

# **Mena School District No. 23**

**Polk County, Arkansas**

## **Regulatory Basis Financial Statements and Other Reports**

**June 30, 2023**



MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
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# Arkansas



**Sen. David Wallace**  
Senate Chair  
**Sen. John Payton**  
Senate Vice Chair

**Rep. Jimmy Gazaway**  
House Chair  
**Rep. Richard Womack**  
House Vice Chair

**Kevin William White, CPA, JD**  
Legislative Auditor

## LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

### INDEPENDENT AUDITOR'S REPORT

Mena School District No. 23 and School Board Members  
Legislative Joint Auditing Committee

#### **Report on the Audit of the Financial Statements**

##### ***Opinions***

We have audited the financial statements of each major governmental fund and the aggregate remaining fund information of the Mena School District No. 23 (the "District"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's regulatory basis financial statements as listed in the table of contents.

##### ***Unmodified Opinions on Regulatory Basis of Accounting***

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective regulatory basis financial position of each major governmental fund and the aggregate remaining fund information of the District as of June 30, 2023, and the respective regulatory basis changes in financial position thereof and the respective regulatory basis budgetary comparison for the general and special revenue funds for the year then ended in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-413(c) as provided in Act 2201 of 2005 described in Note 1.

##### ***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles section of our report, the accompanying financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of June 30, 2023, or the changes in financial position for the year then ended.

##### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

##### ***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 1 of the financial statements, the financial statements are prepared by the District on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-413(c) as provided in Act 2201 of 2005, which is a basis of accounting other than accounting principles generally accepted in the United States of America, to meet the requirements of the State of Arkansas. The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-413(c) as provided in Act 2201 of 2005, as described in Note 1, to meet the requirements of the State of Arkansas. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's regulatory basis financial statements. The Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the regulatory basis financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the regulatory basis financial statements. The information has been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the regulatory basis financial statements or to the regulatory basis financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the regulatory basis financial statements as a whole.

**Other Information**

Management is responsible for the other information included in the report. The other information comprises the Schedule of Capital Assets and the Schedule of Selected Information for the Last Five Years – Regulatory Basis but does not include the regulatory basis financial statements, supplementary information, and our auditor’s report thereon. Our opinions on the regulatory basis financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the regulatory basis financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the regulatory basis financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated May 24, 2024 on our consideration of the District’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District’s internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District’s internal control over financial reporting and compliance.

ARKANSAS LEGISLATIVE AUDIT



Kevin William White, CPA, JD  
Legislative Auditor

Little Rock, Arkansas  
May 24, 2024  
EDSD30723

# Arkansas

**Sen. David Wallace**  
Senate Chair  
**Sen. John Payton**  
Senate Vice Chair



**Rep. Jimmy Gazaway**  
House Chair  
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Legislative Auditor

## LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING  
STANDARDS*

### INDEPENDENT AUDITOR'S REPORT

Mena School District No. 23 and School Board Members  
Legislative Joint Auditing Committee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major governmental fund and the aggregate remaining fund information of the Mena School District No. 23 (the "District"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's regulatory basis financial statements, and have issued our report thereon dated May 24, 2024. We issued an adverse opinion because the District prepared the financial statements on the basis of the financial reporting provisions of Arkansas Code, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive. However, the financial statements present fairly, in all material respects, the respective regulatory basis financial position of each major governmental fund and the aggregate remaining fund information of the District as of June 30, 2023, and the respective regulatory basis changes in financial position thereof and the respective regulatory basis budgetary comparison for the general and special revenue funds for the year then ended, on the basis of accounting described in Note 1.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the regulatory basis financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the regulatory basis financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's regulatory basis financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's regulatory basis financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of the state constitution, state and federal laws and regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

ARKANSAS LEGISLATIVE AUDIT

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Matt Fink, CPA  
Deputy Legislative Auditor

Little Rock, Arkansas  
May 24, 2024

# Arkansas

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Senate Chair  
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Senate Vice Chair



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Legislative Auditor

## LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

### INDEPENDENT AUDITOR'S REPORT

Mena School District No. 23 and School Board Members  
Legislative Joint Auditing Committee

#### **Report on Compliance for Each Major Federal Program**

##### ***Qualified Opinions***

We have audited the Mena School District No. 23's (the "District") compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2023. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

*Qualified Opinions on AL 32.009 COVID-19 - Emergency Connectivity Fund and AL 84.425 COVID-19 – Education Stabilization Fund*

In our opinion, except for the noncompliance described in the Basis for Qualified Opinions section of our report, the District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on *AL 32.009 COVID-19 - Emergency Connectivity Fund and AL 84.425 COVID-19 – Education Stabilization Fund* for the year ended June 30, 2023.

##### ***Basis for Qualified Opinions***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

*Matters Giving Rise to Qualified Opinions on AL 32.009 COVID-19 - Emergency Connectivity Fund and AL 84.425 COVID-19 – Education Stabilization Fund*

As described in the accompanying schedule of findings and questioned costs, the District did not comply with requirements regarding *AL 32.009 COVID-19 - Emergency Connectivity Fund* as described in finding number 2023-001 for Activities Allowed or Unallowed and Special Tests and Provisions and *AL 84.425 COVID-19 – Education Stabilization Fund* as described in finding 2023-002 for Equipment and Real Property Management and Special Tests and Provisions.

Compliance with such requirements is necessary, in our opinion, for the District to comply with the requirements applicable to that program.



### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the District's federal programs.

### **Auditor's Responsibilities for the Audit of Compliance**

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2023-001 and 2023-002 to be material weaknesses.

*A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

ARKANSAS LEGISLATIVE AUDIT

A handwritten signature in black ink that reads "Matt Fink". The signature is written in a cursive, slightly slanted style.

Matt Fink, CPA  
Deputy Legislative Auditor

Little Rock, Arkansas  
May 24, 2024

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
BALANCE SHEET - REGULATORY BASIS  
JUNE 30, 2023

Exhibit A

	Governmental Funds			
	Major			Fiduciary Fund Types
	General	Special Revenue	Other Aggregate	
<b>ASSETS</b>				
Cash			\$ 4,592,227	\$ 11,132
Investments	\$ 2,224,882		1,043,512	
Accounts receivable	13,350	\$ 1,033,715	51,265	
Due from other funds	389,693		101,472	
Deposit with paying agent			2,418,884	
<b>TOTAL ASSETS</b>	<b>\$ 2,627,925</b>	<b>\$ 1,033,715</b>	<b>\$ 8,207,360</b>	<b>\$ 11,132</b>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>Liabilities:</b>				
Accounts payable and accrued liabilities	\$ 24,637	\$ 34,873		
Due to other funds		491,165		
<b>Total Liabilities</b>	<b>24,637</b>	<b>526,038</b>		
<b>Fund Balances:</b>				
Restricted	161,383	529,445	\$ 2,464,407	\$ 11,132
Assigned	189,424		5,742,953	
Unassigned	2,252,481	(21,768)		
<b>Total Fund Balances</b>	<b>2,603,288</b>	<b>507,677</b>	<b>8,207,360</b>	<b>11,132</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 2,627,925</b>	<b>\$ 1,033,715</b>	<b>\$ 8,207,360</b>	<b>\$ 11,132</b>

The accompanying notes are an integral part of these financial statements.

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -  
GOVERNMENTAL FUNDS - REGULATORY BASIS  
FOR THE YEAR ENDED JUNE 30, 2023

Exhibit B

	Major		Other Aggregate
	General	Special Revenue	
<b>REVENUES</b>			
Property taxes (including property tax relief trust distribution)	\$ 6,181,150		
State assistance	9,828,669	\$ 7,297	
Federal assistance	215,715	6,527,060	\$ 45,523
Activity revenues	460,495		
Meal sales		397,943	
Investment income	31,214		35,102
Other revenues	327,661	20,829	100
<b>TOTAL REVENUES</b>	<b>17,044,904</b>	<b>6,953,129</b>	<b>80,725</b>
<b>EXPENDITURES</b>			
Regular programs	6,054,825	623,555	
Special education	927,203	484,926	
Career education programs	564,298	49,673	
Compensatory education programs	48,023	1,154,432	
Other instructional programs	523,972	45,994	
Student support services	951,978	820,989	
Instructional staff support services	985,089	309,778	
General administration support services	297,119	68,491	
School administration support services	862,087	64,085	
Central services support services	365,838	41,972	
Operation and maintenance of plant services	2,645,629	80,836	
Student transportation services	1,059,007	50,869	
Other support services	60,876		
Food services operations		1,733,700	
Community services operations		3,731	
Facilities acquisition and construction services	47,442	1,513,307	597,239
Non-programmed costs		26,420	
Activity expenditures	438,040		
Debt Service:			
Principal retirement			310,000
Interest and fiscal charges			511,341
<b>TOTAL EXPENDITURES</b>	<b>15,831,426</b>	<b>7,072,758</b>	<b>1,418,580</b>
<b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b>	<b>1,213,478</b>	<b>(119,629)</b>	<b>(1,337,855)</b>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in			1,297,159
Transfers out	(1,297,159)		
Federal grant revenue passed through from a cooperative		47,917	
<b>TOTAL OTHER FINANCING SOURCES (USES)</b>	<b>(1,297,159)</b>	<b>47,917</b>	<b>1,297,159</b>
<b>EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES</b>	<b>(83,681)</b>	<b>(71,712)</b>	<b>(40,696)</b>
<b>FUND BALANCES - JULY 1</b>	<b>2,686,969</b>	<b>579,389</b>	<b>8,248,056</b>
<b>FUND BALANCES - JUNE 30</b>	<b>\$ 2,603,288</b>	<b>\$ 507,677</b>	<b>\$ 8,207,360</b>

The accompanying notes are an integral part of these financial statements.

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS

Exhibit C

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -  
BUDGET AND ACTUAL - GENERAL AND SPECIAL REVENUE FUNDS - REGULATORY BASIS  
FOR THE YEAR ENDED JUNE 30, 2023

	General			Special Revenue		
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
<b>REVENUES</b>						
Property taxes (including property tax relief trust distribution)	\$ 5,863,634	\$ 6,181,150	\$ 317,516			
State assistance	9,765,918	9,828,669	62,751	\$ 7,949	\$ 7,297	\$ (652)
Federal assistance	264,967	215,715	(49,252)	7,136,468	6,527,060	(609,408)
Activity revenues	96,331	460,495	364,164			
Meal sales				93,241	397,943	304,702
Investment income	24,416	31,214	6,798			
Other revenues	117,307	327,661	210,354		20,829	20,829
<b>TOTAL REVENUES</b>	<b>16,132,573</b>	<b>17,044,904</b>	<b>912,331</b>	<b>7,237,658</b>	<b>6,953,129</b>	<b>(284,529)</b>
<b>EXPENDITURES</b>						
Regular programs	6,439,172	6,054,825	384,347	1,135,942	623,555	512,387
Special education	916,127	927,203	(11,076)	567,983	484,926	83,057
Career education programs	632,745	564,298	68,447	55,072	49,673	5,399
Compensatory education programs	86,347	48,023	38,324	1,428,812	1,154,432	274,380
Other instructional programs	546,042	523,972	22,070	49,148	45,994	3,154
Student support services	878,058	951,978	(73,920)	422,139	820,989	(398,850)
Instructional staff support services	1,085,909	985,089	100,820	1,693,153	309,778	1,383,375
General administration support services	301,607	297,119	4,488	66,198	68,491	(2,293)
School administration support services	888,996	862,087	26,909	68,844	64,085	4,759
Central services support services	364,752	365,838	(1,086)	16,991	41,972	(24,981)
Operation and maintenance of plant services	2,370,794	2,645,629	(274,835)	150,125	80,836	69,289
Student transportation services	1,202,568	1,059,007	143,561	48,418	50,869	(2,451)
Other support services	44,825	60,876	(16,051)			
Food services operations				1,529,827	1,733,700	(203,873)
Community services operations				2,500	3,731	(1,231)
Facilities acquisition and construction services		47,442	(47,442)		1,513,307	(1,513,307)
Non-programmed costs					26,420	(26,420)
Activity expenditures	96,331	438,040	(341,709)			
<b>TOTAL EXPENDITURES</b>	<b>15,854,273</b>	<b>15,831,426</b>	<b>22,847</b>	<b>7,235,152</b>	<b>7,072,758</b>	<b>162,394</b>

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS

Exhibit C

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -  
BUDGET AND ACTUAL - GENERAL AND SPECIAL REVENUE FUNDS - REGULATORY BASIS  
FOR THE YEAR ENDED JUNE 30, 2023

	General			Special Revenue		
	Budget	Actual	Variance Favorable (Unfavorable)	Budget	Actual	Variance Favorable (Unfavorable)
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$ 278,300	\$ 1,213,478	\$ 935,178	\$ 2,506	\$ (119,629)	\$ (122,135)
OTHER FINANCING SOURCES (USES)						
Transfers in	21,664,759		(21,664,759)	163,096		(163,096)
Transfers out	(22,605,605)	(1,297,159)	21,308,446	(163,096)		163,096
Federal grant revenue passed through from a cooperative					47,917	47,917
TOTAL OTHER FINANCING SOURCES (USES)	(940,846)	(1,297,159)	(356,313)	0	47,917	47,917
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	(662,546)	(83,681)	578,865	2,506	(71,712)	(74,218)
FUND BALANCES - JULY 1	2,697,064	2,686,969	(10,095)	579,325	579,389	64
FUND BALANCES - JUNE 30	\$ 2,034,518	\$ 2,603,288	\$ 568,770	\$ 581,831	\$ 507,677	\$ (74,154)

The accompanying notes are an integral part of these financial statements.

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2023

**1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

The Board of Education, a seven member group, is the level of government, which has responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of the Mena School District (District). There are no component units.

**B. Description of Funds**

Major governmental funds (per the regulatory basis of accounting) are defined as General and Special Revenue.

General Fund – The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

Special Revenue Fund – The Special Revenue Fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service. The Special Revenue Fund includes federal revenues and related expenditures, restricted for specific educational programs or projects, including the District's food services operations. The Special Revenue Fund also includes required matching for those federal programs, program income required to be used to further the objectives of those programs, and transfers from the general fund to supplement such programs.

Other governmental funds, presented in the aggregate, consist of the following:

Capital Projects Fund – The Capital Projects Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays including the acquisition or construction of capital facilities and other capital assets. The Capital Projects Fund excludes those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments.

Debt Service Fund – The Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

Fiduciary Fund types include the following:

Private-purpose Funds – Private-purpose funds are used to report all other arrangements under which principal and income benefit individuals, private organizations, or other governments.

**C. Measurement Focus and Basis of Accounting**

The financial statements are prepared in accordance with a regulatory basis of accounting (RBA). This basis of accounting is prescribed by Ark. Code Ann. § 10-4-413(c) and requires that financial statements be presented on a fund basis with, as a minimum, the general fund and special revenue fund presented separately and all other funds included in the audit presented in the aggregate. The law also stipulates that the financial statements consist of a balance sheet; a statement of revenues, expenditures, and changes in fund balances; a comparison of the final adopted budget to the actual expenditures for the general fund and special revenue funds of the entity; notes to financial statements; and a supplemental schedule of capital assets, including land, buildings, and equipment. The law further stipulates that the State Board of Education shall promulgate the rules necessary to administer the regulatory basis of presentation.

The RBA is not in accordance with generally accepted accounting principles (GAAP). GAAP require that basic financial statements present government-wide financial statements. Additionally, GAAP require the following major concepts: Management's Discussion and Analysis, accrual basis of accounting for government-wide financial statements, including depreciation expense, modified accrual basis of accounting for fund financial statements, separate financial statements for fiduciary fund types and other requirements for fiduciary fund types, separate identification of special and extraordinary items, inclusion of capital assets, leases, and debt in the financial statements, inclusion of the net pension liability in the financial statements, specific procedures for the identification of major governmental funds, and applicable note disclosures. The RBA does not require government-wide financial statements or the previously identified concepts.

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2023

**1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. Measurement Focus and Basis of Accounting (Continued)**

The accompanying financial statements are presented on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for purposes of recording specific activities or attaining certain objectives. Major governmental funds are defined as general and special revenue, and such funds are presented separately in the financial statements. All other governmental funds are presented in the aggregate. Fiduciary fund types are presented in a separate column in the Balance Sheet – Regulatory Basis. Revenues are reported by major sources and expenditures are reported by major function. Other transactions, which are not reported as revenues or expenditures, are reported as other financing sources and uses. Transactions related to the recording of installment contracts and financed purchases are reported as other financing sources. Changes in private-purpose funds will be reflected in the notes to financial statements.

**D. Revenue Recognition Policies**

Revenues are recognized when they become susceptible to accrual in accordance with the RBA, except for property taxes (see Note 1 F below).

**E. Capital Assets**

Information on capital assets and related depreciation is reported at Schedule 1. Capital assets are capitalized at historical cost or estimated historical cost, if actual data is not available. Capital assets purchased are recorded as expenditures in the applicable fund at the time of purchase. Donated capital assets are reported at acquisition value when received. The District maintains a threshold level of \$1,000 for capitalizing equipment. Library holdings are not capitalized.

No salvage value is taken into consideration for depreciation purposes. All capital assets, other than land and construction in progress, are depreciated using the straight-line method over the following useful lives:

Asset Class	Estimated Useful Life in Years
Improvements/infrastructure	20
Buildings	50
Equipment	5-20

**F. Property Taxes**

Property taxes are levied (tax rates are established) in November of each year based on property assessment (real and personal) that occurred within a specific period of time beginning January 1 of the same year. Property taxes are collectible beginning the first business day of March of the year following the levy date and are considered delinquent after October 15 of the same calendar year.

Amendment no. 74 to the Arkansas Constitution established a uniform minimum property tax millage rate of 25 mills for maintenance and operation of public schools. Ark. Code Ann. § 26-80-101 provides the uniform rate of tax (URT) shall be assessed and collected in the same manner as other school property taxes, but the net revenues from the URT shall be remitted to the State Treasurer and distributed by the State to the county treasurer of each county for distribution to the school districts in that county. For reporting purposes, URT revenues are considered property taxes.

**G. Interfund Receivables and Payables**

Interfund receivables and payables result from services rendered from one fund to another or from interfund loans.



MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2023

**1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

H. Fund Balance Classifications

1. Restricted fund balance – represents amounts that are restricted to specific purposes when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through bond covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
2. Assigned fund balance – represents amounts that are constrained by the District's *intent* to be used for specific purposes, but are neither restricted nor committed.
3. Unassigned fund balance – represents amounts that have not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. This classification can also include negative amounts in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

I. Budget and Budgetary Accounting

The District is required by state law to prepare an annual budget. The annual budget is prepared on a fiscal year basis. The District does not prepare and submit amended budgets during the fiscal year. The State Department of Education's regulations allow for the cash basis or the modified accrual basis. However, the majority of the school districts employ the cash basis method.

The District budgets intra-fund transfers. Significant variances may result in the comparison of transfers at the Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General and Special Revenue Funds – Regulatory Basis because only interfund transfers are reported at the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds – Regulatory Basis. Additionally, the District routinely budgets restricted federal programs as part of the special revenue fund.

Budgetary perspective differences are not considered to be significant, because the structure of the information utilized in preparing the budget and the applicable fund financial statements is essentially the same.

J. Stabilization Arrangements

The District's Board of Education has not formally set aside amounts for use in emergency situations or when revenue shortages or budgetary imbalances arise.

K. Minimum Fund Balance Policies

The District's Board of Education has not formally adopted a minimum fund balance policy. .

L. Fund Balance Classification Policies and Procedures

The Superintendent, in conjunction with other management and accounting personnel, is authorized to assign amounts to a specific purpose. The District's Board of Education has not adopted a formal policy addressing this authorization.

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2023

**1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

L. Fund Balance Classification Policies and Procedures (Continued)

The District's revenues, expenditures, and fund balances are tracked in the accounting system by numerous sources of funds. The fund balances of these sources of funds are combined to derive the District's total fund balances by fund. It is uncommon for an individual source of funds to contain restricted and unrestricted (committed, assigned, or unassigned) funds. The District does not have a policy addressing whether it considers restricted or unrestricted amounts to have been spent when expenditures are incurred for purposes for which both restricted and unrestricted amounts are available. District personnel decide which resources (source of funds) to use at the time expenditures are incurred. For classification of fund balance amounts, restricted resources are considered spent before unrestricted. The District does not have a policy addressing which resources to use within the unrestricted fund balances when committed, assigned, or unassigned fund balances are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts.

M. Encumbrances

The District does not utilize encumbrance accounting.

**2: CASH DEPOSITS WITH FINANCIAL INSTITUTIONS**

Cash deposits are carried at cost (carrying value). A comparison of the bank balance and carrying value is as follows:

	Carrying Amount	Bank Balance
Insured (FDIC)	\$ 250,000	\$ 250,000
Collateralized:		
Collateral held by the District's agent, pledging bank or pledging bank's trust department or agent in the District's name	7,621,753	8,396,128
Total Deposits	\$ 7,871,753	\$ 8,646,128

The above total deposits include certificates of deposit of \$3,268,394 reported as investments and classified as nonparticipating contracts.

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2023

**3: ACCOUNTS RECEIVABLE**

Accounts receivable at June 30, 2023, were comprised of the following:

Description	Governmental Funds		
	Major		
	General	Special Revenue	Other Aggregate
Federal assistance		\$ 1,033,715	\$ 45,523
Investment income	\$ 12,243		5,742
Other	1,107		
Totals	<u>\$ 13,350</u>	<u>\$ 1,033,715</u>	<u>\$ 51,265</u>

**4: ACCOUNTS PAYABLE AND ACCRUED LIABILITIES**

Accounts payable and accrued liabilities at June 30, 2023, were comprised of the following:

Description	Governmental Funds	
	Major	
	General	Special Revenue
Vendor payables	\$ 23,257	\$ 34,873
Due to grantor	1,380	
Totals	<u>\$ 24,637</u>	<u>\$ 34,873</u>

**5: COMMITMENTS**

The District was contractually obligated for the following at June 30, 2023:

A. Construction Contract

Project Name	Estimated Completion Date	Contract Balance
Activity Building	September 1, 2024	\$ 2,579,115

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2023

**5: COMMITMENTS (Continued)**

B. Long-term Debt Issued and Outstanding

The District is presently paying on the following long-term debt:

Date of Issue	Date of Final Maturity	Rate of Interest	Amount Authorized and Issued	Debt Outstanding June 30, 2023	Maturities To June 30, 2023
<b>Bonds</b>					
10/1/04	6/1/24	3.1-4.35%	\$ 445,000	\$ 35,000	\$ 410,000
12/17/09	12/17/25	2.40%	2,060,000	2,060,000	
10/1/10	10/1/27	4.65%	1,025,000	1,025,000	
7/1/20	2/1/38	0.5-1.7%	5,590,000	4,920,000	670,000
11/1/20	2/1/46	1.5-2.8%	14,645,000	14,645,000	
Total Long-Term Debt			<u>\$ 23,765,000</u>	<u>\$ 22,685,000</u>	<u>\$ 1,080,000</u>

Changes in Long-term Debt

	Balance July 1, 2022	Issued	Retired	Balance June 30, 2023
Bonds payable	<u>\$ 22,995,000</u>	<u>\$ 0</u>	<u>\$ 310,000</u>	<u>\$ 22,685,000</u>

Future Principal and Interest Payments

Year Ended June 30,	Bonds		
	Principal	Interest	Total
2024	\$ 320,000	\$ 504,753	\$ 824,753
2025	290,000	501,092	791,092
2026	2,605,000	473,763	3,078,763
2027	705,000	442,367	1,147,367
2028	1,740,000	409,486	2,149,486
2029-2033	4,070,000	1,762,880	5,832,880
2034-2038	4,485,000	1,388,263	5,873,263
2039-2043	5,070,000	874,708	5,944,708
2044-2046	3,400,000	192,360	3,592,360
Totals	<u>\$ 22,685,000</u>	<u>\$ 6,549,671</u>	<u>\$ 29,234,671</u>

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2023

**5: COMMITMENTS (Continued)**

Qualified School Construction Bonds

On December 17, 2009, the District obtained funding of \$2,060,000 from Qualified School Construction Bonds, a debt financial arrangement authorized by the American Recovery and Reinvestment Act of 2009. The District will deposit a specified amount annually into a sinking fund for 16 years. This amount plus interest earned will be used to retire the debt when due.

On October 1, 2010, the District obtained funding of \$1,025,000 from Qualified School Construction Bonds, a debt financial arrangement authorized by the American Recovery and Reinvestment Act of 2009. The District will deposit a specified amount annually into a sinking fund for 17 years. This amount plus interest earned will be used to retire the debt when due.

Security for Debt Payments

Ark. Code Ann. § 6-20-1204 specifies procedures to be followed if a school district is delinquent in a payment to the paying agent for bonded debt. As additional security, any delinquent payment for bonded debt will be satisfied by the Division of Elementary and Secondary Education (DESE). Depending on the date of the bond issue, DESE will recover the full amount of any delinquency payment through the withholding of a school district's state funding or a direct payment from the school district. There were no delinquent bond payments incurred by the District during the audit period.

**6: PLEDGED REVENUES**

The District has pledged a portion of its property taxes to retire bonds of \$23,765,000 issued from October 1, 2004 through November 1, 2020. The bonds were issued for various capital projects. Total principal and interest remaining on the bonds is \$29,234,671, payable through February 1, 2046. Principal and interest paid for the current year and total property taxes pledged for debt service were \$818,018 and \$1,876,728, respectively. The percentage of property taxes pledged for the current year for principal and interest payments was 43.59 percent.

**7: INTERFUND TRANSFERS**

The District transferred \$1,297,159 from the general fund to other aggregate funds for debt related payments of \$1,000,315 and \$296,844 for future capital projects.

**8: RELATED-PARTY TRANSACTIONS**

The District maintained a bank balance of \$8,646,128 with Union Bank at June 30, 2023. A member of the District's Board of Education is on the Board of Directors of this bank and another member is an employee of the bank. In accordance with Ark. Code Ann. § 6-24-105, Arkansas Department of Education approved the District conducting business with Union Bank.

**9: RETIREMENT PLAN**

Arkansas Teacher Retirement System

Plan Description

The District contributes to the Arkansas Teacher Retirement System (ATRS), a cost-sharing multiple-employer defined benefit pension plan that covers employees of schools and education-related agencies, except certain non-teaching school employees. ATRS, administered by a Board of Trustees, provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Teacher Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for ATRS. That report may be obtained by writing to Arkansas Teacher Retirement System, 1400 West Third Street, Little Rock, Arkansas 72201, by calling 501-682-1517, or by visiting the ATRS website at [www.artrs.gov](http://www.artrs.gov).

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2023

**9: RETIREMENT PLAN (Continued)**

Arkansas Teacher Retirement System (Continued)

Funding Policy

ATRS has contributory and noncontributory plans. Contributory members are required by State law to contribute 7% of their salaries. Each participating employer is required by State law to contribute at a rate determined by the Board of Trustees, based on the annual actuarial valuation. The current employer rate is 15% of covered salaries. The District's contributions to ATRS for the year ended June 30, 2023, were \$1,634,076, equal to the required contributions.

Net Pension Liability

The Division of Elementary and Secondary Education has stipulated that, under the regulatory basis of accounting, the requirements of Governmental Accounting Standards Board Statement no. 68 would be limited to disclosure of the District's proportionate share of the collective net pension liability. The District's proportionate share of the collective net pension liability at June 30, 2022, (actuarial valuation date and measurement date) was \$15,100,930.

**10: CHANGES IN PRIVATE-PURPOSE FUNDS**

ADDITIONS	
Donations	\$ 2,037
	<hr/>
DEDUCTIONS	
Scholarships	1,000
	<hr/>
CHANGE IN FUND BALANCE	1,037
FUND BALANCE - JULY 1	10,095
	<hr/>
FUND BALANCE - JUNE 30	\$ 11,132
	<hr/>

**11: DEFICIT FUND BALANCE**

The deficit fund balance of \$21,768 in the special revenue fund, as displayed in the table at Note 14 below, pertains to the Medicaid program. The temporary deficit was caused by the District not moving expenditures at year-end.

**12: RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The District carries commercial insurance for accidental death and dismemberment, board liability, student accidents, and vehicles.

The District participates in the Arkansas School Boards Association – Workers' Compensation Trust (the Trust), a self-insurance trust voluntarily established on July 1, 1994, pursuant to state law. The Trust is responsible for obtaining and administering workers' compensation insurance coverage for its members, as well as obtaining reinsurance coverage for those claims that exceed the standard policy limits. In its administrative capacity, the Trust is responsible for monitoring, negotiating and settling claims that have been filed on behalf of and against member districts. The District contributes annually to this program.

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
NOTES TO THE FINANCIAL STATEMENTS  
JUNE 30, 2023

**12: RISK MANAGEMENT (Continued)**

Additionally, the District participates in the Arkansas School Boards Association – Risk Management Program (the Association), a self-insurance program voluntarily established on February 1, 1984, pursuant to state law. The Association is responsible for obtaining and administering insurance coverage for property and vehicles for its members, as well as obtaining reinsurance coverage for those claims that exceed the standard policy limits. In its administrative capacity, the Association is responsible for monitoring, negotiating, and settling claims that have been filed against member districts. The District pays an annual premium for its coverage of buildings and contents.

The District participates in the Arkansas Fidelity Bond Trust Fund administered by the Governmental Bonding Board. This program provides coverage for actual losses sustained by its members through fraudulent or dishonest acts committed by officials or employees. Each loss is limited to \$300,000 with a \$2,500 deductible. Premiums for coverage are paid by the Chief Fiscal Officer of the State of Arkansas from funds withheld from the Public School Fund.

Settled claims have not exceeded coverage in any of the past three fiscal years. There were no significant reductions in insurance coverage from the prior year in the major categories of risk.

**13: ON-BEHALF PAYMENTS**

The allocation of the health insurance premiums paid by the Division of Elementary and Secondary Education to the Employee Benefits Division, on-behalf of the District's employees, totaled \$481,922 for the year ended June 30, 2023.

**14: DETAILS OF GOVERNMENTAL FUND BALANCE CLASSIFICATIONS DISPLAYED IN THE AGGREGATE**

Description	Governmental Funds		
	Major		
	General	Special Revenue	Other Aggregate
Fund Balances:			
Restricted for:			
Alternative learning environment	\$ 6,812		
Enhanced student achievement funding	70,447		
English-language learners	37,039		
Professional development	6,944		
Child nutrition programs		\$ 431,540	
Debt service			\$ 2,464,407
Medical services		12,988	
Special education programs	18,170		
Other purposes	21,971	84,917	
Total Restricted	<u>161,383</u>	<u>529,445</u>	<u>2,464,407</u>
Assigned to:			
Capital projects			5,740,125
Debt service			2,828
Student activities	189,424		
Total Assigned	<u>189,424</u>		<u>5,742,953</u>
Unassigned	<u>2,252,481</u>	<u>(21,768)</u>	
Totals	<u>\$ 2,603,288</u>	<u>\$ 507,677</u>	<u>\$ 8,207,360</u>

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
SCHEDULE OF CAPITAL ASSETS  
FOR THE YEAR ENDED JUNE 30, 2023  
(Unaudited)

Schedule 1

	Balance June 30, 2023
Nondepreciable capital assets:	
Land	\$ 1,009,564
Construction in progress	1,501,667
Total nondepreciable capital assets	2,511,231
Depreciable capital assets:	
Buildings	44,443,815
Improvements/infrastructure	3,138,528
Equipment	5,324,730
Total depreciable capital assets	52,907,073
Less accumulated depreciation for:	
Buildings	16,249,314
Improvements/infrastructure	1,015,353
Equipment	3,301,185
Total accumulated depreciation	20,565,852
Total depreciable capital assets, net	32,341,221
Capital assets, net	\$ 34,852,452



MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2023

Schedule 2

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Provided to Subrecipients	Total Federal Expenditures
<b>CHILD NUTRITION CLUSTER</b>				
<u>U. S. Department of Agriculture</u>				
Arkansas Department of Education - School Breakfast Program	10.553	5703		\$ 311,530
National School Lunch Program (Note 5)	10.555			30,384
Arkansas Department of Education - National School Lunch Program	10.555	5703		758,288
Arkansas Department of Human Services - National School Lunch Program (Note 6)	10.555	5703000		80,702
Total for National School Lunch Program				<u>869,374</u>
Arkansas Department of Education - Fresh Fruit and Vegetable Program	10.582	5703		43,234
Total U. S. Department of Agriculture				<u>1,224,138</u>
<b>TOTAL CHILD NUTRITION CLUSTER</b>				<u>1,224,138</u>
<b>SPECIAL EDUCATION CLUSTER (IDEA)</b>				
<u>U. S. Department of Education</u>				
Arkansas Department of Education - Special Education - Grants to States	84.027A	5703		422,845
Arkansas Department of Education - COVID-19 American Rescue Plan - Special Education Grants to States	84.027X	5703		58,808
Arkansas Department of Education - Special Education - Preschool Grants	84.173A	5703		23,766
Total U. S. Department of Education				<u>505,419</u>
<b>TOTAL SPECIAL EDUCATION CLUSTER (IDEA)</b>				<u>505,419</u>
<b>OTHER PROGRAMS</b>				
<u>Federal Communications Commission</u>				
COVID-19 - Emergency Connectivity Fund Program	32.009			287,520
Total Federal Communications Commission				<u>287,520</u>
<u>U. S. Department of Education</u>				
Arkansas Department of Education - COVID-19 - Elementary and Secondary School Emergency Relief Fund	84.425D	5703		89,633
Arkansas Department of Education - COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief Fund	84.425U	5703		3,179,326
Arkansas Department of Education - COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief - Homeless Children and Youth	84.425W	5703		2,294
Total Education Stabilization Fund				<u>3,271,253</u>
Arkansas Department of Education - Title I Grants to Local Educational Agencies	84.010A	5703		743,938
Arkansas Department of Education - Rural Education	84.358B	5703		35,499
Arkansas Department of Education - Supporting Effective Instruction State Grants	84.367A	5703		108,207
Arkansas Department of Education - Student Support and Academic Enrichment Program	84.424A	5703		55,355
Total U. S. Department of Education				<u>4,214,252</u>

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2023

Schedule 2

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Provided to Subrecipients	Total Federal Expenditures
<u>U. S. Department of Health and Human Services</u>				
Arkansas Department of Education - Cooperative Agreements to Promote Adolescent Health Through School-Based HIV/STD Prevention and School-Based Surveillance	93.079	5703		\$ 266
Arkansas Department of Career Education - Temporary Assistance for Needy Families	93.558	5703		5,236
Total U. S. Department of Health and Human Services				<u>5,502</u>
TOTAL OTHER PROGRAMS				<u>4,507,274</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 0</u>	<u>\$ 6,236,831</u>

The accompanying notes are an integral part of this schedule.

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

- Note 1: Basis of Presentation - The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of Mena School District No. 23 (District) under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in financial position of the District.
- Note 2: Summary of Significant Accounting Policies - Expenditures reported on the Schedule are reported on the regulatory basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- Note 3: The District has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.
- Note 4: During the year ended June 30, 2023, the District received Medicaid funding of \$275,873 from the Arkansas Department of Human Services. Such payments are not considered Federal awards expended, and therefore, are not included in the above Schedule.
- Note 5: Nonmonetary assistance is reported at the approximate value as provided by the U. S. Department of Defense through an agreement with the U. S. Department of Agriculture.
- Note 6: Nonmonetary assistance is reported at the approximate value as provided by the Arkansas Department of Human Services.

MENA SCHOOL DISTRICT NO. 23  
 POLK COUNTY, ARKANSAS  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 FOR THE YEAR ENDED JUNE 30, 2023

Schedule 3

**SECTION I - SUMMARY OF AUDITOR'S RESULTS**

FINANCIAL STATEMENTS

Types of auditor's reports issued on whether the financial statements audited were prepared in accordance with:

Generally accepted accounting principles (GAAP) - adverse  
 Regulatory basis - unmodified

Internal control over financial reporting:

<input checked="" type="radio"/> Material weakness(es) identified?	<input type="checkbox"/>	yes	<input checked="" type="checkbox"/>	no
<input checked="" type="radio"/> Significant deficiency(ies) identified?	<input type="checkbox"/>	yes	<input checked="" type="checkbox"/>	none reported
Noncompliance material to financial statements noted?	<input type="checkbox"/>	yes	<input checked="" type="checkbox"/>	no

FEDERAL AWARDS

Internal control over major federal programs:

<input checked="" type="radio"/> Material weakness(es) identified?	<input checked="" type="checkbox"/>	yes	<input type="checkbox"/>	no
<input checked="" type="radio"/> Significant deficiency(ies) identified?	<input type="checkbox"/>	yes	<input checked="" type="checkbox"/>	none reported

Type of auditor's report issued on compliance for major federal programs: qualified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	<input checked="" type="checkbox"/>	yes	<input type="checkbox"/>	no
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Identification of major federal programs:

AL Number(s)	Name of Federal Program or Cluster
32.009 84.425D, 84.425U and 84.425W	Emergency Connectivity Fund Program- COVID-19 COVID-19 - Education Stabilization Fund

Dollar threshold used to distinguish between type A and type B programs:	<u>\$</u>	<u>750,000</u>
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Auditee qualified as low-risk auditee?	<input type="checkbox"/>	yes	<input checked="" type="checkbox"/>	no
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**SECTION II - FINANCIAL STATEMENT FINDINGS**

No matters were reported.

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2023

Schedule 3

**SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

MATERIAL WEAKNESSES

FEDERAL COMMUNICATIONS COMMISSION  
EMERGENCY CONNECTIVITY FUND PROGRAM - AL NUMBER 32.009  
AUDIT PERIOD - YEAR ENDED JUNE 30, 2023

2023-001. Activities Allowed or Unallowed / Special Tests and Provisions

Criteria or specific requirement: Office of Management and Budget (OMB) 47 CFR § 54.1710 requires entities requesting funding to certify that they are only seeking support for eligible equipment provided to students and school staff who would otherwise lack connected devices sufficient to engage in remote learning. OMB 47 CFR § 54.1706 (b) states that eligible schools cannot request and receive support for the purchase of eligible equipment and services for use solely at the school; however, some on-campus use is permitted for eligible equipment that was purchased primarily to provide off-campus access.

Condition: During testing, we identified 652 devices, totaling \$227,400, were reimbursed by the Emergency Connectivity Fund. Adequate supporting documentation was not retained to support the actual unmet need for the devices, as required by the grant. Additionally, the devices were purchased primarily for on-campus use.

Cause: District's unfamiliarity with the new federal program. The service provider submitted the request for reimbursement without consulting the District to determine the actual amount of equipment provided to students and school staff with unmet needs.

Effect or potential effect: The District received funding in excess of the documented actual unmet need for their students and school staff resulting in questionable costs of \$227,400.

Questioned costs: The questioned costs for 652 devices totaled \$227,400.

Context: Adequate documentation of actual unmet need could not be provided for 652 devices totaling \$227,400. The District purchased and was reimbursed for a total of 830 devices for \$286,140.

Identification as a repeat finding: No

Recommendation: The District should contact the Federal Communications Commission for guidance regarding this matter and implement proper controls over program expenditures.

Views of responsible officials: The district will contact the FCC and review the procedures used by the E-rate/Technology Coordinator to determine how this came about and develop further procedures to avoid this happening again.

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2023

Schedule 3

U.S. DEPARTMENT OF EDUCATION  
PASSED THROUGH ARKANSAS DEPARTMENT OF EDUCATION  
COVID-19 AMERICAN RESCUE PLAN - ELEMENTARY AND SECONDARY SCHOOL EMERGENCY RELIEF FUND - AL  
NUMBER 84.425D AND 84.425U  
PASS-THROUGH NUMBER 5703  
AUDIT PERIOD - YEAR ENDED JUNE 30, 2023

2023-002. Equipment and Real Property Management / Special Tests and Provisions

Criteria or specific requirement: 29 CFR 5.5 (Wage Rate Requirements) requires all contractors and subcontractors performing construction contracts in excess of \$2,000, financed by federal assistance funds, to pay laborers and mechanics employed by the contractor or subcontractor not less than the prevailing wage rates as determined by the Department of Labor for the locality of the project. Non-federal entities shall include in the applicable construction contracts a provision that the contractor or subcontractor comply with those requirements. Such requirements include the submission of weekly certified payrolls for each week in which any contract work is performed, to the non-federal entities. 2 CFR 200.311 requires property records be maintained for real property and improvements made to real property acquired with federal awards. Additionally, 2 CFR 200.326 and Ark. Code Ann. § 18-44-503 require a non-federal entity to obtain a performance bond for the public construction contract.

Condition: The District paid \$1,322,196 for a capital improvement flooring project from the Education Stabilization Fund without obtaining a performance bond and without obtaining a written contract that included the prevailing wage rate provision, and weekly certified payrolls were not submitted to the District. Additionally, the District did not record in the capital assets subsidiary records capital improvements for a HVAC system or flooring project totaling \$154,377 and \$1,322,196, respectively, and for equipment totaling \$12,138.

Cause: Lack of internal controls and management oversight.

Effect or potential effect: The District did not comply with Wage Rate Requirements or Bonding Requirements. The District's capital assets subsidiary records were not accurate.

Context: A population of 20 payments for capital improvements and equipment totaling \$1,525,445. All were examined.

Identification as a repeat finding: No

Recommendation: The District should contact the Arkansas Division of Elementary and Secondary Education (DESE) for guidance regarding this matter and implement proper controls over program expenditures.

Views of responsible officials: The Department of Elementary and Secondary Education will be contacted regarding this matter. The district did not receive guidance from the Department about this issue other than stating that Davis-Bacon wage rules apply. Those materials will be recorded as capital assets and our new capital assets clerk will be trained on the definition and record keeping of such items. This likely occurred simply from the fact that yearly past practice for the district has been to enter the asset as one item in the asset system. Construction in progress has been used as a reconciliation item in fixed assets. There must have been some misunderstanding on this matter because the district does have a statement of coverage for the company that did this work and will provide it. However, if the format is wrong, the district will, in the future, insist that the proper format be used.



Schedule 4

SUMMARY OF SCHEDULE OF PRIOR AUDIT FINDINGS  
FOR THE YEAR ENDED JUNE 30, 2023

There were no findings in the prior audit.

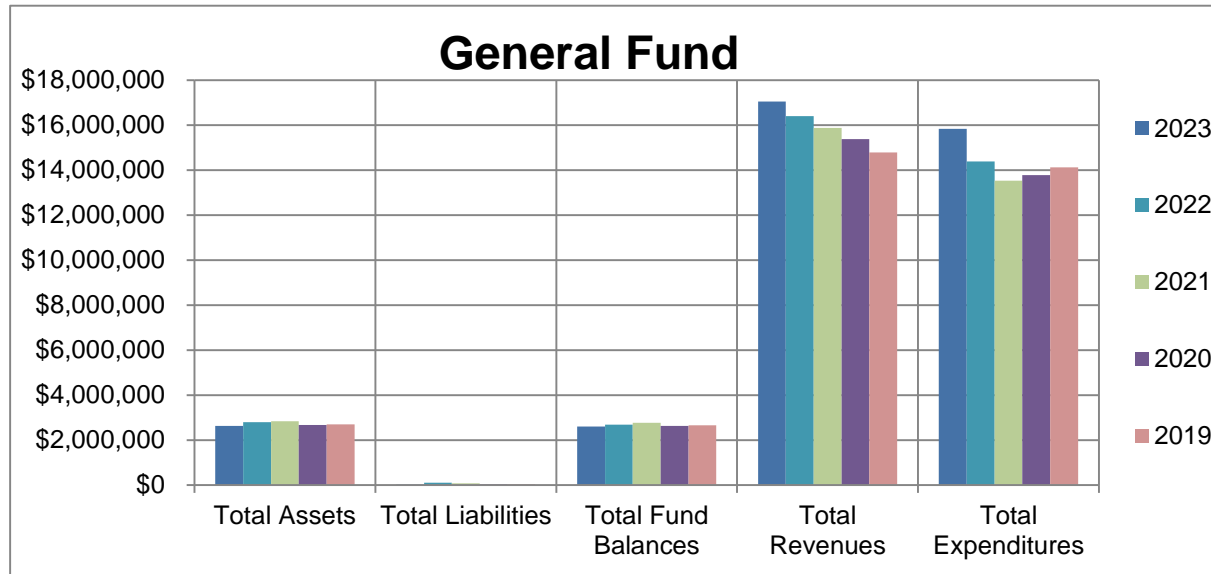
FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

There were no findings in the prior audit.

MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS

SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - REGULATORY BASIS  
FOR THE YEAR ENDED JUNE 30, 2023  
(Unaudited)

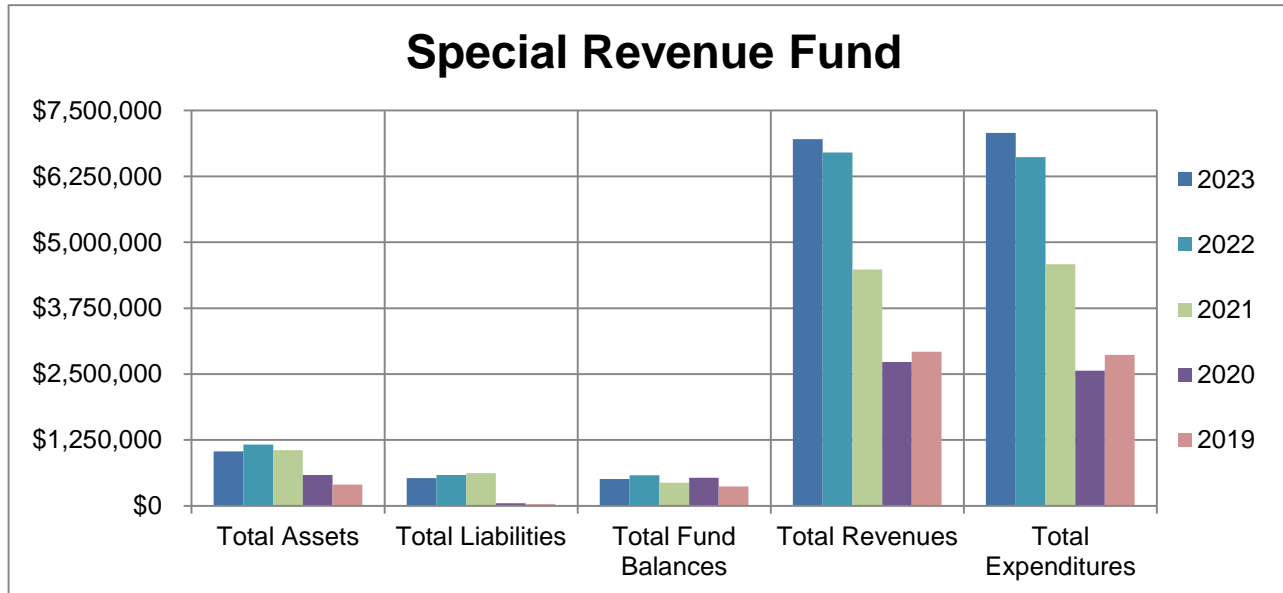
<b>General Fund</b>	Year Ended June 30,				
	2023	2022	2021	2020	2019
Total Assets	\$ 2,627,925	\$ 2,794,610	\$ 2,841,714	\$ 2,671,528	\$ 2,696,454
Total Liabilities	24,637	107,641	71,569	40,870	36,183
Total Fund Balances	2,603,288	2,686,969	2,770,145	2,630,658	2,660,271
Total Revenues	17,044,904	16,402,416	15,882,095	15,384,632	14,793,528
Total Expenditures	15,831,426	14,387,843	13,535,407	13,780,233	14,132,625
Total Other Financing Sources (Uses)	(1,297,159)	(2,097,749)	(2,266,926)	(1,634,012)	(1,187,213)



MENA SCHOOL DISTRICT NO. 23  
POLK COUNTY, ARKANSAS

SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - REGULATORY BASIS  
FOR THE YEAR ENDED JUNE 30, 2023  
(Unaudited)

<b>Special Revenue Fund</b>	Year Ended June 30,				
	2023	2022	2021	2020	2019
Total Assets	\$ 1,033,715	\$ 1,165,739	\$ 1,055,618	\$ 583,752	\$ 401,253
Total Liabilities	526,038	586,350	619,091	48,699	30,249
Total Fund Balances	507,677	579,389	436,527	535,053	371,004
Total Revenues	6,953,129	6,704,209	4,485,447	2,729,669	2,922,369
Total Expenditures	7,072,758	6,617,192	4,583,973	2,565,620	2,865,695
Total Other Financing Sources (Uses)	47,917	55,845			





MENA SCHOOL DISTRICT NO. 23  
 POLK COUNTY, ARKANSAS  
 SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - REGULATORY BASIS  
 FOR THE YEAR ENDED JUNE 30, 2023  
 (Unaudited)

Schedule 5

<b>Other Aggregate Funds</b>	Year Ended June 30,				
	2023	2022	2021	2020	2019
Total Assets	\$ 8,207,360	\$ 8,248,056	\$ 6,967,502	\$ 5,118,242	\$ 4,552,344
Total Liabilities					
Total Fund Balances	8,207,360	8,248,056	6,967,502	5,118,242	4,552,344
Total Revenues	80,725	60,696	79,764	124,896	107,496
Total Expenditures	1,418,580	877,891	1,018,248	1,096,543	2,645,609
Total Other Financing Sources (Uses)	1,297,159	2,097,749	2,787,744	1,537,545	1,187,213

