

City of Forrest City, Arkansas

Regulatory Basis Financial Statements and Other Reports

December 31, 2022

LEGISLATIVE JOINT AUDITING COMMITTEE



CITY OF FORREST CITY, ARKANSAS
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Sen. David Wallace
Senate Chair
Sen. John Payton
Senate Vice Chair



Rep. Jimmy Gazaway
House Chair
Rep. Richard Womack
House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF
Legislative Auditor

LEGISLATIVE JOINT AUDITING COMMITTEE **ARKANSAS LEGISLATIVE AUDIT**

Independent Auditor's Report

City of Forrest City, Arkansas Officials and Council Members
Legislative Joint Auditing Committee

Report on the Audit of the Financial Statements

Opinions

We have audited the regulatory basis financial statements of the City of Forrest City, Arkansas (City), which are comprised of the Balance Sheet – Regulatory Basis for the general fund, street fund, and other funds in the aggregate as of December 31, 2022, and the related Statements of Revenues, Expenses, and Changes in Fund Balances and Budget and Actual – General and Street Funds – Regulatory Basis for the year then ended, and the related notes to the financial statements.

Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the accompanying regulatory basis financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of the general fund, street fund, and other funds in the aggregate of the City of Forrest City, Arkansas as of December 31, 2022; the regulatory basis revenues, expenditures, and changes in net position; and the budgetary comparisons for the general fund and street fund for the year then ended, in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412 described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the accompanying regulatory basis financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the general fund, street fund, and other funds in the aggregate of the City of Forrest City, Arkansas, as of December 31, 2022, or the revenues, expenditures, and changes in net position and, where applicable, cash flows thereof for the year then ended.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Regulatory Basis Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the City on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements permitted by the State of Arkansas.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Emphases of Matter

As discussed in Note 1 to the financial statements, in 2022 the City adopted new accounting guidance, Governmental Accounting Standards Board Statement No. 87, Leases. Our opinions are not modified with respect to this matter.

As discussed in Note 1 to the financial statements, the City would have included another fund under accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board. However, under the regulatory basis, this fund is not required to be included as part of the reporting entity. Our opinions are not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412, as described in Note 1, to meet the requirements permitted by the State of Arkansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material misstatements of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the regulatory basis financial statements as a whole. The accompanying supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the regulatory basis financial statements. The information has been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the regulatory basis financial statements or to the regulatory basis financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information listed in the table of contents is fairly stated in all material respects, in relation to the regulatory basis financial statements as a whole on the basis of accounting described in Note 1.

Other Information

Management is responsible for the other information included in the report. The other information is comprised of the schedules listed in the table of contents but does not include the regulatory basis financial statements, supplemental information, and our auditor's reports thereon. Our opinions on the regulatory basis financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the regulatory basis financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2023, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of the testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

ARKANSAS LEGISLATIVE AUDIT



Roger A. Norman, JD, CPA, CFE, CFF
Legislative Auditor

Little Rock, Arkansas
June 21, 2023
LOM103622

Arkansas

Sen. David Wallace
Senate Chair
Sen. John Payton
Senate Vice Chair



Rep. Jimmy Gazaway
House Chair
Rep. Richard Womack
House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF
Legislative Auditor

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Independent Auditor's Report

City of Forrest City, Arkansas Officials and Council Members
Legislative Joint Auditing Committee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the general fund, street fund, and other funds in the aggregate of City of Forrest City, Arkansas (City), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's regulatory basis financial statements, and have issued our report thereon dated June 21, 2023. We issued an adverse opinion because the financial statements are prepared by the City on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material. However, with respect to the regulatory basis of accounting described in Note 1, our opinions on the general fund, street fund, and other funds in the aggregate were unmodified.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulation, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We also reported to management of the City in a separate letter dated June 21, 2023.

Purpose of This Report

The purpose of this report is solely to described the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record, and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT

A handwritten signature in black ink, appearing to read "Timothy R. Jones".

Timothy R. Jones, CPA, CFF
Deputy Legislative Auditor

Little Rock, Arkansas
June 21, 2023

Arkansas

Sen. David Wallace
Senate Chair
Sen. John Payton
Senate Vice Chair



Rep. Jimmy Gazaway
House Chair
Rep. Richard Womack
House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF
Legislative Auditor

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

MANAGEMENT LETTER

City of Forrest City, Arkansas Officials and Council Members
Legislative Joint Auditing Committee

The commentary contained in this letter relates to the following officials who held office during 2022:

Mayor: Cedric Williams
Clerk/Treasurer: Derene Cochran
District Court Clerk: Toni Martinez
Police Chief: Deon Lee (retired July 31, 2022)
Ronald Broussard (appointed August 1, 2022)

We would like to communicate the following items that came to our attention during this audit. The purpose of such comments is to provide constructive feedback and guidance, in an effort to assist management in maintaining a satisfactory level of compliance with the state constitution, laws and regulations, and to improve internal control. These matters were discussed previously with City officials during the course of our audit fieldwork and at the exit conference.

MAYOR and CLERK/TREASURER

1. Eleven unauthorized withdrawals, totaling \$62,305, were made from the City's bank account between February and March 2022. The bank discovered the unauthorized withdrawals and returned \$33,655 and \$11,500 to the City's account on March 17 and March 25, 2022, respectively. The City did not dispute these unauthorized transactions within the bank's two-day dispute period; therefore, the City was unable to recover the remaining \$17,150. Additionally, on February 16, 2023, the City paid the bank \$5,750 as settlement for unrecovered fraudulent charges incurred by the bank.
2. Due to a bank error, on February 24, 2022, four employees were paid twice, resulting in salary overpayments totaling \$1,575. City personnel discovered the overpayments upon reconciliation of the affected bank accounts but were unable to recover funds from the bank. Additionally, the bank was unable to collect the duplicate payments due to insufficient funds in the employees' accounts. Although the City has sought reimbursement from the employees, no funds had been recovered as of April 27, 2023.

CLERK/TREASURER

1. The City paid credit card charges totaling \$6,433 with no supporting documentation or indication of a business purpose, in noncompliance with Ark. Code Ann. § 14-59-105; therefore, the validity of these disbursements could not be determined. In addition, the City paid charges totaling \$695 that had inadequate supporting documentation.
2. While testing compensated absences the following issues were noted:
 - Leave accrual rates did not always coincide to the City's policy manual.
 - Beginning and ending carry over rates were not consistent with the City's policy manual.
 - Leave used per the compensated absences report did not always correlate with time used in the City's payroll records.
 - Eight employees had negative ending vacation or sick balances. Due to inconsistencies in the items previously noted, we were unable to determine if employees were allowed to take leave prior to earning this time. A similar finding was noted in the previous engagement.
3. Bank accounts were not reconciled accurately or promptly after the end of each month for the General and Sanitation Funds. Additionally, bank reconciliations did not always indicate approval by an individual other than the preparer, in noncompliance with Ark. Code Ann. § 14-59-108.

This letter is intended solely for the information and use of the Legislative Joint Auditing Committee, the City Council (or local governing body) and City management, and other parties as required by Arkansas Code and is not intended to be and should not be used by anyone other than these specified parties. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record, and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT

A handwritten signature in dark ink, appearing to read "Timothy R. Jones", written in a cursive style.

Timothy R. Jones, CPA, CFF
Deputy Legislative Auditor

Little Rock, Arkansas
June 21, 2023

CITY OF FORREST CITY, ARKANSAS
BALANCE SHEET - REGULATORY BASIS
DECEMBER 31, 2022

Exhibit A

	General	Street	Other Funds in the Aggregate
ASSETS			
Cash and cash equivalents	\$ 2,993,724	\$ 1,492,730	\$ 20,217,838
Accounts receivable	725,278	20,532	487,697
Interfund receivables	953,626	1,368	26,407
	<u>4,672,628</u>	<u>1,514,630</u>	<u>20,731,942</u>
TOTAL ASSETS	<u>\$ 4,672,628</u>	<u>\$ 1,514,630</u>	<u>\$ 20,731,942</u>
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accounts payable	\$ 225,245	\$ 225,916	\$ 343,203
Interfund payables	25,496	2,279	953,626
Settlements pending			176,991
Total Liabilities	<u>250,741</u>	<u>228,195</u>	<u>1,473,820</u>
Fund Balances:			
Restricted	224,599	1,286,435	17,724,654
Assigned	257,954		1,533,468
Unassigned	3,939,334		
Total Fund Balances	<u>4,421,887</u>	<u>1,286,435</u>	<u>19,258,122</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 4,672,628</u>	<u>\$ 1,514,630</u>	<u>\$ 20,731,942</u>

The accompanying notes are an integral part of these financial statements.

CITY OF FORREST CITY, ARKANSAS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
REGULATORY BASIS
FOR THE YEAR ENDED DECEMBER 31, 2022

Exhibit B

	General	Street	Other Funds in the Aggregate
REVENUES			
State aid	\$ 689,897	\$ 1,123,671	\$ 90,136
Federal aid	72,862		1,431,611
Property taxes	358,943	47,422	248,466
Franchise fees	824,128		
Sales taxes	5,060,204		3,514,965
Fines, forfeitures, and costs	309,195		8,738
Interest	13,298	2,665	182,000
Local permits and fees	281,933		11,274
Sanitation fees			403,094
Advertising and promotion taxes			601,473
Rentals	62,750		
Donations	7,750		
Other	477,512	1,875	7,437
TOTAL REVENUES	8,158,472	1,175,633	6,499,194
EXPENDITURES			
Current:			
General government	1,849,760		950
Law enforcement	1,626,040		2,668,100
Highways and streets	12,258	1,777,534	276,769
Public safety	1,603,681		763,442
Sanitation	35,020		2,847,655
Health	308,943		
Recreation and culture	1,601,288		395,554
Social services	30,004		
Advertising and promotion			509,261
Total Current	7,066,994	1,777,534	7,461,731
Debt Service:			
Bond principal			790,000
Bond interest and other charges			523,923
TOTAL EXPENDITURES	7,066,994	1,777,534	8,775,654

CITY OF FORREST CITY, ARKANSAS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
REGULATORY BASIS
FOR THE YEAR ENDED DECEMBER 31, 2022

Exhibit B

	General	Street	Other Funds in the Aggregate
	<u> </u>	<u> </u>	<u> </u>
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$ 1,091,478	\$ (601,901)	\$ (2,276,460)
	<u> </u>	<u> </u>	<u> </u>
OTHER FINANCING SOURCES (USES)			
Transfers in	202,416		465,878
Transfers out	(465,878)		(202,416)
Contribution to water department	(32,849)		(36,600)
	<u> </u>		<u> </u>
TOTAL OTHER FINANCING SOURCES (USES)	(296,311)		226,862
	<u> </u>		<u> </u>
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	795,167	(601,901)	(2,049,598)
	<u> </u>	<u> </u>	<u> </u>
FUND BALANCES - JANUARY 1	3,626,720	1,888,336	21,307,720
	<u> </u>	<u> </u>	<u> </u>
FUND BALANCES - DECEMBER 31	\$ 4,421,887	\$ 1,286,435	\$ 19,258,122
	<u> </u>	<u> </u>	<u> </u>

The accompanying notes are an integral part of these financial statements.

CITY OF FORREST CITY, ARKANSAS
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
BUDGET AND ACTUAL - GENERAL AND STREET FUNDS - REGULATORY BASIS
FOR THE YEAR ENDED DECEMBER 31, 2022

Exhibit C

	General			Street		
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
REVENUES						
State aid	\$ 547,851	\$ 689,897	\$ 142,046	\$ 1,123,671	\$ 1,123,671	\$ 0
Federal aid	141,492	72,862	(68,630)			
Property taxes	269,410	358,943	89,533	30,829	47,422	16,593
Franchise fees	876,751	824,128	(52,623)			
Sales taxes	5,073,015	5,060,204	(12,811)			
Fines, forfeitures, and costs	283,718	309,195	25,477			
Interest	18,945	13,298	(5,647)	2,664	2,665	1
Local permits and fees	295,894	281,933	(13,961)			
Rentals	66,500	62,750	(3,750)			
Donations	7,750	7,750	0			
Other	609,155	477,512	(131,643)	1,875	1,875	0
TOTAL REVENUES	8,190,481	8,158,472	(32,009)	1,159,039	1,175,633	16,594
EXPENDITURES						
Current:						
General government	1,935,031	1,849,760	85,271			
Law enforcement	3,053,568	1,626,040	1,427,528			
Highways and streets		12,258	(12,258)	1,813,224	1,777,534	35,690
Public safety	1,610,050	1,603,681	6,369			
Sanitation		35,020	(35,020)			
Health	306,800	308,943	(2,143)			
Recreation and culture	1,670,295	1,601,288	69,007			
Social services	7,165	30,004	(22,839)			
TOTAL EXPENDITURES	8,582,909	7,066,994	1,515,915	1,813,224	1,777,534	35,690
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(392,428)	1,091,478	1,483,906	(654,185)	(601,901)	52,284
OTHER FINANCING SOURCES (USES)						
Transfers in		202,416	202,416			
Transfers out		(465,878)	(465,878)			
Contribution to water department		(32,849)	(32,849)			
TOTAL OTHER FINANCING SOURCES (USES)		(296,311)	(296,311)			
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(392,428)	795,167	1,187,595	(654,185)	(601,901)	52,284
FUND BALANCES - JANUARY 1	3,069,196	3,626,720	557,524	1,938,173	1,888,336	(49,837)
FUND BALANCES - DECEMBER 31	\$ 2,676,768	\$ 4,421,887	\$ 1,745,119	\$ 1,283,988	\$ 1,286,435	\$ 2,447

The accompanying notes are an integral part of these financial statements.

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 1: Summary of Significant Accounting Policies

A. Financial Reporting Entity

The City of Forrest City was incorporated under the laws of the State of Arkansas and operates under an elected Mayor-Council form of government. The reporting entity includes all funds of the City. Under accounting principles generally accepted in the United States of America (GAAP) as established by the *Government Accounting Standards Board*, the following fund of the City would have been included in the reporting entity: Water and Sewer Utility Fund. However, under Arkansas's regulatory basis described below, inclusion of this fund is not required and this fund is not included in this report.

B. Basis of Presentation – Regulatory

The financial statements are presented in accordance with the regulatory basis of presentation as prescribed or permitted by Ark. Code Ann. § 10-4-412. The law requires that the financial statements be presented on a fund basis with, as a minimum, the general fund and street fund presented separately with all other funds included in the financial statements presented in the aggregate. This law also stipulates that the financial statements consist of a balance sheet; a statement of revenues, expenditures, and changes in fund balances; a comparison of the final adopted budget to the actual expenditures for the general and street funds; notes to financial statements; and a supplemental schedule of capital assets.

The regulatory basis of presentation is not in accordance with generally accepted accounting principles (GAAP). GAAP require that basic financial statements present government-wide and fund financial statements. Additionally, GAAP require the following major concepts: Management's Discussion and Analysis, separate financial statements for fiduciary fund types and other requirements for fiduciary fund types, specific procedures for the identification of major governmental funds, and applicable note disclosures. The regulatory basis of presentation does not require government-wide financial statements or the previously identified concepts.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with related liabilities and residual balances, and changes therein, which are segregated for purposes of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The following types of funds are recognized in the accompanying regulatory basis financial statements.

General Fund - The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

Street Fund - The Street Fund (Special Revenue Fund) is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Street Fund accounts for and reports the proceeds of state highway turnback and property taxes that are restricted or committed for maintaining and constructing highways and streets.

Other Funds in the Aggregate - Other Funds in the Aggregate consist of all funds included in the financial statements except for the General and Street Funds. The following types of funds are included in this column as follows:

Special Revenue Funds - Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. See Schedules 1 and 2 for Special Revenue Funds as reported with other funds in the aggregate.

Capital Projects Funds - Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets. See Schedules 1 and 2 for Capital Projects Funds as reported with other funds in the aggregate.

Debt Service Funds - Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. See Schedules 1 and 2 for the Debt Service Fund as reported with other funds in the aggregate.

Custodial Funds - Custodial Funds are used to report resources held by the reporting government in a purely custodial capacity (assets equal liabilities). See Schedule 1 for Custodial Funds as reported with other funds in the aggregate.

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 1: Summary of Significant Accounting Policies (Continued)

C. Basis of Accounting - Regulatory

The financial statements are prepared on the regulatory basis of accounting as prescribed or permitted by Ark. Code Ann. § 10-4-412. This regulatory basis differs from accounting principles generally accepted in the United States of America. Revenues generally are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current period. However, most state aid received from the State Treasury is by state law revenue of the year in which it was received by the government. Expenditures generally are recorded when a liability is incurred. Liabilities incurred by the government on or before the end of the current period that are paid within 60 days of the end of the current period, are considered to be expenditures of the current period. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. As a result of the use of this regulatory basis of accounting, capital assets and long-term debt are not recorded in these financial statements. Pension trust funds are reported in a separate column as a part of supplementary information in order to provide users a better understanding of the entity as a whole.

The regulatory basis of accounting is not in accordance with generally accepted accounting principles (GAAP). GAAP require the following major concepts: Accrual basis of accounting for government-wide financial statements, including depreciation expense, modified accrual basis of accounting for fund financial statements, separate identification of special and extraordinary items, inclusion of capital assets and debt in the financial statements, inclusion of the net pension liability in the financial statements, and applicable note disclosures. The regulatory basis of accounting does not require the previously identified concepts.

In 2022, the City implemented Governmental Accounting Standards Board Statement No. 87, Leases. The significant/material effect on the Regulatory Basis of Accounting in the current period is that certain items included in debt service in the previous period are included in the expenditure/function code of the applicable opinion unit.

D. Assets, Liabilities, and Fund Balances

Cash and Cash Equivalents

For the purpose of financial reporting, "cash and cash equivalents" includes all demand, savings, and money market accounts, certificates of deposit, and federal treasury obligations.

Settlements Pending

Settlements pending are considered fines, forfeitures, costs that have not been transferred to the appropriate entities.

Fund Balance Classifications

1. Restricted fund balance - amounts that are restricted when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
2. Assigned fund balance - amounts that are constrained by the City Council's intent to be used for specific purposes, but are neither restricted nor committed.
3. Unassigned fund balance – amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the general fund. This classification may also include negative amounts in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

E. Property Taxes

A lien attaches to the real property in January and on personal property in June of each year. Property taxes are collectible beginning the first business day of March of the subsequent year, but are not considered delinquent until after October 15. Property taxes reflected as revenues on the financial statements include the property tax relief distribution made by the State of Arkansas. The purpose of this distribution is to reimburse the municipality for property tax credits in accordance with Arkansas Code.

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 1: Summary of Significant Accounting Policies (Continued)

F. Budget Law

State law requires that these procedures be followed in establishing the budgetary data:

- a. Prior to December 1, the Mayor submits to the City Council a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them.
- b. The proposed budget is discussed at a City Council meeting prior to adoption.
- c. Prior to February 1, the budget is legally enacted by ordinance or resolution of the City Council.
- d. Appropriations lapse at the end of each year.
- e. Under certain conditions, the budget may be amended subsequent to the year-end.

The budgeted revenues and expenditures represent the formal operating budget adopted by the City Council, as amended by the Council during the year.

Basis of Accounting

The City prepared an annual budget on the regulatory basis for the General Fund, Street Fund, and the other operating funds.

G. Fund Balance Classification Policies and Procedures

The Municipality's highest level of decision-making authority is its City Council. The establishment of amounts classified as committed fund balances and any subsequent modifications to such balances are the result of formal action taken by the City Council through passage of an ordinance. The City Council is authorized to assign amounts to a specific purpose, although a formal policy has not been established.

The Municipality does not have a policy addressing whether it considers restricted or unrestricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted amounts are available. For classification of fund balance amounts, restricted resources are considered spent before unrestricted. The Municipality does not have a policy addressing which resources to use within the unrestricted fund balance when committed, assigned, or unassigned fund balances are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts.

There were no committed fund balances at year-end.

NOTE 2: Cash Deposits with Financial Institutions

Cash deposits are carried at cost (carrying value). A comparison of the bank balance and carrying value is as follows:

	Carrying Amount	Bank Balance
Insured (FDIC)	\$ 1,544,264	\$ 1,550,440
Collateralized:		
Collateral held by the City's agent, pledging bank or pledging bank's trust department or agent in the City's name	6,888,936	7,152,542
Uncollateralized	16,269,912	16,269,912
Total Deposits	<u>\$ 24,703,112</u>	<u>\$ 24,972,894</u>

The above total deposits do not include cash on hand of \$1,180.

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 2: Cash Deposits with Financial Institutions (Continued)

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk. As of December 31, 2022, \$16,269,912 of the City's bank balances were exposed to custodial credit risk. The balances exposed to custodial credit risk were deposited in money market accounts consisting of federated treasury obligations, which are not insured or collateralized.

NOTE 3: Legal or Contractual Provisions for Deposits and Investments

State law generally requires that municipal funds be deposited in federally insured banks located in the State of Arkansas. The municipal deposits may be in the form of checking accounts, savings accounts, and time deposits. Public funds may be invested in eligible investment securities having a maturity of not longer than 5 years from the date of acquisition unless, as documented at the time of acquisition, the investment is to fund or support a specific purpose and there are no expectations that the investment will be sold before maturity; an Arkansas bank certificate of deposit; an account established by a local government joint investment trust; or an Arkansas financial institution repurchase agreement for eligible investment securities in which the seller agrees to repurchase the investment at a price including interest earned during the holding period as determined by the repurchase agreement.

NOTE 4: Accounts Receivable

The accounts receivable balance at December 31, 2022, is composed of the following:

Description	General Fund	Street Fund	Other Funds in the Aggregate
Property taxes	\$ 127,473	\$ 20,532	\$ 109,980
Franchise fees	55,267		
Sales taxes	410,708		285,809
Fines, forfeitures, and costs	37,537		793
Sanitation fees			33,540
Advertising and promotion taxes			57,575
Other	94,293		
Totals	<u>\$ 725,278</u>	<u>\$ 20,532</u>	<u>\$ 487,697</u>

NOTE 5: Accounts Payable

The accounts payable balance at December 31, 2022, is composed of the following:

Description	General Fund	Street Fund	Other Funds in the Aggregate
Vendor payables	\$ 143,320	\$ 214,357	\$ 307,292
Payroll taxes payable	81,925	11,559	35,911
Totals	<u>\$ 225,245</u>	<u>\$ 225,916</u>	<u>\$ 343,203</u>

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 6: Interfund Balances

Individual fund interfund receivable and payable balances are as follows:

	December 31, 2022	
	Interfund Receivables	Interfund Payables
General Fund	\$ 953,626	\$ 25,496
Street Fund	1,368	2,279
Other Funds in the Aggregate:		
Special Revenue Funds:		
Library	2,279	
Local Police and Fire Retirement	24,128	
American Rescue Plan Act		953,626
	<u>981,401</u>	<u>981,401</u>
Totals	<u>\$ 981,401</u>	<u>\$ 981,401</u>

Interfund receivables and payables consist of General Fund expenditures to be reimbursed by the American Rescue Plan Fund and errors in depositing restricted revenues. These balances are expected to be repaid in 2023.

NOTE 7: Federal Funds Program Compliance

The federal grants for 2022 and 2021 of the City have not yet received a compliance audit in accordance with federal program requirements and therefore, any instances of noncompliance with federal grant requirements have not been determined. However, a federal compliance audit is currently being conducted for 2021 and an engagement letter signed for 2022. Disbursements that are not in accordance with the federal program requirements are subject to reimbursement by the City.

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 8: Details of Fund Balance Classifications

Fund balance classifications at December 31, 2022, are composed of the following:

Description	General Fund	Street Fund	Other Funds in the Aggregate
Fund Balances:			
Restricted for:			
Law enforcement	\$ 98,983		
Highways and streets		\$ 1,286,435	
Public safety	48,000		\$ 61,307
Recreation and culture	52,616		357,675
Advertising and promotion	25,000		968,571
Pension benefits			87,604
Capital outlay			15,285,114
Debt service			964,383
Total Restricted	<u>224,599</u>	<u>1,286,435</u>	<u>17,724,654</u>
Assigned to:			
Law enforcement	105,427		
Public safety	90,658		
Sanitation			1,521,481
Police and fire retirement cost			11,987
Capital outlay	<u>61,869</u>		
Total Assigned	<u>257,954</u>		<u>1,533,468</u>
Unassigned	<u>3,939,334</u>		
Totals	<u>\$ 4,421,887</u>	<u>\$ 1,286,435</u>	<u>\$ 19,258,122</u>

NOTE 9: Legal Debt Limit

A. Property Tax Secured Bonded Debt

The City is subject to a constitutional limitation for bonded indebtedness equal to 20% of the total assessed value for tax purposes of real and personal property as determined by the last tax assessment. At December 31, 2022, the legal debt limit for the bonded debt was \$18,699,999. There were no property tax secured bond issues.

B. Short-term Financing Obligations

The City is subject to a constitutional limitation for short-term financing obligations equal to 5% of the assessed value of taxable property within the City as determined by the last tax assessment. At December 31, 2022, the legal debt limit for short-term financing obligations was \$5,234,763. There were no short-term financing obligations.

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 10: Commitments

Total commitments consist of the following at December 31, 2022:

	December 31, 2022
Long-term liabilities	\$ 16,326,210
Fine Arts Center contract	650,000
Construction contract	494,291
	<hr/>
Total Commitments	\$ 17,470,501

Long-term liabilities

Long-term liabilities at December 31, 2022, are comprised of the following:

	December 31, 2022
<u>Bonds</u>	
City of Forrest City, Arkansas, Sales and Use Tax Bonds, Series 2021 dated May 1, 2021, in the amount of \$16,580,000 due in semi-annual installments of \$150,000 - \$940,000 through November 1, 2044; interest of 1.55% - 3.00%. Payments are to be made from the Sales and Use Tax Bond Debt Service Fund, Series 2021.	\$ 15,790,000
Compensated absences consisting of accrued vacation and sick leave adjusted to current salary cost.	536,210
	<hr/>
Total Long-term liabilities	\$ 16,326,210

Due to the City's regulatory basis of accounting, these liabilities are not recorded in the financial statements.

The City's outstanding bonds payable of \$15,790,000 contain a provision that in an event of default, the Trustee may, and upon written request of the owners of not less than 10% in principal amount of the bonds then outstanding shall, by proper suit compel the performance of the duties of the officials of the City and officials of the State to take any action or obtain any proper relief in law or equity available under the Constitution and laws of the State.

Long-Term Debt Issued and Outstanding

Date of Issue	Date of Final Maturity	Rate of Interest	Amount Authorized and Issued	Debt Outstanding December 31, 2022	Maturities to December 31, 2022
<u>Bonds</u>					
5/1/21	11/1/44	1.55-3.00%	\$ 16,580,000	\$ 15,790,000	\$ 790,000

Changes in Long-Term Debt

	Balance January 01, 2022	Issued	Retired	Balance December 31, 2022
Bonds payable	\$ 16,580,000	\$ 0	\$ 790,000	\$ 15,790,000

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 10: Commitments (Continued)

Debt Service Requirements to Maturity

The City is obligated for the following amounts at December 31, 2022:

Years Ending December 31,	Bonds		
	Principal	Interest	Total
2023	\$ 905,000	\$ 388,759	\$ 1,293,759
2024	565,000	369,730	934,730
2025	580,000	352,780	932,780
2026	605,000	335,380	940,380
2027	620,000	317,230	937,230
2028 through 2032	3,355,000	1,297,250	4,652,250
2033 through 2037	3,080,000	762,050	3,842,050
2038 through 2042	2,520,000	376,700	2,896,700
2043 through 2044	3,560,000	110,360	3,670,360
Totals	<u>\$ 15,790,000</u>	<u>\$ 4,310,239</u>	<u>\$ 20,100,239</u>

Fine Arts Center Contract

The City entered into a contract with East Arkansas Community College to partially fund the construction of the Fine Arts Center, productions, events, general operations, and expense, and other uses. Terms of the contract are monthly installments of \$12,500 beginning May 2017 through April 2027. The funds are to be paid from the Advertising and Promotion Funds. The City is obligated to pay the following amounts for the next five years:

Year	December 31, 2022
2023	\$ 150,000
2024	150,000
2025	150,000
2026	150,000
2027	50,000
Total	<u>\$ 650,000</u>

Construction Contract

The City was contractually obligated for the following construction contract at December 31, 2022:

Project Name	Estimated Completion Date	Contract Balance December 31, 2022
I-40 and North Washington - Interchange Lighting Improvements	October 2023	<u>\$ 494,291</u>

NOTE 11: Interfund Transfers

The General Fund transferred \$465,878 to Other Funds in the Aggregate (Local Police and Fire Retirement) to supplement operations. Other Funds in the Aggregate, Solid Waste Fund transferred 202,416 to the General Fund for excess sales tax collected.

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 12: Pledged Revenues

The City pledged future 0.625% sales and use taxes to repay \$16,580,000 in bonds that were issued in 2021 to provide funding for various capital improvement projects. Total principal and interest remaining on the bonds are \$15,790,000 and \$4,310,239, respectively, payable through November 1, 2044. For 2022, principal and interest paid were \$790,000 and \$515,761, respectively.

The Debt Service Fund received \$1,545,239 in sales taxes in 2022. Any sales taxes collected in excess of debt service payments on these bonds is permitted to be used for the early retirement of bonds until they are repaid.

NOTE 13: Jointly Governed Organization: Delta Regional Airport Authority

Cross and St. Francis Counties, including the Cities of Wynne and Forrest City, entered into an agreement on February 11, 2003, to establish the Delta Regional Airport Authority (DRAA). The DRAA is governed by eight board members. Three commissioners were appointed by the Mayor of each of the Cities and one commissioner was appointed by the Judge of each of the Counties. For year ended December 31, 2022, the City did not receive any funds relating to the DRAA. Any accounts handled directly by the DRAA are not included.

NOTE 14: Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties and participation in a public entity risk pool. The amount of settlements, if any, has not exceeded the insurance coverage for each of the past three years. There were no significant reductions in insurance coverage in the major categories of risk from coverage in the prior year.

The City participates in the Arkansas Municipal League Program (public entity risk pools) for coverage in the following areas:

Workers' Compensation - This program provides statutory benefits for losses incurred by municipal officials, employees, and volunteer fire fighters while performing work for the municipality. Rates for municipalities participating in this program are revised by class code on an annual basis by the Arkansas Workers' Compensation Commission.

Municipal Vehicle Program

- A. Liability - This program may pay all sums the municipality legally must pay as damages because of bodily injury, death or property damage to which this agreement applies involving a covered municipal vehicle and for which the municipality is liable. The limit of payment by the program is as follows: \$25,000 because of bodily injury to or death of one person in any one accident; \$50,000 because of bodily injury to or death of two or more persons in any one accident; and \$25,000 because of injury to or destruction of property of others in any one accident. The City shall pay into the program each year a charge established annually by the program administrator for covered municipal vehicles and self-propelled mobile equipment owned or leased by the City.
- B. Physical Damage - This program covers motor vehicles and permanently attached equipment which are the property of the participating municipality. Property is valued at the full cost to repair or replace the property after deduction for depreciation. Loss amounts payable will be reduced by the deductible amount of \$1,000 per occurrence. The City agrees to pay into the program each year a service charge established annually by the program administrator for covered property.

Municipal Property Program - This program covers insurable property and equipment, exclusive of motor vehicles and water vessels, which belong to or are in the care, custody, or control of a participating municipality. Property is valued at the full cost to repair or replace the property after deduction of depreciation or as agreed to by the participating municipality and program. Loss amounts payable will be reduced by the deductible amount of \$5,000, or in the case of flood or earthquake, \$100,000. The municipality agrees to pay into the program each year a service charge established annually by the program administrator for property for which the municipality desires coverage.

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 14: Risk Management (Continued)

Municipal Legal Defense Program - The program shall, at the sole discretion of the program administrators, provide extraordinary legal defense and extraordinary expenses in suits against municipal officials and employees and civil rights suits against the municipal government of a participating municipality and pay extraordinary judgments (for actual damages – not punitive damages) imposed on municipal officials and employees and the municipal government. The program shall never be liable to reimburse the municipal government, municipal officials, and employees because of judgment in any one lawsuit for more than 25% of the program's available funds at time the lawsuit was filed or the judgment becomes final, or \$1 million, whichever is less. The City agrees to pay into the program each year a charge established by the steering committee. Each city also agrees to pay the first \$3,000 of the aggregate cost for all expenses on each lawsuit. This cost deposit is not refundable.

The City also participates in the Self-Insured Fidelity Bond Program administered by the Governmental Bonding Board. This program covers actual losses sustained by the participating entity through any fraudulent or dishonest act or acts committed by any of the officials or employees, acting alone or in collusion with others, during the bond period to an amount not exceeding the lesser of \$300,000 or the amount of the bond. Premiums for coverage are determined by the State Risk Manager and approved by the Board. These premiums are paid by the State Treasurer from funds withheld from the Municipal Aid Fund. There is a \$2,500 deductible per occurrence.

**NOTE 15: Local Police and Fire Retirement System (LOPFI)
(A Defined Benefit Pension Plan)**

Plan Description

The City contributes to the Local Police and Fire Retirement System (LOPFI), an agent multiple employer retirement system that acts as a common investment and administrative agent for cities and towns in Arkansas. The plan provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Local Police and Fire Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for LOPFI. That report may be obtained by writing to Arkansas Local Police and Fire Retirement System, 620 W. 3rd, Suite 200, Little Rock, Arkansas 72201, by calling 1-866-859-1745, or on their website www.lopfi-prb.com.

On December 1, 2010, and September 1, 1992, administration of the City of Forrest City Firemen's Pension and Relief Fund and the City of Forrest City Policemen's Pension and Relief Fund was transferred to LOPFI. The benefit structure of these plans was not changed.

Funding Policy

The employee contribution rate depends on the type of service being rendered and whether or not the service is also covered by Social Security. The different employee contribution rates required by state law are:

- A. Paid service not covered by Social Security: 8.5% of gross pay
- B. Paid service also covered by Social Security: 2.5% of gross pay
- C. Volunteer fire service: no employee contribution

The City is required to contribute at an actuarially determined rate. The contribution requirements of plan members are established and may be amended by State law. The contribution requirements of the City are established and may be amended by the LOPFI Board of Trustees. The plan is also funded with state insurance tax. The City's contribution to the plan was \$534,314 and the amount of insurance tax paid by the state to the plan for the benefit of the City was \$297,795 for the year ended December 31, 2022.

Net Pension Liability

The requirements of Governmental Accounting Standards Board Statement no. 68, under the regulatory basis of accounting, are limited to disclosure of the City's share of the collective net pension liability. The City's proportionate share of the collective net pension liability at December 31, 2022, (actuarial valuation date and measurement date) was \$6,506,369.

CITY OF FORREST CITY, ARKANSAS
NOTES TO FINANCIAL STATEMENTS
DECEMBER 31, 2022

NOTE 16: Arkansas Public Employees Retirement System

Plan Description

The City contributes to the Arkansas Public Employees Retirement System (APERS), a cost-sharing multiple-employer defined benefit pension plan that covers municipal employees whose municipalities have elected coverage under this System. APERS, administered by a Board of Trustees, provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for APERS. That report may be obtained by writing to Arkansas Public Employees Retirement System, 124 W. Capitol, Suite 400, Little Rock, Arkansas 72201, by calling 1-800-682-7377, or on their website www.apers.org.

Funding Policy

APERS has contributory and non-contributory plans. Contributory members are required by State law to contribute 5% of their salary. Beginning July 1, 2022, the contribution rates shall be increased in increments of .25% per fiscal year, not to exceed 7%. The contributory rate was increased to 5.25% as of July 1, 2022. Each participating employer is required by State law to contribute at a rate established by the Board of Trustees of the system, based on the annual actuarial valuation. The City's contribution to the plan was \$523,600 for the year ended June 30, 2022.

Net Pension Liability

The requirements of Governmental Accounting Standards Board Statement no. 68, under the regulatory basis of accounting, are limited to disclosure of the City's share of the collective net pension liability. The City's proportionate share of the collective net pension liability at June 30, 2022, (actuarial valuation date and measurement date) was \$4,408,767.

NOTE 17: Mayor's Retirement Benefits

Plan Description

Ark. Code Ann. § 24-12-123 establishes retirement benefits for mayors in cities of the first class and death benefits to their spouses at the option of the governing body of the City. Benefits and contribution provisions are established by State law and can be amended only by the Arkansas General Assembly. A retiree is entitled to receive an annual retirement benefit during the remainder of their natural life, payable at the rate of one-half (1/2) of the salary payable to the mayor at the completion of his or her last term as mayor. Retirement benefits are to be paid monthly from the City's General Fund. A mayor may retire: 1.) upon reaching the age of 60 with a minimum of ten years of service or 2.) upon serving 20 years, regardless of age. The City paid former Mayor Larry Bryant \$37,284 for the year ended December 31, 2022.

NOTE 18: Corona Virus (COVID-19)

On March 11, 2020, the Governor of Arkansas issued Executive Order 20-03 declaring an emergency and ordered Arkansas Department of Health to take action to prevent the spread of coronavirus disease 2019 (COVID-19). In 2021, the City was awarded \$2,883,486 in federal aid from the American Rescue Plan Act of 2021, and as of the report date, \$2,883,486 of this amount has been received. The extent of the impact of COVID-19 on financial statements for future reporting periods remains uncertain.

NOTE 19: Subsequent Events

On May 16, 2023, the City entered into a contract with Sprinturf for \$319,610 to manufacture and install turf at the baseball and softball fields.

CITY OF FORREST CITY, ARKANSAS
 COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE -
 REGULATORY BASIS
 DECEMBER 31, 2022

Schedule 1

	SPECIAL REVENUE FUNDS						
	Solid Waste	Library	Fire Equipment and Training	Local Police and Fire Retirement	Municipal Judge's and Clerk's Retirement	Advertising and Promotion	American Rescue Plan Act
ASSETS							
Cash and cash equivalents	\$ 1,414,244	\$ 282,341	\$ 61,307	\$ 60,499	\$ 87,340	\$ 911,578	\$ 953,626
Accounts receivable	194,450	77,393		33,116	264	57,575	
Interfund receivables		2,279		24,128			
TOTAL ASSETS	<u>\$ 1,608,694</u>	<u>\$ 362,013</u>	<u>\$ 61,307</u>	<u>\$ 117,743</u>	<u>\$ 87,604</u>	<u>\$ 969,153</u>	<u>\$ 953,626</u>
LIABILITIES AND FUND BALANCES							
Liabilities:							
Accounts payable	\$ 87,213	\$ 4,338		\$ 105,756		\$ 582	
Interfund payables							\$ 953,626
Settlements pending							
Total Liabilities	<u>87,213</u>	<u>4,338</u>		<u>105,756</u>		<u>582</u>	<u>953,626</u>
Fund Balances:							
Restricted		357,675	\$ 61,307		\$ 87,604	968,571	
Assigned	1,521,481			11,987			
Total Fund Balances	<u>1,521,481</u>	<u>357,675</u>	<u>61,307</u>	<u>11,987</u>	<u>87,604</u>	<u>968,571</u>	
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 1,608,694</u>	<u>\$ 362,013</u>	<u>\$ 61,307</u>	<u>\$ 117,743</u>	<u>\$ 87,604</u>	<u>\$ 969,153</u>	<u>\$ 953,626</u>

CITY OF FORREST CITY, ARKANSAS
COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE -
REGULATORY BASIS
DECEMBER 31, 2022

Schedule 1

	CAPITAL PROJECTS FUNDS		DEBT SERVICE FUND	CUSTODIAL FUNDS		
	Sales and Use Tax Bond Capital Projects, 2014 Series	Sales and Use Tax Bond Capital Projects, 2021 Series	Sales and Use Tax Bond Debt Service, 2021 Series	District Court	Administration of Justice	Totals
ASSETS						
Cash and cash equivalents	\$ 233,211	\$ 15,197,217	\$ 839,484	\$ 155,606	\$ 21,385	\$ 20,217,838
Accounts receivable			124,899			487,697
Interfund receivables						26,407
TOTAL ASSETS	<u>\$ 233,211</u>	<u>\$ 15,197,217</u>	<u>\$ 964,383</u>	<u>\$ 155,606</u>	<u>\$ 21,385</u>	<u>\$ 20,731,942</u>
LIABILITIES AND FUND BALANCES						
Liabilities:						
Accounts payable		\$ 145,314				\$ 343,203
Interfund payables						953,626
Settlements pending				\$ 155,606	\$ 21,385	176,991
Total Liabilities		<u>145,314</u>		<u>155,606</u>	<u>21,385</u>	<u>1,473,820</u>
Fund Balances:						
Restricted	\$ 233,211	15,051,903	\$ 964,383			17,724,654
Assigned						1,533,468
Total Fund Balances	<u>233,211</u>	<u>15,051,903</u>	<u>964,383</u>			<u>19,258,122</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 233,211</u>	<u>\$ 15,197,217</u>	<u>\$ 964,383</u>	<u>\$ 155,606</u>	<u>\$ 21,385</u>	<u>\$ 20,731,942</u>

CITY OF FORREST CITY, ARKANSAS
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE -
REGULATORY BASIS
FOR THE YEAR ENDED DECEMBER 31, 2022

Schedule 2

	SPECIAL REVENUE FUNDS						
	Solid Waste	Library	Fire Equipment and Training	Local Police and Fire Retirement	Municipal Judge's and Clerk's Retirement	Advertising and Promotion	American Rescue Plan Act
REVENUES							
State aid		\$ 40,136	\$ 50,000				
Federal aid							\$ 1,431,611
Property taxes		174,846		\$ 73,620			
Sales taxes	\$ 1,969,726						
Fines, forfeitures, and costs				5,828	\$ 2,910		
Interest	2,370	906	91	262	329	\$ 1,324	5,705
Local permits and fees		11,274					
Sanitation fees	403,094						
Advertising and promotion taxes						601,473	
Other	551	6,886					
TOTAL REVENUES	2,375,741	234,048	50,091	79,710	3,239	602,797	1,437,316
EXPENDITURES							
Current:							
General government							
Law enforcement				293,803	185		1,437,316
Highways and streets							
Public safety			81,087	240,345			
Sanitation	2,847,655						
Recreation and culture		292,520					
Advertising and promotion						509,261	
Total Current	2,847,655	292,520	81,087	534,148	185	509,261	1,437,316
Debt Service:							
Bond principal							
Bond interest and other charges							
TOTAL EXPENDITURES	2,847,655	292,520	81,087	534,148	185	509,261	1,437,316
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(471,914)	(58,472)	(30,996)	(454,438)	3,054	93,536	
OTHER FINANCING SOURCES (USES)							
Transfers in				465,878			
Transfers out	(202,416)						
Contribution to water department							
TOTAL OTHER FINANCING SOURCES (USES)	(202,416)			465,878			
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(674,330)	(58,472)	(30,996)	11,440	3,054	93,536	
FUND BALANCES - JANUARY 1	2,195,811	416,147	92,303	547	84,550	875,035	
FUND BALANCES - DECEMBER 31	\$ 1,521,481	\$ 357,675	\$ 61,307	\$ 11,987	\$ 87,604	\$ 968,571	\$ 0

CITY OF FORREST CITY, ARKANSAS
 COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE -
 REGULATORY BASIS
 FOR THE YEAR ENDED DECEMBER 31, 2022

Schedule 2

	CAPITAL PROJECTS FUNDS		DEBT SERVICE FUND	
	Sales and Use Tax Bond Capital Projects, 2014 Series	Sales and Use Tax Bond Capital Projects, 2021 Series	Sales and Use Tax Bond Debt Service, 2021 Series	Totals
REVENUES				
State aid				\$ 90,136
Federal aid				1,431,611
Property taxes				248,466
Sales taxes			\$ 1,545,239	3,514,965
Fines, forfeitures, and costs				8,738
Interest	\$ 2,410	\$ 159,321	9,282	182,000
Local permits and fees				11,274
Sanitation fees				403,094
Advertising and promotion taxes				601,473
Other				7,437
TOTAL REVENUES	2,410	159,321	1,554,521	6,499,194
EXPENDITURES				
Current:				
General government			950	950
Law enforcement		936,796		2,668,100
Highways and streets	142,211	134,558		276,769
Public safety		442,010		763,442
Sanitation				2,847,655
Recreation and culture		103,034		395,554
Advertising and promotion				509,261
Total Current	142,211	1,616,398	950	7,461,731
Debt Service:				
Bond principal			790,000	790,000
Bond interest and other charges			523,923	523,923
TOTAL EXPENDITURES	142,211	1,616,398	1,314,873	8,775,654
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(139,801)	(1,457,077)	239,648	(2,276,460)
OTHER FINANCING SOURCES (USES)				
Transfers in				465,878
Transfers out				(202,416)
Contribution to water department		(36,600)		(36,600)
TOTAL OTHER FINANCING SOURCES (USES)		(36,600)		226,862
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(139,801)	(1,493,677)	239,648	(2,049,598)
FUND BALANCES - JANUARY 1	373,012	16,545,580	724,735	21,307,720
FUND BALANCES - DECEMBER 31	\$ 233,211	\$ 15,051,903	\$ 964,383	\$ 19,258,122

CITY OF FORREST CITY, ARKANSAS
NOTES TO SCHEDULES 1 AND 2
DECEMBER 31, 2022

The following funds and descriptions represent all funds reported as other funds in the aggregate.

<u>Fund Name</u>	<u>Fund Description</u>
Solid Waste	Established to receive a one percent sales tax approved by voters (October 18, 1994) for the purpose of disposing of solid waste.
Library	Forrest City Ordinance no. 1645 (April 2, 1996), as authorized by Ark. Code Ann. § 13-2-501, established a city library and a library fund to account for all monies received for library purposes.
Fire Equipment and Training	Ark. Code Ann. §§ 14-284-403, 404 requires insurance premium tax funds to be distributed by the county to municipal fire departments for training, purchase and improvement of fire fighting equipment, initial capital construction or improvements of fire departments, insurance for buildings, and utilities costs.
Local Police and Fire Retirement	Ark. Code Ann. § 24-10-409 requires cities receiving revenues from the state derived from taxes levied on foreign and domestic insurers or any other state funds designated for support of fire and police retirement programs to be applied to the employer contribution to support this system.
Municipal Judge's and Clerk's Retirement	Ark. Code Ann. §§ 24-4-751, 24-8-902 established fund to contribute an amount of money that represents the actuarially determined accrued liability to be paid to the Arkansas Public Employees Retirement System. Excess funds will be retained in this fund for the sole purpose of paying the retirement benefits of district judges and clerks.
Advertising and Promotion	Ark. Code Ann. § 26-75-606 established fund to account for the tax levied on gross receipts of hotels, restaurants, etc. The tax shall be used for the advertising and promoting of the city and its environs; construction, maintenance, and operation of a convention center, operation of tourist promotion facilities, and payment of principal and interest in connection with bonds issued. Forrest City Ordinance no. 1150 (May 2, 1990) established fund to collect hotel or motel accommodations, restaurants, cafes, and cafeterias tax to be used for advertising and promoting the City.
American Rescue Plan Act	Established to receive and disburse Coronavirus State and Local Fiscal Recovery Funds (SLRF), a part of the American Rescue Plan Act (ARPA) of 2021, to support response to and recovery from the COVID-19 public health emergency.
Sales and Use Tax Bond Capital Projects, 2014 Series	Forrest City Ordinance no. 1878 (August 20, 2013) authorized the issuance of capital improvement bonds to finance various capital improvements.

CITY OF FORREST CITY, ARKANSAS
NOTES TO SCHEDULES 1 AND 2
DECEMBER 31, 2022

The following funds and descriptions represent all funds reported as other funds in the aggregate.

<u>Fund Name</u>	<u>Fund Description</u>
Sales and Use Tax Bond Capital Projects, 2021 Series	Forrest City Ordinance no. 1944 (July 22, 2021) authorized the issuance of capital improvement bonds to finance various capital improvements.
Sales and Use Tax Bond Debt Service, 2014 Series	Forrest City Ordinance no. 1883 (January 21, 2014) as approved by voters authorized the issuance of sales and use tax bonds. This fund was established in order to facilitate the retirement of the related debt.
Sales and Use Tax Bond Debt Service, 2021 Series	Forrest City Ordinance no. 1944 (July 22, 2021) as approved by voters authorized the issuance of sales and use tax bonds. This fund was established in order to facilitate the retirement of the related debt.
District Court	Ark. Code Ann. § 16-10-204 established account to receive fines, forfeitures, and costs collected by the district court.
Administration of Justice	Ark. Code Ann. § 16-10-308 established fund to receive the city's share of uniform court costs and filing fees levied by state law to be used to defray a part of the expenses of the administration of justice in the city.

CITY OF FORREST CITY, ARKANSAS
OTHER INFORMATION
SCHEDULE OF CAPITAL ASSETS
DECEMBER 31, 2022
(Unaudited)

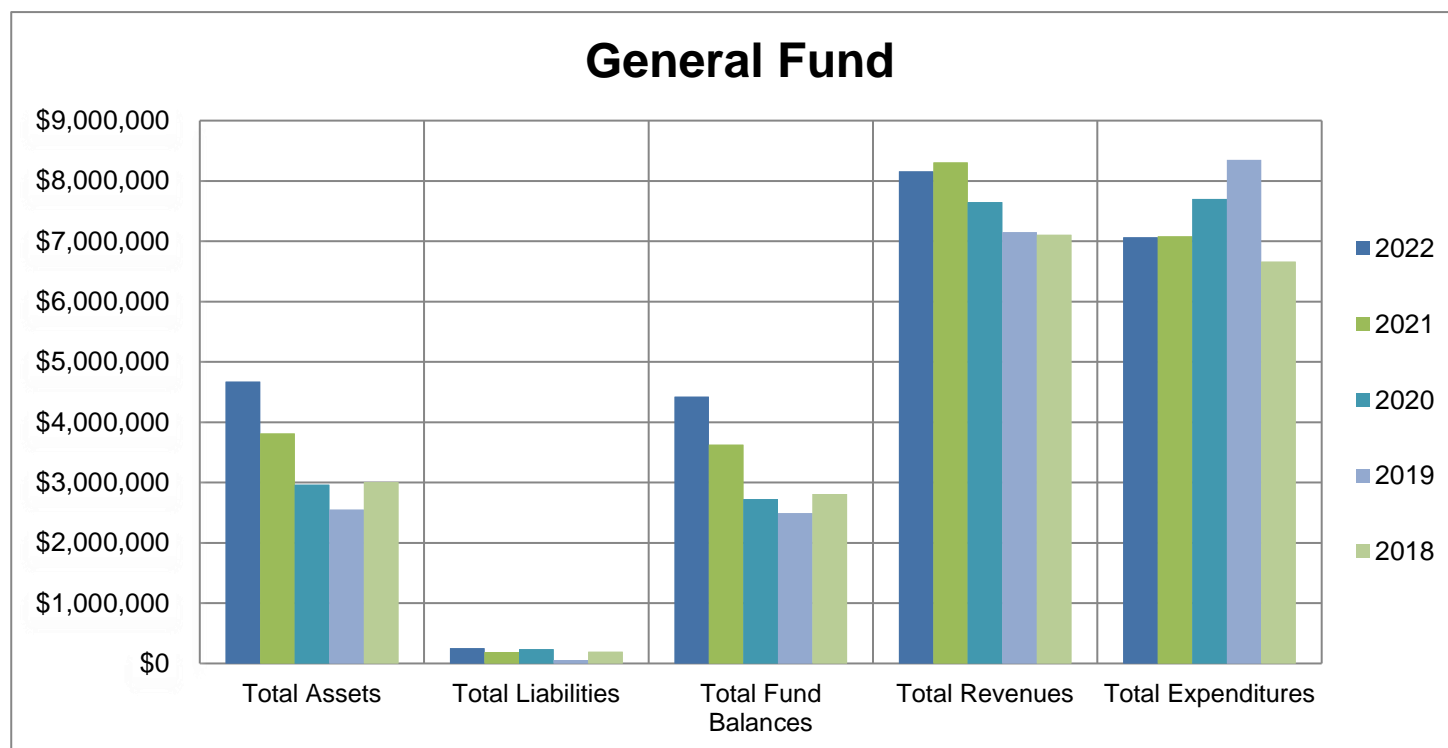
Schedule 3

	December 31, 2022
Land	\$ 966,069
Buildings	12,763,418
Equipment	<u>8,643,150</u>
Total	<u><u>\$ 22,372,637</u></u>

CITY OF FORREST CITY, ARKANSAS
SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - GENERAL FUND - REGULATORY BASIS
DECEMBER 31, 2022
(Unaudited)

Schedule 4-1

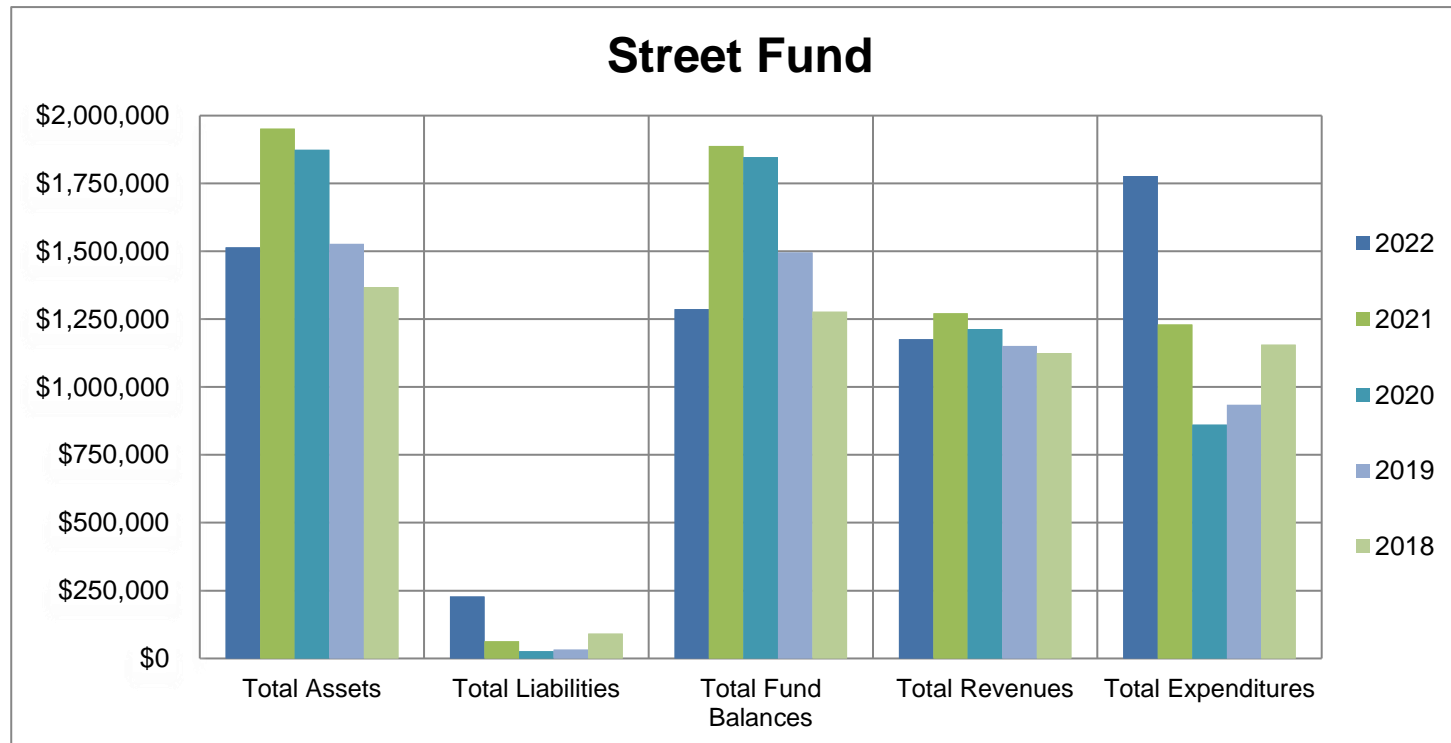
<u>General</u>	2022	2021	2020	2019	2018
Total Assets	\$ 4,672,628	\$ 3,813,034	\$ 2,961,271	\$ 2,550,665	\$ 3,003,504
Total Liabilities	250,741	186,314	237,113	58,155	195,065
Total Fund Balances	4,421,887	3,626,720	2,724,158	2,492,510	2,808,439
Total Revenues	8,158,472	8,305,651	7,648,583	7,151,223	7,105,336
Total Expenditures	7,066,994	7,079,103	7,703,276	8,345,706	6,663,294
Total Other Financing Sources/Uses	(296,311)	(323,986)	286,341	878,554	(363,000)



CITY OF FORREST CITY, ARKANSAS
SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - STREET FUND - REGULATORY BASIS
DECEMBER 31, 2022
(Unaudited)

Schedule 4-2

Street	2022	2021	2020	2019	2018
Total Assets	\$ 1,514,630	\$ 1,951,440	\$ 1,873,810	\$ 1,527,132	\$ 1,368,350
Total Liabilities	228,195	63,104	26,578	31,945	91,260
Total Fund Balances	1,286,435	1,888,336	1,847,232	1,495,187	1,277,090
Total Revenues	1,175,633	1,271,264	1,213,788	1,151,913	1,125,911
Total Expenditures	1,777,534	1,230,160	861,743	933,816	1,156,351
Total Other Financing Sources/Uses					



CITY OF FORREST CITY, ARKANSAS
SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS
DECEMBER 31, 2022
(Unaudited)

Schedule 4-3

Other Funds in the Aggregate	2022	2021	2020	2019	2018
Total Assets	\$ 20,731,942	\$ 22,273,055	\$ 5,261,799	\$ 5,389,244	\$ 8,080,310
Total Liabilities	1,473,820	965,335	319,276	272,332	253,870
Total Fund Balances	19,258,122	21,307,720	4,942,523	5,116,912	7,826,440
Total Revenues	6,499,194	5,168,680	4,199,024	4,241,866	4,405,579
Total Expenditures	8,775,654	6,292,578	4,087,072	6,051,680	6,093,024
Total Other Financing Sources/Uses	226,862	17,489,095	(286,341)	(891,054)	363,000

