Madison County, Arkansas

Regulatory Basis Financial Statements and Other Reports

December 31, 2023



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Sen. David Wallace Senate Chair Sen. John Payton Senate Vice Chair



Rep. Jimmy Gazaway House Chair Rep. Richard Womack House Vice Chair

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

Independent Auditor's Report

Madison County, Arkansas Officials and Quorum Court Members Legislative Joint Auditing Committee

Report on the Audit of the Financial Statements

Opinions

We have audited the regulatory basis financial statements of Madison County, Arkansas (County), which are comprised of the Balance Sheet – Regulatory Basis for the general fund, road fund, and other funds in the aggregate as of December 31, 2023, and the related Statement of Revenues, Expenditures, and Changes in Fund Balances – Regulatory Basis; and the Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General and Road Funds – Regulatory Basis for the year then ended, and the related notes to the financial statements.

Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the accompanying regulatory basis financial statements referred to above present fairly, in all material respects, the regulatory basis financial position of the general fund, road fund, and other funds in the aggregate of Madison County, Arkansas, as of December 31, 2023; the regulatory basis revenues, expenditures, and changes in fund balance; and the budgetary comparisons for the general fund and road fund for the year then ended, in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412 described in Note 1.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the accompanying regulatory basis financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the general fund, road fund, and other funds in the aggregate of Madison County, Arkansas, as of December 31, 2023, or the revenues, expenditures, and changes in fund balance and, where applicable, cash flows thereof for the year then ended.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the financial statements are prepared by the County on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements permitted by the State of Arkansas.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-412, as described in Note 1, to meet the requirements permitted by the State of Arkansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risk of material misstatements of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the regulatory basis financial statements as a whole. The accompanying supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the regulatory basis financial statements. The information has been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the regulatory basis financial statements or to the regulatory basis financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information listed in the table of contents is fairly stated in all material respects, in relation to the regulatory basis financial statements as a whole on the basis of accounting described in Note 1.

Other Information

Management is responsible for the other information included in the report. The other information is comprised of the schedules listed in the table of contents but does not include the regulatory basis financial statements, supplemental information, and our auditor's reports thereon. Our opinions on the regulatory basis financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the regulatory basis financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 3, 2024, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of the testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. The report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

ARKANSAS LEGISLATIVE AUDIT

Kevin William White, CPA, JD Legislative Auditor

Little Rock, Arkansas September 3, 2024

LOCO04423



Sen. David Wallace
Senate Chair
Sen. John Payton
Senate Vice Chair



Rep. Jimmy Gazaway House Chair Rep. Richard Womack House Vice Chair

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditor's Report

Madison County, Arkansas Officials and Quorum Court Members Legislative Joint Auditing Committee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the regulatory basis financial statements of the general fund, road fund, and other funds in the aggregate of Madison County, Arkansas (County), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's regulatory basis financial statements, and have issued our report thereon dated September 3, 2024. We issued an adverse opinion because the financial statements are prepared by the County on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-412, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material. However, with respect to the regulatory basis of accounting described in Note 1, our opinions on the general fund, road fund, and other funds in the aggregate were unmodified.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulation, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We also reported to management of the County in a separate letter dated September 3, 2024.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record, and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT Joseph D. Orcher

Joseph D. Archer, CPA Deputy Legislative Auditor

Little Rock, Arkansas September 3, 2024



Sen. David Wallace Senate Chair Sen. John Payton Senate Vice Chair



Rep. Jimmy Gazaway House Chair Rep. Richard Womack House Vice Chair

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

MANAGEMENT LETTER

Madison County, Arkansas Officials and Quorum Court Members Legislative Joint Auditing Committee

The commentary contained in this letter relates to the following officials who held office during 2023:

County Judge: Larry Garrett Treasurer: Carmen Watkins Sheriff: Ronnie Boyd Tax Collector: Chera Glenn County Clerk: Austin Boatright Circuit Clerk: Tiffany McDaniel Assessor: Christal Ogden

County Librarian: Angela Porterfield

We would like to communicate the following items that came to our attention during this audit. The purpose of such comments is to provide constructive feedback and guidance, in an effort to assist management in maintaining a satisfactory level of compliance with the state constitution, laws and regulations, and to improve internal control. These matters were discussed previously with County officials during the course of our audit fieldwork and at the exit conference.

Other Issues

An unauthorized withdrawal of \$17,431 was made from the County's bank account on November 21, 2023. Entity personnel discovered the unauthorized withdrawal upon review of the affected bank account, and the funds were recovered by the bank.

County Judge

The Quorum Court minutes did not document the review of the findings and recommendations of the prior audit report and any actions taken by the Quorum Court, as required by Ark. Code Ann. § 10-4-418.

Competitive bids were not solicited or waived for the purchase of an ambulance costing \$246,390, in noncompliance with Ark. Code Ann. §§ 14-22-101 – 14-22-115.

This letter is intended solely for the information and use of the Legislative Joint Auditing Committee, the Quorum Court and County management, and other parties as required by Arkansas Code and is not intended to be and should not be used by anyone other than these specified parties. However, pursuant to Ark. Code Ann. § 10-4-417, all reports presented to the Legislative Joint Auditing Committee are matters of public record, and distribution is not limited.

ARKANSAS LEGISLATIVE AUDIT

Joseph D. archer

Joseph D. Archer, CPA
Deputy Legislative Auditor

Little Rock, Arkansas September 3, 2024

MADISON COUNTY, ARKANSAS BALANCE SHEET - REGULATORY BASIS DECEMBER 31, 2023

		General		Road		Other Funds in the Aggregate
ASSETS	c	4 0 40 000	Φ.	4 245 502	æ	04 000 040
Cash and cash equivalents Accounts receivable	\$	1,948,298 82,125	\$	1,345,503 7,347	\$	21,280,949 113,128
Interfund receivables		02,123		20,991		5,450
monuna receivables				20,001		0,400
TOTAL ASSETS	\$	2,030,423	\$	1,373,841	\$	21,399,527
LIABILITIES AND FUND BALANCES						
Liabilities:						
Accounts payable	\$	106,373	\$	173,215	\$	592,531
Interfund payables		26,441				
Settlements pending		286,678				582,806
Total Liabilities		419,492		173,215		1,175,337
Fund Balances:						
Restricted				1,200,626		17,781,470
Committed						2,344,792
Assigned		156,800				97,928
Unassigned		1,454,131				
Total Fund Balances		1,610,931		1,200,626		20,224,190
TOTAL LIABILITIES AND FUND BALANCES	\$	2,030,423	\$	1,373,841	\$	21,399,527

The accompanying notes are an integral part of these financial statements.

Exhibit B

MADISON COUNTY, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

		General	Road	Other Funds in the Aggregate
REVENUES				
State aid	\$	697,674	\$ 2,070,191	\$ 55,225
Federal aid		278,561	23,686	
Property taxes		1,185,216	604,237	230,225
Sales taxes			2,391,674	2,682,528
Fines, forfeitures, and costs		311,647		25,724
Interest		71,169	46,296	242,062
Officers' fees		49,389		139,131
Jail fees		132,745		6,013
Ambulance fees				696,097
Sanitation fees				752,279
911 fees				338,113
Solid waste grant				122,385
Treasurer's commission		141,621		18,443
Collector's commission		153,195		44,347
Taxes apportioned - Assessor's salary and expense		229,803		
Other		215,164	 32,715	116,626
TOTAL REVENUES		3,466,184	5,168,799	5,469,198
Less: Treasurer's commission		44,005	41,851	40,911
NET REVENUES		3,422,179	5,126,948	5,428,287
EXPENDITURES				
Current:				
General government		862,619		996,596
Law enforcement		2,157,489		2,362,264
Highways and streets			4,671,150	210,000
Public safety		345,725		547,109
Sanitation				1,040,360
Health		25,981		2,040,012
Recreation and culture		6,272		299,404
Social services		53,091		•
Total Current	•	3,451,177	4,671,150	7,495,745
Debt Service:				
Financed purchases principal		21,719	389,788	15,844
Financed purchases interest		20,851	 101,321	 1,818
TOTAL EXPENDITURES		3,493,747	 5,162,259	7,513,407

Exhibit B

MADISON COUNTY, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

	 General	 Road	Other Funds in the Aggregate
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$ (71,568)	\$ (35,311)	\$ (2,085,120)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Bond proceeds	 923,500 (1,276,144)	(3,500)	1,276,144 (920,000) 16,380,000
TOTAL OTHER FINANCING SOURCES (USES)	 (352,644)	 (3,500)	16,736,144
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(424,212)	(38,811)	14,651,024
FUND BALANCES - JANUARY 1	 2,035,143	 1,239,437	5,573,166
FUND BALANCES - DECEMBER 31	\$ 1,610,931	\$ 1,200,626	\$ 20,224,190

The accompanying notes are an integral part of these financial statements.

Exhibit C

MADISON COUNTY, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - GENERAL AND ROAD FUNDS - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

		General			Road			
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)		
REVENUES								
State aid	\$ 515,080	\$ 697,674	\$ 182,594	\$ 1,578,777	\$ 2,070,191	\$ 491,414		
Federal aid	131,582	278,561	146,979	38,973	23,686	(15,287)		
Property taxes	1,329,591	1,185,216	(144,375)	727,308	604,237	(123,071)		
Sales taxes				2,831,946	2,391,674	(440,272)		
Fines, forfeitures, and costs	176,350	311,647	135,297					
Interest	32,545	71,169	38,624	13,000	46,296	33,296		
Officers' fees	133,500	49,389	(84,111)					
Jail fees		132,745	132,745					
Treasurer's commission	134,741	141,621	6,880					
Collector's commission	162,463	153,195	(9,268)					
Taxes apportioned - Assessor's salary and expense	186,436	229,803	43,367					
Other	195,090	215,164	20,074	30,000	32,715	2,715		
TOTAL REVENUES	2,997,378	3,466,184	468,806	5,220,004	5,168,799	(51,205)		
Less: Treasurer's commission		44,005	(44,005)		41,851	(41,851)		
NET REVENUES	2,997,378	3,422,179	424,801	5,220,004	5,126,948	(93,056)		
EXPENDITURES								
Current:								
General government	1,490,182	862,619	627,563					
Law enforcement	3,283,955	2,157,489	1,126,466					
Highways and streets				5,919,827	4,671,150	1,248,677		
Public safety	74,269	345,725	(271,456)					
Health	35,000	25,981	9,019					
Recreation and culture	9,400	6,272	3,128					
Social services	60,393	53,091	7,302					
Total Current	4,953,199	3,451,177	1,502,022	5,919,827	4,671,150	1,248,677		
Debt Service:								
Financed purchases principal		21,719	(21,719)		389,788	(389,788)		
Financed purchases interest		20,851	(20,851)		101,321	(101,321)		
TOTAL EXPENDITURES	4,953,199	3,493,747	1,459,452	5,919,827	5,162,259	757,568		

Exhibit C

MADISON COUNTY, ARKANSAS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL - GENERAL AND ROAD FUNDS - REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

		General			Road		
	Budget	Actual	Variance Favorable Infavorable)	Budget	Actual	F	ariance avorable favorable)
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$ (1,955,821)	\$ (71,568)	\$ 1,884,253	\$ (699,823)	\$ (35,311)	\$	664,512
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	1,483,036 (301,000)	923,500 (1,276,144)	(559,536) (975,144)	(40,768)	(3,500)		37,268
TOTAL OTHER FINANCING SOURCES (USES)	1,182,036	(352,644)	(1,534,680)	 (40,768)	(3,500)		37,268
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(773,785)	(424,212)	349,573	(740,591)	(38,811)		701,780
FUND BALANCES - JANUARY 1	1,304,500	2,035,143	730,643	 1,170,500	1,239,437		68,937
FUND BALANCES - DECEMBER 31	\$ 530,715	\$ 1,610,931	\$ 1,080,216	\$ 429,909	\$ 1,200,626	\$	770,717

The accompanying notes are an integral part of these financial statements.

NOTE 1: Summary of Significant Accounting Policies

A. Financial Reporting Entity

The County is a political subdivision of the state governed by an elected quorum court. The reporting entity includes all the funds of the County.

B. Basis of Presentation - Regulatory

The financial statements are presented in accordance with the regulatory basis of presentation as prescribed or permitted by Ark. Code Ann. § 10-4-412. The law requires that the financial statements be presented on a fund basis with, as a minimum, the general fund and road fund presented separately with all other funds included in the financial statements presented in the aggregate. This law also stipulates that the financial statements consist of a balance sheet; a statement of revenues, expenditures, and changes in fund balances; a comparison of the final adopted budget to actual expenditures for the general and road funds; notes to financial statements; and a supplemental schedule of capital assets.

The regulatory basis of presentation is not in accordance with generally accepted accounting principles (GAAP). GAAP require that basic financial statements present government-wide and fund financial statements. Additionally, GAAP require the following major concepts: Management's Discussion and Analysis, separate financial statements for fiduciary fund types and other requirements for fiduciary fund types, specific procedures for the identification of major governmental funds, and applicable note disclosures. The regulatory basis of presentation does not require government-wide financial statements or the previously identified concepts.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with related liabilities and residual balances, and changes therein, which are segregated for purposes of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The following types of funds are recognized in the accompanying regulatory basis financial statements.

<u>General Fund</u> - The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

Road Fund - The Road Fund (Special Revenue Fund) is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Road Fund accounts for, and reports proceeds of state highway turnback, property taxes, sales taxes, and federal aid that are restricted or committed for maintaining and constructing roads.

<u>Other Funds in the Aggregate</u> - Other Funds in the Aggregate consist of all funds included in the financial statements except for the General and Road Funds. The following types of funds are included in this column as follows:

<u>Special Revenue Funds</u> - Special Revenue Funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. See Schedules 1 and 2 for Special Revenue Funds as reported with other funds in the aggregate.

<u>Capital Projects Funds</u> - Capital Projects Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities and other capital assets. See Schedules 1 and 2 for Capital Projects Funds as reported with other funds in the aggregate.

<u>Debt Service Funds</u> - Debt Service Funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. See Schedules 1 and 2 for the Debt Service Fund as reported with other funds in the aggregate.

NOTE 1: Summary of Significant Accounting Policies (Continued)

B. Basis of Presentation - Regulatory (Continued)

Other Funds in the Aggregate (Continued)

<u>Custodial Funds</u> - Custodial Funds are used to report resources held by the reporting government in a purely custodial capacity (assets equal liabilities). See Schedule 1 for Custodial Funds as reported with other funds in the aggregate.

C. Basis of Accounting - Regulatory

The financial statements are prepared on the regulatory basis of accounting as prescribed or permitted by Ark. Code Ann. § 10-4-412. This regulatory basis differs from accounting principles generally accepted in the United States of America. Revenues generally are recognized as soon as they are both measurable and available except for Treasurer's and Collector's commission and Taxes apportioned - Assessor's salary and expense which are recognized when earned. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current period. However, most state aid received from the State Treasury, as well as county sales taxes, is by state law revenue of the year in which it was received by the government. Expenditures generally are recorded when a liability is incurred. Liabilities incurred by the government on or before the end of the current period that are paid within 60 days of the end of the current period, are considered to be expenditures of the current period. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. As a result of the use of this regulatory basis of accounting, capital assets and long-term debt are not recorded in these financial statements. Pension trust funds are reported in a separate column as part of supplementary information in order to provide users of the financial statements a better understanding of the entity as a whole.

The regulatory basis of accounting is not in accordance with generally accepted accounting principles (GAAP). GAAP require the following major concepts: Accrual basis of accounting for government-wide financial statements, including depreciation expense, modified accrual basis of accounting for fund financial statements, separate identification of special and extraordinary items, inclusion of capital assets and debt in the financial statements, inclusion of the net pension liability in the financial statements, and applicable note disclosures. The regulatory basis of accounting does not require the previously identified concepts.

D. Assets, Liabilities, and Fund Balances

Cash and Cash Equivalents

For the purpose of financial reporting, "cash and cash equivalents" includes all demand and savings accounts.

Settlements Pending

Settlements pending are considered fines, forfeitures, costs, excess commissions, and property taxes that have not been transferred to the appropriate entities.

Fund Balance Classifications

- Restricted fund balance amounts that are restricted when constraints placed on the use of resources
 are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors,
 or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or
 enabling legislation.
- Committed fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Quorum Court.
- Assigned fund balance amounts that are constrained by the Quorum Court's intent to be used for specific purposes but are neither restricted nor committed.

NOTE 1: Summary of Significant Accounting Policies (Continued)

D. Assets, Liabilities, and Fund Balances (Continued)

Fund Balance Classifications (Continued)

4. Unassigned fund balance – amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned to specific purposes within the general fund. This classification may also include negative amounts in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

E. Property Taxes

A lien attaches to the real property in January and on personal property in June of each year. Property taxes are collectible beginning the first business day of March of the subsequent year but are not considered delinquent until after October 15.

F. Budget Law

1. Legal Requirements

State law requires that the Quorum Court, before the end of each fiscal year, make appropriations, by ordinance, for the expenditures of County government for the following year. The Quorum Court may make appropriation amendments at any time during the current fiscal year. Appropriations lapse at the end of each year. Under certain conditions, the budget may be amended subsequent to the year-end.

Accounting

The County prepared an annual budget on the regulatory basis for the General Fund, Road Fund, and the other operating funds.

G. Fund Balance Classification Policies and Procedures

The County's highest level of decision-making authority is its Quorum Court. The establishment of amounts classified as committed fund balances and any subsequent modifications to such balances are the result of formal action taken by the Quorum Court through passage of an ordinance. The Quorum Court is authorized to assign amounts to a specific purpose, although a formal policy has not been established.

The County does not have a policy addressing whether it considers restricted or unrestricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted amounts are available. For classification of fund balance amounts, restricted resources are considered spent before unrestricted. The County does not have a policy addressing which resources to use within the unrestricted fund balance when committed, assigned, or unassigned fund balances are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts.

NOTE 2: Cash Deposits with Financial Institutions

Cash deposits are carried at cost (carrying value). A comparison of the bank balance and carrying value is as follows:

	Carrying Amount			Bank Balance		
Insured (FDIC)	\$	710,476		\$	702,542	
Collateralized:						
Collateral held by the County's agent, pledging bank or						
pledging bank's trust department or agent in the						
County's name		7,181,896			7,744,921	
Uncollateralized		16,679,110			16,679,110	
Total Deposits	\$	24,571,482		\$	25,126,573	

The above total deposits do not include cash on hand of \$3,268.

Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk. As of December 31, 2023, \$16,679,110 of the County's bank balance were exposed to custodial credit risk. The balance exposed to custodial credit risk was deposited in money market accounts consisting of Federated Treasury Obligations, which are not insured or collateralized.

NOTE 3: Legal or Contractual Provisions for Deposits and Investments

State law generally requires that county funds be deposited in federally insured banks located in the State of Arkansas. The county deposits may be in the form of checking accounts, savings accounts, and time deposits. Public funds may be invested in eligible investment securities having a maturity of not longer than 5 years from the date of acquisition unless, as documented at the time of acquisition, the investment is to fund or support a specific purpose and there are no expectations that the investment will be sold before maturity; an Arkansas bank certificate of deposit; an account established by a local government joint investment trust; or an Arkansas financial institution repurchase agreement for eligible investment securities in which the seller agrees to repurchase the investment at a price including interest earned during the holding period as determined by the repurchase agreement.

NOTE 4: Accounts Receivable

The accounts receivable balance at December 31, 2023, is composed of the following:

Description	Ger	General Fund		Road Fund		er Funds in Aggregate
Property taxes	\$	12,245	\$	7,347	\$	2,449
Fines, forfeitures, and costs		25,887				2,284
Interest		6,372				
Officers' fees		2,337				8,348
Jail fees		10,745				549
Ambulance fees						81,493
911 fees						14,204
Treasurer's commission		24,449				2,710
Other		90				1,091
Totals	\$	82,125	\$	7,347	\$	113,128

NOTE 5: Accounts Payable

The accounts payable balance at December 31, 2023, is composed of the following:

Description	Ger	neral Fund	R	oad Fund	 er Funds in Aggregate
Vendor payables Salaries payable	\$	97,023 9,350	\$	169,225 3,990	\$ 587,399 5,132
Totals	\$	106,373	\$	173,215	\$ 592,531

NOTE 6: Interfund Balances

Individual fund interfund receivable and payable balances are as follows:

	December 31, 2023					
	Ir	nterfund	ln	terfund		
	Re	ceivables	P	ayables		
General Fund Road Fund Other Funds in the Aggregate: Special Revenue Funds:	\$	20,991	\$	26,441		
County Library		5,450				
Totals	\$	26,441	\$	26,441		

Interfund receivables and payables consist of excess commissions. These balances were settled in August 2024.

NOTE 7: Details of Fund Balance Classifications

Fund balance classifications at December 31, 2023, are composed of the following:

5	_	eneral	Road			er Funds in
Description		und		Fund	the	Aggregate
Fund Balances:						
Restricted for:					_	
General government					\$	484,435
Law enforcement						107,066
Highw ays and streets			\$	1,200,626		
Sanitation						302,834
Recreation and culture						207,670
Capital outlay						15,967,557
Debt service						711,908
Total Restricted				1,200,626		17,781,470
Committed for: Public safety Health Total Committed						38,690 2,306,102 2,344,792
Assigned to:						
General government	\$	11,271				
Law enforcement		145,529				
Sanitation						93,463
Capital outlay						4,465
Total Assigned		156,800				97,928
Unassigned		1,454,131				
Totals	\$	1,610,931	\$	1,200,626	\$	20,224,190

NOTE 8: Legal Debt Limit

A. Property Tax Secured Bonded Debt

The County is subject to a constitutional limitation for bonded indebtedness equal to 10% of the total assessed value for tax purposes of real and personal property as determined by the last tax assessment. At December 31, 2023, the legal debt limit for bonded debt was \$23,510,336. There were no property tax secured bond issues.

B. Short-term Financing Obligations

The County is subject to a constitutional limitation for short-term financing obligations equal to 2.5% of the assessed value of taxable property within the County as determined by the last tax assessment. At December 31, 2023, the legal debt limit for short-term financing obligations was \$6,668,180. The amount of short-term financing obligations was \$2,522,180, leaving a legal debt margin of \$4,146,000.

December 31, 2023

NOTE 9: Commitments

Total commitments consist of the following at December 31, 2023:

Long-term liabilities Reappraisal contract	\$ 19,806,831 169,833_
Total Commitments	\$ 19,976,664
Long-term Liabilities	
Long-term liabilities at December 31, 2023, are comprised of the	e following: December 31, 2023
Bonds Sales and Use Tax Bonds, Series 2023, for the purpose of finance costs of construction of a new jail and law enforcement facilit \$140,000 to \$895,000 due December 1 beginning in 2024 throunterest rate of 4.0% to 5.0%. Payments are to be made from the Use Tax Bond - Debt Service Fund.	ty; annual installments of ough December 1, 2058;
Direct Borrowings Financed purchase agreement dated September 28, 2019 with Stramount of \$52,428 with interest rate of 5.58% for the purchas equipment. The County will make an initial payment of \$9,000 and \$12,539. Additional equipment costing \$18,365 was added to the 2020 increasing the four annual payments to \$17,662. Payments Emergency Medical Services Fund.	four annual payments of econtract on August 3,
Financed purchase agreement dated April 4, 2023 with Arvest amount of \$2,895,240 with interest rate of 4.87% for the purcha County will make monthly payments of \$54,568 for 60 months. P from the Road Fund.	se of road graders. The
Financed purchase agreement dated May 19, 2022 with First amount of \$746,542 with interest rate of 2.94% for the purcimprovements. The county will make annual payments of \$42,570 Payments are to be made from the General Fund. Total Direct Borrowings	chase of energy saving
Compensated absences consisting of accrued vacation and sick salary cost	leave adjusted to current179,828
Total Long-term liabilities	\$ 19,806,831

Due to the County's regulatory basis of accounting, these liabilities are not recorded in the financial statements.

NOTE 9: Commitments (Continued)

Long-term Liabilities (Continued)

The County's outstanding bonds payable of \$16,380,000 contain a provision that in an event of default, the Trustee may, and upon written request of the owners of not less than 10% in principal amount of the bonds then outstanding shall, by proper suit compel the performance of the duties of the officials of the County and officials of the State to take any action or obtain any proper relief in law or equity available under the Constitution and laws of the State.

The County's outstanding direct borrowings of \$3,247,003 contain a provision that in an event of default, outstanding amounts, at the Lender's sole option, may be declared immediately due and payable, and the Lender may exercise any rights and remedies, including the right to immediate possession of the collateral, available to it under applicable law.

Post Employment Benefits Other Than Pensions

The amount of any actuarially determined accrued liability for post employment benefits other than pensions was not determined.

Long-Term Debt Issued and Outstanding

			Amount		Debt	N	/laturities
Date	Date of Final	Rate of	Authorized	C	Outstanding		to
of Issue	Maturity	Interest	and Issued	Dece	ember 31, 2023	Decen	nber 31, 2023
<u>Bonds</u>							
10/31/23	12/1/58	4 - 5.0%	\$16,380,000	\$	16,380,000	\$	0
Direct Borrov	w ings						
9/28/19	4/6/24	5.58%	70,793		16,728		54,065
4/4/23	3/2/28	4.87%	2,895,240		2,505,452		389,788
5/19/22	5/1/42	2.94%	746,542		724,823		21,719
Total Direc	t Borrow ings		3,712,575		3,247,003		465,572
					_	-	
Total Lon	ng-Term Debt		\$20,092,575	\$	19,627,003	\$	465,572
				-			

Changes in Long-Term Debt

	_	alance ry 01, 2023	Issued	Retired	Dec	Balance ember 31, 2023
Bonds payable	\$	0	\$16,380,000	\$ 0	\$	16,380,000
<u>Direct Borrow ings</u> Financed purchases		779,114_*	2,895,240	427,351		3,247,003
Total Long-Term Debt	\$	779,114	\$19,275,240	\$ 427,351	\$	19,627,003

^{*} January 1, 2023, the balance was restated by \$746,542 for a financed purchase not previously reported.

NOTE 9: Commitments (Continued)

Debt Service Requirements to Maturity

The County is obligated for the following amounts at December 31, 2023:

Years Ending		Bonds			Direct Borrow ings				
December 31,	Principal	Interest	Total	Principal	Interest	Total			
2024	\$ 140,000	\$ 791,266	\$ 931,266	\$ 581,783	\$ 134,088	\$ 715,871			
2025	210,000	721,531	931,531	594,315	104,741	699,056			
2026	220,000	711,031	931,031	624,697	75,221	699,918			
2027	235,000	700,031	935,031	656,598	44,198	700,796			
2028	245,000	688,281	933,281	190,794	19,790	210,584			
2029 through 2033	1,410,000	3,254,056	4,664,056	169,875	78,605	248,480			
2034 through 2038	1,730,000	2,934,956	4,664,956	206,808	52,405	259,213			
2039 through 2043	2,120,000	2,537,250	4,657,250	222,133	16,731	238,864			
2044 through 2048	2,635,000	2,018,475	4,653,475						
2049 through 2053	3,310,000	1,349,700	4,659,700						
2054 through 2058	4,125,000	540,813	4,665,813						
Totals	\$16,380,000	\$16,247,390	\$32,627,390	\$3,247,003	\$ 525,779	\$3,772,782			

County-Wide Reappraisal Contract

The County entered into a contract with Arkansas CAMA Technology, Inc. on November 1, 2021, for a county-wide reappraisal. The County is obligated for 36 monthly payments of \$14,153 for a total of \$509,500 beginning January 1, 2022. Contract expense for 2023, was \$169,833.

The County is obligated for the following amounts at December 31, 2023:

Year	Decen	nber 31, 2023
2024	\$	169,833

NOTE 10: Interfund Transfers

The General Fund transferred \$1,276,144 to the Other Funds in the Aggregate (\$249,638 Solid Waste Grant Fund, \$1,026,506 Jail Construction Fund) for grants and capital projects. The Road Fund transferred \$3,500 to the General Fund for a vehicle transfer. The Other Funds in the Aggregate (Emergency Medical Services Fund) transferred \$920,000 to the General Fund to remit sales tax revenue received in excess of operating costs of the ambulance services.

NOTE 11: Subsequent Events

The County has entered into numerous contracts in 2024 for the construction of a new jail and law enforcement facility totaling \$12,638,693.

NOTE 12: Pledged Revenues

The County pledged future 0.5% sales and use taxes to repay \$16,380,000 in bonds that were issued in 2023 to provide funding for a new jail and law enforcement facility. Total principal and interest remaining on the bonds are \$16,380,000 and \$16,247,390, respectively, payable through December 1, 2058. Payment of principal and interest were not to begin until 2024.

The Debt Service Fund received \$705,862 in sales taxes in 2023. Any sales taxes collected in excess of debt service payments on these bonds is permitted to be used for early retirement of bonds.

NOTE 13: Joint Venture: Regional Library

Carroll and Madison Counties entered into an agreement on January 19, 2000, in accordance with Ark. Code Ann. § 13-2-401 to establish the Carroll and Madison Library System (the System). The agreement states that the intent is to enhance public library services to all residents of Carroll and Madison Counties. The System is financed by state aid to which Carroll and Madison Counties were entitled with the provision that members would receive excess funding, distributed quarterly in the same ratio as paid in, as well as obligated to make up shortfalls in the funding in the same proportion as their respective state aid allocations. Madison County paid \$16,207 for regional library expenditures in 2023. Separate financial statements of the System are available at: CAMLS, 106 Spring St., Berryville, AR 72616-3846.

NOTE 14: Jointly Governed Organizations

Boston Mountain Solid Waste District

Madison, Washington, Carroll, and Benton counties entered into an agreement in April 1991 to form the Four County (NW) Solid Waste Management District in accordance with Ark. Code Ann. § 8-6-707. This agreement stated their emphasis will be on recycling, composting, and waste reduction. In February 2005, only Washington and Madison County remained in the agreement and the name was changed to Boston Mountain Solid Waste District (the District). Madison County paid \$9,517 to the District during 2023. Separate financial statements of the District may be obtained at: 11398 Bond Rd., Prairie Grove, AR 72752.

Fourth Judicial District Drug Task Force

The Prosecuting Attorney of the Fourth Judicial District, The Washington County Sheriff's Department, the Madison County Sheriff's Department, and the Police Departments of the University of Arkansas, Fayetteville, Springdale, Prairie Grove, Lincoln, Farmington, Johnson, Elkins, Greenland, West Fork, Elm Springs, Tontitown, Huntsville, and Goshen entered into an agreement to establish the Fourth Judicial District Drug Task Force. Funding was provided through Justice Assistance Grants and local funding provided by the Prosecuting Attorney's Office, Washington County Sheriff's Department, and local police departments. Separate financial statements for the Fourth Judicial District Drug Task Force were not available.

NOTE 15: Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties and participation in a public entity risk pool. The amount of settlements, if any, has not exceeded the insurance coverage for each of the past three years. There were no significant reductions in insurance coverage in the major categories of risk from coverage in the prior year.

The County participates in the Association of Arkansas Counties Program (public entity risk pools) for coverage in the following areas:

Workers' Compensation - This program provides statutory benefits for losses incurred by County officials, employees, and volunteer fire fighters while performing work for the County. Rates for counties participating in this program are revised annually based on the cost experience of the particular county or group as determined by the Workers' Compensation Commission.

NOTE 15: Risk Management (Continued)

Vehicle Program

- A. Liability This program may pay all sums the County legally must pay as damages because of bodily injury, death, or property damage to which this agreement applies involving a covered county vehicle and for which the County is liable. The limit of payment by the program is \$25,000 for bodily injury per person, \$50,000 for bodily injury per accident, and \$25,000 for property damage per accident. The County shall pay into the program each year a charge established annually by the Risk Management Fund Board for covered county vehicles owned or leased by the County.
- B. Physical Damage This program covers vehicles (excluding mobile equipment) which are the property of the participating county. Property is valued at the full cost to repair or replace the property after deduction for depreciation. Loss amounts payable will be reduced by the deductible amount of \$500 per occurrence. The County agrees to pay into the program each year a service charge established annually by the Risk Management Fund Board for covered property.

General Liability Program - The program shall provide legal defense in civil rights suits against the county government of a participating county and pay judgments imposed on County officials and employees and the county government and county-formed boards and commissions. Coverage is limited to \$350,000 per case with an annual aggregate of \$350,000. The County agrees to pay into the program each year a rate established by the Risk Management Fund Board.

The County also participates in the Self-Insured Fidelity Bond Program administered by the Governmental Bonding Board. This program covers actual losses sustained by the participating entity through any fraudulent or dishonest act or acts committed by any of the officials or employees, acting alone or in collusion with others, during the bond period to an amount not exceeding the lesser of \$300,000 or the amount of the bond. Premiums for coverage are determined by the State Risk Manager and approved by the Board. These premiums are paid by the State Treasurer from funds withheld from the County Aid Fund. There is a \$2,500 deductible per occurrence.

NOTE 16: Arkansas Public Employees Retirement System

Plan Description

The County contributes to the Arkansas Public Employees Retirement System (APERS), a cost-sharing multiple-employer defined benefit pension plan. APERS, administered by a Board of Trustees, provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Public Employees Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for APERS. That report may be obtained by writing to Arkansas Public Employees Retirement System, 124 W. Capitol, Suite 400, Little Rock, Arkansas 72201, by calling 1-800-682-7377, or on their website www.apers.org.

Funding Policy

APERS has contributory and non-contributory plans. Contributory members are required by State law to contribute 5% of their salary. Beginning July 1, 2022, the contribution rates shall be increased in increments of .25% per fiscal year, not to exceed 7%. The contributory rate was increased to 5.5% as of July 1, 2023. Each participating employer is required by State law to contribute at a rate established by the Board of Trustees of the system based on the annual actuarial valuation. The County's contributions to the plan for the year ended June 30, 2023, (date of APERS Employer Allocation Report) were \$700,202.

Net Pension Liability

The requirements of Governmental Accounting Standards Board Statement no. 68, under the regulatory basis of accounting, are limited to disclosure of the County's share of the collective net pension liability. The County's proportionate share of the collective net pension liability at June 30, 2023, (actuarial valuation date and measurement date) was \$6,009,398.

NOTE 17: Federal Funds Program Compliance

Madison County's federal grants were in the process of being audited in accordance with federal program requirements and therefore, any instances of noncompliance with federal grant requirements have not been determined. Disbursements that are not in accordance with the federal program requirements are subject to reimbursement by the County.

NOTE 18: Corona Virus (COVID-19)

On March 11, 2020, the Governor of Arkansas issued Executive Order 20-03 declaring an emergency and ordered Arkansas Department of Health to take action to prevent the spread of coronavirus disease 2019 (COVID-19). In 2022, the County was awarded \$309,955 in federal aid from the Local Assistance and Tribal Consistency Fund, which was a part of the American Rescue Plan Act of 2021, and as of the report date, \$309,955 of this amount has been received. The extent of the impact of COVID-19 on financial statements for future reporting periods remains uncertain.

MADISON COUNTY, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE REGULATORY BASIS DECEMBER 31, 2023

SPECIAL REVENUE FUNDS

		easurer's tomation	ollector's tomation	cuit Court	ssessor's nendment 79		ounty k's Cost	County order's Cost	Cou	ınty Library	So	lid Waste	Support cement
ASSETS Cash and cash equivalents Accounts receivable Interfund receivables	\$	23,770 2,710	\$ 69,732	\$ 7,244 224	\$ 12,557	\$	2,370 188	\$ 53,543 5,847	\$	200,700 3,540 5,450	\$	423,189	\$ 137
TOTAL ASSETS	\$	26,480	\$ 69,732	\$ 7,468	\$ 12,557	\$	2,558	\$ 59,390	\$	209,690	\$	423,189	\$ 137
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Settlements pending Total Liabilities	\$	1,557 1,557	\$ 1,019					\$ 10,110	\$	2,020	\$	26,892	\$ 51 51
Fund Balances: Restricted Committed Assigned		24,923	 68,713	\$ 7,468	\$ 12,557	\$	2,558	49,280		207,670		302,834 93,463	86
Total Fund Balances	-	24,923	 68,713	 7,468	 12,557	-	2,558	 49,280		207,670		396,297	86
TOTAL LIABILITIES AND FUND BALANCES	\$	26,480	\$ 69,732	\$ 7,468	\$ 12,557	\$	2,558	\$ 59,390	\$	209,690	\$	423,189	\$ 137

MADISON COUNTY, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE REGULATORY BASIS DECEMBER 31, 2023

SPECIAL REVENUE FUNDS

	Fac	nunication ility and iipment	Druç	g Control	Operation and intenance	oating Safety	Eı	mergency 911	Emergency Medical Services (EMS)	ug Court rogram	Re	County ecorder's tomation	cuit Clerk missioner's Fee
ASSETS Cash and cash equivalents Accounts receivable Interfund receivables	\$	2,490	\$	1,255	\$ 18,256 2,833	\$ 2,089	\$	199,114 14,204	\$ 2,346,305 81,493	\$ 16,342 140	\$	66,286 1,949	\$ 3,036
TOTAL ASSETS	\$	2,490	\$	1,255	\$ 21,089	\$ 2,089	\$	213,318	\$ 2,427,798	\$ 16,482	\$	68,235	\$ 3,036
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Settlements pending Total Liabilities					\$ 972		\$	174,628 174,628	\$ 121,696 121,696	\$ 3,677			
Fund Balances: Restricted Committed Assigned Total Fund Balances	\$	2,490	\$	1,255	20,117	\$ 2,089		38,690	2,306,102	 12,805	\$	68,235 68,235	\$ 3,036
TOTAL LIABILITIES AND FUND BALANCES	\$	2,490	\$	1,255	\$ 21,089	\$ 2,089	\$	213,318	\$ 2,427,798	\$ 16,482	\$	68,235	\$ 3,036

MADISON COUNTY, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE REGULATORY BASIS DECEMBER 31, 2023

			S	PECIAL RE	√ENUI	E FUNDS			CAP	TAL P	ROJECTS F	TUNE	os	DEB	T SERVICE FUND
	Ass	Assessor's Late ssessment Juvenile Fee Services Gran			La	w Library	merican scue Plan Act	Solid Waste Grant		Sheriff's K-9 Project		Series 2023 Sales and Use Tax Bond - Capital Improvements		Sale Tax	eries 2023 es and Use Bond - Debt Service
ASSETS		4.044	_	22.522	_	07.577	 050.040	_	054400		050	_	45.007.004	•	744.000
Cash and cash equivalents Accounts receivable Interfund receivables	\$	4,241	\$	20,500	\$	37,577	\$ 253,842	\$	254,103	\$	356	\$	15,967,201	\$	711,908
menuna receivables															
TOTAL ASSETS	\$	4,241	\$	20,500	\$	37,577	\$ 253,842	\$	254,103	\$	356	\$	15,967,201	\$	711,908
LIABILITIES AND FUND BALANCES Liabilities:															
Accounts payable Settlements pending					\$	271		\$	249,638						
Total Liabilities						271			249,638						
Fund Balances:															
Restricted Committed	\$	4,241	\$	20,500		37,306	\$ 253,842			\$	356	\$	15,967,201	\$	711,908
Assigned									4,465						
Total Fund Balances		4,241		20,500		37,306	 253,842		4,465		356		15,967,201		711,908
TOTAL LIABILITIES AND FUND BALANCES	\$	4,241	\$	20,500	\$	37,577	\$ 253,842	\$	254,103	\$	356	\$	15,967,201	\$	711,908

MADISON COUNTY, ARKANSAS COMBINING BALANCE SHEET - OTHER FUNDS IN THE AGGREGATE REGULATORY BASIS DECEMBER 31, 2023

CUSTODIAL FUNDS

	Treasurer's Accounts			Collector's Accounts	Sherif	f's Accounts	•		ty Clerk's Circuit Clerk counts Accounts		Totals
ASSETS Cash and cash equivalents Accounts receivable Interfund receivables	\$	49,681	\$	77,362	\$	28,091	\$	169,115	\$	258,557	\$ 21,280,949 113,128 5,450
TOTAL ASSETS	\$	49,681	\$	77,362	\$	28,091	\$	169,115	\$	258,557	\$ 21,399,527
LIABILITIES AND FUND BALANCES Liabilities: Accounts payable Settlements pending Total Liabilities	\$	49,681 49,681	\$	77,362 77,362	\$	28,091 28,091	\$	169,115 169,115	\$	258,557 258,557	\$ 592,531 582,806 1,175,337
Fund Balances: Restricted Committed Assigned Total Fund Balances											17,781,470 2,344,792 97,928 20,224,190
TOTAL LIABILITIES AND FUND BALANCES	\$	49,681	\$	77,362	\$	28,091	\$	169,115	\$	258,557	\$ 21,399,527

MADISON COUNTY, ARKANSAS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE -REGULATORY BASIS FOR THE YEAR ENDED DECEMBER 31, 2023

SDECIVI	REVENUE	ELINID

	Treasurer's Collector's Automation Automation		Circuit Court Automation	Assessor's Amendment 79	County Clerk's Cost	County Recorder's Cost	County Library	Solid Waste	Child Support Enforcement	Communication Facility and Equipment
REVENUES State aid Property taxes Sales taxes Fines, forfeitures, and costs				\$ 6,338			\$ 33,128 223,084	\$ 7,141 30,870		
Interest Officers' fees Jail fees	\$ 774	\$ 1,273	\$ 203 4,093	612	\$ 64 2,438	\$ 1,932 89,448	6,510	12,052	\$ 12 288	\$ 58 5,075
Ambulance fees Sanitation fees 911 fees								752,279		
Solid waste grant Treasurer's commission Collector's commission	18,443	44,347								
Other		1	28	53	28	915	31,934	24,971	3	46
TOTAL REVENUES	19,217	45,621	4,324	7,003	2,530	92,295	294,656	827,313	303	5,179
Less: Treasurer's commission			82		48	1,806	2,921	13,939		114
NET REVENUES	19,217	45,621	4,242	7,003	2,482	90,489	291,735	813,374	303	5,065
EXPENDITURES Current: General government Law enforcement Highways and streets Public safety	23,105	27,077		11,843	2,283	133,023			561	5,539
Sanitation Health Recreation and culture Total Current	23,105	27,077		11,843	2,283	133,023	299,404 299,404	783,295	561	5,539
Debt Service: Financed purchases principal Financed purchases interest										
TOTAL EXPENDITURES	23,105	27,077		11,843	2,283	133,023	299,404	783,295	561	5,539
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(3,888)	18,544	4,242	(4,840)	199	(42,534)	(7,669)	30,079	(258)	(474)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Bond proceeds										
TOTAL OTHER FINANCING SOURCES (USES)										
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER EXPENDITURES AND OTHER USES	(3,888)	18,544	4,242	(4,840)	199	(42,534)	(7,669)	30,079	(258)	(474)
FUND BALANCES - JANUARY 1	28,811	50,169	3,226	17,397	2,359	91,814	215,339	366,218	344	2,964
FUND BALANCES - DECEMBER 31	\$ 24,923	\$ 68,713	\$ 7,468	\$ 12,557	\$ 2,558	\$ 49,280	\$ 207,670	\$ 396,297	\$ 86	\$ 2,490

MADISON COUNTY, ARKANSAS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS

FOR THE YEAR ENDED DECEMBER 31, 2023

SPF		/FNI	JNDS

	Drug Contr		Jail Operation and Maintenance	Boating	Safety	Emergency 911		Emergency Medical ervices (EMS)	Drug Court Program	County Recorder's Automation	(Circuit Clerk Commissioner's Fee	Assessor Assessi Fee	ment	renile es Grant
REVENUES State aid Property taxes				\$	1,285				\$ 4,579						
Sales taxes			. 05.704				\$	1,945,796							
Fines, forfeitures, and costs Interest		,	\$ 25,724 584		54	\$ 5,884		82,712		\$ 2,20			\$	145	
Officers' fees Jail fees			6,013						7,340	29,81	6			633	
Ambulance fees Sanitation fees								696,097							
911 fees Solid waste grant						338,113									
Treasurer's commission Collector's commission															
Other	\$ 8,0	63	220		11	28,321		14,364		30	0			5	
TOTAL REVENUES	8,0	63	32,541		1,350	372,318		2,738,969	11,919	32,32	:1			783	
Less: Treasurer's commission		61	619		25	6,678		13,744	156	60				9	
NET REVENUES	7,9	02	31,922		1,325	365,640		2,725,225	11,763	31,71	8			774	
EXPENDITURES Current: General government Law enforcement	7,70	01	26,428						6,707	15,36	5				\$ 389
Highways and streets Public safety Sanitation Health Recreation and culture						547,109		1,818,183							
Total Current	7,7	01	26,428		-	547,109		1,818,183	6,707	15,36	5				 389
Debt Service: Financed purchases principal Financed purchases interest								15,844 1,818							
TOTAL EXPENDITURES	7,7	01	26,428			547,109		1,835,845	6,707	15,36	5				 389
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	2	01	5,494		1,325	(181,469)	889,380	5,056	16,35	3			774	 (389)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Bond proceeds								(920,000)							
TOTAL OTHER FINANCING SOURCES (USES)							_	(920,000)							
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES		01	5,494		1,325	(181,469)	(30,620)	5,056	16,35	3			774	(389)
FUND BALANCES - JANUARY 1	1,0	54	14,623		764	220,159		2,336,722	7,749	51,88	2 \$	\$ 3,036		3,467	20,889
FUND BALANCES - DECEMBER 31	\$ 1,2	55	\$ 20,117	\$	2,089	\$ 38,690	\$	2,306,102	\$ 12,805	\$ 68,23	5 5	\$ 3,036	\$	4,241	\$ 20,500

DEBT SERVICE

MADISON COUNTY, ARKANSAS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS

FOR THE YEAR ENDED DECEMBER 31, 2023

	SPECIAL RE	VENUE FUNDS			CAPITAL PRO	FUND				
	Law Library	American Rescue Plan Act	Capital Improvement Grant Rural Water	Solid Waste Grant	Sheriff's K-9 Project	Solar Energy Performance Fund	Jail Construction Fund	Series 2023 Sales and Use Tax Bond - Capital Improvements	Series 2023 Sales and Use Tax Bond - Debt Service	Totals
REVENUES State aid Property taxes Sales taxes Fines, forfeitures, and costs Interest Officers' fees Jail fees Ambulance fees Sanitation fees 911 fees Solid waste grant Treasurer's commission Collector's commission Other	\$ 10,080	\$ 35,802	\$ 9,895	\$ 122,385 		\$ 7,450		\$ 67,610	\$ 705,862 6,046	\$ 55,225 230,225 2,682,528 25,724 242,062 139,131 6,013 696,097 752,279 338,113 122,385 18,443 44,347 116,626
TOTAL REVENUES	10,080	35,802	9,895	129,748		7,450		67,610	711,908	5,469,198
Less: Treasurer's commission NET REVENUES	10,074	35,802	9,895	129,748		7,450		67,610	711,908	<u>40,911</u> 5,428,287
EXPENDITURES Current: General government Law enforcement Highways and streets Public safety Sanitation Health Recreation and culture	1,311	500,000 801,902 210,000 221,829	9,895	257,065	\$ 5,372	273,444	\$ 1,026,506	480,409		996,596 2,362,264 210,000 547,109 1,040,360 2,040,012 299,404
Total Current Debt Service: Financed purchases principal Financed purchases interest	1,311	1,733,731	9,895	257,065	5,372	273,444	1,026,506	480,409		7,495,745 15,844 1,818
TOTAL EXPENDITURES	1,311	1,733,731	9,895	257,065	5,372	273,444	1,026,506	480,409		7,513,407
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	8,763	(1,697,929)		(127,317)	(5,372)	(265,994)	(1,026,506)	(412,799)	711,908	(2,085,120)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Bond proceeds				249,638			1,026,506	16,380,000		1,276,144 (920,000) 16,380,000
TOTAL OTHER FINANCING SOURCES (USES)				249,638			1,026,506	16,380,000		16,736,144
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	8,763	(1,697,929)		122,321	(5,372)	(265,994)		15,967,201	711,908	14,651,024
FUND BALANCES - JANUARY 1	28,543	1,951,771		(117,856)	5,728	265,994				5,573,166
FUND BALANCES - DECEMBER 31	\$ 37,306	\$ 253,842	\$ 0	\$ 4,465	\$ 356	\$ 0	\$ 0	\$ 15,967,201	\$ 711,908	\$ 20,224,190

MADISON COUNTY, ARKANSAS NOTES TO SCHEDULES 1 AND 2 DECEMBER 31, 2023

The following funds and descriptions represent all funds reported as other funds in the aggregate.

Fund Name	Fund Description
Treasurer's Automation	Ark. Code Ann. § 21-6-302 established fund to receive up to 10% of treasurer's gross commissions to operate the treasurer's office and to purchase, maintain, and operate an automated accounting and record keeping system.
Collector's Automation	Ark. Code Ann. § 21-6-305 established fund to receive up to 10% of collector's gross commission to operate the collector's office and to purchase, maintain, and operate an automated record keeping system.
Circuit Court Automation	Ark. Code Ann. § 16-13-704 established fund to receive circuit court installment fees to be used for circuit court-related technology and to defray the cost of fine collection.
Assessor's Amendment 79	Ark. Code Ann. § 26-26-310 provides that 1% of the county's share of surplus funds from the Property Tax Relief Trust Fund be allocated to county assessors for the purpose of administering Ark. Const. amend. 79.
County Clerk's Cost	Ark. Code Ann. § 21-6-413 established fund to receive fees collected by county clerks to be used for automated record systems and any legitimate county purpose.
County Recorder's Cost	Ark. Code Ann. § 21-6-306 established fund to receive fees collected by circuit clerks to be used for automated record systems and any legitimate county purpose.
County Library	Ark. Code Ann. § 13-2-404 established fund to account for library property tax millage levied by the quorum court for the support, operation, and maintenance of the public library.
Solid Waste	Ark. Code Ann. § 8-6-212 authorizes counties to fund a solid waste management system for the county by assessing fees, charges, and licenses. Each fee, charge, and license shall be based on fee schedule contained in an ordinance. County Ordinance no. 2013-2 (January 1, 2013) authorized solid waste management fees to be used exclusively for the operation of the solid waste program.
Child Support Enforcement	Ark. Code Ann. § 9-10-109 established fund to receive fees to offset administrative costs in the clerk's office.
Communication Facility and Equipment	Ark. Code Ann. §§ 21-6-307, 12-41-105 established fund to receive 25% of sheriff's fees collected, phone commission funds, and profits earned from prisoner commissary services to be used to train operations staff; operate, equip, repair, or replace existing communication equipment; purchase additional communications equipment; otherwise improve a communications facility or system for the sheriff's department; or purchase vehicles, weapons, or other equipment for the sheriff's department.

MADISON COUNTY, ARKANSAS NOTES TO SCHEDULES 1 AND 2 DECEMBER 31, 2023

The following funds and descriptions represent all funds reported as other funds in the aggregate.

Fund Name	Fund Description
Drug Control	Ark. Code Ann. § 5-64-505 and Madison County Ordinance no. 2015-6 (August 17, 2015) established fund to receive asset forfeitures resulting from drug offense cases due to arresting agency.
Jail Operation and Maintenance	Ark. Code Ann. § 16-17-129 allows a county to levy an additional fine, not to exceed \$20. Funds shall be used exclusively to defray the cost of incarcerating county prisoners, including construction and maintenance of the county jail; and training, salaries, and certificate pay for jailors and deputy sheriffs.
Boating Safety	Ark. Code Ann. § 27-101-111 established fund to receive fees to be used for operating a patrol on the waterways within the county or for emergency rescue services if the county has not established a patrol.
Emergency 911	Ark. Code Ann. § 12-10-318 established fund to receive fees collected by telephone providers for 911 emergency services.
Emergency Medical Services (EMS)	Madison County ordinance no. 1982-3 (September 20, 1982) established a one percent county sales tax to provide emergency ambulance services operating costs.
Drug Court Program	Ark. Code Ann. § 16-98-304 established fund to receive program user fees set by drug court judges to be used for the benefit and administration of the drug court program.
County Recorder's Automation	Ark. Code Ann. § 21-6-306 established fund to receive at least 25% of the fees collected by circuit clerks to be used to purchase, maintain, and operate automated records system.
Circuit Clerk Commissioner's Fee	Ark. Code Ann. § 21-6-412 established fund to receive fee awarded, when appointed as commissioner, for a sale of real or personal property under judicial decree. The funds are to be used to offset administrative costs associated with the performance of the commissioner's duties and for general operations expense of the office of circuit clerk.
Assessor's Late Assessment Fee	Ark. Code Ann. § 26-26-201 established fund to receive \$.50 fee on delinquent persons which shall be used by the county assessor to help pay for the expense of assessing property.
Juvenile Services Grant	Established to account for grant received from Arkansas Administrative Office of the Courts to pay salary and expenses and to purchase supplies for classes.

MADISON COUNTY, ARKANSAS NOTES TO SCHEDULES 1 AND 2 DECEMBER 31, 2023

The following funds and descriptions represent all funds reported as other funds in the aggregate.

Fund Name	Fund Description
Law Library	Ark. Code Ann. §§ 16-23-101 - 105 established fund to receive costs levied on criminal and civil cases to be used for any purpose related to the establishment, maintenance, and operations of a county law library.
American Rescue Plan Act	Established to receive and disburse Coronavirus State and Local Fiscal Recovery Funds (SLFR), a part of the American Rescue Plan Act (ARPA) of 2021, to support response to and recovery from the COVID-19 public health emergency.
Capital Improvement Grant Rural Water	Established to account for grants received from the Arkansas Economic Development Commission for Pettigrew Water improvements.
Solid Waste Grant	Established to account for funds received from grants provided by the Boston Mountain Solid Waste District.
Sheriff's K-9 Project	Established to account for donations received for K9 unit expenditures.
Solar Energy Performance Fund	Ark. Code Ann. § 14-164-801 and Madison County Ordinance no. 2022-9 (April 19, 2022) established fund to account for financed purchase proceeds to be used for the cost of an energy efficiency projects.
Jail Construction Fund	Established to account for expenditures related to construction of a new jail.
Series 2023 Sales and Use Tax Bond - Capital Improvements	Madison County Ordinance no. 2023-22 (September 18, 2023) authorized the issuance of sales and use tax bonds for the purpose of financing the construction of a new jail.
Series 2023 Sales and Use Tax Bond - Debt Service	Madison County Ordinance no. 2023-22 (September 18, 2023) authorized the issuance of sales and use tax bonds for the purpose of financing the construction of a new jail. Madison County Ordinance no. 2022-17 (August 22, 2022) called for a special election to levy a .5% sales tax to be used for principal and interest payments on sales and use tax bonds.

Treasurer's accounts consist primarily of property taxes, treasurer's commission, and interest not distributed to the appropriate agencies.

Collector's accounts consist primarily of delinquent taxes not yet distributed to the various taxing units.

Sheriff's accounts consist primarily of fees settlement, bond, and evidence money.

County Clerk's accounts consist primarily of fee money to be settled with the treasurer.

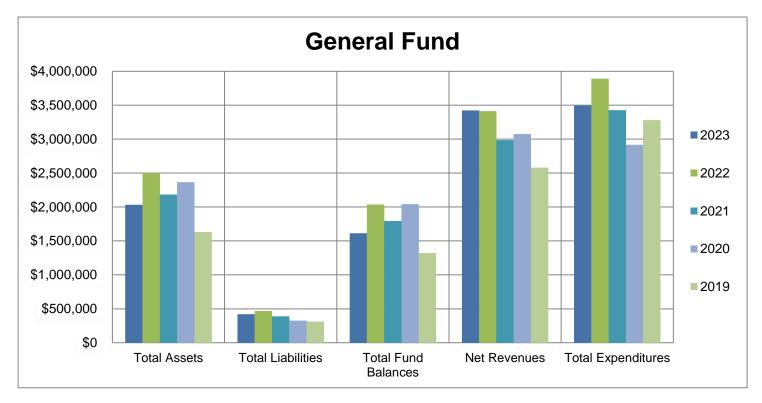
Circuit Clerk's accounts consist of trust money and settlements due to the treasurer.

MADISON COUNTY, ARKANSAS OTHER INFORMATION SCHEDULE OF CAPITAL ASSETS DECEMBER 31, 2023 (Unaudited)

	December 31, 2023
Land Buildings Equipment Improvements other than buildings	\$ 492,727 2,812,142 14,540,554 64,511
Total	\$ 17,909,934

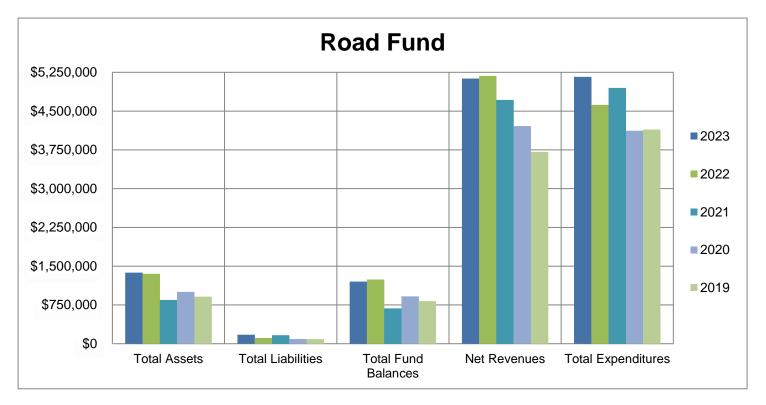
MADISON COUNTY, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - GENERAL FUND - REGULATORY BASIS DECEMBER 31, 2023 (Unaudited)

<u>General</u>	2023		2022		2021		2020		2019	
Total Assets	\$	2,030,423	\$	2,500,052	\$	2,181,468	\$	2,365,027	\$	1,631,180
Total Liabilities		419,492		464,909		387,818		323,385		310,566
Total Fund Balances		1,610,931		2,035,143		1,793,650		2,041,642		1,320,614
Net Revenues		3,422,179		3,411,346		2,982,968		3,072,691		2,579,588
Total Expenditures		3,493,747		3,889,853		3,424,015		2,915,663		3,277,718
Total Other Financing Sources/Uses		(352,644)		720,000		193,055		564,000		611,000



MADISON COUNTY, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - ROAD FUND - REGULATORY BASIS DECEMBER 31, 2023 (Unaudited)

Road	 2023	 2022	 2021	2020	 2019
Total Assets	\$ 1,373,841	\$ 1,350,571	\$ 845,350	\$ 1,001,789	\$ 908,529
Total Liabilities	173,215	111,134	163,776	88,179	85,326
Total Fund Balances	1,200,626	1,239,437	681,574	913,610	823,203
Net Revenues	5,126,948	5,178,049	4,715,522	4,209,060	3,709,636
Total Expenditures	5,162,259	4,620,186	4,948,487	4,118,653	4,142,658
Total Other Financing Sources/Uses	(3,500)		929		



MADISON COUNTY, ARKANSAS SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - OTHER FUNDS IN THE AGGREGATE - REGULATORY BASIS

DECEMBER 31, 2023 (Unaudited)

Other Funds in the Aggregate	2023		2022		2021		2020		2019	
Total Assets	\$	21,399,527	\$	5,859,022	\$	5,398,607	\$	3,488,309	\$	2,841,704
Total Liabilities		1,175,337		551,850		496,161		422,638		572,895
Total Fund Balances		20,224,190		5,307,172		4,902,446		3,065,671		2,268,809
Net Revenues		5,428,287		7,094,711		5,935,693		4,251,906		2,860,403
Total Expenditures		7,513,407		5,969,985		3,904,934		2,911,165		2,913,760
Total Other Financing Sources/Uses		16,736,144		(720,000)		(193,984)		(564,000)		(611,000)

