# City of Stuttgart, Arkansas

Regulatory Basis Financial Statements and Other Reports

December 31, 2021



LEGISLATIVE JOINT AUDITING COMMITTEE

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Arkansas

Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair



Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

## LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

Independent Auditor's Report

City of Stuttgart, Arkansas Officials and Council Members Legislative Joint Auditing Committee

## Report on the Audit of the Financial Statements

## Opinions

We have audited the regulatory basis financial statements of the City of Stuttgart, Arkansas (City), which are comprised of the Balance Sheet – Regulatory Basis for the general fund, street fund, and other funds in the aggregate as of December 31, 2021, and the related Statements of Revenues, Expenses, and Changes in Fund Balances and Budget and Actual – General and Street Funds – Regulatory Basis for the year then ended, and the related notes to the financial statements.

## Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the accompanying regulatory basis financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of the general fund, street fund, and other funds in the aggregate of the City of Stuttgart, Arkansas as of December 31, 2021; the regulatory basis revenues, expenditures, and changes in net position; and the budgetary comparisons for the general fund and street fund for the year then ended, in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412 described in Note 1.

## Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the accompanying regulatory basis financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the general fund, street fund, and other funds in the aggregate of the City of Stuttgart, Arkansas, as of December 31, 2021, or the revenues, expenditures, and changes in net position and, where applicable, cash flows thereof for the year then ended.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Regulatory Basis Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the City on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements permitted by the State of Arkansas.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

## Emphasis of Matter

As discussed in Note 1 to the financial statements, the City would have included another fund under accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. However, under the regulatory basis, this fund is not required to be included as part of the reporting entity. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412, as described in Note 1, to meet the requirements permitted by the State of Arkansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Regulatory Basis Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material misstatements of the financial statements, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence
  regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the regulatory basis financial statements. The accompanying supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the regulatory basis financial statements. The information has been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the regulatory basis financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information listed in the table of contents is fairly stated in all material respects, in relation to the regulatory basis financial statements as a whole on the basis of accounting described in Note 1.

## Other Information

Management is responsible for the other information included in the report. The other information is comprised of the schedules listed in the table of contents but does not include the regulatory basis financial statements, supplemental information, and our auditor's reports thereon. Our opinions on the regulatory basis financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the regulatory basis financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 8, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of the testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

ARKANSAS LEGISLATIVE AUDIT

Kozukhormon

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

Little Rock, Arkansas September 8, 2022 LOM108521



Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair

Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

# LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

City of Stuttgart, Arkansas Officials and Council Members Legislative Joint Auditing Committee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the general fund, street fund, and other funds in the aggregate of City of Stuttgart, Arkansas (City), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's regulatory basis financial statements, and have issued our report thereon dated September 8, 2022. We issued an adverse opinion because the financial statements are prepared by the City on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material. However, with respect to the regulatory basis of accounting described in Note 1, our opinions on the general fund, street fund, and other funds in the aggregate were unmodified.

## **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulation, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We also reported to management of the City in a separate letter dated September 8, 2022.

## **Purpose of This Report**

The purpose of this report is solely to described the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record, and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT

Mark Steel

Marti Steel, CPA Deputy Legislative Auditor

Little Rock, Arkansas September 8, 2022 Arkansas

Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair



Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

# LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

## MANAGEMENT LETTER

City of Stuttgart, Arkansas Officials and Council Members Legislative Joint Auditing Committee

The commentary contained in this letter relate to the following officials who held office during 2021:

Mayor: Becky Burgess (January 1, 2021 through April 26, 2021) Norma Strabala (April 27, 2021 through December 31, 2021) City Clerk/Treasurer: Becky Burgess Finance Officer: Kimberly Burgess District Court Clerk: Vicky Maxwell (January 1, 2021 through August 12, 2021) Cynthia McCoy (August 13, 2021 through December 31, 2021) Police Chief: Mark Duke Library Director: Clara Jane Timmerman

No issues came to our attention that we considered necessary to report to management.

This letter is intended solely for the information and use of the Legislative Joint Auditing Committee, the City Council (or local governing body) and City management, and other parties as required by Arkansas Code and is not intended to be and should not be used by anyone other than these specified parties. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record, and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT

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Marti Steel, CPA Deputy Legislative Auditor

Little Rock, Arkansas September 8, 2022

## CITY OF STUTTGART, ARKANSAS BALANCE SHEET - REGULATORY BASIS DECEMBER 31, 2021

	(	General	Street	Other Funds in the Aggregate
ASSETS				
Cash and cash equivalents	\$	232,937	\$ 652,285	\$ 34,349,968
Investments		4,081		
Accounts receivable		494,994	5,398	812,711
Interfund receivables		258,391	 2,054	 742
TOTAL ASSETS	\$	990,403	\$ 659,737	\$ 35,163,421
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$	193,947	\$ 12,366	\$ 918,465
Interfund payables				261,187
Settlements pending				 32,949
Total Liabilities		193,947	 12,366	 1,212,601
Fund Balances:				
Restricted			78,092	33,939,545
Committed		455,031		88,076
Assigned		43,260	569,279	
Unassigned		298,165	 	 (76,801)
Total Fund Balances		796,456	 647,371	 33,950,820
TOTAL LIABILITIES AND FUND BALANCES	\$	990,403	\$ 659,737	\$ 35,163,421

The accompanying notes are an integral part of these financial statements.

## CITY OF STUTTGART, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2021

	Genera	I	Street	Other I in tl Aggre	he
REVENUES		·	Olleel	Aggie	gale
State aid	\$ 15	7,406 \$	784,710	\$	258,053
Federal aid		9,734	,		026,411
Property taxes		0,649	253,503		218,461
Franchise fees		3,397	,		,
Sales taxes	2,655	5,594		5,	311,188
Fines, forfeitures, and costs		3,356			34,831
Interest		380			928
Local permits and fees	306	6,135			
Sanitation fees				1,	575,288
Advertising and promotion taxes					27,630
Mosquito fees	410	0,569			
Airport fuel sales					210,558
Rental income					248,946
Donations					72,366
Net increase/(decrease) in fair value of investments		322			
Other	134	4,156	72,287		91,973
TOTAL REVENUES	5,286	6,698	1,110,500	9,	076,633
EXPENDITURES					
Current:					
General government	833	3,453			102,768
Law enforcement	2,063	3,102			391,330
Highways and streets			1,051,769		673,719
Public safety	1,33	5,812			310,732
Sanitation				1,	749,328
Health	39 <sup>,</sup>	1,203			538
Recreation and culture	384	4,774			283,799
Social services	11	1,104			
Airport					766,355
Water and sewer					12,918
Total Current	5,019	9,448	1,051,769	4,	,291,487
Debt Service:					
Bond principal				1,	935,000
Bond interest and other charges					636,248
Note principal					27,209
Note interest					10,665
TOTAL EXPENDITURES	5,019	9,448	1,051,769	6,	900,609

Exhibit B

## CITY OF STUTTGART, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2021

	General		Street		-	other Funds in the Aggregate
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$	267,250	\$	58,731	\$	2,176,024
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Sales tax transferred to hospital Proceeds from refunding and improvement bond issues Payment to refunding bond escrow agent Premium on bond issues		(155,000)		155,000		73,583 (73,583) (1,984,355) 40,395,000 (12,240,000) 1,436,892
TOTAL OTHER FINANCING SOURCES (USES)		(155,000)		155,000		27,607,537
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES		112,250		213,731		29,783,561
FUND BALANCES - JANUARY 1		684,206		433,640		4,167,259
FUND BALANCES - DECEMBER 31	\$	796,456	\$	647,371	\$	33,950,820

The accompanying notes are an integral part of these financial statements.

## CITY OF STUTTGART, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - GENERAL AND STREET FUNDS - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2021

	General			Street								
		Budget		Actual	I	Variance Favorable Infavorable)		Budget		Actual	Fa	ariance avorable avorable)
REVENUES		Daagot		710100				Duugot				41014210)
State aid	\$	178,825	\$	157,406	\$	(21,419)	\$	784,705	\$	784,710	\$	5
Federal aid		977,795		119,734		(858,061)						
Property taxes		471,370		540,649		69,279		220,950		253,503		32,553
Franchise fees		681,315		678,397		(2,918)						
Sales taxes		2,606,970		2,655,594		48,624						
Fines, forfeitures, and costs		357,745		283,356		(74,389)						
Interest		340		380		40						
Local permits and fees		307,700		306,135		(1,565)						
Mosquito fees		411,755		410,569		(1,186)						
Net increase/(decrease) in fair value of investments		105 040		322		322		77 000		70.007		(5.040)
Other		165,240		134,156		(31,084)		77,300		72,287		(5,013)
TOTAL REVENUES		6,159,055		5,286,698		(872,357)		1,082,955		1,110,500		27,545
EXPENDITURES												
Current:												
General government		1,022,625		833,453		189,172						
Law enforcement		2,614,165		2,063,102		551,063						
Highways and streets								1,229,750		1,051,769		177,981
Public safety		1,664,005		1,335,812		328,193						
Health		411,755		391,203		20,552						
Recreation and culture		410,470		384,774		25,696						
Social services		17,415		11,104		6,311						
TOTAL EXPENDITURES		6,140,435		5,019,448		1,120,987		1,229,750		1,051,769		177,981
EXCESS OF REVENUES OVER (UNDER)												
EXPENDITURES		18,620		267,250		248,630		(146,795)		58,731		205,526
OTHER FINANCING SOURCES (USES)												
Transfers in		(1== 000)		(1== 000)				155,000		155,000		0
Transfers out		(155,000)		(155,000)		0						
TOTAL OTHER FINANCING SOURCES (USES)		(155,000)		(155,000)		0		155,000		155,000		0
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES		(136,380)		112,250		248,630		8,205		213,731		205,526
FUND BALANCES - JANUARY 1,		10,000		684,206		674,206				433,640		433,640
FUND BALANCES - DECEMBER 31	\$	(126,380)	\$	796,456	\$	922,836	\$	8,205	\$	647,371	\$	639,166

The accompanying notes are an integral part of these financial statements.

Exhibit C

## NOTE 1: Summary of Significant Accounting Policies

## A. Financial Reporting Entity

The City of Stuttgart was incorporated under the laws of the State of Arkansas and operates under an elected Mayor-Council form of government. The reporting entity includes all funds of the City. Under accounting principles generally accepted in the United States of America (GAAP) as established by the *Government Accounting Standards Board*, the following fund of the City would have been included in the reporting entity: Water and Sewer. However, under Arkansas's regulatory basis described below, inclusion of this fund is not required and this fund is not included in this report.

## B. Basis of Presentation - Regulatory

The financial statements are presented in accordance with the regulatory basis of presentation as prescribed or permitted by Ark. Code Ann. § 10-4-412. The law requires that the financial statements be presented on a fund basis with, as a minimum, the general fund and street fund presented separately with all other funds included in the financial statements presented in the aggregate. This law also stipulates that the financial statements consist of a balance sheet; a statement of revenues, expenditures, and changes in fund balances; a comparison of the final adopted budget to the actual expenditures for the general and street funds; notes to financial statements; and a supplemental schedule of capital assets.

The regulatory basis of presentation is not in accordance with generally accepted accounting principles (GAAP). GAAP require that basic financial statements present government-wide and fund financial statements. Additionally, GAAP require the following major concepts: Management's Discussion and Analysis, separate financial statements for fiduciary fund types and other requirements for fiduciary fund types, specific procedures for the identification of major governmental funds, and applicable note disclosures. The regulatory basis of presentation does not require government-wide financial statements or the previously identified concepts.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with related liabilities and residual balances, and changes therein, which are segregated for purposes of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The following types of funds are recognized in the accompanying regulatory basis financial statements.

<u>General Fund</u> - The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

**<u>Street Fund</u>** - The Street Fund (Special Revenue Fund) is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Street Fund accounts for and reports the proceeds of state highway turnback and property taxes that are restricted or committed for maintaining and constructing highways and streets.

<u>Other Funds in the Aggregate</u> - Other Funds in the Aggregate consist of all funds included in the financial statements except for the General and Street Funds. The following types of funds are included in this column as follows:

<u>Special Revenue Funds</u> - Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. See Schedules 1 and 2 for Special Revenue Funds as reported with other funds in the aggregate.

<u>Capital Projects Funds</u> - Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets (other than those financed by Enterprise Funds). See Schedules 1 and 2 for Capital Projects Funds as reported with other funds in the aggregate.

<u>Debt Service Funds</u> - Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. See Schedules 1 and 2 for the Debt Service Fund reported with other funds in the aggregate.

## NOTE 1: Summary of Significant Accounting Policies (Continued)

## B. Basis of Presentation – Regulatory (Continued)

## Other Funds in the Aggregate (Continued)

<u>Enterprise Funds</u> – Enterprise funds are used to report activity that is financed with debt that is secured solely by a pledge of the net revenues from fees and charges of the activity; activity that is legally required to recover its costs through fees or charges; or activity that the government's policy is to establish fees or charges designed to recover the cost of providing services. See Schedules 1 and 2 for the Enterprise Fund reported with other funds in the aggregate.

<u>Custodial Funds</u> - Custodial Funds are used to report resources held by the reporting government in a purely custodial capacity (assets equal liabilities). See Schedule 1 for Custodial Funds as reported with other funds in the aggregate.

## C. Basis of Accounting - Regulatory

The financial statements are prepared on the regulatory basis of accounting as prescribed or permitted by Ark. Code Ann. § 10-4-412. This regulatory basis differs from accounting principles generally accepted in the United States of America. Revenues generally are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current period. However, most state aid received from the State Treasury is by state law revenue of the year in which it was received by the government. Expenditures generally are recorded when a liability is incurred. Liabilities incurred by the government on or before the end of the current period, are considered to be expenditures of the current period. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. As a result of the use of this regulatory basis of accounting, capital assets and long-term debt are not recorded in these financial statements. Pension trust funds are reported in a separate column as a part of supplementary information in order to provide users a better understanding of the entity as a whole.

The regulatory basis of accounting is not in accordance with generally accepted accounting principles (GAAP). GAAP require the following major concepts: Accrual basis of accounting for government-wide financial statements, including depreciation expense, modified accrual basis of accounting for fund financial statements, separate identification of special and extraordinary items, inclusion of capital assets and debt in the financial statements, inclusion of the net pension liability in the financial statements, and applicable note disclosures. The regulatory basis of accounting does not require the previously identified concepts.

## D. Assets, Liabilities, and Fund Balances

## Cash and Cash Equivalents

For the purpose of financial reporting, "cash and cash equivalents" includes all demand, savings, and money market accounts, certificates of deposit, treasury bills, and short-term investments with an original maturity of three months or less.

## **Investments**

Investments are reported at fair value.

#### Settlements Pending

Settlements pending are considered fines, forfeitures, costs that have not been transferred to the appropriate entities.

## NOTE 1: Summary of Significant Accounting Policies (Continued)

## D. Assets, Liabilities, and Fund Balances (Continued)

#### Fund Balance Classifications

- 1. Restricted fund balance amounts that are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
- 2. Committed fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City Council (passage of an ordinance).
- 3. Assigned fund balance amounts that are constrained by the City Council's intent to be used for specific purposes, but are neither restricted nor committed.
- 4. Unassigned fund balance amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the general fund. This classification may also include negative amounts in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

## E. Property Taxes

A lien attaches to the real property in January and on personal property in June of each year. Property taxes are collectible beginning the first business day of March of the subsequent year, but are not considered delinquent until after October 15. Property taxes reflected as revenues on the financial statements include the property tax relief distribution made by the State of Arkansas. The purpose of this distribution is to reimburse the municipality for property tax credits in accordance with Arkansas Code.

## F. Budget Law

State law requires that these procedures be followed in establishing the budgetary data:

- a. Prior to December 1, the Mayor submits to the City Council a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- b. The proposed budget is discussed at a City Council meeting prior to adoption.
- c. Prior to February 1, the budget is legally enacted by ordinance or resolution of the City Council.
- d. Appropriations lapse at the end of each year.
- e. Under certain conditions, the budget may be amended subsequent to the year-end.

The budgeted revenues and expenditures represent the formal operating budget adopted by the City Council, as amended by the Council during the year.

## **Basis of Accounting**

The City prepared an annual budget on the regulatory basis for the General Fund, Street Fund, and the other operating funds.

## NOTE 1: Summary of Significant Accounting Policies (Continued)

## G. Fund Balance Classification Policies and Procedures

The Municipality's highest level of decision-making authority is its City Council. The establishment of amounts classified as committed fund balances and any subsequent modifications to such balances are the result of formal action taken by the City Council through passage of an ordinance. The City Council is authorized to assign amounts to a specific purpose, although a formal policy has not been established.

The Municipality does not have a policy addressing whether it considers restricted or unrestricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted amounts are available. For classification of fund balance amounts, restricted resources are considered spent before unrestricted. The Municipality does not have a policy addressing which resources to use within the unrestricted fund balance when committed, assigned, or unassigned fund balances are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts.

## NOTE 2: Cash Deposits with Financial Institutions

Cash deposits are carried at cost (carrying value). A comparison of the bank balance and carrying value is as follows:

	 Carrying Amount	 Bank Balance
Insured (FDIC) Collateralized: Collateral held by the City's agent, pledging bank	\$ 1,156,377	\$ 1,193,571
or pledging bank's trust department or agent in the City's name Uncollateralized	2,793,673 31,282,164	3,172,277 31,282,164
Total Deposits	\$ 35,232,214	\$ 35,648,012

The above total deposits do not include cash on hand of \$2,976.

Custodial credit risk is risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2021, \$31,282,164 of the City's bank balances were exposed to custodial credit risk. The balances exposed to custodial credit risk were deposited in accounts consisting of U.S. government securities, which are not insured or collateralized.

## NOTE 3: Legal or Contractual Provisions for Deposits and Investments

State law generally requires that municipal funds be deposited in federally insured banks located in the State of Arkansas. The municipal deposits may be in the form of checking accounts, savings accounts, and time deposits. Public funds may be invested in eligible investment securities having a maturity of not longer than 5 years from the date of acquisition unless, as documented at the time of acquisition, the investment is to fund or support a specific purpose and there are no expectations that the investment will be sold before maturity; an Arkansas bank certificate of deposit; an account established by a local government joint investment trust; or an Arkansas financial institution repurchase agreement for eligible investment securities in which the seller agrees to repurchase the investment at a price including interest earned during the holding period as determined by the repurchase agreement.

## NOTE 4: Accounts Receivable

The accounts receivable balance at December 31, 2021, is composed of the following:

Description	Ge	General Fund		eet Fund	Other Funds in the Aggregate		
Federal aid					\$	49,000	
Franchise fees	\$	169,578					
Sales taxes		262,809				525,618	
Fines, forfeitures, and costs		21,717				1,606	
Interest		27					
Local permits and fees		4,320					
Sanitation fees						122,765	
Advertising and promotion taxes						2,552	
Mosquito fees		34,191					
Airport fuel sales						90,622	
Rental income						20,015	
Other		2,352	\$	5,398		533	
Totals	\$	494,994	\$	5,398	\$	812,711	

## NOTE 5: Accounts Payable

The accounts payable balance at December 31, 2021, is composed of the following:

Description	Gei	General Fund		General Fund S		eet Fund	Other Funds ir the Aggregate		
Vendor payables Payroll taxes payable	\$	43,437 19,361	\$	12,366	\$	761,126 217			
Other		131,149				157,122			
Totals	\$	193,947	\$	12,366	\$	918,465			

## NOTE 6: Interfund Balances

Individual fund interfund receivable and payable balances are as follows:

		December	r 31, 20	21
	lr	nterfund	l	nterfund
	Re	ceivables	F	Payables
General Fund	\$	258,391		
Street Fund		2,054		
Other Funds in the Aggregate:				
Special Revenue Funds:				
Airport			\$	261,187
Enterprise Funds:				
Solid Waste		742		
Totals	\$	261,187	\$	261,187

Interfund receivables and payables consist of errors in depositing restricted revenues and interfund loans. These balances were repaid in 2022.

## NOTE 7: Federal Funds Program Compliance

The grants of the U.S. Department of Transportation Federal Aviation Administration, Coronavirus Aid, Relief and Economic Securities (CARES) Act, Coronavirus Emergency Supplemental Funding (CESF) Program and American Rescue Plan Act (ARPA) of 2021 were not audited in accordance with federal program requirements and therefore, any instances of noncompliance with federal grant requirements have not been determined. As of the report date, however, the City has contracted for an audit of these federal funds. Disbursements that are not in accordance with the federal program requirements are subject to reimbursement by the City.

## NOTE 8: Details of Fund Balance Classifications

Fund balance classifications at December 31, 2021, are composed of the following:

	(	General	Street	Other Funds in	
Description		Fund	 Fund	the	e Aggregate
Fund Balances					
Restricted for:					
General government				\$	289,773
Law enforcement					198,474
Highw ays and streets			\$ 78,092		
Public safety					58,742
Health					1,663,075
Recreation and culture					325,097
Capital outlay					29,935,601
Debt service					1,468,783
Total Restricted			 78,092		33,939,545
Committed for: Sanitation Health	\$	455,031			88,076
Total Committed		455,031			88,076
Assigned to:		40,000			
Law enforcement		43,260			
Highw ays and streets			 569,279		
Total Assigned		43,260	 569,279		
Unassigned		298,165			(76,801)
Totals	\$	796,456	\$ 647,371	\$	33,950,820

## NOTE 9: Deficit Fund Balances

The following funds have deficit fund balances as of December 31, 2021:

	D	ecember 31,
		2021
Other Funds in the Aggregate:		
Special Revenue Funds:		
Airport	\$	(76,801)

## NOTE 10: Legal Debt Limit

A. Property Tax Secured Bonded Debt

The City is subject to a constitutional limitation for bonded indebtedness equal to 20% of the total assessed value for tax purposes of real and personal property as determined by the last tax assessment. At December 31, 2021, the legal debt limit for the bonded debt was \$34,242,731. There were no property tax secured bond issues.

B. Short-term Financing Obligations

The City is subject to a constitutional limitation for short-term financing obligations equal to 5% of the assessed value of taxable property within the City as determined by the last tax assessment. At December 31, 2021, the legal debt limit for short-term financing obligations was \$8,867,249. The amount of short-term financing obligations, was \$413,954 leaving a legal debt margin of \$8,453,295.

## NOTE 11: Commitments

Total commitments consist of the following at December 31, 2021:

	De	ecember 31, 2021
Long-term liabilities Construction contract	\$	41,516,636 92,258
Total Commitments	\$	41,608,894

## NOTE 11: Commitments (Continued)

## Long-term liabilities

Long-term liabilities at December 31, 2021, are comprised of the following:

	December 31, 2021
Bonds	
2021 Sales and Use Tax Refunding Bonds Series A, dated December 14, 2021, in the amount of \$10,940,000, due in annual installments of \$275,000 - \$485,000 plus interest through December 1, 2051; interest rate at 0.71 to 2.625%. Payments are to be made from the Sales and Use Tax - Debt Service Fund.	\$ 10,940,000
2021 Sales and Use Tax Improvement Bonds Series B, dated December 14, 2021, in the amount of \$29,455,000, due in annual installments of \$575,000 - \$1,440,000 plus interest through December 1, 2051; interest rate at 2.5 to 5.0%. Payments are to be made from the Sales and Use Tax - Debt Service Fund.	29,455,000
Total Bonds	40,395,000
Direct Borrow ings	
Promissory note, dated January 17, 2017, with John Cain Trust in the amount of \$350,000, for a building addition to the Stuttgart Public Library. Payable in 18 annual installments of \$25,000 and one final payment of \$6,540 through March 2035; interest rate at 3.25%. Payments are to be made from the Library Fund.	265,817
Promissory note, dated July 20, 2021, with BancorpSouth Equipment Finance in the amount of \$159,500 for a garbage truck. Payable in 30 monthly installments of \$2,575 and one final payment of \$89,804 through Febuary 2024; interest rate	
at 2.34% Payments are to be made from the Solid Waste Fund.	148,137
Total Direct Borrow ings	413,954
Arkansas District Judge's Retirement unfunded pension liability balance due to Arkansas Public Employees Retirement System (APERS) determined by actuarial valuation as of December 31, 2004, and amortized over a 30-year period. Payment amounts adjusted annually by APERS. Payments are to be made from	
the Judge & Clerk Retirement Fund.	28,349
Compensated absences consisting of accrued vacation and sick leave adjusted to current salary cost	378,329
Landfill closure and postclosure care costs	301,004
Total Long-term liabilities	\$ 41,516,636

Due to the City's regulatory basis of accounting, these liabilities are not recorded in the financial statements.

## NOTE 11: Commitments (Continued)

The City's outstanding bonds payable of \$40,395,000 contain a provision that in an event of default, the Trustee may, and upon written request of the owners of not less than 10% in principal amount of the bonds then outstanding shall, by proper suit compel the performance of the duties of the officials of the City and officials of the State to take any action or obtain any proper relief in law or equity available under the Constitution and laws of the State.

The City's outstanding notes from direct borrowings of \$413,954 contain a provision that in an event of default, outstanding amounts, at the Lender's sole option, may be declared immediately due and payable, and the Lender may exercise any rights and remedies, including the right to immediate possession of the collateral, available to it under applicable law.

#### Landfill Closure and Postclosure Care Costs

The City of Stuttgart is the owner of permit #0291-S4 to operate a class IV solid waste landfill. State and Federal regulations require a final cover to be placed on the landfill site when it stops accepting waste and the performance of certain maintenance and monitoring functions at the site for two years after the closure. Although closure and postclosure care costs will be paid only near or after the date the landfill stops accepting waste, a portion of these closure and postclosure care costs are being recognized as a commitment each year based on landfill capacity used as of the balance sheet date. The estimated commitment for the landfill closure and postclosure care costs has a balance of \$301,004 as of December 31, 2021, and represents the cumulative amount reported to date based on 69% usage of the landfill. The City will recognize the remaining estimated cost of closure and postclosure care of \$132,099 as the remaining capacity is filled. At the present utilization rate, the landfill site life is estimated to exhaust in 11 years from the balance sheet date.

Estimated costs are based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfill were acquired as of December 31, 2021. However, the actual costs of closure and postclosure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations.

The City is required by Ark. Code Ann. § 8-6-1603 to establish financial assurance for the cost of closure and postclosure care in compliance with state regulations and the solid waste permit. The City has provided financial assurance of \$329,137 in the form of a Letter of Credit Note with BancorpSouth of Stuttgart, Arkansas.

Date of Issue	Date of Final Maturity	Rate of Interest	Amount Authorized and Issued	Debt Outstanding December 31, 2021		 turities to per 31, 2021
Bonds						
12/14/21	12/1/51	0.71 - 2.625%	\$ 10,940,000	\$	10,940,000	\$ 0
12/14/21	12/1/51	2.5 - 5%	29,455,000		29,455,000	0
Total Bonds			40,395,000		40,395,000	0
Direct Borrow	ings					
1/17/17	<u>3/1/35</u>	3.25%	350,000		265.817	84.183
7/20/21	2/29/24	2.34%	159,500		148,137	11,363
Total Direct	Borrow ings		509,500		413,954	 95,546
Total Long	g-Term Debt		\$ 40,904,500	\$	40,808,954	\$ 95,546

## Long-Term Debt Issued and Outstanding

## NOTE 11: Commitments (Continued)

## Changes in Long-Term Debt

	Jan	Balance uary 01, 2021	lssued	Retired	Balance December 31, 2021						
Bonds payable	\$	14,175,000	\$40,395,000	\$14,175,000	* \$	40,395,000					
<u>Direct Borrow ings</u> Notes payable		281,663	159,500	27,209		413,954					
Total Long-Term Debt	\$	14,456,663	\$40,554,500	\$14,202,209	\$	40,808,954					

\* Includes \$12,240,000 early retirement of debt - See Note 12.

#### Debt Service Requirements to Maturity

The City is obligated for the following amounts at December 31, 2021:

Years Ending			Bonds				[	Direct	Borrow ing	s		
December 31,		Principal	 Interest Tot			F	rincipal		nterest	Total		
2022	\$	850,000	\$ 1,113,750	\$	1,963,750	\$	44,089	\$	11,809	\$	55,898	
2023		840,000	1,124,773		1,964,773		45,277		10,622		55,899	
2024		875,000	1,094,113		1,969,113		109,446		7,933		117,379	
2025		905,000	1,060,868		1,965,868		18,008		6,992		25,000	
2026		940,000	1,025,105		1,965,105		18,593		6,407		25,000	
2027 through 2031		5,290,000	4,535,213		9,825,213		102,416		22,584		125,000	
2032 through 2036		6,210,000	3,632,565		9,842,565		76,125		5,415		81,540	
2037 through 2041		7,140,000	2,681,340		9,821,340							
2042 through 2046		8,160,000	1,673,790		9,833,790							
2047 through 2051		9,185,000	 651,557		9,836,557							
Totals	\$ 4	40,395,000	\$ 18,593,074	\$	58,988,074	\$	413,954	\$	71,762	\$	485,716	

## **Construction Contract**

The City was contractually obligated for the following construction contract at December 31, 2021:

Project Name	Completed or Estimated Completion	 act Balance ber 31, 2021
Airport Layout Plan	December 31, 2022	\$ 92,258

## NOTE 12: Debt Refunding

On December 14, 2021, the City issued, at par, \$10,940,000 in sales and use tax refunding revenue bonds with interest rates of 0.71 to 2.625 percent, to advance refund \$12,240,000 of outstanding bonds dated May 5, 2012, with interest rates from 2.0 to 5.0 percent. Bond proceeds of \$10,418,653, and debt service reserves of \$1,814,517, were deposited with an escrow agent to advance refund the bonds and pay related interest and fees. Proceeds of \$266,986 were used to establish a debt service reserve. The remaining proceeds of \$73,583 (net of issuance costs of \$180,778) will be utilized for street capital improvements.

#### NOTE 13: Interfund Transfers

General Fund transferred \$155,000 in excess sales tax to the Street Fund. Within Other Funds in the Aggregate, the Sales and Use Tax – Debt Service Fund transferred \$73,583 to the 2021 Sales and Use Tax – Capital Projects Fund, in accordance with bond terms, for capital improvements.

## NOTE 14: Pledged Revenues

The City pledged future 1% sales and use taxes to repay \$40,395,000 in bonds that were issued in 2021 to provide funding for refunding bonds and street and drainage improvements. Total principal and interest remaining on the bonds are \$40,395,000 and \$18,593,074, respectively, payable through December 1, 2051. For 2021, principal and interest paid were \$1,935,000 and \$612,227, respectively.

The Debt Service Fund received \$2,655,594 in sales taxes in 2021, all of which must be used solely for the retirement of the underlying debt. When the bonds have been fully retired, the one cent sales and use tax shall no longer be levied or collected and any excess proceeds remaining at that time are permitted to be used for any municipal purpose.

## NOTE 15: Stuttgart Library Commission

The Stuttgart Library Commission and the Arkansas County Library (Northern District) Library Board entered into an agreement in May 1975, in accordance with Amendment no. 30 and Section 4 of Amendment no. 38 to the Arkansas Constitution. The agreement states that the Stuttgart Library Commission agrees to make its facilities, books, and employees available for County Library purposes to all residents of the Northern District of Arkansas County, Arkansas. The Arkansas County (Northern District) Library Board agrees to pay over all the County Library taxes it receives to the Stuttgart Library Commission agrees and to achieve the maximum possible benefits of the coordination agreements. The Stuttgart Library Commission agrees to keep accurate records of all monies received and all monies expended, and to render an annual accounting to the Arkansas County (Northern District) Library Board and Arkansas County.

#### NOTE 16: Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties and participation in a public entity risk pool. The amount of settlements, if any, has not exceeded the insurance coverage for each of the past three years. There were no significant reductions in insurance coverage in the major categories of risk from coverage in the prior year.

The City participates in the Arkansas Municipal League Program (public entity risk pools) for coverage in the following areas:

Workers' Compensation - This program provides statutory benefits for losses incurred by municipal officials, employees, and volunteer fire fighters while performing work for the municipality. Rates for municipalities participating in this program are revised by class code on an annual basis by the Arkansas Workers' Compensation Commission.

#### Municipal Vehicle Program

- A. Liability This program may pay all sums the municipality legally must pay as damages because of bodily injury, death or property damage to which this agreement applies involving a covered municipal vehicle and for which the municipality is liable. The limit of payment by the program is as follows: \$25,000 because of bodily injury to or death of one person in any one accident; \$50,000 because of bodily injury to or death of two or more persons in any one accident; and \$25,000 because of injury to or destruction of property of others in any one accident. The City shall pay into the program each year a charge established annually by the program administrator for covered municipal vehicles and self-propelled mobile equipment owned or leased by the City.
- B. Physical Damage This program covers motor vehicles and permanently attached equipment which are the property of the participating municipality. Property is valued at the full cost to repair or replace the property after deduction for depreciation. Loss amounts payable will be reduced by the deductible amount of \$1,000 per occurrence. The City agrees to pay into the program each year a service charge established annually by the program administrator for covered property.

## NOTE 16: Risk Management (Continued)

Municipal Property Program - This program covers insurable property and equipment, exclusive of motor vehicles and water vessels, which belong to or are in the care, custody, or control of a participating municipality. Property is valued at the full cost to repair or replace the property after deduction of depreciation or as agreed to by the participating municipality and program. Loss amounts payable will be reduced by the deductible amount of \$5,000, or in the case of flood or earthquake, \$100,000. The municipality agrees to pay into the program each year a service charge established annually by the program administrator for property for which the municipality desires coverage.

Municipal Legal Defense Program - The program shall, at the sole discretion of the program administrators, provide extraordinary legal defense and extraordinary expenses in suits against municipal officials and employees and civil rights suits against the municipal government of a participating municipality and pay extraordinary judgments (for actual damages – not punitive damages) imposed on municipal officials and employees and the municipal government. The program shall never be liable to reimburse the municipal government, municipal officials, and employees because of judgment in any one lawsuit for more than 25% of the program's available funds at time the lawsuit was filed or the judgment becomes final, or \$1 million, whichever is less. The City agrees to pay into the program each year a charge established by the steering committee. Each city also agrees to pay the first \$3,000 of the aggregate cost for all expenses on each lawsuit. This cost deposit is not refundable.

The City also participates in the Self-Insured Fidelity Bond Program administered by the Governmental Bonding Board. This program covers actual losses sustained by the participating entity through any fraudulent or dishonest act or acts committed by any of the officials or employees, acting alone or in collusion with others, during the bond period to an amount not exceeding the lesser of \$300,000 or the amount of the bond. Premiums for coverage are determined by the State Risk Manager and approved by the Board. These premiums are paid by the State Treasurer from funds withheld from the Municipal Aid Fund. There is a \$2,500 deductible per occurrence.

## NOTE 17: Local Police and Fire Retirement System (LOPFI) (A Defined Benefit Pension Plan)

## Plan Description

The City contributes to the Local Police and Fire Retirement System (LOPFI), an agent multiple employer retirement system that acts as a common investment and administrative agent for cities and towns in Arkansas. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Local Police and Fire Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for LOPFI. That report may be obtained by writing to Arkansas Local Police and Fire Retirement System. 620 W. 3<sup>rd</sup>, Suite 200, Little Rock, Arkansas 72201, by calling 1-866-859-1745, or on their website <u>www.lopfi-prb.com</u>.

On November 1, 2011, administration of the City of Stuttgart Firemen's Pension and Relief Fund and on January 1, 2010, the City of Stuttgart Policemen's Pension and Relief Fund was transferred to LOPFI. The benefit structure of these plans was not changed.

## Funding Policy

The employee contribution rate depends on the type of service being rendered and whether or not the service is also covered by Social Security. The different employee contribution rates required by state law are:

## NOTE 17: Local Police and Fire Retirement System (LOPFI) (A Defined Benefit Pension Plan) (Continued)

- A. Paid service not covered by Social Security: 8.5% of gross pay
- B. Paid service also covered by Social Security: 2.5% of gross pay
- C. Volunteer fire service: no employee contribution

The City is required to contribute at an actuarially determined rate. The contribution requirements of plan members are established and may be amended by State law. The contribution requirements of the City are established and may be amended by the LOPFI Board of Trustees. The plan is also funded with state insurance tax. The City's contribution to the plan was \$424,981 and the amount of insurance tax paid by the state to the plan for the benefit of the City was \$225,594 for the year ended December 31, 2021.

#### Net Pension Liability

The requirements of Governmental Accounting Standards Board Statement no. 68, under the regulatory basis of accounting, are limited to disclosure of the City's share of the collective net pension liability. The City's proportionate share of the collective net pension liability at December 31, 2021 (actuarial valuation date and measurement date) was \$2,355,040.

## NOTE 18: Arkansas Public Employees Retirement System

## **Plan Description**

The City contributes to the Arkansas Public Employees Retirement System (APERS), a cost-sharing multiple-employer defined benefit pension plan that covers municipal employees whose municipalities have elected coverage under this System. APERS, administered by a Board of Trustees, provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for APERS. That report may be obtained by writing to Arkansas Public Employees Retirement System, 124 W. Capitol, Suite 400, Little Rock, Arkansas 72201, by calling 1-800-682-7377, or on their website www.apers.org.

## **Funding Policy**

APERS has contributory and non-contributory plans. Contributory members are required by State law to contribute 5% of their salary. Each participating employer is required by State law to contribute at a rate established by the Board of Trustees of the system, based on the annual actuarial valuation. The City's contribution to the plan was \$444,588 for the year ended June 30, 2021.

#### Net Pension Liability

The requirements of Governmental Accounting Standards Board Statement no. 68, under the regulatory basis of accounting, are limited to disclosure of the City's share of the collective net pension liability. The City's proportionate share of the collective net pension liability at June 30, 2021 (actuarial valuation date and measurement date) was \$1,117,321.

#### NOTE 19: Mayor's Retirement Benefits

#### Plan Description

Ark. Code Ann. § 24-12-123 establishes retirement benefits for mayors in cities of the first class and death benefits to their spouses at the option of the governing body of the City. Benefits and contribution provisions are established by State law and can be amended only by the Arkansas General Assembly. A retiree is entitled to receive an annual retirement benefit during the remainder of their natural life, payable at the rate of one-half (1/2) of the salary payable to the mayor at the completion of his or her last term as mayor. Retirement benefits are to be paid monthly from the City's General Fund. A mayor may retire: 1.) upon reaching the age of 60 with a minimum of ten years of service or 2.) upon serving 20 years, regardless of age. The City paid former Mayor Marianne Maynard \$20,500 for the year ended December 31, 2021.

#### NOTE 20: Clerk/Treasurer Retirement Benefits

## Plan Description

Ark. Code Ann. § 24-12-121 establishes retirement benefits for clerk/treasurers in cities of the first class and death benefits to their spouses at the option of the governing body of the City. Benefits and contribution provisions are established by State law and can be amended only by the Arkansas General Assembly. A retiree is entitled to receive a monthly retirement benefit during the remainder of their natural life, a sum equal to one-half (1/2) of the monthly salary received during the last preceding year of service. Retirement benefits are to be paid from the City's General Fund. A clerk/treasurer may retire: 1.) upon reaching the age of 60 with a minimum of 10 years of service or 2.) upon serving 20 years, regardless of age. The City paid former Clerk/Treasurer Mitri Greenhill \$21,000 for the year ended December 31, 2021.

## NOTE 21: Corona Virus (COVID-19)

On March 11, 2020, the Governor of Arkansas issued Executive Order 20-03 declaring an emergency and ordered Arkansas Department of Health to take action to prevent the spread of coronavirus disease 2019 (COVID-19). In 2021, the City Received \$44,457 in federal aid from the Coronavirus Aid, Relief and Economic Securities (CARES) Act and \$19,121 from the Coronavirus Emergency Supplemental Funding (CESF) Program. The City was awarded \$1,758,965 in federal aid from the American Rescue Plan Act (ARPA) of 2021, and as of report date, \$1,758,965 of this amount had been received. The extent of the impact of COVID-19 on financial statements for future reporting periods remains uncertain.

## NOTE 22: Energy Service Agreement

The City entered into a 30 year energy service agreement on May 8, 2020, with Scenic Hill Solar to purchase all electricity produced by a solar photovoltaic array facility to be constructed in the city limits of Stuttgart, at an established variable rate. The agreement contains a provision that in an event of default by the city during the first year, an early termination fee of \$5,571,386 may be declared immediately due and the provider may exercise any rights and remedies available to it under applicable law. The early termination fee decreases each year over the term of the agreement. As of the report date, construction has not started.

#### CITY OF STUTTGART, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE -REGULATORY BASIS DECEMBER 31, 2020

	SPECIAL REVENUE FUNDS															
	Distric	t Court Cost		District Court Automation Lil		Library		Fire Equipment and Training (Act 833)		t Judge and Retirement		ertising and romotion	Hos	bital Sales and Use Tax	Gran	ts Projects
ASSETS Cash and cash equivalents Accounts receivable Interfund receivables	\$	107,804 533	\$	84,414 540	\$	332,402 533	\$	58,742	\$	4,650 533	\$	40,388 2,552	\$	2,099,288 262,809	\$	46,833
TOTAL ASSETS	\$	108,337	\$	84,954	\$	332,935	\$	58,742	\$	5,183	\$	42,940	\$	2,362,097	\$	46,833
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Interfund payables Settlements pending Total Liabilities					\$	7,838							\$	699,022		
Fund Balances: Restricted Committed Unassigned	\$	108,337	\$	84,954		325,097	\$	58,742	\$	5,183	\$	42,940		1,663,075	\$	46,833
Total Fund Balances		108,337		84,954		325,097		58,742		5,183		42,940		1,663,075		46,833
TOTAL LIABILITIES AND FUND BALANCES	\$	108,337	\$	84,954	\$	332,935	\$	58,742	\$	5,183	\$	42,940	\$	2,362,097	\$	46,833

Schedule 1

#### CITY OF STUTTGART, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE -REGULATORY BASIS DECEMBER 31, 2020

	S	PECIAL RE\	/ENUE	FUNDS	C	APITAL PRO	JECTS FUNDS	DEBT SERVICE ENTERPRISE FUND FUND			CUSTODIAL FUNDS						
		Airport		merican scue Plan Act	2012 Sales and Use Tax - Capital Projects		2021 Sales and Use Tax - Capital Projects	Sales and Use Tax - Debt Service		Solid Waste		Police Bond and Fine		District Court			Totals
ASSETS																	
Cash and cash equivalents Accounts receivable Interfund receivables	\$	36,810 159,637	\$	200,000	\$	176,431	\$ 29,859,860	\$	1,245,872 262,809	\$	23,525 122,765 742	\$	1,650	\$	31,299	\$	34,349,968 812,711 742
Interfund receivables											742						742
TOTAL ASSETS	\$	196,447	\$	200,000	\$	176,431	\$ 29,859,860	\$	1,508,681	\$	147,032	\$	1,650	\$	31,299	\$	35,163,421
LIABILITIES AND FUND BALANCES Liabilities:																	
Accounts payable	\$	12,061					\$ 100,690	\$	39,898	\$	58,956					\$	918,465
Interfund payables		261,187															261,187
Settlements pending												\$	1,650	\$	31,299		32,949
Total Liabilities		273,248					100,690	_	39,898		58,956		1,650		31,299		1,212,601
Fund Balances:																	
Restricted			\$	200,000	\$	176,431	29,759,170		1,468,783								33,939,545
Committed											88,076						88,076
Unassigned		(76,801)															(76,801)
Total Fund Balances		(76,801)		200,000		176,431	29,759,170		1,468,783		88,076						33,950,820
TOTAL LIABILITIES AND FUND BALANCES	\$	196,447	\$	200,000	\$	176,431	\$ 29,859,860	\$	1,508,681	\$	147,032	\$	1,650	\$	31,299	\$	35,163,421

Schedule 1

#### CITY OF STUTTGART, ARKANSAS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE -REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2020

							 SPECIAL REV	/ENUE FU	NDS								
	District C	vistrict Court Cost				rict Court tomation		Library	uipment and ng (Act 833)		Judge and Retirement	Advertising and Promotion		Hospital Sales and Use Tax		Grants	Projects
REVENUES State aid Federal aid Property taxes Sales taxes Fines, forfeitures, and costs	\$	17,943	\$	9,957	\$	43,156 44,457 218,461	\$ 25,506	\$	6,931			\$	2,655,594	\$	2,550		
Interest Sanitation fees Advertising and promotion taxes Airport fuel sales Rental income Donations	ų	69	Ŷ	48		141 72,366	33	Ŷ	0,001	\$	27,630						
Other				10.005		4,053	 						0.055 504				
TOTAL REVENUES EXPENDITURES		18,012		10,005		382,634	 25,539		6,931		27,630		2,655,594		2,550		
Current: General government Law enforcement Highways and streets Public safety		25,440		3,740			18,916		3,555		25,349				2,321		
Sanitation Health Recreation and culture Airport Water and sewer						282,722											
Total Current		25,440		3,740		282,722	 18,916		3,555		25,349				2,321		
Debt Service: Bond principal Bond interest and other charges Note principal Note interest					_	15,846 9,154											
TOTAL EXPENDITURES		25,440		3,740		307,722	 18,916		3,555		25,349				2,321		
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		(7,428)		6,265		74,912	 6,623		3,376		2,281		2,655,594		229		
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Sales tax transferred to hospital Proceeds from refunding and improvement bond issues Payment to refunding bond escrow agent Premium on bond issues													(1,984,355)				
TOTAL OTHER FINANCING SOURCES (USES)													(1,984,355)				
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	:)	(7,428)		6,265		74,912	6,623		3,376		2,281		671,239		229		
FUND BALANCES - JANUARY 1,		115,765		78,689		250,185	 52,119		1,807		40,659		991,836		46,604		
FUND BALANCES - DECEMBER 31	\$	108,337	\$	84,954	\$	325,097	\$ 58,742	\$	5,183	\$	42,940	\$	1,663,075	\$	46,833		

Schedule 2

#### CITY OF STUTTGART, ARKANSAS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE -REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2020

	SPECIAL REVENUES FUNDS			(	CAPITAL PRO	JECT	S FUNDS	DEE	BT SERVICE FUND		TERPRISE FUND		
		Airport		American Rescue Plan Act		Sales and ax - Capital rojects		021 Sales and e Tax - Capital Projects		s and Use Tax bebt Service	Solid Waste		 Totals
REVENUES State aid Federal aid Property taxes Sales taxes	\$	186,841 102,466	\$	879,488					\$	2,655,594			\$ 258,053 1,026,411 218,461 5,311,188
Fines, forfeitures, and costs Interest Sanitation fees Advertising and promotion taxes Airport fuel sales Rental income Donations Other		210,558 248,946 38,675			\$	49	\$	1		495	\$	92 1,575,288 49,245	34,831 928 1,575,288 27,630 210,558 248,946 72,366 91,973
TOTAL REVENUES		787,486		879,488		49		1		2,656,089		1,624,625	 9,076,633
EXPENDITURES Current: General government Law enforcement Highways and streets Public safety Sanitation Health Recreation and culture Airport Water and sewer Total Current		764,964		2,287 356,274 5,472 291,816 7,715 538 1,077 1,391 12,918 679,488		75,132		487,469		180,778		1,741,613	 102,768 391,330 673,719 310,732 1,749,328 538 283,799 766,355 12,918 4,291,487
Debt Service: Bond principal Bond interest and other charges Note principal Note interest		764,964		679,488		75,132		487,469		1,935,000 636,248		11,363 1,511	 4,291,487 1,935,000 636,248 27,209 10,665
TOTAL EXPENDITURES		764,964		679,488		75,132		487,469		2,752,026		1,754,487	 6,900,609
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES		22,522		200,000		(75,083)		(487,468)		(95,937)		(129,862)	 2,176,024
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Sales tax transferred to hospital								73,583		(73,583)			73,583 (73,583) (1,984,355)
Proceeds from refunding and improvement bond issues Payment to refunding bond escrow agent Premium on bond issues								28,736,163 1,436,892		11,658,837 (12,240,000)			40,395,000 (12,240,000) 1,436,892
TOTAL OTHER FINANCING SOURCES (USES)								30,246,638		(654,746)			 27,607,537
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES		22,522		200,000		(75,083)		29,759,170		(750,683)		(129,862)	 29,783,561
FUND BALANCES - JANUARY 1,		(99,323)			. <u></u>	251,514				2,219,466		217,938	 4,167,259
FUND BALANCES - DECEMBER 31	\$	(76,801)	\$	200,000	\$	176,431	\$	29,759,170	\$	1,468,783	\$	88,076	\$ 33,950,820

# CITY OF STUTTGART, ARKANSAS NOTES TO SCHEDULES 1 AND 2 DECEMBER 31, 2021

The following funds and descriptions represent all funds reported as other funds in the aggregate.

Fund Name	Fund Description
District Court Cost	Ark. Code Ann. § 16-17-126 authorizes district court fees for writs of garnishment and executions to be appropriated for any permissible use in the administration of the district court.
District Court Automation	Ark. Code Ann. § 16-13-704 established fund to receive district court installment fees of 1/2 of \$5 per month on each person to be used for court-related technology.
Library	Ark. Code Ann. § 13-2-501 established fund to receive 100% of library property taxes collected by the County, state aid, interest from investments, and miscellaneous fees collected. Funds to be used solely for library related expenditures.
Fire Equipment and Training (Act 833)	Ark. Code Ann. §§ 14-284-403, 404 requires insurance premium tax funds to be distributed by the county to municipal fire departments for training, purchase and improvement of fire fighting equipment, initial capital construction or improvements of fire departments, insurance for buildings, and utilities costs.
District Judge and Clerk Retirement	Ark. Code Ann. §§ 24-4-751, 24-8-902 established fund to contribute an amount of money that represents the actuarially determined accrued liability to be paid to the Arkansas Public Employees Retirement System. Excess funds will be retained in this fund for the sole purpose of paying the retirement benefits of district judges and clerks.
Advertising and Promotion	Ark. Code Ann. § 26-75-606 and Stuttgart Ordinance no. 1868 (December 6, 2011) established fund to account for the tax levied on gross receipts of rental accommodations such as hotels. The tax shall be used for the advertising and promoting of the city and its environs; construction, maintenance, and operation of a convention center, operation of tourist promotion facilities, and payment of principal and interest in connection with bonds issued.
Hospital Sales and Use Tax	Stuttgart Ordinance no. 1893 (December 17, 2013) established fund to receive sales and use tax monies for payment of hospital expenses.
Grants Projects	Established to receive and disburse funds granted from: U.S. Department of Commerce - Economic Development Administration, U.S. Department of Transportation - Federal Aviation Administration, and Arkansas Aeronautics to be used for airport infrastructure and rehabilitation; U.S. Fish and Wildlife Service in conjunction with the Arkansas Natural Heritage Commission, Arkansas Game and Fish Commission, Audubon Arkansas, and Arkansas Forestry Commission to be used for restoring and expanding prairie grass; and other agencies.

# CITY OF STUTTGART, ARKANSAS NOTES TO SCHEDULES 1 AND 2 DECEMBER 31, 2021

The following funds and descriptions represent all funds reported as other funds in the aggregate.

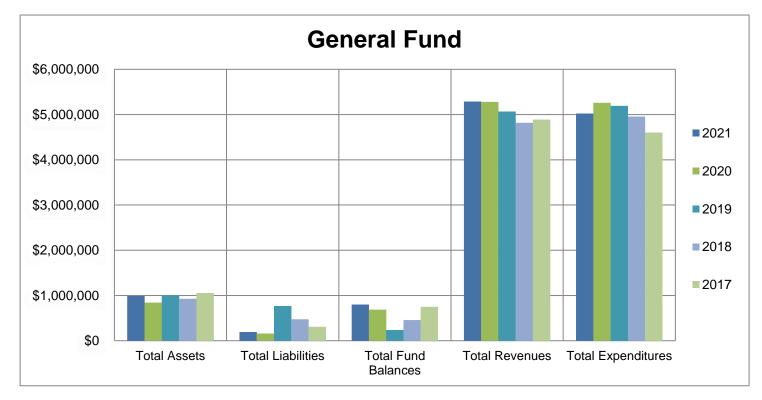
Fund Name	Fund Description
Airport	Ark. Code Ann. § 14-361-116 established fund to receive revenues obtained by a municipality from the ownership, control, or operation of any airport or air navigation facility, including proceeds from the sale of any airport or portion thereof or air navigation facility property. The revenues shall be used solely for airport purposes.
American Rescue Plan Act	Established to receive and disburse Coronavirus State and Local Fiscal Recovery Funds (SLRF), a part of the American Rescue Plan Act (ARPA) of 2021, to support response to and recovery from the COVID-19 public health emergency.
2012 Sales and Use Tax - Capital Projects	Established by Stuttgart Ordinance no. 1870 (April 26, 2012) to receive bond proceeds and accrued interest for the payment of capital equipment items and construction projects.
2021 Sales and Use Tax - Capital Projects	Established by Stuttgart Ordinance no. 1987 (November 2, 2021) to receive bond proceeds and accrued interest for the payment of capital improvements.
Sales and Use Tax - Debt Service	Established by Stuttgart Ordinance no. 1870 (April 26, 2012) and 1987 (November 2, 2021) to receive sales and use tax monies for payment of principal, interest, and fees on the Sales and Use Tax bond series.
Solid Waste	Established by Stuttgart Ordinance no. 745 (June 7, 1972) to receive fees collected for sanitation related services.
Police Bond and Fine	Ark. Code Ann. § 16-10-204 established account to receive fines, forfeitures, and costs collected by the police department.
District Court	Ark. Code Ann. § 16-10-204 established account to receive fines, forfeitures, and costs collected by the district court.

## CITY OF STUTTGART, ARKANSAS OTHER INFORMATION SCHEDULE OF CAPITAL ASSETS DECEMBER 31, 2021 (Unaudited)

	De	ecember 31, 2021
Land Buildings Equipment	\$	2,620,731 10,118,085 8,149,720
Total	\$	20,888,536

## CITY OF STUTTGART, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - GENERAL FUND - REGULATORY BASIS DECEMBER 31, 2021 (Unaudited)

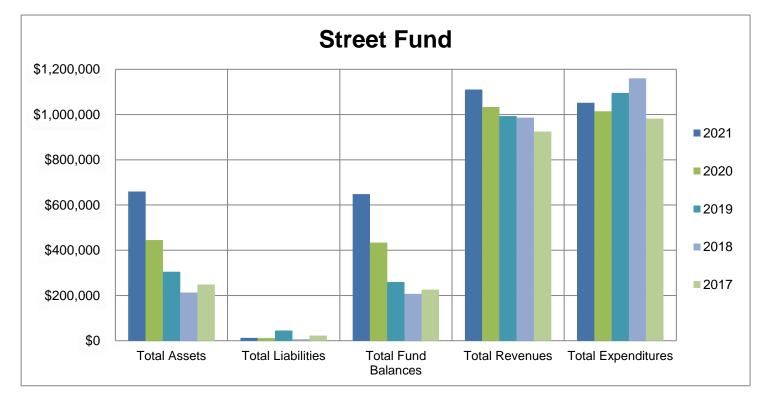
General	2021		2020		2019		2018		2017	
Total Assets	\$ 9	990,403	\$	840,765	\$	1,001,462	\$	925,838	\$	1,053,964
Total Liabilities	1	93,947		156,559		765,526		470,876		306,798
Total Fund Balances	7	796,456		684,206		235,936		454,962		747,166
Total Revenues	5,2	286,698		5,279,120		5,066,525		4,815,625		4,887,438
Total Expenditures	5,0	)19,448		5,257,055		5,192,352		4,952,829		4,598,208
Total Other Financing Sources/Uses	(1	55,000)		(155,000)		(93,199)		(155,000)		(155,000)



Schedule 4-1

## CITY OF STUTTGART, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - STREET FUND - REGULATORY BASIS DECEMBER 31, 2021 (Unaudited)

Street	2021		2020		 2019		2018		2017	
Total Assets	\$	659,737	\$	444,703	\$ 304,567	\$	212,825	\$	247,839	
Total Liabilities		12,366		11,063	45,289		5,939		22,463	
Total Fund Balances		647,371		433,640	259,278		206,886		225,376	
Total Revenues		1,110,500		1,033,229	992,882		986,104		924,721	
Total Expenditures		1,051,769		1,013,867	1,095,490		1,159,594		981,394	
Total Other Financing Sources/Uses		155,000		155,000	155,000		155,000		155,000	
Total Revenues Total Expenditures		647,371 1,110,500 1,051,769		433,640 1,033,229 1,013,867	259,278 992,882 1,095,490		206,886 986,104 1,159,594		225,376 924,721 981,394	



Schedule 4-2

## CITY OF STUTTGART, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS DECEMBER 31, 2021 (Unaudited)

Other Funds in the Aggregate	 2021 202		2020	2019		2018		2017	
Total Assets	\$ 35,163,421	\$	5,083,841	\$	5,537,379	\$	6,014,905	\$	6,558,361
Total Liabilities	1,212,601		916,582		937,057		857,772		799,177
Total Fund Balances	33,950,820		4,167,259		4,600,322		5,157,133		5,759,184
Total Revenues	9,076,633		8,295,067		8,208,707		8,601,305		7,553,441
Total Expenditures	6,900,609		5,697,444		6,734,348		6,868,485		5,371,775
Total Other Financing Sources/Uses	27,607,537		(2,449,481)		(2,031,170)		(2,334,871)		(2,244,535)

