Southeast Arkansas Education Service Cooperative

Regulatory Basis Financial Statements and Other Reports

June 30, 2021



LEGISLATIVE JOINT AUDITING COMMITTEE

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Arkansas

Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair



Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

INDEPENDENT AUDITOR'S REPORT

Southeast Arkansas Education Service Cooperative and Cooperative Board Members Legislative Joint Auditing Committee

Report on the Financial Statements

We have audited the accompanying financial statements of each major governmental fund and the aggregate remaining fund information of the Southeast Arkansas Education Service Cooperative (the "Cooperative"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Cooperative's regulatory basis financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-413(c) as provided in Act 2201 of 2005, as described in Note 1, to meet the requirements of the State of Arkansas. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Cooperative's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 to the financial statements, to meet the financial reporting requirements of the State of Arkansas, the financial statements are prepared by the Cooperative on the basis of the financial reporting provisions of Ark. Code Ann. § 10-4-413(c) as provided in Act 2201 of 2005, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles paragraphs, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Cooperative as of June 30, 2021, or the changes in financial position for the year then ended.

Unmodified Opinions on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective regulatory basis financial position of each major governmental fund and the aggregate remaining fund information of the Cooperative as of June 30, 2021, and the respective regulatory basis changes in financial position thereof and the respective regulatory basis budgetary comparison for the general and special revenue funds for the year then ended in accordance with the financial reporting provisions of Ark. Code Ann. § 10-4-413(c) as provided in Act 2201 of 2005 described in Note 1.

Emphasis of Matter

As discussed in Note 1C to the financial statements, in 2021 the Cooperative adopted new accounting guidance, Governmental Accounting Standards Board Statement no. 84, *Fiduciary Activities*. Our opinion is not modified with respect to this matter.

Other Matters

Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Cooperative's regulatory basis financial statements. The Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* the Schedule of Capital Assets, and the Schedule of Selected Information for the Last Five Years – Regulatory Basis are presented for the purposes of additional analysis and are not a required part of the regulatory basis financial statements.

The Schedule of Expenditures of Federal Awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the regulatory basis financial statements. Such information has been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the regulatory basis financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the regulatory basis financial statements or to the regulatory basis financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the regulatory basis financial statements as a whole.

The Schedule of Capital Assets and the Schedule of Selected Information for the Last Five Years – Regulatory Basis have not been subjected to the auditing procedures applied in the audit of the regulatory basis financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 11, 2022 on our consideration of the Cooperative's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control over financial reporting and compliance.

ARKANSAS LEGISLATIVE AUDIT

Kozukhormon

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

Little Rock, Arkansas April 11, 2022 EDSC01521



Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair

Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITOR'S REPORT

Southeast Arkansas Education Service Cooperative and Cooperative Board Members Legislative Joint Auditing Committee

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of each major governmental fund and the aggregate remaining fund information of the Southeast Arkansas Education Service Cooperative (the "Cooperative"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Cooperative's regulatory basis financial statements, and have issued our report thereon dated April 11, 2022. We issued an adverse opinion because the Cooperative prepared the financial statements on the basis of the financial reporting provisions of Arkansas Code, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between the regulatory basis of accounting and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material. However, the financial statements present fairly, in all material respects, the respective regulatory basis financial position of each major governmental fund and the aggregate remaining fund information of the Cooperative as of June 30, 2021, and the respective regulatory basis changes in financial position thereof and the respective regulatory basis budgetary comparison for the general and special revenue funds for the year then ended, on the basis of accounting described in Note 1.

Internal Control Over Financial Reporting

In planning and performing our audit of the regulatory basis financial statements, we considered the Cooperative's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the regulatory basis financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cooperative's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cooperative's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Cooperative's regulatory basis financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiency, or a combination of deficiencies, in internal statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given those limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Cooperative's regulatory basis financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of the state constitution, state and federal laws and regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cooperative's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cooperative's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

ARKANSAS LEGISLATIVE AUDIT

Matt Fink

Matt Fink, CPA Deputy Legislative Auditor

Little Rock, Arkansas April 11, 2022



Sen. Ronald Caldwell Senate Chair Sen. Gary Stubblefield Senate Vice Chair

Rep. Richard Womack House Chair Rep. Nelda Speaks House Vice Chair

Roger A. Norman, JD, CPA, CFE, CFF Legislative Auditor

LEGISLATIVE JOINT AUDITING COMMITTEE ARKANSAS LEGISLATIVE AUDIT

REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

INDEPENDENT AUDITOR'S REPORT

Southeast Arkansas Education Service Cooperative and Cooperative Board Members Legislative Joint Auditing Committee

Report on Compliance for Each Major Federal Program

We have audited the Southeast Arkansas Education Service Cooperative's (the "Cooperative") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Cooperative's major federal programs for the year ended June 30, 2021. The Cooperative's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Cooperative's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Cooperative's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Cooperative's compliance.

Opinion on Each Major Federal Program

In our opinion, the Cooperative complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

Report on Internal Control Over Compliance

Management of the Cooperative is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Cooperative's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiency in internal control over compliance is a deficiency, or a combination of deficiency in internal control over compliance is a deficiency, or a combination of deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

ARKANSAS LEGISLATIVE AUDIT

Matt Fink

Matt Fink, CPA Deputy Legislative Auditor

Little Rock, Arkansas April 11, 2022

SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE BALANCE SHEET - REGULATORY BASIS JUNE 30, 2021

	Governmental Funds							
	Major							
			Special			Other	Fic	luciary
	General			Revenue		Aggregate	Fund Types	
ASSETS								
Cash	\$	3,315,321			\$	3,594,392	\$	885
Accounts receivable		2,095,273	\$	490,193				
Due from other funds		196,757						
TOTAL ASSETS	\$	5,607,351	\$	490,193	\$	3,594,392	\$	885
LIABILITIES AND FUND BALANCES								
Liabilities:								
Accounts payable	\$	14,890	\$	12,426	\$	8,354	\$	20
Due to employee groups								865
Due to other funds				196,757				
Total Liabilities		14,890		209,183		8,354		885
Fund Balances:								
Restricted		2,858,146		281,010				
Committed						2,566,678		
Assigned		1,186,304				1,019,360		
Unassigned		1,548,011						
Total Fund Balances		5,592,461		281,010		3,586,038		
TOTAL LIABILITIES AND								
FUND BALANCES	\$	5,607,351	\$	490,193	\$	3,594,392	\$	885

The accompanying notes are an integral part of these financial statements.

Exhibit A

SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

	М	ajor		
	General	Special Revenue	Other Aggregate	
REVENUES State assistance Federal assistance Investment income Other revenues	\$ 6,060,189 8,097 37,170 4,538,161	\$ 4,403,636		
TOTAL REVENUES	10,643,617	4,403,636		
EXPENDITURES Regular programs Special education Career education programs Adult/continuing education program Compensatory education programs Student support services Instructional staff support services General administration support services Central services support services Operation and maintenance of plant services	640,257 1,492,714 129,705 532,279 179,473 834,382 2,536,647 1,214,270 534,333 248,553 15,882	27,624 119,592 326,778 444,238 125,227 942,323 1,643,938 298,175 14,182 262,342	\$ 18,825	
Other support services Community services operations Non-programmed costs Debt Service: Principal retirement Interest and fiscal charges	15,883 990,238 411,139	45,917 242,314 1,380 263		
TOTAL EXPENDITURES	9,759,873	4,494,293	18,825	
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	883,744	(90,657)	(18,825)	
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Transfer in from other education service cooperative for Virtual Arkansas	(640,000) 756,988		640,000	
TOTAL OTHER FINANCING SOURCES (USES)	116,988		640,000	
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES	1,000,732	(90,657)	621,175	
FUND BALANCES - JULY 1	4,591,729	371,667	2,964,863	
FUND BALANCES - JUNE 30	\$ 5,592,461	\$ 281,010	\$ 3,586,038	

The accompanying notes are an integral part of these financial statements.

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SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - GENERAL AND SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

	General						Special Revenue				
	 Budget		Actual		Variance Favorable (Unfavorable)		Budget		Actual		Variance ⁻ avorable nfavorable)
REVENUES				•							
State assistance	\$ 3,835,617	\$	6,060,189	\$	2,224,572	•				•	<i>/</i>
Federal assistance			8,097		8,097	\$	4,727,019	\$	4,403,636	\$	(323,383)
Activity revenues	1,100				(1,100)						
Investment income	40,000		37,170		(2,830)						
Other revenues	 3,727,717		4,538,161		810,444						
TOTAL REVENUES	 7,604,434		10,643,617		3,039,183		4,727,019		4,403,636		(323,383)
EXPENDITURES											
Regular programs	651,732		640,257		11,475		25,000		27,624		(2,624)
Special education	1,293,622		1,492,714		(199,092)		172,200		119,592		52,608
Career education programs	133,718		129,705		4,013		389,147		326,778		62,369
Adult/continuing education program	1,126,037		532,279		593,758		384,668		444,238		(59,570)
Compensatory education programs	294,122		179,473		114,649		194,963		125,227		69,736
Student support services	849,738		834,382		15,356		1,066,892		942,323		124,569
Instructional staff support services	3,120,248		2,536,647		583,601		1,754,924		1,643,938		110,986
General administration support services	1,494,020		1,214,270		279,750		379,201		298,175		81,026
Central services support services	961,592		534,333		427,259		18,060		14,182		3,878
Operation and maintenance of plant services	200,556		248,553		(47,997)		219,900		262,342		(42,442)
Other support services	19,000		15,883		3,117		,				
Community services operations	990,418		990,238		180		96,300		45,917		50,383
Non-programmed costs	477,736		411,139		66,597		163,542		242,314		(78,772)
Activity expenditures	885		,		885		,				
Debt Service:											
Principal retirement							1,972		1,380		592
Interest and fiscal charges	 						500		263		237
TOTAL EXPENDITURES	 11,613,424		9,759,873		1,853,551		4,867,269		4,494,293		372,976

Exhibit C

SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - GENERAL AND SPECIAL REVENUE FUNDS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021

		General						Special Revenue					
		Budget	Actual		Variance Favorable (Unfavorable)		Budget		Actual		Variance Favorable (Unfavorable)		
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	\$	(4,008,990)	\$	883,744	\$	4,892,734	\$	(140,250)	\$	(90,657)	\$	49,593	
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Transfer in from other education service cooperative for Virtual Ark	<u>. </u>	1,567,914 (706,299)		(640,000) 756,988		(1,567,914) 66,299 756,988		(63,349)				63,349	
TOTAL OTHER FINANCING SOURCES (USES)		861,615		116,988		(744,627)		(63,349)				63,349	
EXCESS OF REVENUES AND OTHER SOURCES OVER (UNDER) EXPENDITURES AND OTHER USES		(3,147,375)		1,000,732		4,148,107		(203,599)		(90,657)		112,942	
FUND BALANCES - JULY 1		5,550,699		4,591,729		(958,970)		208,466		371,667		163,201	
FUND BALANCES - JUNE 30	\$	2,403,324	\$	5,592,461	\$	3,189,137	\$	4,867	\$	281,010	\$	276,143	

Exhibit C

1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The Board of Education, a 15 member group, is the level of government, which has responsibilities over all activities within the jurisdiction of the Southeast Arkansas Education Service Cooperative (Cooperative). There are no component units.

B. Description of Funds

Major governmental funds (per the regulatory basis of accounting) are defined as General and Special Revenue.

<u>General Fund</u> – The General Fund is used to account for and report all financial resources not accounted for and reported in another fund.

<u>Special Revenue Fund</u> – The Special Revenue Fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Special Revenue Fund includes federal revenues and related expenditures, restricted for specific educational programs or projects. If applicable, the Special Revenue Fund also includes required matching for those federal programs, program income required to be used to further the objectives of those programs, and transfers from the general fund to supplement such programs.

Other governmental funds, presented in the aggregate, consist of the following:

<u>Capital Projects Fund</u> – The Capital Projects Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays including the acquisition or construction of capital facilities and other capital assets. The Capital Projects Fund excludes those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individual, private organizations, or other governments.

Fiduciary Fund types include the following:

<u>Custodial Funds</u> – Agency Funds are used to report resources held by the reporting government in a purely custodial capacity (assets equal liabilities).

C. Measurement Focus and Basis of Accounting

The financial statements are prepared in accordance with a regulatory basis of accounting (RBA). This basis of accounting is prescribed by Ark. Code Ann. § 10-4-413(c) and requires that financial statements be presented on a fund basis with, as a minimum, the general fund and special revenue fund presented separately and all other funds included in the audit presented in the aggregate. The law also stipulates that the financial statements consist of a balance sheet; a statement of revenues, expenditures, and changes in fund balances; a comparison of the final adopted budget to the actual expenditures for the general fund and special revenue funds of the entity; notes to financial statements; and a supplemental schedule of capital assets, including land, buildings, and equipment. The law further stipulates that the State Board of Education shall promulgate the rules necessary to administer the regulatory basis of presentation.

The RBA is not in accordance with generally accepted accounting principles (GAAP). GAAP require that basic financial statements present government-wide financial statements. Additionally, GAAP require the following major concepts: Management's Discussion and Analysis, accrual basis of accounting for government-wide financial statements, including depreciation expense, modified accrual basis of accounting for fund financial statements, separate financial statements for fiduciary fund types and other requirements for fiduciary fund types, separate identification of special and extraordinary items, inclusion of capital assets and debt in the financial statements, inclusion of the net pension liability in the financial statements, specific procedures for the identification of major governmental funds, and applicable note disclosures. The RBA does not require government-wide financial statements or the previously identified concepts.

1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus and Basis of Accounting (Continued)

The accompanying financial statements are presented on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for purposes of recording specific activities or attaining certain objectives. Major governmental funds are defined as general and special revenue, and such funds are presented separately in the financial statements. All other governmental funds are presented in the aggregate. Fiduciary fund types are presented in a separate column in the Balance Sheet – Regulatory Basis. Revenues are reported by major sources and expenditures are reported by major function. Other transactions, which are not reported as revenues or expenditures, are reported as other financing sources and uses. Transactions related to the recording of installment contracts and capital leases are reported as other financial statements.

D. Revenue Recognition Policies

Revenues are recognized when they become susceptible to accrual in accordance with the RBA.

E. Capital Assets

Information on capital assets and related depreciation is reported at Schedule 1. Capital assets are capitalized at historical cost or estimated historical cost, if actual data is not available. Capital assets purchased are recorded as expenditures in the applicable fund at the time of purchase. Donated capital assets are reported at fair value when received. The Cooperative maintains a threshold level of \$1,000 for capitalizing equipment. Library holdings are not capitalized.

No salvage value is taken into consideration for depreciation purposes. All capital assets, other than land and construction in progress, are depreciated using the straight-line method over the following useful lives:

Asset Class	Estimated Useful Life in Years					
Improvements/infrastructure	20					
Buildings	25-50					
Equipment	5-20					

F. Interfund Receivables and Payables

Interfund receivables and payables result from services rendered from one fund to another or from interfund loans.

- G. Fund Balance Classifications
 - Restricted fund balance represents amounts that are restricted to specific purposes when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through bond covenants), grantors, contributors, or laws or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
 - 2. Committed fund balance represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Cooperative's Board of Education.
 - 3. Assigned fund balances represents amounts that are constrained by the Cooperative's *intent* to be used for specific purposes, but are neither restricted nor committed.
 - 4. Unassigned fund balance represents amounts that have not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. This classification can also include negative amounts in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes.

1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

H. Budget and Budgetary Accounting

The Cooperative is required by state law to prepare an annual budget. The annual budget is prepared on a fiscal year basis. The Cooperative does not prepare and submit amended budgets during the fiscal year. The State Department of Education's regulations allow for the cash basis or the modified accrual basis. However, the majority of the cooperatives employ the cash basis method.

The Cooperative budgets intra-fund transfers. Significant variances may result in the comparison of transfers at the Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual – General and Special Revenue Funds – Regulatory Basis because only interfund transfers are reported at the Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds – Regulatory Basis. Additionally, the Cooperative routinely budgets restricted federal programs as part of the special revenue fund. Significant variances may results in the budgetary comparison of the revenues and expenditures of the special revenue fund because of the reclassification of those federal programs primarily utilized for capital projects to the other aggregate funds for reporting purposes.

Budgetary perspective differences are not considered to be significant, because the structure of the information utilized in preparing the budget and the applicable fund financial statements is essentially the same.

I. Stabilization Arrangements

The Cooperative's Board of Education has not formally set aside amounts for use in emergency situations or when revenue shortages or budgetary imbalances arise.

J. Minimum Fund Balance Policies

The Cooperative's Board of Education has not formally adopted a minimum fund balance policy.

K. Fund Balance Classification Policies and Procedures

The Cooperative's highest level of decision-making authority is its Board of Education. The establishment of amounts classified as committed fund balances and subsequent modifications to such balances are the result of formal action taken by the Cooperative's Board of Education through a resolution or adoption of board policy.

The Director, in conjunction with other management and accounting personnel, is authorized to assign amounts to a specific purpose. The Cooperative's Board of Education has not adopted a formal policy addressing this authorization.

The Cooperative revenues, expenditures, and fund balances are tracked in the accounting system by numerous sources of funds. The fund balances of these sources of funds are combined to derive the Cooperative's total fund balances by fund It is uncommon for an individual source of funds to contain restricted and unrestricted (committed, assigned, or unassigned) funds. The Cooperative does not have a policy addressing whether it considers restricted or unrestricted amounts to have been spent when expenditures are incurred for purposes for which both restricted and unrestricted amounts are available. Cooperative personnel decide which resources (source of funds) to use at the time expenditures are incurred. For classification of fund balance amounts, restricted resources are considered spent before unrestricted. The Cooperative does not have a policy addressing which resources to use within the unrestricted fund balance when committed, assigned, or unassigned fund balances are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts, and then unassigned amounts.

L. Encumbrances

The Cooperative does not utilize encumbrance accounting.

CASH DEPOSITS WITH FINANCIAL INSTITUTIONS 2:

Cash deposits are carried at cost (carrying value). A comparison of the bank balance and carrying value is as follows:

	Carrying Amount			Bank Balance			
Insured (FDIC)	\$	250,000		\$	250,000		
Collateralized:							
Collateral held by the Cooperative's agent, pledgi	ng						
bank or pledging bank's trust department or							
agent in the Cooperative's name		6,660,448			7,289,814		
Total Deposits	\$	6,910,448		\$	7,539,814		

The above total deposits do not include cash on hand of \$150.

3: ACCOUNTS RECEIVABLE

Accounts receivable at June 30, 2021 were comprised of the following:

	Governmental Funds						
	Ma	ijor					
	Specia						
Description	General	Revenue					
State assistance Federal assistance Other	\$1,892,734 202,539	\$					
Totals	\$2,095,273	\$ 490,193					

4: COMMITMENTS

The Cooperative was contractually obligated for the following at June 30, 2021:

Long-term Debt Issued and Outstanding

The Cooperative is presently paying on the following long-term debt:

Date of Issue	Date of Final Maturity	Rate of Interest	Au			Authorized		Authorized Outstanding				aturities To 30, 2021
Direct Borro 8/30/17	<u>owings</u> 8/31/22	10.31%	\$	6,402	\$	1,800	\$	4,602				

4: COMMITMENTS (Continued)

Changes in Long-term Debt

	Ba	lance					Ba	alance
	July	1,2020	lssu	ed	R	etired	June	30, 2021
<u>Direct Borrowings</u> Installment contract	\$	3,180	\$	0	\$	1,380	\$	1,800

Future Principal and Interest Payments

		Direct Borrowings								
Year Ended June 30,	Pr	Principal		terest		Total				
2022 2023	\$	1,530 270	\$	114 4	\$	1,644 274				
Totals	\$	1,800	\$	118	\$	1,918				

5: ACCOUNTS PAYABLE

Accounts payable at June 30, 2021 were comprised of the following:

		М	ajor				Fidu	uciary	
			Ş	Special	Other	Fund			
Description	G	eneral	R	evenue	Ag	gregate	Types		
Vendor payables	\$	14,890	\$	12,426	\$	8,354	\$	20	

6: INTERFUND TRANSFERS

The Cooperative transferred \$640,000 from the operating fund to the building fund for future capital expenditures.

7: RETIREMENT PLAN

Arkansas Teacher Retirement System

Plan Description

The Cooperative contributes to the Arkansas Teacher Retirement System (ATRS), a cost-sharing multiple-employer defined benefit pension plan that covers all Arkansas public school employees and education-related agencies, except certain non-teaching school employees. ATRS, administered by a Board of Trustees, provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by State law and can be amended only by the Arkansas General Assembly. The Arkansas Teacher Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for ATRS. That report may be obtained by writing to Arkansas Teacher Retirement System, 1400 West Third Street, Little Rock, Arkansas 72201, by calling 1-800-666-2877, or by visiting the ATRS website at www.artrs.gov.

7: RETIREMENT PLAN (Continued)

Arkansas Teacher Retirement System (Continued)

Funding Policy

ATRS has contributory and noncontributory plans. Contributory members are required by State law to contribute 6.50% of their salaries. Each participating employer is required by State law to contribute at a rate determined by the Board of Trustees, based on the annual actuarial valuation. The current employer rate is 14.50% of covered salaries. The employer contribution was paid by the Division of Elementary and Secondary Education from the Public School Fund, except for those employees paid from federal funding. Employer contributions for those employees were paid by the Cooperative. The Division of Elementary and Secondary Education's contributions to ATRS for the Cooperative during the year ended June 30, 2021 were \$993,948, equal to the required contributions. The Cooperative's contributions to ATRS for the year ended June 30, 2021 were \$156,385, equal to the required contributions.

Net Pension Liability

The Division of Elementary and Secondary Education has stipulated that, under the regulatory basis of accounting, the requirements of Governmental Accounting Standards Board Statement no. 68 would be limited to disclosure of the Cooperative's proportionate share of the collective net pension liability. The Cooperative's proportionate share of the collective net pension liability. The Cooperative's proportionate share of the collective net pension date and measurement date) was \$14,728,661.

8: RISK MANAGEMENT

The Cooperative is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The Cooperative carries commercial insurance for board liability and volunteer accident and liability.

The Cooperative participates in the Arkansas School Boards Association – Worker's Compensation Trust (the Trust), a self-insurance trust voluntarily established on July 1, 1994 pursuant to state law. The Trust is responsible for obtaining and administering workers' compensation insurance coverage for its members, as well as obtaining reinsurance coverage for those claims that exceed the standard policy limits. In its administrative capacity, the Trust is responsible for monitoring, negotiating, and settling claims that have been filed on behalf of and against member entities. The Cooperative contributes annually to this program.

Additionally, the Cooperative participates in the Arkansas School Boards Association – Risk Management Program (the Association), a self-insurance program voluntarily established on February 1, 1984 pursuant to state law. The Association is responsible for obtaining and administering insurance coverage for property and vehicles for its members, as well as obtaining and reinsurance coverage for those claims that exceed the standard policy limits. In its administrative capacity, the Association is responsible for monitoring, negotiating, and settling claims that have been filed against member entities. The Cooperative pays an annual premium for its buildings, contents, and vehicles.

The Cooperative participates in the Arkansas Fidelity Bond Trust Fund administered by the Governmental Bonding Board. This program provides coverage for actual losses sustained by its members through fraudulent or dishonest acts committed by officials or employees. Each loss is limited to \$300,000 with a \$2,500 deductible. Premiums for coverage are paid by the Chief Fiscal Officer of the State of Arkansas from funds withheld from the Public School Fund.

Settled claims have not exceeded coverage in any of the past three fiscal years. There were no significant reductions in insurance coverage from the prior year in the major categories of risk.

9: ON-BEHALF PAYMENTS

The allocation of the health insurance premiums paid by the Division of Elementary and Secondary Education to the Employee Benefits Division, on-behalf of the Cooperative's employees, totaled \$235,744 for the year ended June 30, 2021.

10: DETAILS OF GOVERNMENTAL FUND BALANCE CLASSIFICATIONS DISPLAYED IN THE AGGREGATE

	Governmental Funds							
	Ma							
		Special	Other					
Description	General	Revenue	/	Aggregate				
Fund Balances:								
Restricted for:								
Early childhood programs	\$ 216,340							
AmeriCorps programs	148,746							
Adult education programs	2,196,677							
English-language learners	6,903							
Medical services		\$ 259,195						
Special education programs		18,121						
Office of Intensive Support	189,684	,						
Other purposes	99,796	3,694						
Total Restricted	2,858,146	281,010						
Committed to:								
Capital projects			\$	2,566,678				
Assigned to:								
Capital projects				1,019,360				
Professional development	150,371							
Unemployment	669,464							
Math consortium	129,217							
Science consortium	197,377							
Other purposes	39,875							
Total Assigned	1,186,304			1,019,360				
Unassigned	1,548,011							
Totals	\$5,592,461	\$ 281,010	\$	3,586,038				

Schedule 1

SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF CAPITAL ASSETS FOR THE YEAR ENDED JUNE 30, 2021 (Unaudited)

	Balance June 30, 2021
Nondepreciable capital assets: Land	\$ 117,980
Depreciable capital assets:	
Buildings	3,226,048
Improvements/infrastructure	225,783
Equipment	1,700,533
Total depreciable capital assets	5,152,364
Less accumulated depreciation for:	
Buildings	1,181,797
Improvements/infrastructure	135,052
Equipment	1,213,964
Total accumulated depreciation	2,530,813
Total depreciable capital assets, net	2,621,551
Capital assets, net	\$ 2,739,531

Schedule 2

SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal Assistance Listing Number	Pass-Through Entity Identifying Number	Provided to Subrecipients	al Federal enditures
SPECIAL EDUCATION CLUSTER (IDEA)				
U.S. Department of Education				
Arkansas Department of Education - Special Education -				
Grants to States	84.027A	2220		\$ 385,808
Arkansas Department of Education - Special Education -				
Preschool Grants	84.173A	2220		5,269
Total U. S. Department of Education				 391,077
TOTAL SPECIAL EDUCATION CLUSTER (IDEA)				391,077
FOSTER GRANDPARENT/SENIOR COMPANION CLUSTER				
Corporation for National and Community Service				
Foster Grandparent Program	94.011			 434,577
TOTAL FOSTER GRANDPARENT/SENIOR COMPANION C	LUSTER			 434,577
OTHER PROGRAMS				
U.S. Department of the Agriculture				
Arkansas Department of Career Education - Rural Business				
Development Grant	10.351	2220		1,198
Arkansas Department of Education - State Administrative Matching				
Grants for the Supplemental Nutrition Assistance Program	10.561	2220		1,358
Total U.S. Department of Agriculture				2,556
U.S. Department of Education				
Arkansas Department of Education - COVID-19 - Elementary				
and Secondary School Emergency Relief Fund	84.425D	2220		41,296
Total Education Stabilization Fund				41,296
Arkansas Department of Career Education - Adult Education -				
Basic Grants to States	84.002A	2220		683,588
Arkansas Department of Education - Title I Grants to Local				
Educational Agencies	84.010A	2220		476,899
Arkansas Department of Education - Migrant Education -				
State Grant Program	84.011A	2220		266,536
Arkansas Department of Career Education - Career and				
Technical Education - Basic Grants to States	84.048A	2220		343,453
Arkansas Department of Education - Supporting Effective				
Instruction State Grants	84.367A	2220		686,621
Arkansas Department of Education - Comprehensive Literacy				
Development	84.371C	2220		67,825
Arkansas Department of Education - Student Support and				
Academic Enrichment Program	84.424A	2220		 161,712
Total U.S. Department of Education				 2,727,930
U.S. Department of Health and Human Services				
Arkansas Department of Career Education - Temporary				
Assistance for Needy Families	93.558	2220		63,215
Arkansas Department of Education - Improving Student Health				
and Academic Achievement through Nutrition, Physical				
Activity and the Management of Chronic Conditions of Schools	93.981	2220		2,758
Total U.S. Department of Health and Human Services				 65,973
Corporation for National and Community Service				
Arkansas Department of Human Services - AmeriCorps	94.006	2220		 253,700
Total Corporation for National and Community Service				 253,700
TOTAL OTHER PROGRAMS				 3,050,159
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 0	\$ 3,875,813

The accompanying notes are an integral part of this schedule.

SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2021

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

- Note 1: Basis of Presentation The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of Southeast Arkansas Education Service Cooperative (Cooperative) under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Cooperative, it is not intended to and does not present the financial position or changes in financial position of the Cooperative.
- Note 2: Summary of Significant Accounting Policies Expenditures reported on the Schedule are reported on the regulatory basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement
- Note 3: The Cooperative has elected not to use the 10% de minimis indirect cost rate allowed under the Uniform Guidance.
- Note 4: During the year ended June 30, 2021, the Cooperative received Medicaid funding of \$222,739 from the Arkansas Department of Human Services. Such payments are not considered Federal awards expended, and therefore, are not included in the above Schedule.

SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2021

SECTION I - SUMMARY OF AUDITOR'S RESULTS

FINANCIAL STATEMENTS

Types of auditor's reports issued on whether the financial statements audited were prepared in accordance with:

Generally accepted accounting principles (GAAP) - adverse Regulatory basis - unmodified

Internal control over financial reporting:

Material weakness(es) identified?			yes	x	no				
Significant deficiency(ies) identified?			yes	X	none reported				
Noncompliance material to financial statements noted?			yes	X	no				
FEDERAL AWARDS									
Internal control over major federal programs:									
Material weakness(es) identified?			yes	X	no				
Significant deficiency(ies) identified?			yes	X	none reported				
Type of auditor's report issued on compliance for major federal program	ns: unmodified								
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?			yes	X	no				
Identification of major federal programs:									
AL Number(s)	Name of Federal Adult Education- Ba								
84.010A 84.367A	Title I Grants to Loca Supporting Effective I	I Educatio	nal Age	ncies					
Dollar threshold used to distinguish between type A and type B program	ns: \$			750,000					
	Ψ			730,000					
Auditee qualified as low-risk auditee?			yes	Х	no				
SECTION II - FINANCIAL STATEMENT FINDINGS									
No matters were reported.									
SECTION III - FEDERAL AWARD FI	NDINGS AND QUES	TIONED C	OSTS						
No matters were reported.									

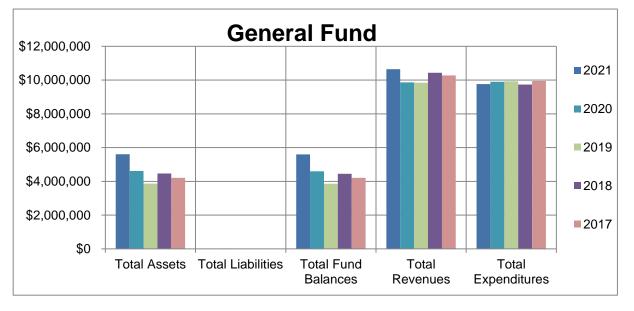


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Karen Eoff Director Schedule 4 Rhonda Mullikin SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE Asst. Dir/TCC SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2021 Arkansas County FINANCIAL STATEMENT FINDINGS Dewitt There were no findings in the prior audit. Ashley County Crossett FEDERAL AWARD FINDINGS AND QUESTIONED COSTS Hamburg There were no findings in the prior audit. **Bradley County** Hermitage Warren **Chicot County** Dermott Lakeside **Cleveland County Cleveland County** Woodlawn **Dallas** County Fordyce **Desha County** Dumas McGehee **Drew County** Drew Central Monticello Lincoln County -22-Star City

SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021 (Unaudited)

	Year Ended June 30,									
General Fund	2021		2020		2019		2018		2017	
Total Assets	\$	5,607,351	\$	4,612,134	\$	3,869,847	\$	4,461,255	\$	4,209,042
Total Liabilities		14,890		20,405		8,096		10,659		4,377
Total Fund Balances		5,592,461		4,591,729		3,861,751		4,450,596		4,204,665
Total Revenues		10,643,617		9,858,206		9,847,999		10,433,508		10,277,308
Total Expenditures		9,759,873		9,900,251		9,928,930		9,736,825		9,941,360
Total Other Financing Sources (Uses)		116,988		772,023		(507,914)		(450,752)		(850,000)



SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021 (Unaudited)

	Year Ended June 30,										
Special Revenue Fund	2021		2020		2019		2018		2017		
Total Assets	\$	490,193	\$	423,851	\$	1,042,326	\$	394,175	\$	418,228	
Total Liabilities		209,183		52,184		143,409		177,506		226,789	
Total Fund Balances		281,010		371,667		898,917		216,669		191,439	
Total Revenues		4,403,636		4,877,908		4,335,601		2,920,725		3,222,787	
Total Expenditures		4,494,293		5,405,158		3,653,353		2,895,495		3,432,641	
Total Other Financing Sources (Uses)										(4,239)	

Special Revenue Fund \$6,000,000 \$5,000,000 2021 \$4,000,000 2020 \$3,000,000 2019 \$2,000,000 2018 \$1,000,000 2017 \$0 Total **Total Assets Total Liabilities** Total Fund **Total Revenues** Balances Expenditures

SOUTHEAST ARKANSAS EDUCATION SERVICE COOPERATIVE SCHEDULE OF SELECTED INFORMATION FOR THE LAST FIVE YEARS - REGULATORY BASIS FOR THE YEAR ENDED JUNE 30, 2021 (Unaudited)

	Year Ended June 30,										
Other Aggregate Funds	2021		2020		2019		2018		2017		
Total Assets	\$	3,594,392	\$	2,964,863	\$	2,988,964	\$	2,545,276	\$	2,114,806	
Total Liabilities		8,354									
Total Fund Balances		3,586,038		2,964,863		2,988,964		2,545,276		2,114,806	
Total Revenues											
Total Expenditures		18,825		24,101		56,312		19,530		94,166	
Total Other Financing Sources (Uses)		640,000				500,000		450,000		850,000	

