Accounting Policies**

**A. Financial Reporting Entity**

The City of Lincoln was incorporated under the laws of the State of Arkansas and operates under an elected Mayor-Council form of government. The reporting entity includes all funds of the City. Under accounting principles generally accepted in the United States of America (GAAP) as established by the *Government Accounting Standards Board*, the following funds of the City would have been included in the reporting entity: Water and Sewer Funds. However, under Arkansas's regulatory basis described below, inclusion of these funds are not required and these funds are not included in this report.

**B. Basis of Presentation – Regulatory**

The financial statements are presented in accordance with the regulatory basis of presentation as prescribed or permitted by Arkansas Code Ann. § 10-4-412. The law requires that the financial statements be presented on a fund basis with, as a minimum, the general fund and street fund presented separately with all other funds included in the financial statements presented in the aggregate. This law also stipulates that the financial statements consist of: a balance sheet; a statement of revenues, expenditures, and changes in fund balances; a comparison of the final adopted budget to the actual expenditures for the general fund and street fund; notes to the financial statements; and a supplemental schedule of capital assets.

The regulatory basis of presentation is not in accordance with generally accepted accounting principles (GAAP), GAAP require that basic financial statements present government-wide and fund financial statements. Additionally, GAAP require the following major concepts: Management's Discussion and Analysis, separate financial statements for fiduciary fund types and other requirements for fiduciary fund types, specific procedures for the identification of major governmental funds, and applicable note disclosures. The regulatory basis of presentation does not require government-wide financial statements or the previously identified concepts.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with related liabilities and residual balances, and changes therein, which are segregated for purposes of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The following types of funds are recognized in the accompanying regulatory basis financial statements.

General Fund – The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

Street Fund – The Street Fund (Special Revenue Fund) is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Street Fund accounts for and reports the proceeds of state highway turnback, and property taxes that are restricted or committed for maintaining and constructing highways and streets.

Other Funds in the Aggregate – Other Funds in the Aggregate consist of all funds included in the financial statements except for the General and Street Funds. The following types of funds are included in this column as follows:

Special Revenue Funds – Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. See Schedules 1 and 2 for special revenue funds as reported with other funds in the aggregate.

**CITY OF LINCOLN, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2022**

**NOTE 1: Summary of Significant Accounting Policies (Continued)**

Capital Projects Funds – Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. See Schedules 1 and 2 for capital projects funds as reported with other funds in the aggregate.

Debt Service Funds – Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. See Schedules 1 and 2 for debt service funds as reported with other funds in the aggregate.

**C. Basis of Accounting – Regulatory**

The financial statements are prepared on the regulatory basis of accounting as prescribed or permitted by Ark Code Ann. § 10-4-412. This regulatory basis differs from accounting principles generally accepted in the United States of America. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current period. However, most state aid received from the State Treasury is by state law revenue of the year in which it was received by the government. Expenditures generally are recorded when a liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. As a result of the use of this regulatory basis of accounting, capital assets and long-term debt are not recorded in these financial statements.

The regulatory basis of accounting is not in accordance with generally accepted accounting principles (GAAP). GAAP require the following major concepts: Accrual basis of accounting for government-wide financial statements, including depreciation expense, modified accrual basis of accounting for fund financial statements, separate identification of special and extraordinary items, inclusion of capital assets and debt in the financial statements, inclusion of the net pension liability in the financial statements, and applicable note disclosures. The regulatory basis of accounting does not require the previously identified concepts.

**D. Assets, Liabilities, and Fund Balances**

Cash and Cash Equivalents

For the purpose of financial reporting, “cash and cash equivalents” includes all demand and savings accounts, certificates of deposit, treasury bills, and short-term investments with an original maturity date of three months or less.

Investments

Investments are reported at fair market value.

Fund Balance Classifications

Restricted fund balance – amounts that are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations or other governments; or (b) imposed by law through constitutional provisions or enabling legislation.

Assigned fund balance – amounts that are constrained by the City Council’s intent to be used for specific purposes, but are neither restricted nor committed.

Unassigned fund balance – amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the general fund. This classification may also include negative amounts in the other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

**CITY OF LINCOLN, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2022**

**NOTE 1: Summary of Significant Accounting Policies (Continued)**

**E. Property Taxes**

A lien attaches to real property in January and on personal property in June of each year. Property taxes are collectible beginning the first business day of March of the subsequent year, but are not considered delinquent until after October 15. Property taxes reflected as revenues on the financial statements include the property tax relief distribution made by the State of Arkansas. The purpose of this distribution is to reimburse the municipality for property tax credits in accordance with Arkansas Code.

**F. Budget Law**

State law requires that these procedures be followed in establishing the budgetary data:

- a) Prior to December 1, the Mayor submits to the City Council a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- b) The proposed budget is discussed at a City Council meeting prior to adoption.
- c) Prior to February 1, the budget is legally enacted by action of the City Council.
- d) Appropriations lapse at the end of each year.
- e) Under certain conditions, the budget may be amended subsequent to the year-end.

The budgeted revenues and expenditures represent the formal operating budget adopted by the City Council, as amended by the Council during the year.

**Basis of Accounting**

The City prepared an annual budget on the regulatory basis for the General Fund, Street Fund and the other Special Revenue Funds.

**G. Fund Balance Classification Policies and Procedures**

The Municipality's highest level of decision-making authority is its City Council. The establishment of amounts classified as committed fund balances and any subsequent modifications to such balances are the result of formal action taken by the City Council through passage of an ordinance. The City Council is authorized to assign amounts to a specific purpose, although a formal policy has not been established.

The Municipality does not have a policy addressing whether it considers restricted or unrestricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted amounts are available. For classification of fund balance amounts, restricted resources are considered spent before unrestricted. The Municipality does not have a policy addressing which resources to within the unrestricted fund balance when committed, assigned, or unassigned fund balances are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts.

There were no committed fund balances at year end.

**H. Date of Management's Review**

The City evaluated subsequent events through January 3, 2024, the date to which the financial statements were available for issue.

**CITY OF LINCOLN, ARKANSAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2022**

**NOTE 2: Cash and Investments**

Cash deposits are carried at cost (carrying value). A comparison of the bank balance and carrying value is as follows:

	Carrying Amount	Bank Balance
Insured (FDIC)	\$ 471,727	\$ 471,727
Collateralized:		
Collateral held by the City's agent, pledging bank or pledging bank's trust department, or agent in the City's name.	2,775,740	2,821,791
Total Deposits	<u>\$ 3,247,467</u>	<u>\$ 3,293,518</u>

**NOTE 3: Legal or Contractual Provisions for Deposits and Investments**

State law generally requires that municipal funds be deposited in federally insured banks located in the State of Arkansas. The municipal deposits may be in the form of checking accounts, saving accounts, and time deposits. Public funds may be invested in eligible investment securities having a maturity of not longer than 5 years from the date of acquisition unless, as documented at the time of acquisition, the investment is to fund or support a specific purpose and there are no expectations that the investment will be sold before maturity; an Arkansas bank certificate of deposit; an account established by a local government joint investment trust; or an Arkansas financial institution repurchase agreement for eligible investment securities in which the seller agrees to repurchase the investment at a price including interest earned during the holding period as determined by the repurchase agreement.

**NOTE 4: Public Fund Investments**

A summary of investments by Fund types is as follows:

Fund Type	Fair Value
LOPFI	<u>\$ 158,035</u>

Investments are reported at fair value. In 2016, the City adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 72, *Fair Value Measurement and Application*. This establishes a hierarchy based on the valuation assumptions used to measure the fair value of the asset as follows:

- Level I – quoted prices in active markets for identical assets
- Level II – significant other observable assumptions (e.g., quoted prices for similar instruments in active or inactive markets, etc)
- Level III – significant unobservable assumptions (i.e., prices or valuations using unobservable techniques supported by little or no market activity.)



**CITY OF LINCOLN, ARKANSAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2022**

**NOTE 4: Public Fund Investments (Continued)**

The City's investments are composed of the following:

Investment Type	Quoted Prices in Active Markets for Identical Investments Level I
Mutual Funds	\$ 158,035

The fair value of mutual funds is measured on a recurring basis and are based on quoted marked prices obtained from independent pricing sources and are classified as Level I inputs.

**NOTE 5: Accounts Receivable**

The accounts receivable balance at December 31, 2022 is comprised of the following:

Description	General Fund	Street Fund	Other Funds in the Aggregate
State aid	\$ 14,617	\$ 16,584	\$ -
Property taxes	-	496	-
Franchise fees	-	-	-
Sales taxes	77,396	2,928	73,300
	\$ 92,013	\$ 20,008	\$ 73,300

**NOTE 6: Accounts Payable**

The accounts payable balance at December 31, 2022 is comprised of the following:

Description	General Fund	Street Fund	Other Funds in the Aggregate
Vendor payables	\$ 32,559	\$ 5,129	\$ 46,171
Payroll taxes payable	6,354	-	-
Other	13,004	-	-
	\$ 51,917	\$ 5,129	\$ 46,171

**NOTE 7: Interfund Balances**

Individual fund interfund receivable and payable balances as of December 31, 2022 are as follows:

Fund	Interfund Receivables	Interfund Payables
General	\$ 190,462	\$ 404,877
Street	404,877	-
Library	-	190,462
Totals	\$ 595,339	\$ 595,339

## Property Tax Secured Bonded Debt

## Short-Term Financing Obligations

**NOTE 9: Details of Fund Balance Classifications**

Description	General	Street	Other Funds in the Aggregate
<b>Fund Balances</b>			
Restricted for:			
Law enforcement	\$ -	\$ -	\$ 4,580
Debt service	-	-	256,669
Capital outlay	-	-	775,336
Pension benefits	-	-	151,643
Recreation and culture	-	-	(54,518)
<b>Total Restricted</b>	<b>-</b>	<b>-</b>	<b>1,133,710</b>
Assigned to:			
Highways and streets	-	511,657	-
Public safety	239,167	-	-
<b>Total Assigned</b>	<b>239,167</b>	<b>511,657</b>	<b>-</b>
Unassigned	1,603,072	-	-
<b>Totals</b>	<b>\$ 1,842,239</b>	<b>\$ 511,657</b>	<b>\$ 1,133,710</b>

Total commitments consist of the following at December 31, 2022:

Long-term liabilities	\$ 513,962
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Long-term liabilities at December 31, 2022 are comprised of the following:

Sales and Use Tax Bonds, Series 2012, dated October 1, 2012. Annual installments of \$75,000 to \$125,000 plus interest through September 21, 2023. Interest rates of 2.0% to 4.0%. Payments are to be made from the Debt Service Fund. This bond was paid off in 2023 with funds from a new bond issuance.

**CITY OF LINCOLN, ARKANSAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2022**

**NOTE 10: Commitments (Continued)**Notes

Loan Agreement at Simmons Bank, used to purchase trash truck.

Payments of \$2,564 are to be made monthly, including interest at 3.5%.

Payments are to be made from Sales and Use Tax Fund. \$ 63,962

Due to the City's regulatory basis of accounting, these liabilities are not recorded in the financial statements.

Long-Term Debt Issued and Outstanding

Date of Issue	Date of Final Maturity	Rate of Interest	Amount Authorized and Issued	Debt Outstanding 12/31/2022	Maturities to 12/31/2022
<u>Bonds</u>					
10/1/2012	10/1/2030	2-4.00%	\$ 1,700,000	\$ 450,000	\$ 1,250,000
<u>Notes</u>					
2/10/2020	2/10/2025	3.50%	140,788	63,962	76,826
			<u>\$ 1,840,788</u>	<u>\$ 513,962</u>	<u>\$ 1,326,826</u>

Changes in Long-Term Debt

	Balance 1/1/2022	Issued	Retired	Balance 12/31/2022
Bonds Payable	\$ 700,000	\$ -	\$ 250,000	\$ 450,000
Notes Payable	91,970	-	28,008	63,962
	<u>\$ 791,970</u>	<u>\$ -</u>	<u>\$ 278,008</u>	<u>\$ 513,962</u>

Debt Service Requirements to Maturity

The City is obligated for the following amounts at December 31, 2022:

Years Ending December 31,	Bonds			Loans		
	Principal	Interest	Total	Principal	Interest	Total
2023	\$ 450,000	\$ 15,531	\$ 465,531	\$ 29,000	\$ 1,770	\$ 30,770
2024	-	-	-	30,000	770	30,770
2025	-	-	-	4,962	23	4,985
Total Obligations	<u>\$ 450,000</u>	<u>\$ 15,531</u>	<u>\$ 465,531</u>	<u>\$ 63,962</u>	<u>\$ 2,563</u>	<u>\$ 66,525</u>

Compensated Absences

Compensated absences do vest or accumulate. The amount of compensated absences was not determined.

Post-Employment Benefits Other Than Pensions

The amount of any actuarially determined accrued liability for post-employment benefits other than pensions was not determined.

**CITY OF LINCOLN, ARKANSAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2022**

**NOTE 11: Pledged Revenues**

The City pledged future .625% bond sales and use taxes and .37% permanent sales and use taxes to repay \$1,700,000 in bonds that were issued in 2012 to provide funding for a library project. Total principal and interest remaining on the bonds are \$450,000 and \$18,094, respectively, payable through September 21, 2023. For 2022, principal and interest paid were \$250,000 and \$23,808, respectively.

The Debt Service Fund received \$389,139 in sales taxes in 2022. Any bond sales and use taxes collect in excess of debt service payments on these bonds is to be used for redemption of Series 2012 Bonds, and payment of trustee and paying agent fees. Permanent sales taxes collected shall be used to make debt service payments if the bond sales and use tax collections are unable to meet debt service obligations. However, any permanent sales and use taxes not needed for debt service obligations will be used for library purposes and for park and recreational purposes.

**NOTE 12: Joint Venture****Washington County Ambulance Authority**

Washington County and the Cities of Elkins, Fayetteville, Farmington, Goshen, Greenland, Lincoln, Prairie Grove, West Fork, Winslow, and Johnson entered into an agreement on March 21, 2008 pursuant to Ark. Code Ann. §§14-14-910, 14-266-102, and 25-20-101 to establish Washington County Ambulance Authority (Authority). The purpose of the Authority is to provide emergency and non-emergency medical services. The City paid the Authority \$15,901 during 2022.

**NOTE 13: Risk Management**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties and participation in a public entity risk pool. The amount of settlements, if any, has not exceeded the insurance coverage for each of the past three years. There were no significant reductions in insurance coverage in the major categories of risk from coverage in the prior year.

The City participates in the Arkansas Municipal League Program (public entity risk pools) for coverage in the following areas:

Workers' Compensation – This program provides statutory benefits for losses incurred by municipal officials, employees and volunteer fire fighters while performing work for the municipality. Rates for municipalities participating in this program are revised by class code on an annual basis by the Arkansas Workers' Compensation Commission.

**Municipal Vehicle Program**

- A. Liability – This program may pay all sums the municipality legally must pay as damages because of bodily injury, death or property damage to which this agreement applies involving a covered city vehicle and for which the municipality is liable. The limit of payment by the program is as follows: \$25,000 because of bodily injury to or death of one person in any one accident; \$50,000 because of bodily injury to or death of two or more persons in any one accident; and \$25,000

**CITY OF LINCOLN, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2022**

**NOTE 13: Risk Management (Continued)**

because of injury to or destruction of property of others in any one accident. The City shall pay into the program each year a charge established annually by the program administrator for covered municipal vehicles and self-propelled mobile equipment owned or leased by the City.

- B. Physical Damage – This program covers motor vehicles and permanently attached equipment which are the property of the participating municipality. Property is valued at the cost to repair or replace the property after deduction for depreciation. Loss amounts payable will be reduced by the deductible amount of \$1,000 per occurrence. The City agrees to pay into the program each year a service charge established annually by the program administrator for covered property.

Municipal Property Program – This program covers insurable property and equipment, exclusive of motor vehicles and water vessels, which belong to or are in the care, custody, or control of a participating municipality. Property is valued at the full cost to repair or replace the property after deduction of depreciation or as agreed to by the participating municipality and program. Loss amounts payable will be reduced by the deductible amount of \$5,000, or in the case of flood or earthquake, \$100,000. The municipality agrees to pay the program each year a service charge established annually by the program administrator for property for which the municipality desires coverage.

Municipal Legal Defense Program – The program shall, at the sole discretion of the program administrators, provide extraordinary legal defense and extraordinary expenses in suits against municipal officials and employees and civil rights suits against the municipal government of a participating municipality and pay extraordinary judgments (for actual damages – not punitive damages) imposed on municipal officials and employees and the municipal government. The program shall never be liable to reimburse the municipal government, municipal officials and employees because of judgment in any one lawsuit for more than 25% of the program's available funds at time the lawsuit was filed or the judgment become final, of \$1 million, whichever is less. The City agrees to pay into the program each year a charge established by the steering committee. Each city also agrees to pay the first \$3,000 of the aggregate cost for all expenses on each lawsuit. This cost deposit is not refundable.

The City also participates in the Self-Insured Fidelity Bond Program administered by the Governmental Bonding Board. This program covers actual losses sustained by the participating entity through any fraudulent or dishonest act or acts committed by any of the officials or employees, acting alone or in collusion with others, during the bond period to an amount not exceeding the lesser of \$250,000 or the amount of the bond. Premiums for coverage are determined by the State Risk Manager and approved by the Board. These premiums are paid by the State Treasurer from funds withheld from the Municipal Aid Fund. There is a \$2,500 deductible per occurrence.

**NOTE 14: Local Police and Fire Retirement System (LOPFI)**  
(A Defined Benefit Pension Plan)

**Plan Description**

The City contributes to the Local Police and Fire Retirement System (LOPFI), an agent multiple employer retirement system that acts as a common investment and administrative agent for cities and towns in Arkansas. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Local Police and Fire Retirement System issue a publicly available financial report that includes financial statements and required supplementary information for LOPFI. That report may be obtained by writing to Arkansas Local Police and Fire Retirement System, 620 W. 3<sup>rd</sup>, Suite 200, Little Rock, Arkansas 72201 or by calling 1-866-859-1745, or on their website [www.lopfi-prb.com](http://www.lopfi-prb.com).

**CITY OF LINCOLN, ARKANSAS  
NOTES TO FINANCIAL STATEMENTS  
December 31, 2022**

**NOTE 14: Local Police and Fire Retirement System (LOPFI) (Continued)**

On December 31, 2016, administration of the City of Lincoln's Firemen's Pension and Relief Fund was transferred to LOPFI. The benefit structure of these plans was not changed.

**Funding Policy**

The employee contribution rate depends on the type of service being rendered and whether or not the service is also covered by Social Security. The different employee contribution rates required by state law are:

- A. Paid service not covered by Social Security: 8.5% of gross pay
- B. Paid service also covered by Social Security: 2.5% of gross pay
- C. Volunteer fire service: no employee contribution

The City is required to contribute an actuarially determined rate. The contribution requirements of plan members are established and may be amended by State law. The contribution requirements of the City are established and may be amended by the LOPFI Board of Trustees. The plan is also funded with state insurance tax. The City's contribution to the plan was \$128,478 and the amount of insurance tax paid by the state to the plan for the benefit of the City was \$39,228 for the year ended December 31, 2022.

**Net Pension Liability**

The requirements of Governmental Accounting Standards Board Statement no. 68, under the regulatory basis of accounting, is limited to disclosure of the City's share of the collective net pension liability. The City's proportionate share of the collective net pension liability at December 31, 2022 (actuarial valuation date and measurement date) was \$1,414,527.

**NOTE 15: Arkansas Public Employees Retirement System**

**Plan Description**

The City contributes to the Arkansas Public Employees Retirement System (APERS), a cost-sharing multiple-employer defined benefit pension plan that covers municipal employees whose municipalities have elected coverage under this System. APERS administered by a board of trustees, provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provision are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for APERS. That report may be obtained by writing to Arkansas Public Employees Retirement System, 124 W. Capitol, Ste. 400, Little Rock, Arkansas 72201 or by calling 1-800-682-7377, or on their website [www.apers.org](http://www.apers.org).

**Funding Policy**

APERS has contributory and non-contributory plans. Contributory members are required by state law to contribute 5.25% of their salary. Each participating employer is required by state law to contribute at a rate established by the Board of Trustees of the system based on the annual actuarial valuation. The City's contribution to the plan was \$130,194 for the year ended June 30, 2022.

**Net Pension Liability**

The requirements of Governmental Accounting Standards Board Statement no. 68, under the regulatory basis of accounting, is limited to disclosure of the City's share of the collective net pension liability. The City's proportionate share of the collective net pension liability at June 30, 2022 (actuarial valuation date and measurement date) was \$1,096,250.

**CITY OF LINCOLN, ARKANSAS**  
**NOTES TO FINANCIAL STATEMENTS**  
**December 31, 2022**

**NOTE 16: Interfund Transfers**

Transfers between funds are as follows:

<b>Incoming/(Outgoing) Transfers</b>			
Fund	General Fund	Street Fund	Other Funds in the Aggregate
General	\$ -	\$ (129,469)	\$ 30,687
Street	129,469	-	-
Library	(1,310)	-	(114,911)
Sales & Use Tax	29,777	-	114,911
Sales & Use Construction	1,497	-	-
LOPFI	(59,183)	-	-
Court Automation	(1,468)	-	-
	<u>\$ 98,782</u>	<u>\$ (129,469)</u>	<u>\$ 30,687</u>

**NOTE 17: Corona Virus (COVID-19)**

One March 11, 2020, the Governor of Arkansas issued Executive Order 20-03 declaring an emergency and ordered Arkansas Department of Health to take action to prevent the spread of coronavirus disease 2019 (COVID-19). The City was awarded \$514,016 in federal aid from the American Rescue Plan Act of 2021, and as of report date, \$514,016 of this amount had been received. The extent of the impact of COVID-19 on financial statements for future reporting periods remains uncertain.

**CITY OF LINCOLN, ARKANSAS**  
**COMBINING BALANCE SHEET – OTHER FUNDS IN THE AGGREGATE –**  
**REGULATORY BASIS – SCHEDULE 1**  
**December 31, 2022**

	<u>SPECIAL REVENUE FUNDS</u>			<u>CAPITAL PROJECTS</u>	<u>DEBT SERVICE</u>	
			Local Police and Fire Retirement (LOPFI)	Sales and Use Tax Construction	Sales and Use Tax Bonds, Series 2012	Totals
	<u>Library</u>	<u>Court Automation</u>				
<b>ASSETS</b>						
Cash and cash equivalents	\$ 134,182	\$ 4,580	\$ 10,520	\$ 767,999	\$ 221,727	\$ 1,139,008
Investments	-	-	158,035	-	-	158,035
Accounts receivable	<u>3,416</u>	<u>-</u>	<u>-</u>	<u>34,942</u>	<u>34,942</u>	<u>73,300</u>
<b>TOTAL ASSETS</b>	<u>\$ 137,598</u>	<u>\$ 4,580</u>	<u>\$ 168,555</u>	<u>\$ 802,941</u>	<u>\$ 256,669</u>	<u>\$ 1,370,343</u>
<b>LIABILITIES AND FUND BALANCES</b>						
Liabilities:						
Accounts payable	\$ 1,654	\$ -	\$ 16,912	\$ 27,605	\$ -	\$ 46,171
Interfund payables	<u>190,462</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>190,462</u>
Total Liabilities	<u>192,116</u>	<u>-</u>	<u>16,912</u>	<u>27,605</u>	<u>-</u>	<u>236,633</u>
Fund Balances:						
Restricted, (deficit)	<u>(54,518)</u>	<u>4,580</u>	<u>151,643</u>	<u>775,336</u>	<u>256,669</u>	<u>1,133,710</u>
Total Fund Balances	<u>(54,518)</u>	<u>4,580</u>	<u>151,643</u>	<u>775,336</u>	<u>256,669</u>	<u>1,133,710</u>
<b>TOTAL LIABILITIES &amp; FUND BALANCES</b>	<u>\$ 137,598</u>	<u>\$ 4,580</u>	<u>\$ 168,555</u>	<u>\$ 802,941</u>	<u>\$ 256,669</u>	<u>\$ 1,370,343</u>



**CITY OF LINCOLN, ARKANSAS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – OTHER FUNDS IN THE AGGREGATE –**  
**REGULATORY BASIS – SCHEDULE 2**  
**For the Year Ended December 31, 2022**

	<u>SPECIAL REVENUE FUNDS</u>			<u>CAPITAL PROJECTS</u>	<u>DEBT SERVICE</u>	
		Court Automation	Local Police and Fire Retirement (LOPFI)	Sales and Use Tax Construction	Sales and Use Tax Bonds, Series 2012	Totals
	<u>Library</u>					
<b>REVENUES</b>						
Sales taxes	\$ 48,394	\$ -	\$ -	\$ 389,139	\$ 389,139	\$ 826,672
Fines, forfeitures, and costs	415	-	-	7,500	-	7,915
Interest and dividends	16	-	26	1,404	2,699	4,145
Loan permits and fees	102	-	-	-	-	102
County aid	101,268	-	-	-	-	101,268
Other	24,180	-	39,228	-	35,000	98,408
<b>TOTAL REVENUES</b>	<u>174,375</u>	<u>-</u>	<u>39,254</u>	<u>398,043</u>	<u>426,838</u>	<u>1,038,510</u>
<b>EXPENDITURES</b>						
Current:						
General government	220,342	674	-	131,099	600	352,715
Law enforcement	-	-	121,088	2,704	-	123,792
Highways and streets	1,841	-	-	-	-	1,841
Public safety	-	-	21,725	-	-	21,725
Recreation and culture	27,779	-	-	27,605	-	55,384
Total Current	<u>249,962</u>	<u>674</u>	<u>142,813</u>	<u>161,408</u>	<u>600</u>	<u>555,457</u>
Debt Service						
Bond principal	-	-	-	28,008	250,000	278,008
Bond interest	-	-	-	2,762	23,808	26,570
Capital Outlay	<u>56,976</u>	<u>-</u>	<u>-</u>	<u>147,709</u>	<u>-</u>	<u>204,685</u>
<b>TOTAL EXPENDITURES</b>	<u>\$ 306,938</u>	<u>\$ 674</u>	<u>\$ 142,813</u>	<u>\$ 339,887</u>	<u>\$ 274,408</u>	<u>\$ 1,064,720</u>

**CITY OF LINCOLN, ARKANSAS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – OTHER FUNDS IN THE AGGREGATE –**  
**SCHEDULE 2 (continued)**  
**REGULATORY BASIS**  
**For the Year Ended December 31, 2022**

	<u>SPECIAL REVENUE FUNDS</u>			<u>CAPITAL PROJECTS</u>	<u>DEBT SERVICE</u>	
	Library	Court Automation	Local Police and Fire Retirement (LOPFI)	Sales and Use Tax Construction	Sales and Use Tax Bonds, Series 2012	Total
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	\$ (132,563)	\$ (674)	\$ (103,559)	\$ 58,156	\$ 152,430	\$ (26,210)
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	116,220	1,468	59,183	-	-	176,871
Transfers out	-	-	-	(1,497)	(144,688)	(146,185)
Contribution from water department	-	-	-	-	-	-
Net appreciation in fair value of investments	-	-	(29,076)	-	-	(29,076)
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<u>116,220</u>	<u>1,468</u>	<u>30,107</u>	<u>(1,497)</u>	<u>(144,688)</u>	<u>1,610</u>
<b>EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER (USES)</b>	(16,343)	794	(73,452)	56,659	7,742	(24,600)
<b>FUND BALANCE (DEFICIT) JANUARY 1</b>	<u>(38,175)</u>	<u>3,786</u>	<u>225,095</u>	<u>718,677</u>	<u>248,927</u>	<u>1,158,310</u>
<b>FUND BALANCE (DEFICIT) DECEMBER 31</b>	<u><u>\$ (54,518)</u></u>	<u><u>\$ 4,580</u></u>	<u><u>\$ 151,643</u></u>	<u><u>\$ 775,336</u></u>	<u><u>\$ 256,669</u></u>	<u><u>\$ 1,133,710</u></u>

**CITY OF LINCOLN, ARKANSAS**  
**NOTES TO SCHEDULES 1 AND 2**  
**December 31, 2022**

The following funds and descriptions represent all funds reported as other funds in the aggregate.

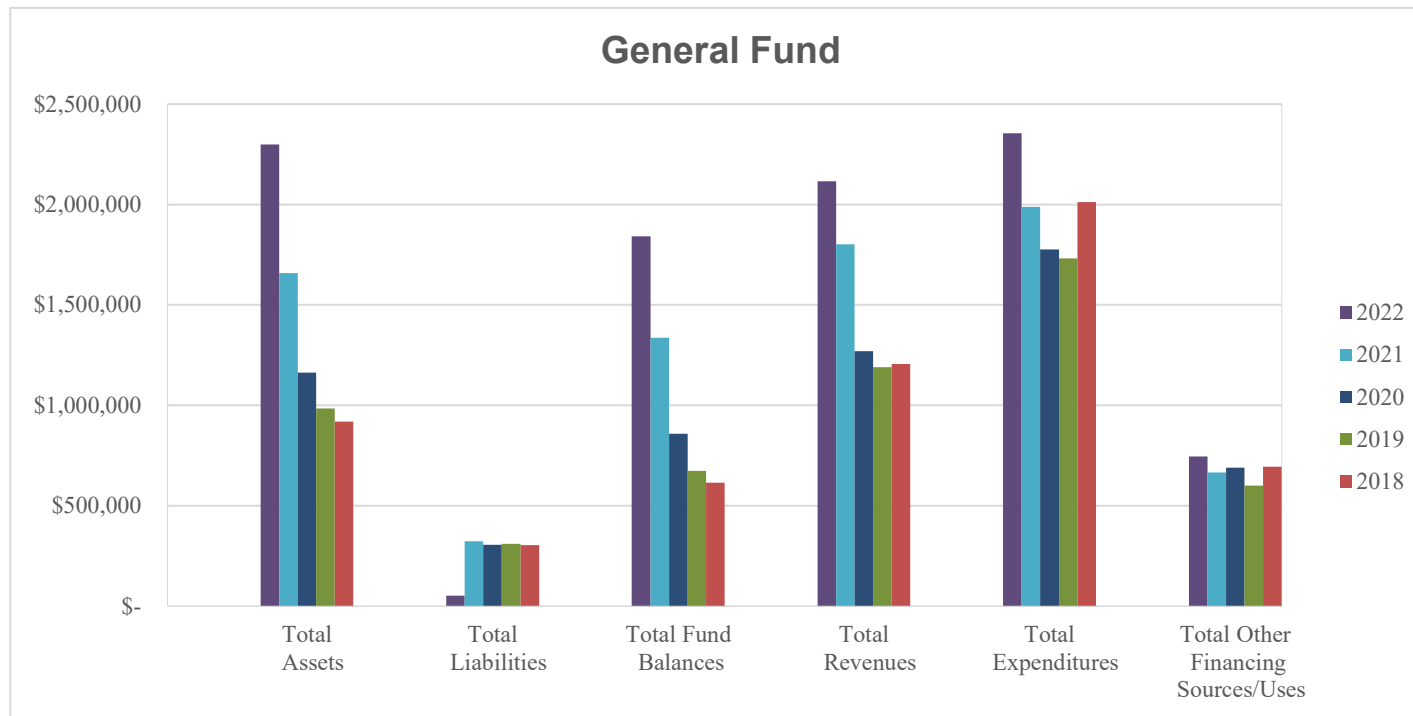
Fund Name	Fund Description
Library	Established by interlocal agreement to account for property tax and state aid funding provided by Washington County that is restricted to library operations.
Court Automation	Ark. Code Ann. § 16-13-704 established fund to receive District Court installment fees of 1/2 of \$5 per month on each person to be used for court-related technology.
Local Police and Fire Retirement (LOPFI)	Ark. Code Ann. § 24-10-409 requires cities receiving revenues from the state derived from taxes levied on foreign and domestic insurers or any other state funds designated for support of fire and police retirement programs to be applied to the employer contribution to support this system.
Sales and Use Tax Construction	Established by Lincoln Ordinance no. 1999-4 (March 8, 1999) to account for sales and use tax collections restricted for financing capital improvements.
Sales and Use Tax Bonds, Series 2012	Established by bond indenture to account for accumulation of resources, and the payment of, long-term debt principal, interest, and related costs.

**CITY OF LINCOLN, ARKANSAS  
OTHER INFORMATION  
SCHEDULE OF CAPITAL ASSETS  
December 31, 2022  
(Unaudited)**

Land	\$	385,750
Buildings		1,969,000
Equipment		<u>2,103,405</u>
Total	\$	<u><u>4,458,155</u></u>

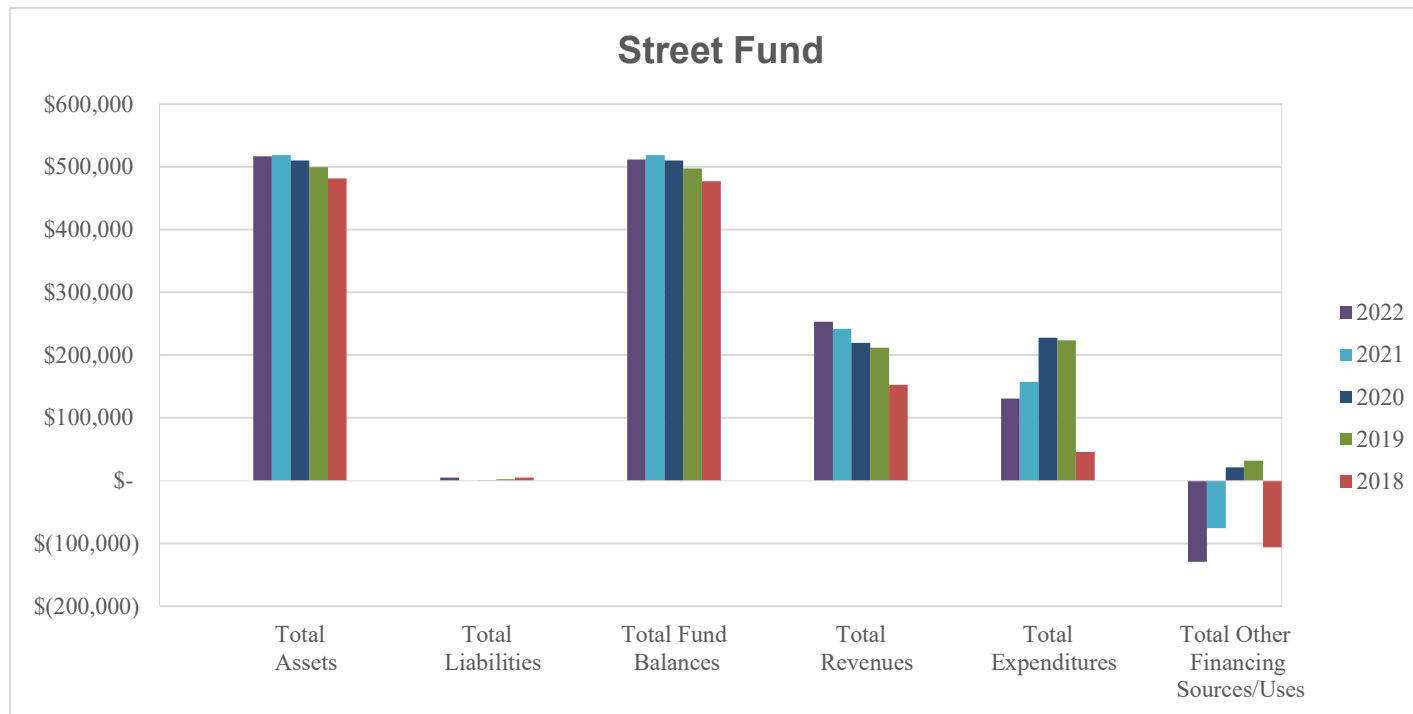
**CITY OF LINCOLN, ARKANSAS**  
**OTHER INFORMATION**  
**SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS – GENERAL FUND – REGULATORY BASIS**  
**December 31, 2022**  
**(Unaudited)**

<b>General</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Total Assets	\$ 2,299,033	\$ 1,658,996	\$ 1,163,603	\$ 984,284	\$ 918,406
Total Liabilities	51,917	322,959	305,737	310,302	303,297
Total Fund Balances	1,842,239	1,336,037	857,866	673,982	615,109
Total Revenues	2,116,357	1,801,106	1,270,220	1,189,495	1,205,607
Total Expenditures	2,354,784	1,988,600	1,776,068	1,731,405	2,012,032
Total Other Financing Sources/Uses	744,629	665,664	689,733	600,783	693,969



**CITY OF LINCOLN, ARKANSAS**  
**OTHER INFORMATION**  
**SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS – STREET FUND – REGULATORY BASIS**  
**December 31, 2022**  
**(Unaudited)**

<b>Street</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Total Assets	\$ 516,786	\$ 518,711	\$ 510,118	\$ 499,697	\$ 481,590
Total Liabilities	5,129	-	5	2,257	4,735
Total Fund Balances	511,657	518,711	510,113	497,440	476,855
Total Revenues	253,093	241,935	219,408	211,954	152,635
Total Expenditures	130,678	157,419	227,904	223,402	45,744
Total Other Financing Sources/Uses	(129,469)	(75,918)	21,169	32,033	(106,228)



**CITY OF LINCOLN, ARKANSAS**  
**OTHER INFORMATION**  
**SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS – OTHER FUNDS IN THE AGGREGATE – REGULATORY BASIS**  
**December 31, 2022**  
**(Unaudited)**

<b>Other Funds in the Aggregate</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
Total Assets	\$ 1,370,343	\$ 1,386,718	\$ 1,212,359	\$ 1,134,594	\$ 1,076,151
Total Liabilities	46,171	208,409	212,003	196,048	200,356
Total Fund Balances	1,133,710	1,178,309	1,000,356	938,546	875,795
Total Revenues	1,038,510	932,977	829,557	746,756	734,267
Total Expenditures	1,064,720	816,909	816,361	744,363	652,150
Total Other Financing Sources/Uses	1,610	61,885	48,614	60,358	5,853

